

# 2019 MUNICIPAL SERVICES & OPERATIONS REPORT SYSTEM DEVELOPMENT CHARGES

2019 Municipal Services & Operations Report System Development Charges Submitted: 2/27/20 Table of Contents

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## A. Background

As required by City ordinance, the Lawrence Municipal Services & Operations (MSO) Department prepares an annual report for the City Commission detailing the receipt and expenditure of system development charges on or about March 1 of each year. As required by 19-905(B) of the City Code, the report shall provide the following:

- detail the receipt and expenditure of system development charges
- review the rates of system development charges
- report on matters concerning the administration of system development charges

The following timeline illustrates the history of the system development charges:

- July 2, 1996 The City Commission passed Ordinance #6791 establishing system development charges for water and sanitary sewer customers to fund improvements to the City's utility system.
- January 1, 1997 The Department of Utilities implemented year 1 of a 3-year phased-in approach for system development charges.
- September 21, 1999 The City Commission adopted Ordinance #7138 to update the development charges from January 1, 2000 through 2004.
- August 23, 2004 The City Commission adopted Ordinance #7809 to update the development charges for water and sanitary sewer from January 1, 2005 through 2009.
- August 14, 2007 The City Commission replaced Ordinance #7809 with Ordinance #8134 to update the development charges effective on January 1, 2008.
- August 26, 2008 The City Commission replaced Ordinance #8134 with Ordinance #8308 to update the development charges effective on January 1, 2009 through 2012.
- March 26, 2013 The City Commission replaced Ordinance #8303 with Ordinance #8847 to set charges effective May 1, 2013 and each year after that effective January 1 beginning 2014 through 2017.
- November 15, 2017 The City Commission replaced Ordinance #8847 with Ordinance #9375 to update the development charges effective January 1 beginning 2018 through 2022.

## B. <u>Receipt and Expenditure Information</u>

Funds generated from the system development charges are deposited into the City Water and Sewer Fund Account to fund improvements to the City's water and wastewater utility system. These funds are used to pay for utility system design and construction costs, interest and debt issuance costs, and capital improvements, which expand the capacity of the water and wastewater systems. Water system development charge collections are designated to be used only for water utility capital improvements, and wastewater system development charge collections are designated to be used only for wastewater utility capital improvements. The funds collected in a given year are expended in the following year. Table B1 shows the 2018 and 2019 water and wastewater system development charges collected. Table B2 shows 2019 water and wastewater system development charges collected by month. Further detail describing the implementation of system development charges can be found in the most recent version of the water and wastewater rate study.

| Table B1. 2018 and 2019 water and wastewater system development charges collected |
|---|
|---|

| Description                                       | 2018        | 2019        |
|---|-------------|-------------|
| Water System Development Charges                  | \$1,002,300 | \$475,575   |
| Wastewater System Development Charges             | \$1,982,330 | \$735,310   |
| <b>Total System Development Charges Collected</b> | \$2,984,630 | \$1,210,885 |

| Month     | SDC - Water | SDC - Wastewater | Total       |
|-----------|-------------|------------------|-------------|
| January   | \$70,850    | \$147,690        | \$218,540   |
| February  | \$35,490    | \$40,970         | \$76,460    |
| March     | \$37,180    | \$76,690         | \$113,870   |
| April     | \$22,815    | \$6,680          | \$29,495    |
| Мау       | \$38,025    | \$55,540         | \$93,565    |
| June      | \$40,530    | \$55,260         | \$95,790    |
| July      | \$53,236    | \$86,000         | \$139,235   |
| August    | \$41,405    | \$33,740         | \$75,145    |
| September | \$13,520    | \$19,280         | \$32,800    |
| October   | \$18,590    | \$19,280         | \$37,870    |
| November  | \$65,910    | \$130,530        | \$196,440   |
| December  | \$38,025    | \$63,650         | \$101,675   |
| TOTALS    | \$475,576   | \$735,310        | \$1,210,885 |

Table B2. 2019 water and wastewater system development charges collected by month.

The MSO Department processed and collected system development charges on applications for service in 2019. Table B3 shows the total number of service applications received by the MSO Department paid in 2018 and 2019 for residential service. While Table B4 shows the total number of service applications received by the MSO Department paid in 2018 and 2019 for non-residential service.

