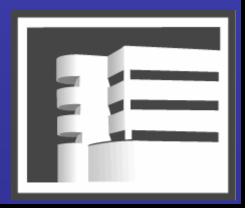


# City of Lawrence, Kansas City Manager's Recommended 2008 Operating and Capital Improvement Budget



### CITY OF LAWRENCE KANSAS MISSION STATEMENT

#### **Our Mission**

We are committed to providing excellent city services that enhance the quality of life for the Lawrence community.

#### **Our Principles**

We are committed to these basic values:

Integrity Courtesy Fairness Honesty

How we get the job done is as important as getting the job done.

Our interaction with the community will be professional, responsive, direct, personal, caring and appropriate.

We will promote teamwork, employee satisfaction, and professional development in order to provide innovative, cost effective, efficient service.

#### **Our Vision**

We will provide leadership in preparing for the future.

We want our citizens, clients and customers to have high expectations of City services; we will do our best to meet and exceed those expectations.



GOVERNMENT FINANCE OFFICERS ASSOCIATION

### Distinguished Budget Presentation Award

PRESENTED TO

### City of Lawrence

Kansas

For the Fiscal Year Beginning

January 1, 2007

President

Executive Director

| INTRODUCTION  |     |        |
|---|-----|--------|
| Organizational Chart  |     | i      |
| Elected Officials and Executive Staff   |     | ii     |
| Lawrence at a Glance  |     | iii    |
| Budget Development Policies and Procedures                                      |     | Vi     |
| Budget Calendar   |     | vii    |
| Lawrence City Commission Goals  |     | ix     |
| Budget Policies   |     |        |
| Investment and Cash Management Policy   |     | xiv    |
| Governmental Accounting Policy  |     | xvii   |
| Mid=year Funding Request Policy   |     | XX     |
| Debt Management Policy  |     | XXi    |
| Debt Issuance Guidelines  |     | xxvii  |
| General Fund Balance Policy   |     | xxviii |
| Transient Guest Tax Policy  |     | xxix   |
| OVERVIEW  |     |        |
| Section A. BUDGET MESSAGE AND OVERVIEW  |     |        |
| Budget Message  | A - | 01     |
| Fund Overview   |     |        |
| Fund Overview   | A - | 14     |
| Budget Fund Summary of Resources by Classification and Expenditures by Category | A - | 16     |
| Budget Resources by Classification  | A - | 18     |
| Budget Expenditures by Category   | A - | 19     |
| Budget Expenditures by Fund   | A - | 20     |
| Personnel Summary - Three Year  | A - | 21     |
| Computation of 2007 Ad Valorem Tax Requirements and Mill Levy                   | A - | 22     |
| Fund Expenditure Summary 2005-2007  | A - | 23     |
| Value of Your City of Lawrence Tax Dollars                                      | A - | 24     |
| Comparison of Local Mill Levies   | A - | 25     |
| Significant Changes in Fund Balance   | A - | 26     |
| Projection of Financial Condition   | A - | 27     |
| Summary of Outside / Agency Funding Allocations                                 | A - | 28     |
| Fund Projections  | A - | 30     |
| GENERAL OPERATING FUND  |     |        |
| Section B. GENERAL OPERATING FUND - 001   |     |        |
| General Operating Fund Resources by Classification (Chart)                      | В-  | 02     |
| General Operating Fund Resources (Table)  | В-  | 03     |
| Major Revenue Sources - Descriptions, Projection Assumptions and Trends         | В-  | 04     |
| Illustrative Charts: Historical Data  |     |        |
| Major Revenue Sources 2002 - 2006 (Chart and Table)                             | В-  | 07     |
| General Operating Fund Expenditures By Category (Chart)                         | В-  | 08     |
| General Operating Fund Expenditures By Department (Chart)                       | В-  | 09     |
| General Operating Fund Expenditures (Table)                                     | В-  | 10     |
| Department / Division Table of Contents   | В-  | 11     |

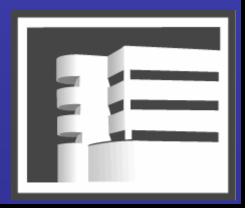
| City Commission                             | В-  | 12 |
|---|-----|----|
| City Manager's Office                       | В-  | 14 |
| Planning and Development Services           | В-  | 18 |
| Administrative Services                     | В-  | 24 |
| Finance                                     | В-  | 30 |
| Information Systems                         | В-  | 34 |
| Legal Services                              | В-  | 36 |
| Police                                      | В-  | 42 |
| Fire and Medical                            | В-  | 44 |
| Lawrence/Douglas County Health Department   | В-  | 46 |
| Public Works                                | В-  | 48 |
| Parks and Facility Maintenance              | В-  | 62 |
| SPECIAL REVENUE FUNDS                       |     |    |
| Section C. GUEST TAX FUND - 206             |     |    |
| Fund Resources and Receipts                 | C - | 02 |
| Fund Expenditures                           | C - | 03 |
| Section D. LIBRARY FUND - 209               |     |    |
| Fund Resources and Receipts                 | D - | 02 |
| Fund Expenditures                           | D - | 03 |
| Other Fund Information                      | D - | 04 |
| Section E. PUBLIC TRANSPORTATION FUND - 210 |     |    |
| Fund Resources and Receipts                 | E - | 02 |
| Fund Expenditures                           | Е-  | 03 |
| Other Fund Information                      | E - | 04 |
| Section F. RECREATION FUND - 211            |     |    |
| Fund Resources and Receipts                 | F - | 02 |
| Fund Expenditures                           | F - | 03 |
| Other Fund Information                      | F - | 04 |
| Section G. SPECIAL ALCHOHOL FUND - 213      |     |    |
| Fund Resources and Receipts                 | G - | 02 |
| Fund Expenditures                           | G - | 03 |
| Section H. SPECIAL GAS TAX FUND - 214       |     |    |
| Fund Resources and Receipts                 | H - | 02 |
| Fund Expenditures                           | H - | 03 |
| Other Fund Information                      | Н-  | 04 |
| Section I. SPECIAL RECREATION FUND - 216    |     |    |
| Fund Resources and Receipts                 | ۱-  | 02 |
| Fund Expenditures                           | l - | 03 |
| Other Fund Information                      | I - | 04 |

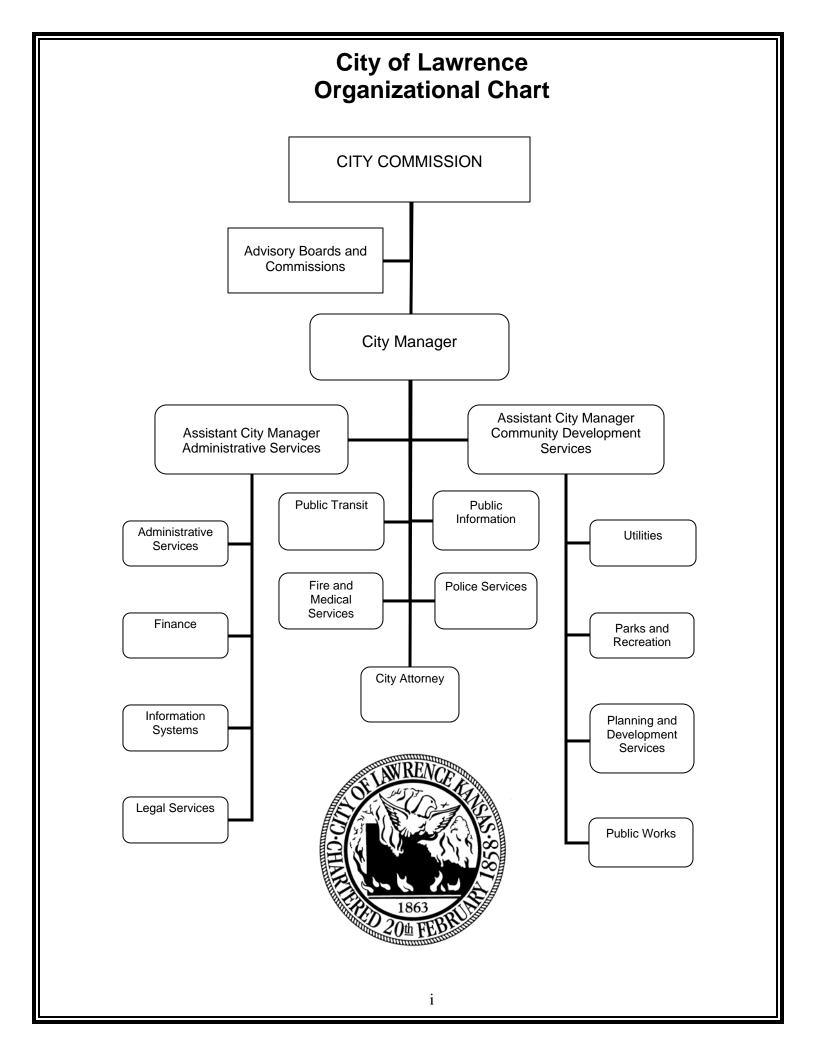
| DEBT SERVICE FUND                           |     |    |
|---|-----|----|
| Section J. BOND AND INTEREST FUND - 301     |     |    |
| Fund Resources and Receipts                 | J - | 02 |
| Fund Expenditures                           | J - | 03 |
| Other Fund Information                      | J - | 04 |
| Computation of Legal Debt Margin            | J - | 04 |
| Statement of Outstanding Indebtedness       | J - | 05 |
| Total City Debt (Graph)                     | J - | 05 |
| Current and Planned Debt Issues             | J - | 06 |
| Current Debt Service Schedule (Chart)       | J - | 07 |
| General Obligation Debt Service (Graph)     | J - | 80 |
| ENTERPRISE FUNDS                            |     |    |
| Section K. WATER AND WASTEWATER FUND - 501  | 17  | 00 |
| Fund Resources and Receipts                 | K - | 02 |
| Fund Expenditures by Category               | K - | 03 |
| Fund Expenditures by Division               | K - | 04 |
| Division Budget Information                 | 17  | 00 |
| Utility Billing and Collection              | K - | 06 |
| Administration                              | K - | 08 |
| Engineering                                 | K - | 10 |
| Clinton Water Treatment Plant               | K - | 12 |
| Kaw Water Treatment Plant                   | K - | 14 |
| Wastewater Treatment Plant                  | K - | 16 |
| Sanitary Sewer Collection System            | K - | 18 |
| Quality Control                             | K - | 20 |
| Water Distribution System                   | K - | 22 |
| Debt Service                                | K - | 24 |
| Non-Bonded Construction                     | K - | 24 |
| Section L. SOLID WASTE FUND - 502           |     |    |
| Fund Resources and Receipts                 | L-  | 02 |
| Fund Expenditures                           | L-  | 03 |
| Division Budget Information                 |     |    |
| Residential Collection                      | L-  | 04 |
| Commercial Collection                       | L - | 06 |
| Solid Waste Reduction / Recycling           | L-  | 80 |
| Section M. PUBLIC PARKING SYSTEM FUND - 503 |     |    |
| Fund Resources and Receipts                 | M - | 02 |
| Fund Expenditures                           | M - | 03 |
| Other Fund Information                      | M - | 04 |
| Section N. STORM WATER UTILITY FUND - 505   | • • |    |
| Fund Resources and Receipts                 | N - | 02 |
| Fund Expenditures                           | N - | 03 |
| Other Fund Information                      | N - | 04 |

| Section O. PUBLIC GOLF COURSE FUND - 506                            |     |    |
|---|-----|----|
| Fund Resources and Receipts   | 0 - | 02 |
| Fund Expenditures   | 0 - | 03 |
| Other Fund Information  | O - | 04 |
| CAPITAL IMPROVEMENT BUDGET  |     |    |
| Section P. CAPITAL IMPROVEMENT BUDGET                               |     |    |
| Capital Improvement Budget Summary                                  | P-  | 02 |
| 2007 Capital Improvement Budget Scoring Matrix                      | P-  | 04 |
| 2007 Capital Improvement Budget                                     | P-  | 06 |
| 2007 Capital Improvement Budget - Impact on City's Operating Budget | P-  | 80 |
| APPENDIX  |     |    |
| List of Acronyms  | Q - | 02 |
| Glossary of Terms   | Q - | 03 |



## City of Lawrence, Kansas **Introduction**





#### **City of Lawrence Elected Officials**

SUE HACK, Mayor

MIKE DEVER, Vice Mayor

MIKE AMYX, Commissioner

ROB CHESTNUT, Commissioner

DENNIS "BOOG" HIGHBERGER, Commissioner

#### **City of Lawrence Executive Staff**

DAVID CORLISS, City Manager

DEBBIE VAN SAUN, Assistant City Manager/Airport Manager

MARK BRADFORD, Fire/Medical Chief

RON HALL, Information Systems Director

SCOTT MCCOLLOUGH, Planning and Development Services Director

ED MULLINS, Finance Director

RON OLIN, Chief of Police

FRANK REEB, Administrative Services Director

ERNIE SHAW, Interim Parks and Recreation Director

CHUCK SOULES, Public Works Director

DAVE WAGNER, Utilities Director

TONI WHEELER, Legal Services Director

### **LAWRENCE AT A GLANCE\***

| Demographics                    |                   |                      |               |  |  |
|---------------------------------|-------------------|----------------------|---------------|--|--|
| Population Population by Gender |                   |                      |               |  |  |
| 1970                            | 45,698            | Male                 | 49.7%         |  |  |
| 1980                            | 52,738            | Female               | 50.3%         |  |  |
| 1990                            | 65,657            |                      |               |  |  |
| 2000                            | 80,098            | Median Age           |               |  |  |
| 2005 (est.)                     | 88,664            | 25.3 years           |               |  |  |
|                                 |                   |                      |               |  |  |
| <b>Ethnic Composition</b>       |                   | Population Distribut | <u>tion</u>   |  |  |
| African American                | 5.1%              | 65 and over          | 7.2%          |  |  |
| American Indian                 | 2.9%              | 45-64                | 15.1%         |  |  |
| Asian                           | 3.8%              | 25-44                | 28.5%         |  |  |
| Hispanic or Latino              | 3.6%              | 18-24                | 30.7%         |  |  |
| Other                           | 1.4%              | 5-17                 | 13.1%         |  |  |
| Two or more races               | 3.0%              | Under 5              | 5.4%          |  |  |
| White                           | 83.8%             |                      |               |  |  |
|                                 |                   |                      |               |  |  |
| <b>Educational Attainme</b>     | ent (over age 25) | Other Census Inforr  | <u>nation</u> |  |  |

### Graduate Degree 20.8%

Average Household size

# of Owner-Occupied Units

# of Renter-Occupied Units

Average Family Size

# of Vacant Units

2.3

2.9 14,393

16,995

1,373

9-12, No Diploma

Some College

High School Diploma

Associates Degree

Bachelor's Degree

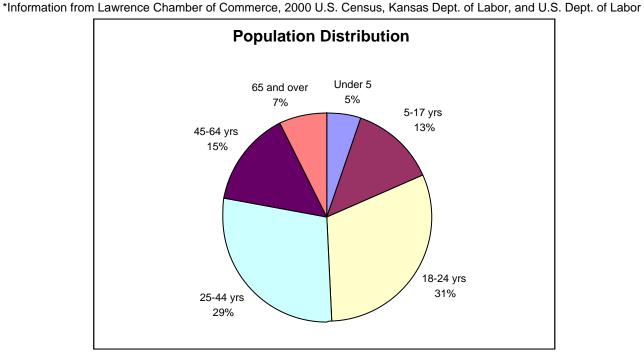
5.1%

18.5%

21.9%

4.8%

26.9%



#### **LAWRENCE AT A GLANCE**

#### **Form of Government**

The City of Lawrence, established in 1854, is governed by a Commission-Manager form of government in which five Commissioners are elected at large. The City Manager is appointed by the Commission.

#### **Tax Information**

#### 2006 Mill Levies

City of Lawrence 26.358

Douglas County 30.013

School District 57.804

State Levy 1.500

Total 115.675

#### **Tax Assessment Rates**

Industrial/Commercial 25.0%
Machinery & Equipment 25.0%
Residential Property 11.5%

#### **2007 City**

#### Assessed Valuation

 Real Property
 783,604,390

 Personal Property
 48,783,695

 State Assessed
 21,163,388

 **Total 853,551,473**

#### Sales Tax

State of Kansas 5.3%
City of Lawrence 1.0%
Douglas County 1.0%
Total 7.3%

#### Crime

#### Crime Indices (per 1000)

Violent Crime Index 4
Property Crime Index 47.5 **Total Crime Index** 51.5

#### City Services (2007 Est.)

#### **Building Permits**

Single Family 200
Duplex 75
Multi-Family 20

#### Fire / Medical

Stations 5
Numbers of Calls 9,080
Staff 146
Number of Inspections 6,785
Fire Insurance Rating 2

#### Parks & Recreation

Recreation Centers 6
Parks 52
Park Acreage 3,501
Public Pools 4
Public Tennis Courts 18
Trails (miles) 70

#### **Police**

Stations 2
Police Officers 141
Patrol Units 35
Calls for Service 125,000

#### **Sanitary Sewer**

Plants 1
Miles of sewers 421
Service connections 31,000
Avg daily treatment 12.5 MGD
Pump stations 35

#### **Water System**

Plants 2
Miles of water mains 425
Service connections 31,142
Fire hydrants 3,275

#### Services Provided By Other Governmental Units

#### **Education**

Unified School District #497
University of Kansas
Haskell Indian Nations Univ.

#### Hospital

Lawrence Memorial Hospital

#### **Library Services**

Lawrence Public Library

#### **Public Employment Agency**

Kansas Job Service Center

#### **Public Housing**

Lawrence-Douglas County Housing Authority

#### **Transportation**

#### **Location**

Lawrence is located 37 miles west of Kansas City, Missouri, and 25 miles east of Topeka. It enjoys access to Interstate 70 and Hwy 10, and is located a short distance from Hwy 435, Hwy 635 and Interstate 35.

### Alternative Means of Transportation:

Lawrence Transit System, Greyhound, Trailways, Bus 62, Lawrence Bus Company

#### **Mean Travel Time to**

#### <u>Work</u>

18.4 minutes

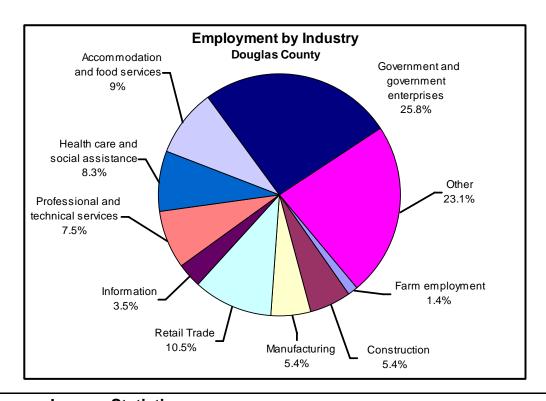
### **LAWRENCE AT A GLANCE\***

#### **Employment Statistics**

| Unemployment Rate | <u>2000</u> | <u>2001</u> | <u>2002</u> | <u>2003</u> | <u>2004</u> | <u>2005</u> | <u>2006</u> |
|-------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| City of Lawrence  | 3.1%        | 3.5%        | 4.2%        | 5.1%        | 4.4%        | 4.3%        | 3.7%        |
| State of Kansas   | 3.7%        | 4.3%        | 5.6%        | 5.4%        | 5.5%        | 5.1%        | 4.5%        |
| United States     | 4.0%        | 4.7%        | 5.8%        | 6.0%        | 5.5%        | 5.1%        | 4.6%        |

Sources: Kansas Department of Labor and U.S. Bureau of Labor Statistics

| Top 10 Largest Employers       | <u>Product</u>             | <b>Employees</b> |
|--------------------------------|----------------------------|------------------|
| The University of Kansas       | Education                  | 9,396            |
| Pearson Governmental Solutions | Information Services       | 1,800            |
| Lawrence Public Schools        | Education                  | 1,710            |
| City of Lawrence               | City Government Services   | 1,250            |
| Lawrence Memorial Hospital     | Health Services            | 1,200            |
| Hallmark Cards, Inc.           | Social Expression Products | 760              |
| The World Company              | Information Services       | 600              |
| Amarr Garage Doors             | Manufacturing              | 588              |
| K-Mart Distribution Center     | Distribution               | 452              |
| DCCCA Center                   | Health Services            | 425              |



Income Statistics (2005 American Community Survey, US Census Bureau)

Personal Income per Capita

\$24,061

Median Household Income

**Median Family Income** 

\$35,989

\$55,537

#### **Budgetary Policies and Procedures**

#### THE BUDGET DEVELOPMENT PROCESS

Early each year, each department submits a budget request including payroll projections, capital outlay requests, and program improvement decision packages.

A number of study sessions are held throughout the year with city staff and the City Commissioners to discuss various elements of the budget. A goal setting session is held, giving the Commissioners an opportunity to determine priorities for the budget year. Staff in the various departments can then work toward accomplish of those goals through their daily operations. The City Commission goals can be found beginning on page ix of this document.

Other sessions are held to discuss the multi-year Capital Improvement Plan, to review Debt, and to provide the City Manager and staff with direction for allocation to contractual agencies [see pages B- 48 (general overhead), C-1 through C-3 (Guest Tax), G-1 through G-3 (Special Alcohol)].

The City Commissioners holds budget conferences with each department. The conferences provide the Commissioners the opportunity to review the requests with department staff, learn more about program improvement packages, and ask questions about the issues presented by department staff in their budget proposals.

The first opportunity for public comment is in June. Another study session is held to review the Multi-year CIP Budget (see pages P-1 through P-12 for the Capital Improvement Budget) and to allow the Commissioners to provide additional direction to staff.

The City Manager then prepares a recommended budget that is reviewed and revised by the Commissioners before being published in the Lawrence Journal World. The recommended budget is available on the City's website.

A second opportunity for public comment is held in early August. A final budget is then adopted by the City Commission and filed with the County Clerk in late August.

The budget is then formatted into this printed document, reproduced and made available for the public. In addition to dollar amounts, this document contains narrative information on the purpose and mission, the accomplishments, goals and objectives, and performance indicators of each department and division.

#### STATE STATUTES RELATED TO THE BUDGET

Kansas law prescribes the policies and procedures by which the City prepares its annual budget. The City maintains budgetary control to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City's governing body. The annual budget contains an itemized estimate of the anticipated revenue and the proposed expenditures necessary to meet the City's financial needs, detailed by program and object of expenditures. The annual budget must be balanced so that total resources equal obligations. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts not disbursed are carried over as a designation of fund balance for the following year.

#### ANNUAL OPERATING BUDGETS REQUIRED FOR CERTAIN FUNDS

Kansas Statutes (K.S.A. § 79-2927 et seq.) require that an annual operating budget be legally adopted for the General Fund, Special Revenue Funds (unless specifically exempted by statute), Debt Service Funds, and certain Enterprise Funds.

A legal annual operating budget is not required for the Capital Projects Fund or Trust Funds and the following Special Revenue Funds:

Airport Improvement Fund Outside Agency Fund

Capital Improvement Reserve Fund Wee Folks Scholarship Fund Equipment Reserve Fund Fair Housing Assistance Fund Guest Tax Reserve Fund Community Development Fund Liability Reserve Fund Rehabilitation Escrow Fund Sales Tax Reserve Fund Home Program Fund
Law Enforcement Grant Fund
Transportation Planning Fund
Worker's Compensation Reserve Fund
Law Enforcement Trust Fund
Summer Youth Fund

#### **BUDGET CALENDAR**

The state statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a) Preparation of budget for the succeeding calendar year on or before August 1 of each year.
- b) Publication of proposed budget and notice of public hearing on or before August 5 of each year.
- c) Public hearing on or before August 15 of each year, but at least ten days after public notice.
- d) Adoption of final budget on or before August 25 of each year.

In addition to state statutes, an annual budget calendar is developed according to an administrative policy. The 2008 Budget Calendar can be found below.