Table B3. 2018 and 2019 total number of residential service applications paid for by meter size

| Size of Meter | 2018 Residential<br>Applications (ct.) | 2019 Residential<br>Applications (ct.) |
|---------------|--|--|
| 5/8″          | 431                                    | 157                                    |
| 1″            | 7                                      | 8                                      |
| 1 1/2″        | 14                                     | 1                                      |
| 2″            | 6                                      | 1                                      |
| >2″           | 0                                      | 0                                      |
| TOTAL         | 458                                    | 167                                    |

| Size of Meter | 2018 Non-Residential<br>Applications (ct.) | 2019 Non-Residential<br>Applications (ct.) |  |
|---------------|--|--|--|
| 5/8″          | 4  | 3  |  |
| 1″            | 10   | 11   |  |
| <b>1</b> ½″   | 3  | 1  |  |
| 2″            | 10   | 2  |  |
| >2″           | 2  | 2  |  |
| TOTAL         | 29   | 19   |  |

Table. B4. 2018 and 2019 total number of non-residential service applications paid for by meter size

The system development charges collected helped repay loan payments from the State Revolving Loan Fund, revenue bonds, a general obligation bond, and temporary notes. Table B5 describes each bond and loan maturity, debt service payments, balances, and the related projects. The capacity related projects for each debt issuance below are bolded for reference. The Revenue Bonds – Series 2007 and 2009 were refunded with Revenue Bonds – Series 2016A REV. The State revolving loan was refunded with General Obligation Bonds – Series 2016A GO.

| Table B5. Del | bt Description |
|---------------|----------------|
|---------------|----------------|

| Debt                              | Year     | Debt Service    | December    | Related Projects (Capacity Projects are bold) |                    |
|-----------------------------------|----------|-----------------|-------------|---|--------------------|
|                                   | Matures  | Payment in      | 31, 2019    | Water   | Wastewater         |
|                                   |          | 2019            | Balance     |   |                    |
| Revenue Bonds                     | Bond is  | \$195,000 in    | \$0         | Stoneridge/ West Hills                        |                    |
| - Series 2008                     | deceased | principal and   | outstanding | Tank  |                    |
|                                   |          | \$124,823 in    |             |   |                    |
|                                   |          | interest        |             |   |                    |
| Revenue Bonds                     | 2016     | \$335,000 in    | \$0         |   | WW Pump Station,   |
| <ul> <li>– Series 2009</li> </ul> |          | principal and   | outstanding |   | Anaerobic Digester |
|                                   |          | \$485,374 in    | (Refunded   |   |                    |
|                                   |          | interest        | with 2016A  |   |                    |
|                                   |          |                 | Rev – see   |   |                    |
|                                   |          |                 | below)      |   |                    |
| SRF 1260                          | 2016     | \$0 in          | \$0         |   | WW Plant Expansion |
|                                   |          | principal and   | outstanding |   |                    |
|                                   |          | \$0 in interest | (Refunded   |   |                    |
|                                   |          |                 | with 2016A- |   |                    |
|                                   |          |                 | GO-see      |   |                    |
| CO Danda                          | 2022     |                 | below)      | <u> Olimten Dlent</u>                         |                    |
| GO Bonds –                        | 2023     | \$675,000 in    | \$2,645,000 | Clinton Plant                                 |                    |
| Series 2010C                      |          | principal and   | outstanding | Expansion, Lime                               |                    |
| (formerly SRF                     |          | \$90,168.76 in  |             | Residuals Project                             |                    |
| funds                             |          | interest        |             |   |                    |
| refinanced)                       | <u> </u> |                 |             |   |                    |

Table B5. Debt Description continued.

| Debt       | Year    | Debt Service  | December                    | Related Projects (Capacit   | ty Projects are bold)   |
|------------|---------|---|-----------------------------|---|---|
|            | Matures | Payment in 2019   | 31, 2019<br>Balance         | Water   | Wastewater  |
| 2015a      | 2040    | \$2,450,000 in<br>principal and<br>\$3,255,450 in<br>interest     | \$80,570,000<br>outstanding | Clinton Intake, Taste &<br>Odor Improvement/<br>Clinton Process<br>Improvements, Water<br>main relocations, Kaw<br>Water Treatment<br>Plant Intake, Kaw<br>Water Transmission<br>Main to North<br>Lawrence, portions of<br>31 <sup>st</sup> & LA and 31 <sup>st</sup> &<br>Haskell water main<br>replacement,<br>O'Connell Road Water<br>line | Wakarusa<br>WWTP/Influent Pump<br>Station/Force Main<br>Design, Sanitary Sewer<br>relocations, Rapid<br>Inflow/Infiltration<br>Reduction Program<br>(included due to the<br>increased capacity at<br>WWTP and lift stations)  |
| 2015b      | 2025    | \$810,000 in<br>principal and<br>\$204,200 in<br>interest         | \$5,360,000<br>outstanding  | Clinton Plant<br>Expansion, Kaw Water<br>Supply/ Transmission   | Alvamar Drive Area<br>Sanitary Sewer<br>Improvement Project,<br>North Lawrence Pump<br>Stations Improvements,<br>24 <sup>th</sup> & Crossgate Drive<br>Area Sanitary Sewer<br>Improvement Project   |
| 2016 A GO  | 2021    | \$2,325,000 in<br>principal and<br>\$500,750 in<br>interest       | \$7,690,000<br>outstanding  |   | WW Plant Expansion  |
| 2016 A REV | 2036    | \$2,705,000 in<br>principal and<br>\$2,335,762.5<br>0 in interest | \$53,535,000                | New money portion<br>for: Refunding of 2007<br>for General<br>Improvements to<br>Clinton & Kaw Water<br>Plants; Water Storage<br>& Pumping Stations;<br>Watermain Rehab and<br>Replace<br>Refunding portion of<br>2007A for Clinton<br>Plant Expansion  | New money portion for<br>improvements to<br>Kansas River &<br>Wakarusa River<br>Wastewater Treatment<br>Plants; New Wakarusa<br>WWTP; influent pump<br>station; force mains;<br>rapid I/I program<br>Refunding of 2009 for<br>WW Pump Station<br>Anaerobic Digester |