#### 2008 Budget Process Calendar

| Friday, March 2    | Budget materials and forms mailed to Contractual Agencies (non-alcohol funds)  |                          |              |            |  |  |
|--------------------|--|--------------------------|--------------|------------|--|--|
| Wednesday, March 7 | RFP forms mailed to Contractual Agencies (alcohol fund)  |                          |              |            |  |  |
| Friday, March 9    | Budget materials available on-line to Department Directors   |                          |              |            |  |  |
| Friday, April 13   | Department Budget Information Submitted to Assistant City Mgr.   |                          |              |            |  |  |
| Tuesday, April 24  | City Commission Study Sess   | sion (4:00 – 6:00 p.m.)  |              |            |  |  |
| Wednesday, May 2   | Requests Due from Contractual Agencies (alcohol & non-alcohol funds)   |                          |              |            |  |  |
| Tuesday, May 22    | City Commission Study sess   | ion – Joint mtg. w/Cour  | nty (4:30-6: | :00 p.m.)  |  |  |
| Tuesday, May 29    | Receive recommendations from   | n Alcohol Advisory Board | re: agency   | awards     |  |  |
| Monday, June 4     | Submittals Due for City Com  | mission Initiated Progra | am Improv    | ements     |  |  |
| June 4-5           | Commissioners meet with De   | epartment Heads re: Ma   | ior Issues:  | <u>.</u>   |  |  |
| <u></u>            | Library  | Monday                   | 6/4          | 3:00 p.m.  |  |  |
|                    | Administrative Services  | Monday                   | 6/4          | 3:20 p.m.  |  |  |
|                    | Planning/Dev. Services   | Monday                   | 6/4          | 3:40 p.m.  |  |  |
|                    | Legal Services   | Monday                   | 6/4          | 4:00 p.m.  |  |  |
|                    | Public Transit   | Monday                   | 6/4          | 4:20 p.m.  |  |  |
|                    | Fire/Medical   | Monday                   | 6/4          | 4:40 p.m.  |  |  |
|                    | Finance  | Monday                   | 6/4          | 5:00 p.m.  |  |  |
|                    | Public Works Tuesday 6/5 9:00 a.m. Public Health Tuesday 6/5 9:20 a.m. Police Tuesday 6/5 9:40 a.m. Information Systems Tuesday 6/5 10:00 a.m. |                          |              |            |  |  |
|                    |  |                          |              |            |  |  |
|                    |  |                          |              |            |  |  |
|                    |  |                          |              |            |  |  |
|                    | Parks & Recreation   | Tuesday                  | 6/5          | 10:20 a.m. |  |  |
|                    | Utilities  | Tuesday                  | 6/5          | 10:40 a.m. |  |  |
|                    | City Manager's Office  | Tuesday                  | 6/5          | 11:00 a.m. |  |  |
| Tuesday, June 5    | City Commission meeting (11:30 a.m. – no evening CC meeting this date)   |                          |              |            |  |  |
| June 11-12         | City Goals Discussion Session (6/11 3:00-7:00 p.m.; 6/12 3:30-6:00 p.m.)   |                          |              |            |  |  |
| Tuesday, June 19   | City Commission Study Session (4:30-6:00 p.m.)   |                          |              |            |  |  |
|                    | · Provide Direction on Operating Budget  |                          |              |            |  |  |
|                    | · Review 2008 CIP Budget   |                          |              |            |  |  |
| Friday, July 6     | Budget Distributed to City Commission and posted on website  |                          |              |            |  |  |
| Tuesday, July 17   | City Commission Study Session (4:30 – 6:00 p.m.)   |                          |              |            |  |  |
|                    | · City Manager's Recommended Budget  |                          |              |            |  |  |
|                    |  |                          |              |            |  |  |

City Commission authorizes publication of Budget Tuesday, July 24

Wednesday July 25 -Budget material provided to Journal World for publication 07/27/07

Noon

Public Hearing on Budget - Budget Ordinance first reading Tuesday, August 7

Tuesday, August 14 Budget adopted by City Commission - Budget Ordinance second reading

Budget filed with County Clerk Wednesday, August 15 Monday, September 17 Adopted Budget posted on the web Friday, November 2 Budget submitted to GFOA for review

#### MAKING CHANGES TO THE BUDGET

The state statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time.

The statutes permit management to transfer budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds (the legal level of budgetary control). Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

#### **BASIS OF ACCOUNTING**

All governmental and fiduciary funds are reported using the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available to pay current liabilities in a particular period. Expenditures are recognized when the related liability is current (the encumbrance method of accounting.) Interest on unmatured general long-term debt is recognized when due.

The enterprise funds are reported on the accrual basis of accounting.

#### **BASIS OF BUDGETING**

The city budgets for governmental funds, which include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Fund, based on the modified accrual basis of accounting. Under this method, revenues (income) are recognized in the period they become measurable and available to finance expenditures of the period. Expenditures (expenses) are recorded when incurred with the exception of principal and interest on long term debt, which are recorded when due.

Exceptions to the modified accrual basis of accounting are as follows:

encumbrances are treated as expenditures in the year they are encumbered, not when the expenditure occurs.

The budgets for all proprietary funds, which include Enterprise Funds and Internal Service Funds, are prepared using the accrual basis of accounting, with exceptions listed below. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

- Capital outlay is budgeted as an expenditure in the year purchased.
- Depreciation is not budgeted.
- Encumbrances are treated as expenditures in the year they are encumbered, not when the expense occurs.
- Grants obtained for the construction of assets are considered to be revenues, not capital contributions.
- Gains or losses on the early retirement of debt are considered to increase or decrease the funds available in the year in which they occur and are not capitalized and amortized over the life of the bonds.

Operating expenditures are controlled at the fund level and may not exceed appropriations at that level. Capital project expenditures are controlled at the fund, department and project levels and may not exceed appropriations at any of those levels. Budget transfers within a department may be made with administrative approval provided that the transfer is within the same fund. Increases in total appropriations require City Council approval by ordinance.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the City.

#### CITY COMMISSION GOALS, ADMINISTRATIVE POLICIES, DEPARTMENT POLICIES, AND OTHER PLANS USED TO DEVELOP THE BUDGET

City Commission Goals

The City Commission has established a set of strategic goals to guide the work of City Staff. The departments use these goals, as well as their own goals, to prepare their budget each year. The goals of the various departments can be found throughout this budget document. The City Commission Goals are provided below.

**ECONOMIC DEVELOPMENT:** Promoting the economic development of Lawrence to provide varied work and business opportunities.

**Key Objectives:** Identify industrial sites and a process to develop them.

Use the Southeast Area Plan to create an employment zone.

Move toward acquisition of the Farmland property.

**Other Objectives:** Expand the tax base through growth of existing and new businesses.

Develop incentives in addition to tax abatements (add to our "tool box"). Identify sources of funding for a dedicated economic development fund. Develop a common understanding of what economic development is. Have a city staff person focused solely on economic development.

**PLANNED GROWTH:** Encouraging growth that protects our environment, neighborhoods, and cultural features while benefiting all of our citizens.

**Key Objectives:** Conclude the successful adoption of rural development standards.

Resolve the public improvement financing method.

Agree to stay within service area 1 in the urban growth area; be proactive about where

growth will be and avoid spot zoning.

Amend codes to allow for traditional neighborhood development (TND).

Other Objectives: Initiate a community visioning process to encourage community building.

Ensure that the city leads the development process; create a new model for this.

Expand meetings with the county, the school district, and KU.

Work on more cooperative projects with the county; develop a model for growth. Initiate a discussion within the community about a new model of growth and its

comprehensive plans. Educate the community about the differences.

**COMMUNITY BUILDING:** Creating social capital and celebrating our heritage.

**Key Objectives:** Get the Carnegie Library building active.

Encourage the viability of the Farmers Market, including improving the facilities.

Other Objectives: Have more events downtown.

Ensure the accountability of the police department.

Determine what we want to do about the Library expansion and how much it will cost. Encourage KU and Haskell to be more a part of the community and the community more a

part of KU and Haskell (e.g., Homecoming Parade downtown, more partnerships).

Develop a comprehensive plan for services to the homeless.

Secure adequate funding for after-school programs. Keep the focus on Lawrence for the Heritage Area.

**ENVIRONMENT ISSUES:** Integrating the environment into our decisions as we work towards a sustainable city.

**Key Objectives:** Move toward a watershed storm water policy.

Other Objectives: Evaluate and adopt an energy code.

Adopt an environmental chapter for Horizon 2020. Require LEED standards for public buildings.

Continue community connectivity through bike paths, trails, and rail to trails.

Encourage neighborhood planning that emphasizes non-automobile access to schools and

shopping.

Transition to pesticide-free parks and buildings.

**NEIGHBORHOOD QUALITY:** Improving the livability of all Lawrence neighborhoods.

**Key Objectives:** Develop affordable housing through the Land Trust.

Institutionalize area planning.

Other Objectives: Coordinate with the school district regarding school sites and future uses of schools.

Find ways to lessen the impact of student housing on neighborhoods. Explore private/public partnerships to provide affordable housing. Identify key pedestrian routes and enforce snow removal of them. Bring in the Neighborhood Re-investment Corporation (NRC). Inventory sidewalks in neighborhoods and bring them up to standard.

**TRANSPORTATION**: Improving access for all citizens.

Key Objectives: Build community consensus for a regional transportation plan that includes resolution of the

SLT, Highway 59, and Eastern By-pass.

Other Objectives: Continue work on street development standards, including alternatives to street widths.

Bring the "T" and KU on Wheels into better alignment. Initiate a commuter bus service to Johnson County.

Investigate the possibility of a pedestrian bridge across the Kansas River. Create a plan to increase funding for KDOT projects that benefit community.

Continue to educate the community about access management. Develop consensus and

policies.

Model bio-diesel and other renewable sources in city's transportation equipment.

Integrate the bike plan into the Capital Improvements Plan (CIP).

Work toward the central coordination of all street lights.

**DOWNTOWN DEVELOPMENT:** Protecting the integrity of downtown while maintaining it as a unique community resource.

**Key Objectives:** Ensure that the downtown is clean and inviting (e.g., identify trees that will keep downtown

cleaner).

Redevelop the library as an anchor for multi-use development for downtown.

Study the topic of alcohol issues and sidewalk dining.

Other Objectives: Implement "adopt a planter" program.

Work with a KU class to develop a new downtown design in order to freshen the look of

downtown.

Consider creative responses to barriers related to the Harris project.

**SERVICE DELIVERY:** Provide excellent City services consistent with resources available.

**Key Objectives:** Streamline the process of working with the Business Retention Task Force, so that there is

coordination among departments and the process is clear and consistent.

Adopt a performance management system.

Implement new building codes.

Other Objectives: Purchase project management software for the planning department.

Improve the CIP process – set priorities and integrate the plan with goals.

Integrate fire station operations into the budget.

Explore the possibility of increased staff support or salary for city commissioners.

#### Administrative Policies and Department Policies

The Administrative Policies of the City that guide the development of the budget are listed below. The policies in their entirety are provided beginning on page xiv of this section.

- Investment and Cash Management
- Midyear Fund Request
- Governmental Accounting
- Debt Management
- General Fund Balance
- Debt Issuance Guidelines
- Allocation of Transient Guest Tax

In addition to written administrative policies, there are a number of departmental procedures and practices that impact the budget. For instance, there are unwritten policies for the replacement of city vehicles as well as computer hardware.

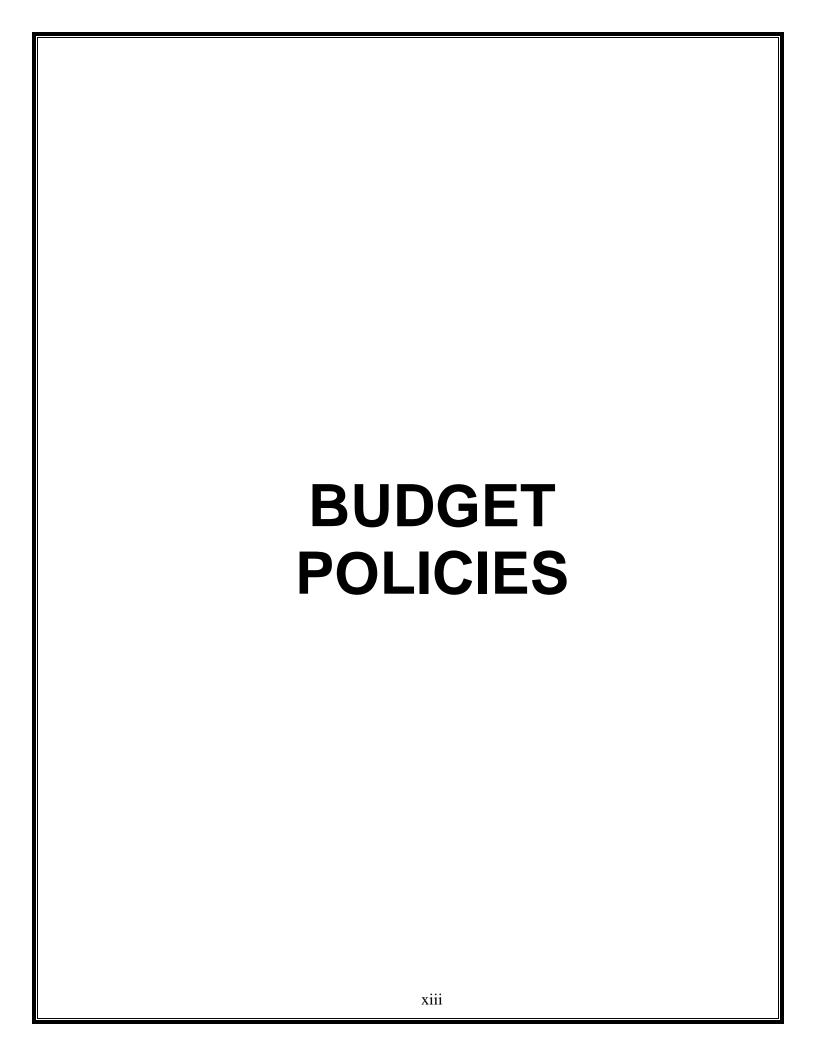
#### Other Plans

Horizon 2020 is the City's Long Range Comprehensive Plan. It is used, along with other long range and strategic plans to the various city departments, to forecast future staffing, equipment, and facility needs and the costs associated with them based on growth and population projections. This allows city staff to estimate the revenue that will be needed to meet these needs, to what amount the issuance of debt will be necessary, if fee and rate increases will be required, etc.

Departments or Divisions with Long Range Plans, Master Plans, or other strategic plans include Water and Wastewater, Parks and Recreation, Fire Medical, and Storm Water.



 ${
m L}_{
m awrence}^{^{
m City}\, 
m of}$ 



### CITY OF LAWRENCE INVESTMENT AND CASH MANAGEMENT POLICY

#### 1.0 Scope

This policy applies to the cash management and investment activities of the City of Lawrence, Kansas, except for the debt service funds, reserve funds and other financial assets held by various fiscal agents and trustees as provided by the appropriate bond ordinance shall not be subject to this policy but shall be administered according to the requirements of the respective Ordinances. The financial assets of all other funds shall be administered in accordance with the provisions of this policy.

#### 2.0 Authority

Responsibility for the management of the City's investment portfolio is delegated to the Director of Finance by the City Manager. The Director of Finance hereby establishes written procedures and policies for the operation of the cash management and investment program. Such procedures shall include explicit delegation of authority to persons responsible for investment transactions. No person may engage in an investment transaction except as provided under the terms of this policy and the procedures established by the Director of Finance who shall be responsible for all transactions undertaken and shall establish a system of controls to regulate the activities of subordinate officials.

#### 3.0 Objectives

The cash investments of the City of Lawrence shall be undertaken in a manner that seeks to maximize investment income while ensuring the preservation of capital in the portfolio. To attain this objective, diversification is required so that potential losses on individual securities do not exceed the income generated from the remainder of the portfolio. The investment portfolio shall be designed to attain at a minimum, a market-average rate of return throughout budgetary and economic cycles, taking into account the City's investment risk constraints and the cash flow characteristics of the portfolio.

#### 4.0 Prudence

The standard of prudence to be used by investment officials shall be the "prudent person", which states, "Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived" and shall be applied in the context of managing the entire portfolio.

Investment officers acting in accordance with written procedures and exercising due diligence shall be relieved of personal responsibility for an individual security's credit risk or market price changes, provided deviations from expectations are reported in a timely fashion and appropriate action is taken to control adverse developments.

#### 5.0 Legal Authority and Limitations on Investment Instruments

All investments purchased under this policy shall be governed by K.S.A. 12-1675, et. seq. and all revisions thereto, as may be made by the Kansas Legislature. Below is a summary of acceptable investments under the current law:

5.1 Collateralized Public Deposits (Negotiable Certificates of Deposit) -- Instruments issued by banks or savings & loans that state specified sums have been deposited for specified periods of time and at specified rates of interest. Certificates of deposit are required to be backed by acceptable collateral securities as dictated by Kansas Statutes.

### CITY OF LAWRENCE INVESTMENT AND CASH MANAGEMENT POLICY

- 5.2 Repurchases Agreements--Contractual agreements between the City and commercial banks, trust companies, state or federally chartered savings and loan associations of federally chartered savings banks. The repurchase agreement (repo) issuer received cash and, in turn, provides securities to the City as collateral for the cash. There exists a contractual agreement for the City to resell the securities back to the issuer on a specific future date, at the original purchase price, plus a negotiated interest payment.
- 5.3 U. S. Treasury bills or notes--These obligations must mature within six months from date of purchase and are guaranteed as to principal by the United States government.
- 5.4 Temporary notes of the City of Lawrence.
- 5.5 Commercial bank savings accounts.

Other types of investments may be added to this list as changes to the statutes governing such investments are revised.

#### 6.0 Contracts with Financial Institutions

The City of Lawrence may invest funds with depositories having offices located in the City of Lawrence as provided by K.S.A. 9-1401. All depositories of the City of Lawrence shall execute a contract bi-annually with the City of Lawrence which shall designate the requirements of serving as a depository for the City, including collateralization of City funds invested at such depository and the related safekeeping requirements of the pledged securities. The City shall have a separate contract with the "operating bank" which will execute a contract once every three years in accordance with the practice of bidding banking services every three years.

- 6.1 Safekeeping of Securities--Collateral for certificates of deposits and repurchase agreements will be registered in the City's name. The Finance Director will hold all safekeeping receipts of pledged securities used as collateral for certificates of deposits and repurchase agreements. A third party institution will hold pledged securities in trust on behalf of the City's financial institution.
  - Safekeeping receipts of pledged securities may be "Faxed" to the City in order to accommodate timely and legal investment transactions. The financial institution will mail the original safekeeping receipt of pledged securities on the day the facsimile is sent.
- 6.2 Collateralization--The City requires full collateralization of all City investments other than obligations of the United State government as stated in the State statute. The City will not allow the use of FDIC coverage as part of the calculation of full collateralization. Peak period agreements permitted under K.S.A. 9-1403 as amended, will not be accepted by the City and are not included as part of the depository contracts with the financial institutions.

The City will accept as collateral for certificates of deposit securities as listed in K.S.A. 9-1403. Collateral underlying repurchase agreements is limited to obligations of the U.S. government and its agencies.

The Finance Director will weekly monitor the adequacy of collateralization. The City requires monthly reports with market values of pledged securities from all financial institutions with which the City has certificates of deposits or repurchase agreements.

### CITY OF LAWRENCE INVESTMENT AND CASH MANAGEMENT POLICY

#### 7.0 Investment Liquidity

The City's demand for cash shall be projected using reliable cash forecasting techniques. To ensure liquidity, the appropriate maturity date and investment option available will be chosen.

- 7.1 Repurchase agreements--The maximum maturity for repurchase agreements shall be 91 days. Repurchase agreements will normally be used when Certificates of Deposits for less than 91 days are not used, or when the rates offered on the repurchase agreements are greater than those offered on 91 day CDs.
- 7.2 General City Funds--The maximum maturity for City investments shall be one year. The Investment Review Committee will monitor the maturity level and recommend changes as appropriate.
- 7.3 Bond & Interest Fund--No investment shall have a maturity exceeding the next principal and /or interest payment date unless the obligation is fully funded.

#### 8.0 Investment Return Objectives

Consistent with State law, the City shall seek to optimize return on investments within the constraints of this policy.

#### 9.0 Bidding Procedures

Investment bids will be taken by the Director of Finance or person designated by the Director of Finance at times when investments of idle funds would be in the best interest of the City or as required by federal regulations regarding arbitrage rebate on bond proceeds. Such bids requests will be made orally and confirmed in writing with the investment instrument and related collateral being forwarded to the City no later than 24 hours after bids are taken.

#### 10.0 Investment Limitation Per Institution

In order to protect the City from the failure of any one financial institution, the City shall not invest more than 30% of idle funds with any one institution. The 30% limitation does not apply to U.S. Treasury obligations held in safekeeping by an institution on behalf of the City. These obligations are backed by the U.S. Government and do not require collateral as described in section 6.0(2). The 30% limitation shall be determined prior to the bids. If an institution goes over the 30% limitation after the bids have been awarded, no further bids will be accepted from the financial institution until sufficient maturities have occurred to reduce their share of the portfolio to under 30%.

#### 11.0 <u>Investment Review Committee</u>

The City Manager shall appoint an investment review committee. The Committee shall consist of one person from the City Manager's Office, one person from the Finance Department not directly involved with the day to day investing of public funds, and the City Clerk. This Committee shall meet at least quarterly to review the investment reports from the Finance Department and to review earnings of idle funds. The Committee shall make a report to the City Manager within fourteen days after each meeting. Any irresponsible or illegal acts shall be reported immediately and confidentially to the City Manager.

### CITY OF LAWRENCE INVESTMENT AND CASH MANAGEMENT POLICY

#### 12.0 <u>Daily Cash Management Practices and Policies</u>

It is the policy of the City of Lawrence Finance Department that all departments collecting cash receipts, whether in cash or other forms of payment, must turn in such receipts to the Finance Department on a daily basis together with records required to verify the accuracy of such collections. No receipts will be held overnight at any location for any reason. All receipts shall be deposited daily by the Department of Finance. Investment of any idle funds will be made in accordance with section 5.0 of this policy. Any violation of this section of this policy by any employee of the City may result in disciplinary action.

#### 13.0 Separate Provisions of Policy and Conflicts with Kansas Laws

The above policies shall remain in full force and effect until revoked by the City Commission. If, after adoption of this policy, there is any conflict of this policy with Kansas laws and/or statutes current law shall dictate.

### CITY OF LAWRENCE GOVERNMENTAL ACCOUNTING POLICY

#### 1.0 **Policy**

The City of Lawrence has established a uniform system of accounting maintained to reflect compliance with the applicable laws of the State of Kansas. Financial statements are presented after applying memorandum adjustments, where applicable, to record accrued revenue, inventories, property and equipment and related depreciation resulting in financial statements presented on a modified accrual or accrual basis of accounting, as appropriate.

Accounting and Reporting Capabilities:

A governmental system, such as the City of Lawrence, is charged with the duties of reporting and fully disclosing its financial position and financial results of operation in conformity with generally accepted accounting principles. Further, such an entity must demonstrate compliance with finance-related legal and contractual provisions within the system's financial activities.

#### 2.0 Fund Accounting Systems

The City of Lawrence is organized and operates on a fund basis. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restriction, or limitations.

The following types of funds comprise the financial activities of the City:

#### Governmental Funds

- A. General Fund to account for all unrestricted resources except those required to be accounted for in another fund.
- B. Special Revenue Funds to account for the proceeds of specific revenue sources (other than special assessments or major capital projects) that are restricted by law or administrative action to expenditure for specified purposes.
- C. Capital Project Funds to account for financial resources segregated for the acquisition of major capital facilities (other than those financed by Enterprise Funds).
- D. Debt Service Funds to account for the accumulation of resources for and the payment of, interest and principal and related costs, on general long-term debt, and the financing of special assessments which are general obligations of the City.

#### 2. Proprietary Funds

- A. Enterprise Funds to account for operations that are financed and operated in a manner similar to private business enterprises where the stated intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where periodic determination of revenues earned, expenses incurred, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability, or other purposes.
- B. Internal Service Funds to account for the financing of goods and services provided by one department to other departments of the City on a cost reimbursement basis.

### CITY OF LAWRENCE GOVERNMENTAL ACCOUNTING POLICY

#### 3.0 Basis of Accounting

All governmental and fiduciary funds are reported on the modified accrual basis of accounting. Revenues are recognized in the accounting period in which they become susceptible to accrual, that is when they become both measurable and available to finance expenditures of the fiscal period. Expenditures are recognized when the related liability is current (the encumbrance method of accounting). Interest on unmatured general long-term debt is recognized when due.

The enterprise funds are reported on the accrual basis of accounting.

#### 4.0 **General Long-Term Account Group**

This account, which is not a fund, provides a place to record long-term debt of the City. Long-term debt for proprietary funds are recorded in those funds and not in the general long-term debt account group.

#### 5.0 General Fixed Assets Account Group

This account group is not a fund. It is an account where all fixed assets of the City except those belonging to the proprietary funds are recorded. Proprietary fund fixed assets are recorded in those funds.

### CITY OF LAWRENCE MID- YEAR FUNDING REQUEST POLICY

#### 1.0 **Policy:**

To establish policy and guidelines for the consideration of funding requests from outside agencies during the year after the completion of the annual budget process.

#### 2.0 **Guidelines:**

Once the budget process is completed for each fiscal year, non-budgeted funding requests shall be handled as follows. Outside agencies requesting funding from the City of Lawrence (that falls outside the schedule established for the annual budget process) shall describe in their application for funding how the project, program, etc. accomplishes the following:

- Fills an existing gap in City services.
- Meets a City Commission or community goal.
- Provides for a need in the community that is otherwise unmet.
- Helps leverage outside funds.

#### 3.0 Assessment Methods:

In considering funding requests outside the annual budget process, the City Commission will utilize the following guidelines in the decision-making process:

- Is the request a high enough priority to justify the allocation of contingency funds?
- What are the long-range implications (annual request? related costs? etc.)

#### 1.0 Purpose

The Debt Management Policy Statement sets forth comprehensive guidelines for the financing of capital expenditures.

#### 2.0 **Policy**

It is the objective of the policies that (1) the City obtain financing only when desirable, (2) the process for identifying the timing and amount of debt financing be as efficient as possible and (3) the most favorable interest rate and other related costs be obtained.

Debt financing, to include general obligation bonds, special assessment bonds, revenue bonds, temporary notes, lease/purchase agreements, and other City obligations permitted to be issued or incurred under Kansas law, shall only be used to purchase capital assets that will not be acquired from current resources. The useful life of the asset or project shall exceed the payout schedule of any debt the City assumes. This allows for a closer match between those who benefit from the asset and those that pay for it.

To enhance creditworthiness and prudent financial management, the City is committed to systematic capital planning, intergovernmental cooperation and coordination, and long-term financial planning. Evidence of this commitment to capital planning will be demonstrated through adoption and periodic adjustment of the City's Capital Improvement Plan and the annual adoption of a multi-year Capital Improvement Budget.