| Table B5. Debt Description continued. |         |  |              |  |   |
|---------------------------------------|---------|--|--------------|--|---|
| Debt                                  | Year    | Debt Service   | December     | Related Projects (Capacity Pr  | ojects are bold)  |
|                                       | Matures | Payment in   | 31, 2018     | Water  | Wastewater  |
|                                       |         | 2018   | Balance      |  |   |
| 2017 A REV                            | 2037    | \$655,000 in<br>principal and<br>\$668,700 in<br>interest    | \$15,810,000 | General improvements to<br>Clinton & Kaw Water<br>Treatment Facilities & Raw<br>Water Systems, water<br>storage, pumping stations, &<br>automated meter<br>infrastructure, watermain<br>assessment, relocation,<br>rehabilitation, replacement, &<br>extension, and field<br>operations facilities | General improvements<br>to Kansas & Wakarusa<br>River Wastewater<br>Treatment Facilities,<br>wastewater<br>containment &<br>pumping stations,<br>Rapid<br>Inflow/Infiltration<br>Reduction Program,<br>sanitary sewer<br>manhole assessment,<br>cured inplace pipe<br>(CIPP), relocation,<br>rehabilitation,<br>replacement, &<br>extension, and field<br>operations facilities |
| 2018 A                                | 2028    | \$685,000 in<br>principal and<br>\$811,016.88<br>in interest | \$19,385,000 | General improvements to<br>Clinton & Kaw Water<br>Treatment Facilities & Raw<br>Water Systems, water<br>storage, pumping stations, &<br>automated meter<br>infrastructure, watermain<br>assessment, relocation,<br>rehabilitation, replacement, &<br>extension, and field<br>operations facilities | General improvements<br>to Kansas & Wakarusa<br>River Wastewater<br>Treatment Facilities,<br>wastewater<br>containment &<br>pumping stations,<br>Rapid<br>Inflow/Infiltration<br>Reduction Program,<br>sanitary sewer<br>manhole assessment,<br>cured inplace pipe<br>(CIPP), relocation,<br>rehabilitation,<br>replacement, &<br>extension, and field<br>operations facilities |

The system development charges collected in 2019 will be used to fund projects in 2020, debt, and interest payments for water and wastewater capacity improvements. The department is anticipating the following growth-related projects for 2020:

- Naismith Valley Interceptor and Pump Station 8 Abandonment (\$4,160,000)
- Rapid Inflow and Infiltration Reduction Program (\$3,060,000)
- SW Lawrence Conveyance Corridor Improvements (\$500,000)
- Eagle Bend and YSC Irrigation Water Supply Project (\$1,250,000)

## C. <u>Rate Information</u>

Table C1 summarizes 2019 system development charge rate schedule for both water and wastewater customers as approved November 15, 2017 by the City Commission and effective January 1, 2018 as a 5-year rate plan.

| Type of Customer | Size of Meter | Water System<br>Development Charges | Wastewater System<br>Development Charges |
|------------------|---------------|-------------------------------------|--|
| Residential      | 5/8-inch      | \$1,690                             | \$2,410                                  |
| Residential      | 1-inch        | \$4,225                             | \$2,410                                  |
| Residential      | 1½-inch       | \$8,450                             | \$2,410                                  |
| Residential      | 2-inch        | \$13,520                            | \$2,410                                  |
| All-Other        | 5/8-inch      | \$1,690                             | \$5,040                                  |
| All-Other        | 1-inch        | \$4,225                             | \$12,600                                 |
| All-Other        | 1½-inch       | \$8,450                             | \$25,200                                 |
| All-Other        | 2-inch        | \$13,520                            | \$40,320                                 |
| All-Other        | 3-inch        | \$25,350                            | \$75,600                                 |
| All-Other        | 4-inch        | \$42,250                            | \$126,000                                |
| All-Other        | 6-inch        | \$84,500                            | \$252,000                                |
| All-Other        | 8-inch        | \$169,000                           | \$504,000                                |
| All-Other        | 10-inch       | \$253,500                           | \$756,000                                |
| All-Other        | 12-inch       | \$371,800                           | \$1,108,800                              |
| All-Other        | 15-inch       | \$929,500                           | \$2,772,000                              |

Table C1. 2019 system development charge rate schedule

\*Source: City of Lawrence, Ordinance #9375 Section 6. *Water System Development Charge; Meter Type, Size, and Charge*.

\*\* Source: City of Lawrence, Ordinance #9375, Section 7. *Wastewater System Development Charge; Meter Type, Size and Charge.*