#### 3.0 Procedure

#### 3.1 RESPONSIBILITY FOR DEBT MANAGEMENT

The primary responsibility for making debt-financing recommendations rests with the Director of Finance. In developing such recommendations, the Finance Director shall be assisted by other City staff. The responsibilities of City staff shall be to:

- Consider the need for debt financing and assess progress on the current Capital Improvement Budget and any other program/improvement deemed necessary by the City Manager;
- Test adherence to this policy statement and to review applicable debt ratios listed in the Debt Issuance Guidelines,
- Review changes in federal and state legislation that affect the City's ability to issue debt and report such findings to the City Manager as appropriate;
- Review annually the provisions of ordinances authorizing issuance of general obligation bonds of the City;
- Review the opportunities for refinancing current debt; and,
- Recommend services by a financial advisor, bond trustees, bond counsel, paying agents and other debt financing service providers when appropriate.

In developing financing recommendations, the City staff shall consider:

- Options for interim financing including short term and inter-fund borrowing, taking into consideration federal and state reimbursements;
- Effects of proposed actions on the tax rate and user charges;
- Trends in bond markets structures;
- Trends in interest rates; and,
- Other factors as deemed appropriate.

#### 3.2 **USE OF DEBT FINANCING**

Debt financing will not be considered appropriate for any recurring purpose such as current operating and maintenance expenditures. The City will use debt financing only for one-time capital improvement projects and unusual equipment purchases under the following circumstances:

- The project is included in the City's capital improvement budget and is in conformance with the City's general plan;
- The project is the result of growth-related activities within the community that require unanticipated and unplanned infrastructure or capital improvements by the City:
- The project's useful life, or the projected service life of the equipment, will be equal to or exceed the term of the financing;
- There are revenues sufficient to service the debt, whether from future property taxes, user fees, or other specified and reserved resources, debt supported by user fees, special assessments or special charges shall be preferred,
- The debt shall be primarily used to finance capital projects with a relatively long life, typically ten years or longer.
- The equipment is an item that is purchased infrequently, has an expected useful life of at least five years, and costs in excess of \$100,000.

#### 3.3 STRUCTURE AND TERM OF DEBT FINANCING

Debt will be structured to match projected cash flows, minimize the impact on future property tax levies, and maintain a relatively rapid payment of principal. As a benchmark, the City shall strive to repay at least 50% of the initial principal amount within ten years.

#### General Obligation Bonds

The City shall use an objective analytical approach to determine whether it desires to issue new general obligation bonds. Generally, this process will compare ratios of key economic data. The goal will be for the City to maintain or enhance its existing credit rating.

These ratios shall include, at a minimum, debt per capita, debt as a percent of statutory debt limit, debt as a percent of appraised valuation, debt service payments as a percent of governmental expenditures, and the level of overlapping net debt of all local taxing jurisdictions. A set of ratios shall be adopted and itemized in the City's Debt Issuance Guidelines.

The decision on whether or not to issue new general obligation bonds shall, in part, be based on (a) costs and benefits, (b) the current conditions of the municipal bond market, and (c) the City's ability to issue new general obligation bonds as determined by the aforementioned benchmarks.

#### Revenue Bonds

For the City to issue new revenue bonds, projected annual revenues as defined by the ordinance authorizing such issuance, shall be a minimum of 125% of the issue's average annual revenue bond service or at a higher amount if required by the bond indentures. If necessary, annual adjustments to the City's rate structures will be considered in order to maintain the required coverage factor. Revenue bonds will be the preferred financing option for enterprise funds.

#### Special Assessment Bonds

The City shall maintain a watchful attitude over the issuance of special assessment bonds for benefit district improvements. The City's share of any benefit district project may not exceed more than 95% of any proposed costs related to a benefit district. The developer shall be required to deposit 25% of the costs allocated to the benefit district prior to authorization. In most cases, the debt will have a maximum term of ten years, however, a longer term may be allowed provided it does not exceed the life of the improvements included in the benefit district. The benefit district will be assigned costs such as administration, engineering, financing and legal associated with the formation of the district and issuance of any debt.

#### Debt Issuance With Intergovernmental Agencies

The City will typically not use of its debt capacity for projects by entities or other special purpose units of government that have the ability to issue tax exempt debt. The City's issuance of debt will be made only (1) after the prior commitment of the full assets and resources of the authority to debt service; (2) if project revenues, or development authority revenues pledged to debt service, are at least 115% of debt service; (3) if debt service reserves provided by the authority's own resources are equal to at least six months debt service; and, (4) if all other viable means financing have been examined. The City will also enter into arrangements with other governmental entities where a portion of the project costs will be reimbursed by the other government. An agreement as to how the project costs will be allocated and reimbursements made must be approved by the governing bodies.

#### Structure of Debt Obligations

The City normally shall issue bonds with an average life of 10 years or less for general obligation and special assessment bonds and 10-20 years for revenue bonds. The typical structure of general obligation bonds will result in even principal and interest payments over the term of the debt. There shall be no "balloon" bond repayment schedules, which consist of low annual payments and one large payment of the balance due at the end of the term. There shall always be at least interest paid in the first fiscal year after a bond sale. In cases where related revenues may not occur for several years, it may be desirable to capitalize the interest by increasing the size of the issue and deferring the principal payments so that only interest is paid on the debt for the first few years.

#### Call Provisions

Call provisions for bond issues will be evaluated based upon current market conditions. All bonds shall be callable only at par.

#### Variable Rate Long-Term Obligations

The City may choose to issue bonds that pay a rate of interest that varies according to predetermined formula or results from a periodic remarketing of the securities, consistent with state law and covenants of pre-existing bonds, and depending on market conditions.

#### 3.4 **DEBT ADMINISTRATION AND FINANCING**

#### Capital Improvement Budget

A Capital Improvement Budget shall be prepared and submitted to the City Commission annually. The budget shall provide a list of projects and the means of financing. The budget should cover a five-year period of time. The projects included in the budget should be part of the City's Capital Improvement Plan. Projects must be in either the Capital Improvement Budget or Plan to be authorized.

#### Bond Fund

Generally, payment of general obligation bonds and special assessment bonds shall be from the City's Bond & Interest Fund. However, in situations where General Obligation bonds are to be paid from user fees or sales taxes, bond payments should be made from the fund that receives the revenue. The minimum fund balance in the Bond & Interest Fund will be maintained at a level equal to or greater than 50% of the total principal and interest payable from that Fund for the upcoming year.

#### Reserve Funds

Adequate operating reserves are important to insure the functions of the City during economic downturns. The City shall budget a contingency reserve in the General Fund of no less than \$150,000. The City will maintain working capital in an enterprise fund sufficient to finance 120 days of operations, if the fund supports debt payments. In addition, all reserves specified by bond indentures must be maintained. The Equipment Reserve Fund will be funded sufficiently to ensure that adequate funds are available to purchase replacement equipment on a timely basis.

#### Finance Department

It shall be the responsibility of the Finance Department to prepare the Preliminary and final Official Statements. The City Clerk is responsible for collecting and maintaining all supporting documentation such as minutes of the City Commission meetings and relevant resolutions and ordinances. In the case of general obligation bonds, an estimate of the mill levy required to pay off the debt should be provided to the City Commission. The department will also be responsible following applicable secondary disclosure requirements.

#### Investments

The bond proceeds will be invested in accordance with the City's investment policy. Adherence to the guidelines on arbitrage shall be followed, which at times, may require that the investment yield be restricted. In most cases, the investment will be selected to maximize interest with the assumption that the City will meet the IRS spend down requirement that allows for an exemption from arbitrage calculations.

#### **Bond Counsel**

The City will utilize external bond counsel for all debt issues. All debt issued by the City will include a written opinion by Bond Counsel affirming that the City is authorized to issue the debt, stating that the City has met all Federal and State constitutional and statutory requirements necessary for issuance, and determining the debt's federal income tax status. The City's Bond Counsel will be selected on a competitive basis.

#### Underwriter's Counsel

City payments for Underwriters Counsel will be authorized for negotiated sales by the Department of Finance on a case-by-case basis depending on the nature and complexity of the transaction and the needs expressed by the underwriters.

#### Financial Advisor

The City may utilize an external financial advisor. The utilization of the financial advisor for debt issuance will be at the discretion of the Director of Finance on a case-by-case basis. For each City bond sale, the financial advisor will provide the City with information on structure, pricing and underwriting fees for comparable sales by other issuers. The Financial Advisor will be selected on a competitive basis for a period not to exceed five years.

#### Temporary Notes

Use of short-term borrowing, such as temporary notes, will be undertaken until the final cost of the project is known or can be accurately projected. In some cases, projects might be funded with internal funds that will be reimbursed with bond funds at a future date.

#### Credit Enhancements

Credit enhancement (letters of credit, bond insurance, etc.) may be used if the costs of such enhancements will reduce the debt service payments on the bonds or if such an enhancement is necessary to market the bonds.

#### Competitive Sale of Debt

The City, as a matter of policy, shall seek to issue its temporary notes, general and revenue bond obligations through a competitive sale. In such instances where the City, through a competitive bidding for its bonds, deems the bids received as unsatisfactory or does not receive bids, it may, at the election of the City Commission, enter into negotiation for sale of the bonds. In cases where the circumstances of the bond issuance are complex or out of the ordinary, a negotiated sale may be recommended if allowed by State statute.

#### 3.5 **REFUNDING OF DEBT**

Periodic reviews of all outstanding debt will be undertaken to determine refunding opportunities. Refunding will be considered (within federal tax law constraints) if and when there is a net economic benefit from the refunding or the refunding is needed in order to modernize covenants essential to operations and management or to restructure the payment of existing debt.

City staff and the financial advisor shall monitor the municipal bond market for opportunities to obtain interest savings by refunding outstanding debt. As a general rule, the present value savings of a particular refunding will exceed 3%.

Refunding issues that produce a net present value savings of less than 3% percent will be considered on a case-by-case basis. Refunding issues with negative savings will not be considered unless there is a compelling public policy objective.

#### 3.6 **CONDUIT FINANCINGS**

The City may sponsor conduit financings in the form of Industrial Revenue Bonds for those activities (i.e., economic development, housing, health facilities, etc.) that have a general public purpose and are consistent with the City's overall service and policy objectives as determined by the City Commission.

All conduit financings must insulate the City completely from any credit risk or exposure and must first be approved by the City Manager before being submitted to the City Commission for consideration. The City should review the selection of the underwriter and bond counsel, require compliance with disclosure and arbitrage requirements, and establish minimum credit ratings acceptable for the conduit debt. Credit enhancement, such as insurance, may be required for certain issues.

#### 3.7 ARBITRAGE LIABILITY MANAGEMENT

Federal arbitrage legislation is intended to discourage entities from issuing tax-exempt obligations unnecessarily. In compliance with the spirit of this legislation, the City will not issue obligations except for identifiable projects with good prospects of timely initiation. Temporary notes and subsequent general obligation bonds will be issued timely so that debt proceeds will be spent quickly.

Because of the complexity of arbitrage rebate regulations and the severity of non-compliance penalties, the City will be engage outside consultants to calculate potential arbitrage liability.

#### 3.8 **CREDIT RATINGS**

#### Rating Agency Relationships

The Director of Finance shall be responsible for maintaining relationships with the rating agencies that assign ratings to the City's debt. This effort shall include providing periodic updates on the City's general financial condition along with coordinating meetings and presentations in conjunction with a new debt issuance.

#### Use of Rating Agencies

The City will obtain a rating from Moody's Investors Service. The Finance Director will recommend whether or not an additional rating shall be requested on a particular financing and which of the major rating agencies shall be asked to provide such a rating.

#### Rating Agency Presentations

Full disclosure of operations and open lines of communication shall be made to rating agencies used by the City. The Finance Director, with assistance of City staff, shall prepare the necessary materials and presentation to the rating agencies.

#### Financial Disclosure

The City is committed to full and complete financial disclosure, and to cooperating fully with rating agencies, institutional and individual investors, City departments and agencies, other levels of government, and the general public to share clear, comprehensible, and accurate financial information. The City is committed to meeting secondary disclosure requirements on a timely and comprehensive basis.

#### 3.9 **STANDARDS**

Official statements accompanying debt issues, Comprehensive Annual Financial Reports, and continuous disclosure statements will meet (at a minimum), the standards articulated by the Government Accounting Standards Board (GASB), the National Federation of Municipal Analysts, and Generally Accepted Accounting Principles (GAAP). The Finance Director shall be responsible for ongoing disclosure to established national information repositories and for maintaining compliance with disclosure standards promulgated by state and national regulatory bodies.

#### **DEBT MANGEMENT POLICY APPENDIX**

#### **Terminology**

**Arbitrage.** Arbitrage refers to the rebate amount due to the Internal Revenue Service where funds received from the issuance of tax-exempt debt have been invested and excess interest earnings have occurred.

**General Obligation Bonds.** Bonds backed by the full faith and credit of the City. The taxing power may be an unlimited ad valorem tax or a limited tax, usually on real estate and personal property. A special tax rate levied for the Bond & Interest Fund annually to pay for general obligation LTO service. Because it is secured by an unlimited tax levy, this structure has strong marketability and lower interest costs.

**Revenue Bonds.** Bonds secured by revenues generated by the facility from dedicated user fees. Planning for such issues generally are more complex because future costs and revenues directly affect each other. Credit enhancements (e.g., insurance or letter of credit) may be needed because of the limited source of LTO service payments that may be available in outlying years.

**Special Assessment Bonds.** Bonds issued to develop facilities and basic infrastructure for the benefit of properties within the assessment district. Assessments are levied on properties benefited by the project. The issuer's recourse for nonpayment is foreclosure and the remaining LTO becomes the City's direct obligation.

**Temporary Notes.** Notes are issued to provide temporary financing, to be repaid by long-term financing. This type of bridge financing has a maximum maturity of four years under Kansas law.

### CITY OF LAWRENCE DEBT ISSUANCE GUIDELINES

The City of Lawrence adopts the following guidelines for the issuance of debt:

- Ratio of General Obligation Bonds Outstanding to Appraised Valuation will not exceed 2.2%
- Ratio of General Obligation Bonds and Temporary Notes Outstanding to the Statutory Debt Limit will not exceed 60%
- Ratio of Debt Service payments from the Bond and interest Fund will not exceed 15% of governmental expenditures
- Amount of General Obligation Bonds Outstanding per population will not exceed \$1,100
- Amount of overlapping General Obligation Bonds Outstanding per population will not exceed \$2,500
- Bond and Interest mill levy will not exceed 10 mills

The City will review and consider the following before any debt is issued:

- Adherence to the Capital Improvement Budget
- Adherence to the Capital Improvement Plan
- Impact on the mill levy
- Potential impact on other revenue sources such as increased property taxes and sales taxes

#### CITY OF LAWRENCE GENERAL FUND BALANCE POLICY

#### 1.0 Purpose

The purpose of establishing a policy on the unrestricted balance in the General Fund is to provide a guideline for budgeting decisions and to insure that adequate reserves are established to fund operations by providing sufficient working capital, protection against uncollected taxes, shortfalls from municipal revenue sources, and cutbacks in distributions from the state or federal government. The General Fund is the primary operating fund of the City for its non-utility related operations. In addition, the City of Lawrence desires to maintain its current debt rating. Rating agencies are concerned about a government's creditworthiness and the level of unreserved General Fund balance is part of their evaluation.

There is no formula for determining an appropriate fund balance. Items to consider include the timing of revenue collections, the local and national economic environment, the volatility of the major revenue sources, and the degree of protection desired to mitigate current and future financial risks. The City of Lawrence obtains a substantial portion of its revenue from sales taxes and franchise fees. Sales tax collections are derived from local retail sales. In Lawrence, these collections are very dependent upon both the local and national economies. The collection of franchise fees, particularly those based upon sales of electricity and natural gas, vary widely depending upon local weather conditions. As a result, the desired level of unreserved General Fund balance is higher than the minimum level designated by the Government Finance Officers Association recommended practice on the Appropriate Level of Unreserved Balance in the General Fund.

#### 2.0 **Policy**

The City should budget for current year General Fund revenues to be sufficient to finance current year expenditures.

Due to the volatility of some of the major revenue sources, a minimum unreserved General Fund balance of 15% of actual expenditures is recommended.

To avoid a balance in excess of the level deemed sufficient for prudent fiscal management, a maximum unreserved General Fund balance of 30% of actual expenditures is recommended.

The unreserved General Fund balance does not include reservations of fund balance for the payment of encumbrances nor designations for purposes that are allowed under generally accepted accounting principles.

If the General Fund balance falls outside of the above parameters, budgeted revenues will be either greater or less than budgeted expenditures in subsequent years to bring the General Fund balance into compliance with this policy.

## CITY OF LAWRENCE TRANSIENT GUEST TAX POLICY

#### 1.0 **Purpose**

To establish a policy which governs the allocation of receipts from the guest tax fund to the Visit 2020 Program and the Sister Cities Program. The transient guest tax fund accounts for the 5% transient guest tax (as revised by ordinance # 6564 and approved in 2004 Operating and Capital Improvement Budget on August 19, 2003) received on the occupancy of hotels and motels in the City.

#### 2.0 **Policy**

Revenues from the transient guest tax shall be expended for purposes that the City Commission determines promotes, enhances, maintains, or improves the tourism, visitor or convention business of the City. The City Commission elects to allocate a portion of the revenues received from the transient guest tax to the Visitor 2020 Program and the Sister Cities Program as follows:

- 1. The Visit 2020 Program shall be allocated 6.5 percent of the estimated transient guest tax.
- 2. The Sister Cities Program shall be allocated 1.6 percent of the estimated transient guest tax.





# City of Lawrence, Kansas **Budget Message and Overview**







CITY COMMISSION

MAYOR SUE HACK

COMMISSIONERS
MICHAEL H. DEVER
ROBERT CHESTNUT
DENNIS "BOOG" HIGHBERGER
MIKE AMYX

DAVID L. CORLISS

City Offices Box 708 66044-0708 TDD 785-832-3205

6 East 6"-785-832-3000 FAX 785-832-3405 www.lawrenceks.org

July 6, 2007

The Honorable Mayor Sue Hack and Lawrence City Commissioners City Hall Lawrence, Kansas

Dear Mayor Hack and Commissioners,

Budgets reflect priorities. Budget priorities should change to reflect economic conditions and the policy directions of elected officials. It is my privilege to present the proposed 2008 City of Lawrence budget, which seeks to reflect the priorities and goals of the City Commission for the coming year.

#### Goals for the 2008 Budget

Staff has articulated the following goals for the development of the 2008 budget:

- Make Strong Progress in Ensuring that Revenues and Expenditures are Balanced
- Make Significant Progress in Responding to Infrastructure, Facility and Equipment Needs
- Understand Progress on Economic Development is Necessary
- Communicate to the Community that as the City's Financial Condition Improves,
   Additional Program Improvements and Enhancements Can Be Undertaken

As we begin to look at each of these goals individually and how staff used them to guide us in the development of the 2008 Recommended Budget, we need to acknowledge the results of the recently completed Citizen Satisfaction Survey as yet another component to how we establish budget priorities. Coupled with the policy direction of elected officials, the level of community satisfaction (high or low) with service levels provides us with important guidance for where to allocate funding in the future.

Make Ctrong Programs in Engine that Payanus and Europelitums are Palayand

#### Make Strong Progress in Ensuring that Revenues and Expenditures are Balanced

#### A note on the 2007 budget

As the City Commission is well aware, a number of factors contributed to alterations to the adopted 2007 budget. Sales tax revenue projections have been adjusted downward, reflecting both a local and regional trend in sales tax receipts. Our assessed valuation growth is nearly one-half the historic growth of recent years. Other revenue sources such as building permits and municipal court fines are also not keeping pace with 2007 projections. In response to these conditions and the Commission's interest to seek an improved balance of revenues and expenditures, the City instituted expenditure reductions in key property tax and sales tax supported funds. Our goal is to limit 2007 expenditures in our largest fund, the general fund, to 94% of those previously budgeted for this year. We have



removed three full time administrative positions from the City payroll and we are not including those positions in the 2008 budget. We will have fewer positions in the 2008 general fund budget than we did in 2007. An important factor impacting our 2008 budget is the loss of property taxes on machinery and equipment, which is estimated to cost the City \$116,002 in our 2008 budget. The Commission has indicated a strong preference to limit reliance on property taxes with a first focus on reducing expenditures. These actions do make significant progress in ensuring that revenues and expenditures are closer to being in balance and that we reduce our drawdown of our fund balances. An examination of our actual 2006 expenditures and our projected 2008 expenditures (97% of budget) indicates we are projecting to spend approximately 5% more over this two-year period.

This recommended 2008 budget continues these efforts however; the 2008 budget does continue to rely on our fund balance as a resource to support our expenditures.

The City Commission is provided with several choices in prioritizing expenditures and tax revenues.

#### **General Fund Options**

#### Common Elements of Both General Fund Options:

- We have reduced department funding requests by over \$2 million to achieve this result, using a number of economies achieved in 2007, but also allowing for the hiring of several existing positions, which were deferred in 2007. There are no new positions funded in 2008. There are no program improvements funded in 2008.
- Neither option funds the City's general fund participation in the WRAP program. Instead, I am recommending that the total City WRAP contribution be \$250,000 coming solely from special alcohol revenue funds. This requires a shift in recommendations coming from our advisory board; however, I believe it is appropriate to adjust the recommendations to allow for agencies, which currently do not have the City's fiscal pressures to bear an additional burden for financing their worthy services.

**Option 1)** we present the City Commission with an option, which maintains the City's current mill levy. This option does not provide City employees with a wage adjustment in 2008. This option projects a 17.5% general fund balance for 12/31/2008.

**Option 2)** this option provides City employees with a 2% wage adjustment. Other expenditures are similar to Option 1. Option 2 requires a 0.32 mill levy increase. This option projects a 16.5% general fund balance for 12/31/2008.

I am recommending that we proceed with Option 2, increasing the general fund mill levy by 0.32 mills. Our wage survey information indicates that a general wage adjustment for City employees is appropriate to respond to market and cost-of-living conditions.

Both options present significant challenges for building a 2009 budget because expenditures will still exceed revenues in both scenarios, and we will continue to draw down our fund balance. I plan to address this issue with a number of initiatives – which are currently in various stages of implementation. We are committed to hiring a City auditor later this year. This position will assist in improving the financial and operational performance of the organization. I also plan to use the remainder of 2007 to critically examine a major expenditure element of the City: personnel expenditures. We cannot sustain a personnel system that increases on an annual basis at a rate larger than our annual revenue increases. Specifically, we will consider implementing a performance evaluation and associated merit pay plan, which will require department directors to budget merit pay differently than in the past. This plan utilizes a merit pay "pool" for department directors to reward appropriately their highest employee performers. We will also continue our examination of overtime expenditures and whether adjustments should be made to our current practices. I believe these large-scale and system-wide personnel issues can result in lower expenditures in 2008. This effort will require management to engage our employees to ensure that we have appropriate employee involvement in this significant change to our personnel

system. Along with other economies, we can make substantial progress in aligning our expenditure growth with our revenue growth throughout the budget year.

Additionally, we should continue to pursue changes in the funding of jointly funded departments and responsibilities with both Douglas County and the Lawrence School District. We have indicated that we will begin discussions with Douglas County later this year. We should also advise the Lawrence School District of similar needs and specifically ask the School District to fund 50% of the School Resource Officers and School Crossing guards beginning with their 2008-2009 School Budget year.

#### **Transit Fund Options**

Mill levy pressures required the Transit mill levy to be reduced in past years, although the mill levy for 2007 was slightly increased. We have spent the fund balance down in this fund to the point that the existing service and even reduced levels of service cannot be sustained without a property tax mill levy increase.

**Option 1) this** option reduces service by ending Monday thru Saturday service at 6:00 p.m. This change alone would not open up the contract with MV Transportation for rate renegotiation since it would only represent a 14.58% change and the contract specifically states only a change of 15% or more opens the contract up for rate renegotiation. With this change, a .425 mill levy increase would be required.

**Option 2)** this option keeps all service levels the same in 2008 with no reductions. With this change, a .706 mill levy increase would be required.

**Option 3)** a final option is to maintain the 2007 mill levy which would require significant reductions in service levels (e.g. no Saturday service, no service later than 6 p.m., 80 minute wait time versus current wait times, etc.) and major contract renegotiations. The significance of the service level reductions necessary to fit within the confines of a revenue figure that contains no mill levy increase is difficult to calculate, due to the reduction in the ratio of revenue hours available compared to service effectiveness.

I am recommending that we proceed with Option 2, increasing the transit fund mill levy by .706 mills. This option allows this community service to continue meeting the needs of both the transit dependent as well as meeting the goal of providing transportation alternatives for the community.

#### **Additional City Service Notes**

- While budgeting for downtown Lawrence support in 2008, I am recommending that we engage in a discussion later this year on the appropriate funding mechanism for downtown Lawrence support, specifically whether these funds should go to Downtown Lawrence Inc. or another agency or City department function.
- I am recommending an increase in swimming pool fees in 2008 to enhance the fiscal status of the Recreation Fund versus a mill levy increase or service reduction.

I do not recommend a mill levy increase lightly, nor without recognition of its impact upon our citizens. That we can point to higher mill levies in our community (County and School District), higher mill levies in our past, and higher mill levies in other communities does not reduce the dollar impact on property owners. I believe the Commission should engage in a robust discussion on the issue of city and community priorities – what services do we wish to say "no" to?

#### Make Significant Progress in Responding to Infrastructure, Facility and Equipment Needs

A key priority and goal of the City Commission is to ensure that the City's essential infrastructure is planned for and maintained at an appropriate level that is acceptable to the community and that equipment needs are attended to in a manner that meets operation and safety requirements.

#### Street Maintenance

As reflected in the recent Citizen Survey, adequate street maintenance remains a top priority of Lawrence residents. The City Commission has previously responded to this important infrastructure issue by providing significantly increased resources for street maintenance activities. In 2007, we are planning to spend \$5.3 million on street maintenance work (mill, overlay and micro-surfacing). This was accomplished with significant general fund resources, capital improvement reserve funds, and sales tax resources. Additionally, we added a new 3-person crew for street maintenance. We recommend building on this progress on this top Commission and community priority by spending slightly more in 2008 than in 2007.

In 2008, we are planning \$5,405,500 for street maintenance activities from the following resources:

| <u>FUND</u>               | 2008 BUDGET FOR STREET MAINTENANCE |
|---------------------------|------------------------------------|
| General Fund              | \$2,395,500                        |
| Gas Tax Fund              | 870,000                            |
| Storm Water Fund          | 240,000                            |
| Bond & Interest Fund      | 650,000                            |
| Sales Tax Reserve Fund    | 850,000                            |
| Capital Imp. Reserve Fund | 0                                  |
| Storm Water Reserve Fund  | 400,000                            |
| TOTAL                     | \$5,405,500                        |

This level of street maintenance is less than requested by the Public Works Department but will continue to provide resources to tackle the preventative maintenance on those streets that are not yet in the "failed" category. Failed streets are more likely to be complete re-builds and thus more appropriate for debt financing due to their anticipated longevity once re-built.

#### Water and Sewer Infrastructure

Substantial progress on a number of utility department priorities has occurred in the past year; including: construction on a significant expansion of the Clinton Water Treatment facility is underway; the Pump Station No. 48 project, with associated gravity and forcemain lines is nearly complete: engineering design continues for the installation of a new water tower at West 6<sup>th</sup> Street and Stoneridge; we have successfully completed comprehensive improvements to sanitary sewer pump stations serving Lawrence north of the Kansas River; and we are successfully proceeding with the final phase of waterline improvements serving Massachusetts Street businesses in our downtown.

Also, we continue to make substantial progress on our plans to construct the new Wakarusa Water Reclamation Facility. We have successfully acquired the 530 acre site for the facility and we are moving forward with the necessary land use approvals to begin construction later this year. The City Commission has approved the selection of the two design/build teams, which will construct the facility and will construct the pipeline conveyance systems to the facility.

In 2008, we will build on this progress in ensuring that utility infrastructure is in place to support our community and its plans for growth. As earlier discussed this year, this will require rate increases for water and sanitary sewer customers.

#### Fire and Medical Department Apparatus Needs

The 2008 capital budget includes funding for top priority fire/medical department apparatus needs. While we typically do not debt finance vehicles, the type and cost of apparatus needed for this department has been appropriately funded this way in the past because of the longevity of the purchased equipment. In 2008, either debt financing or leasing of these major pieces of apparatus will provide the department with reliable equipment while reducing our short-term expenditures.

#### Understand Progress on Economic Development is Necessary

In last year's budget transmittal letter, I wrote:

"To put it bluntly, the Lawrence community must do more to achieve our economic development aspirations and increase our non-residential tax base. As was noted in an earlier report, we significantly lag behind area communities in non-residential tax base. Without quality growth in our tax base, we risk reduced resources and the inability to maintain desired service levels. This is not a plea for growth solely for the sake of growth. This is a call to refresh our vision toward quality growth, which retains our community values while providing better and higher paying employment opportunities and an enhanced tax base for our community. Quality economic development will not occur overnight – it is an investment, which will create a better future."

A year later, I do not have anything to add in regards to our vision for economic development. We can point to an increased emphasis in a number of areas in regards to economic development:

- Continue our emphasis on economic development by fully funding the request from our partner, the Lawrence Chamber of Commerce, in the amount of \$195,000 for 2008. We also continue our investment in the biosciences initiative (\$200,000). We have also budgeted \$125, 000 in utility department funds (infrastructure enhancement funds) as the 2008 payment for the City's participation in the Kansas Biosciences renovation of the East Hills building.
- I am recommending that the City retain \$150,000 in transit guest tax revenue on an annual basis. This funding for the Guest Tax Reserve Fund will allow for enhanced participation in economic development efforts related to events, downtown activities and promotions, and other venues that generate sales tax dollars for the community These funds would be used for a variety of tourism promotion and support services; including existing City services for downtown beautification, support for the development of the recent National Heritage Area designation, and other items geared to enhance our visitation industry.
- o If the City is successful in the purchase of the Farmland property for an industrial park development opportunity with Douglas County and the Chamber of Commerce, we will have enhanced our toolbox for economic development by having additional land available for future efforts designed to bring good paying jobs to the community. We are not recommending any general fund expenditures for this item in 2008.
- Our "one stop shop" concept is closer to fruition with the merger of the Neighborhood Resources and Planning departments into a Planning and Development Services Department. This merger and other ongoing efforts to improve our development and planning process should reap benefits for our economic development activities. We are recommending proceeding with the lease/acquisition of the west wing of the Riverfront Mall contingent upon negotiation of a successful agreement. Our first phase would be the renovation use of the middle floor for the "one-stop-shop."
- Additional efforts such as the downtown sprinkler program (designed to protect the valuable historical asset of downtown from a devastating fire event), the completion of the downtown waterline and Massachusetts Street overlay project, and the potential for developing a neighborhood revitalization act to assist property owners downtown with additional resources to rejuvenate their property all serve to contribute to the community's economic development.

### • Communicate to the Community that as the City's Financial Condition Improves, Additional Program Improvements and Enhancements Can Be Undertaken

As noted earlier in this transmittal letter, there are no new program improvements planned for or budgeted in 2008. However, your City staff will continue with our efforts to enhance our existing programs as opportunities present themselves today so we are prepared, when financial conditions begin to improve, to provide the improvements our community desires in the future.

The 2008 Recommended Budget includes a list of priority projects that will be debt financed to provide these infrastructure improvements and equipment enhancements:

- 19<sup>th</sup> & Louisiana street improvements\*
- o 6th Street ITS improvements
- KLINK street improvement projects\*
- o 23<sup>rd</sup> and Harper intersection improvements\*
- Ohio Street brick renovations\*
- o Lease or purchase of fire equipment engine truck
- o Lease or purchase of fire equipment engine truck
- o Police Department evidence storage & processing facility phase 1
- Renovation of middle floor of west wing Riverfront Mall for "one-stop-shop" for Planning and Development Services (contingent upon successful lease-purchase agreement for property)

(\*previously committed projects with the Kansas Department of Transportation)

We want to continue to be a unique and remarkable community. Our annual budget should reflect our desire to do more than simply pay the bills and fill the potholes – both worthy endeavors, but not completing our aspirations as a community. While the budget does not contain numerous new initiatives, your staff will continue to work on a number of items that reflect Commission goals: enhanced economic development, improvements to our planning and development process, seeking to have quality, efficient infrastructure installed concurrent with development, and promoting livability in our neighborhoods. We will continue our exploration of the Kansas Neighborhood Revitalization Act with a goal to present adoption options to the Commission later in 2007. We will continue to enhance our efforts toward pesticide-free parks pursuant to Commission direction. We will continue with our efforts to assist downtown property owners with the installation of fire prevention sprinkler systems to protect our invaluable downtown properties. We will continue our long range planning efforts to provide guidance for solid community growth, including Commission consideration later this year of an optional Traditional Neighborhood Design code, which promotes sustainable neighborhoods.

If more resources were available, we would recommend additional program improvements. I would recommend additional law enforcement resources for 2008 but I am unable to do so within current fiscal restraints. We must respond to our current economic conditions, ensure attention to our basic, core functions, and make solid efforts at enhancing our tax base to provide for future needs and budgets.

I want to thank Debbie Van Saun, Casey Liebst, Jonathan Douglass, and Ed Mullins for their efforts in creating this recommended 2008 budget. I look forward to discussions with the Commission and members of our community in the upcoming weeks as we finalize this process.

Respectfully submitted.

David L. Corliss City Manager

Att: Table - Comparison of 2006 Actuals and 2008 Projected; Table - General Fund Option; Memo -Pool Fee Adjustments

#### City of Lawrence, Kansas 2006 Actuals vs. 2008 Projections

| Acct. |                                   | 2006         | 2007         | %       | 2008          | 2008         | %        |
|-------|-----------------------------------|--------------|--------------|---------|---------------|--------------|----------|
| #     | Account Title                     | Actual       | Projection   | Change  | Budget        | Projection   | change** |
| 1010  | City Commission                   | \$ 73,841    | \$ 67,250    | -8.93%  | \$ 71,550     | \$ 69,404    | -6.01%   |
| 1020  | City Manager                      | 491,568      | 524,083      | 6.61%   | 569,412       | 552,330      | 12.36%   |
| 1025  | Public Information                | 130,941      | 140,551      | 7.34%   | 155,865       | 151,189      | 15.46%   |
| 1030  | Planning and Development Services | 1,103,204    | 1,160,656    | 5.21%   | 1,190,980     | 1,155,251    | 4.72%    |
| 1032  | Code Enforcement                  |              |              |         | 482,086       | 467,623      |          |
| 1034  | Building Inspection               |              |              |         | 741,041       | 718,810      |          |
| 1050  | City Clerk                        | 152,795      | 213,729      | 39.88%  | 183,609       | 178,101      | 16.56%   |
| 1053  | Personnel                         | 542,192      | 581,228      | 7.20%   | 511,478       | 496,134      | -8.49%   |
| 1054  | Risk Management                   | 522,024      | 522,756      | 0.14%   | 571,856       | 554,700      | 6.26%    |
| 1060  | Financial Administration          | 318,074      | 332,764      | 4.62%   | 350,412       | 339,900      | 6.86%    |
| 1065  | General Overhead                  | 2,679,489    | 3,078,413    | 14.89%  | 3,068,614     | 2,976,556    | 11.09%   |
| 1068  | Transfers                         | 9,213,255    | 7,272,669    | -21.06% | 8,919,889     | 8,652,292    | -6.09%   |
| 1070  | Information Systems               | 904,905      | 939,276      | 3.80%   | 916,860       | 889,354      | -1.72%   |
| 1080  | Legal Services                    | 926,147      | 667,454      | -27.93% | 707,998       | 686,758      | -25.85%  |
| 1085  | Human Relations                   | 295,365      | 230,183      | -22.07% | 290,468       | 281,754      | -4.61%   |
| 1090  | Municipal Court                   | 636,117      | 657,246      | 3.32%   | 691,135       | 670,401      | 5.39%    |
| 2100  | Police                            | 12,959,791   | 13,598,739   | 4.93%   | 14,596,191    | 14,158,306   | 9.25%    |
| 2200  | Fire and Medical                  | 12,034,979   | 12,377,754   | 2.85%   | 13,222,466    | 12,825,792   | 6.57%    |
| 2500  | Health                            | 931,208      | 999,325      | 7.31%   | 1,010,583     | 980,266      | 5.27%    |
| 3000  | Street Maintenance                | 3,116,260    | 2,698,760    | -13.40% | 3,383,778     | 3,282,265    | 5.33%    |
| 3100  | Engineering                       | 726,984      | 891,990      | 22.70%  | 970,031       | 940,930      | 29.43%   |
| 3200  | Traffic                           | 575,282      | 604,775      | 5.13%   | 632,180       | 613,215      | 6.59%    |
| 3300  | Airport Maintenance               | 84,464       | 106,059      | 25.57%  | 126,177       | 122,392      | 44.90%   |
| 3400  | Property Maintenance              | 833,456      | 921,078      | 10.51%  | 932,735       | 904,753      | 8.55%    |
| 3600  | Street Lights                     | 551,240      | 610,000      | 10.66%  | 630,000       | 611,100      | 10.86%   |
| 3700  | Levee Maintenance                 | 111,760      | 118,822      | 6.32%   | 146,156       | 141,771      | 26.85%   |
| 4500  | Parks and Facility Maintenance    | 3,214,442    | 3,236,545    | 0.69%   | 3,487,834     | 3,383,199    | 5.25%    |
| 6300  | Neighborhood Resources*           | 980,326      | 1,073,067    | 9.46%   | -             | -            | 21.02%   |
|       | TOTAL EXPENDITURES                | \$54,110,109 | \$53,625,172 | -0.90%  | \$ 58,561,384 | \$56,804,543 | 4.98%    |



<sup>\*</sup>Neighborhood Resources and Planning merged into Department of Planning and Development Services in 2008

<sup>\*\*</sup>Percent change from 06 actuals to 08 projected. Note: 2008 projection is less than 5% more than 2006 actuals.

#### City of Lawrence General Fund Projection

| General Fund Frojection  | Actual           | Actual           | Actual       |              |              |                               |
|--------------------------|------------------|------------------|--------------|--------------|--------------|-------------------------------|
| Revenues                 | 2004             | 2005             | 2006         | 2007         | 2008         |                               |
| Property Taxes           | \$11,890,949     | \$12,517,532     | \$12,850,552 | \$13,356,607 | \$13,697,251 | .0 mill levy increase         |
| Franchise Fees           | 3,684,941        | 3,754,184        | 3,986,982    | 4,660,000    | 4,893,000    | 3% growth in 2008 A.V.        |
| Sales Taxes              | 20,640,305       | 21,318,108       | 21,733,540   | 21,908,500   | 22,675,298   | 5% estimated annual increase  |
| State Transfers          | 716,688          | 710,932          | 685,315      | 700,000      | 715,000      | 3.5% growth                   |
| Licenses & Permits       | 1,121,828        | 1,082,191        | 1,128,746    | 950,000      | 978,500      | 3% growth                     |
| Fines                    | 2,321,690        | 2,637,320        | 2,455,620    | 2,400,000    | 2,500,000    |                               |
| User Fees                | 402,637          | 683,000          | 891,505      | 864,894      | 890,841      | 3% grwoth                     |
| Interest                 | 369,078          | 1,087,618        | 1,554,141    | 1,300,000    | 1,000,000    | lower rates and balances      |
| Other                    | 3,259,492        | 3,369,533        | 3,788,914    | 4,150,000    | 4,615,000    | Ambulance reimb. 13% increase |
| Transfers                | <u>1,195,000</u> | 1,595,525        | 1,645,662    | 3,025,600    | 3,176,880    | Transfers in, 5% growth       |
| TOTAL REVENUES           | \$45,602,608     | \$48,755,943     | \$50,720,977 | \$53,315,601 | \$55,141,769 |                               |
|                          |                  |                  |              |              |              |                               |
| Expenditures             |                  |                  |              |              |              |                               |
| City Commission          | 63,720           | 68,674           | 73,841       | 67250        |              |                               |
| City Manager             | 297,670          | 309,803          | 491,569      | 524083       |              |                               |
| Public Information       | 80,116           | 77,141           | 130,941      | 140551       |              |                               |
| Planning                 | 721,791          | 863,892          | 1,103,204    | 1160656      |              |                               |
| Human Relations          | 298,141          | 247,031          | 295,365      | 230183       |              |                               |
| City Clerk               | 134,600          | 152,370          | 152,795      | 213729       |              |                               |
| Personnel                | 344,684          | 449,767          | 542,192      | 581228       |              |                               |
| Risk Management          | 1,042,755        | 1,074,744        | 522,024      | 522756       |              |                               |
| Finance                  | 306,470          | 320,599          | 318,075      | 332764       |              |                               |
| Overhead                 | 2,385,557        | 2,465,094        | 2,679,488    | 3078413      |              |                               |
| Transfers                | 6,396,011        | 7,629,766        | 9,213,255    | 7272669      |              |                               |
| Information Systems      | 800,430          | 884,680          | 904,905      | 939276       |              |                               |
| Legal                    | 559,054          | 628,170          | 926,147      | 667454       |              |                               |
| Court                    | 576,728          | 607,577          | 636,117      | 657246       |              |                               |
| Police                   | 10,057,898       | 11,503,849       | 12,959,791   | 13958739     |              |                               |
| Fire                     | 9,495,572        | 10,670,263       | 12,034,979   | 12377754     |              |                               |
| Health                   | 834,673          | 847,499          | 931,208      | 999325       |              |                               |
| Streets                  | 1,549,079        | 1,963,040        | 3,116,260    | 2698760      |              |                               |
| Engineering              | 643,688          | 704,205          | 726,984      | 891990       |              |                               |
| Traffic                  | 558,172          | 550,794          | 575,282      | 604775       |              |                               |
| Airport                  | 78,762           | 72,300           | 84,464       | 106059       |              |                               |
| Building                 | 702,319          | 711,309          | 833,456      | 921078       |              |                               |
| Street Lights            | 492,262          | 497,148          | 551,240      | 610000       |              |                               |
| Levee                    | 101,051          | 116,903          | 111,760      | 118822       |              |                               |
| Parks & Rec Facilities   | 2,551,677        | 2,950,122        | 3,214,441    | 3236545      |              |                               |
| Building Inspection      | 785,761          | 839,247          | 980,326      | 1073067      |              |                               |
| TOTAL EXPENDITURES       | 40,844,267       | 47,205,987       | 54,110,109   | 53,625,172   | 56,074,551   | 94% of '07, 97% of 08         |
| Revenue over Exp.        | 4,758,341        | <u>1,549,956</u> | (3,389,132)  | (309,571)    | (932,782)    | 1                             |
| Beginning Balance        | <u>8,164,583</u> | 12,922,924       | 14,472,880   | 11,083,748   | 10,774,177   |                               |
| Unreserved End Balance   | 12,922,924       | 14,472,880       | 11,083,748   | 10,774,177   | 9,841,395    |                               |
| Fund bal. as % of expen. | 31.64%           | 30.66%           | 20.48%       | 20.09%       | 17.55%       |                               |

0% general wage adjustment for City staff and funds employee longevity payments.

There are significant reductions in contractual services, consumables, and capital outlay (equipment) throughout the draft budget created for this scenaro.



**Date:** April 20, 2007

**To:** Ernie Shaw, Interim Director

From: Jimmy Gibbs, Aquatic Manager

**RE:** Adjustment of 2008 Swimming Pool Fees

## <u>Authorize consolidation of age categories and adjustment of daily admission fees at Lawrence</u> Parks and Recreation swimming pools.

<u>Background Information</u>: The Lawrence Parks and Recreation Department has a strong history of providing a safe and inviting aquatic experience to the Lawrence community. We strive for the most professional staff, excellent customer service, superior programs and ability to maintain the highest quality aquatic facilities available. As operation and maintenance costs steadily rise, it is imperative that we enhance our ability to provide the current level of service while endowing the future needs of our facilities. I believe through a responsible series of admission and rental rate adjustments including sales tax support, we can insure that Lawrence's award-winning aquatic programs, facilities and personnel are protected. Currently, aquatic facility operations are offset by user fees and subsidized through sales tax revenue.

Customarily, Lawrence City Commissioners have been directly involved with authorizing *daily admission* fees at LPRD swimming pools. Other fees including monthly and annual passes, discount punch cards, class fees and general rental rates have been determined by the Parks and Recreation Director and the City Manager.

The aquatics division donates on average over 7,000 free swimming passes to the community through local schools, clubs, and social service organizations. Donations have benefited organizations such as The Ballard Center, Lawrence Public Library Reading Program, CHIP Get Moving program, Boys & Girls Club, various local schools, SRS, Women's Transitional Care Services and Bert Nash Mental Health Services.

**Facts:** Current daily admission fees, with the exception of the "child" category, were instituted in 2001. The "child" category was allowed to increase to \$1.75 from \$1.25 January 1, 2005. The present, 3-tier daily admission fees are:

• Toddlers 4 years and under: Free

• Children 5-12 years: \$1.75

• Teen/Seniors 13-17, 60+ years: \$2.50

• Adults 18-59 years: \$3.75

The City has not adopted a User Fee Policy in regards to services provided by the aquatics division. Traditionally, admission fees have been set by determining what is affordable to the community along with a generous tax subsidy supported by the City Commission. This charitable approach, not a specific recovery rate or market comparison, is how the current fees were set.

Projections show that revenue from the sales tax will **not** increase adequately to parallel aquatic operation expenditures. The extent of future operation mostly depends on the funding options of the City Commission. These options are:

- 1. To position the facility to meet future aquatic demands of the public with high quality programs and maintenance plans.
- 2. To maintain the status quo.
- 3. To move backwards in regards to services, programs, safety and maintenance.

Increased revenue can be obtained through individual or a combination of the following actions:

- Increase revenue through higher user fees.
- Increase programs by targeting new user groups to create additional revenue streams.
- Increase tax support.
- Reduce expenses of operations by cutting services, hours of operation, programs and staffing.

We project that fixed overhead costs will continue to grow. These expenses generally include utilities, chemicals, administration, training fees and personal protective equipment. There are also certain identified dangers and risks associated to swimming in public pools (e.g. water safety risks, health risk from contaminated pool water, accidents). We project notably higher costs related to meeting the rising standards of water quality and sanitation.

<u>Market Comparisons:</u> For admission fee comparisons, we have defined the market as those local municipalities providing similar activities, facilities and amenities as what is available in Lawrence. This information shows Lawrence admission fees in comparison to market averages. It should be noted that Lawrence continues to charge significantly *less* for daily admission than comparable facilities in the local market.

Consolidating age groups and charging a single, per-person fee is also a strong trend in this market. Conventional wisdom indicates that the same level of safety and supervision will be afforded to every customer, regardless of his or her age. Expenses are directly associated with the *number* of customers, not the *age* of the customers. A single rate of admission also eases cash handling, reduces fee confusion and reduces long lines and wait times for customers entering the facilities. We currently offer a single rate on monthly and annual passes without regard to the customer's age.

| City          | Toddler | Child | Teen | Adult | Senior | Notes                      |
|---------------|---------|-------|------|-------|--------|----------------------------|
| Lawrence      | N/A     | 1.75  | 2.50 | 3.75  | 2.50   |                            |
| Johnson Co.   | N/A     | 6.00  | 6.00 | 6.00  | 5.00   | Age 2 & under free         |
| Overland Park | 5.00    | 5.00  | 5.00 | 5.00  | 5.00   |                            |
| Lenexa        | N/A     | 6.00  | 6.00 | 6.00  | 1.00   | Age 1 & under free         |
| Leawood       | 6.00    | 6.00  | 6.00 | 6.00  | 6.00   |                            |
| Topeka        | 1.50    | 2.50  | 4.00 | 4.00  | 4.00   | Child ages 6-15, Adult 16+ |
| Olathe        | N/A     | 4.50  | 4.50 | 4.50  | 2.00   |                            |
| Shawnee       | N/A     | 5.00  | 5.00 | 5.00  | Free   | Age 1 & under free         |
| Average       | 4.17    | 4.59  | 4.88 | 5.03  | 3.64   | •                          |

<u>Initiative:</u> The following table details recommended fees and expected revenue generated. We propose that a single daily admission rate for all age groups (child through senior) be adopted. This single daily admission rate would be set by the City Commissioners. Based on the approved daily fee schedule, additional fees such as monthly/annual passes, discount punch cards and competitive rental rates would be determined by the Department Director and the City Manager. These additional methods of admission (monthly/annual passes and discount punch cards) would continue to offer *substantial* discounts off daily admission. Annual and monthly passes will continue to be offered at a single rate for all age groups.

| Item                               | Current<br>Fees             | Current<br>Revenue <sup>1</sup> | . 1 1                       |                        | Date of<br>Last | Proposed<br>Percent |
|------------------------------------|-----------------------------|---------------------------------|-----------------------------|------------------------|-----------------|---------------------|
|                                    |                             |                                 |                             |                        | increase        | Increase            |
| *Daily Admission<br>Toddler        | Free                        | \$0.00                          | Free                        | \$0.00                 | N/A             | 0%                  |
| *Daily Admission<br>Child          | \$1.75                      | \$64,664                        | \$4.00                      | \$147,804              | 1/2005          | 129%                |
| *Daily Admission<br>Teen/Senior    | \$2.50                      | \$24,952                        | \$4.00                      | \$39,924               | 1/2001          | 60%                 |
| *Daily Admission<br>Adult          | \$3.75                      | \$97,413                        | \$4.00                      | \$103,908              | 1/2001          | 7%                  |
| *                                  | The above fe                | es are custoi                   | marily set by t             | the City Comn          | nission         |                     |
| Monthly Pass<br>All ages one price | \$16/month (.53 per day)    | \$72,880                        | \$20/month<br>(.66 per day) | \$91,100               | 1/2004          | 11%                 |
| Annual Pass All ages one price     | \$135/year<br>(.37 per day) | \$21,600                        | \$155/year<br>(.42 per day) | \$24,800               | 1/2004          | 15%                 |
| Competitive Rental <i>Per Hour</i> | \$55                        | \$57,904                        | \$60                        | \$62,349               | 1/2006          | 9%                  |
| Projected<br>Revenue               |                             | \$339,413 <sup>1</sup>          |                             | \$469,885 <sup>2</sup> |                 | 38%                 |

 $<sup>^1</sup>$ Revenue is  $\,$  based on average annual participation per age category from 2003-2006 using 3-tiered rates

**Action Request:** Authorize consolidation of child through senior age categories into a single admission rate of \$4 per person set by consensus of the City Commission. Once the daily admission fee is determined, adjustment of additional fees including monthly and annual passes, discount punch cards and competitive rental rates would be developed by the Department Director and City Manager.

 $<sup>^2</sup>$ Revenue is based on average annual participation from 2003-2006 multiplied by a single admission rate

### **Aquatics Revenue Potential**

| (               | Current Daily Admission Fees       |     |                 |   |                                  |  |  |  |  |  |
|-----------------|------------------------------------|-----|-----------------|---|----------------------------------|--|--|--|--|--|
| Age<br>Category | Average<br>Annual<br>ry Purchases* |     | Current<br>Fees |   | Current<br>Revenue<br>Projection |  |  |  |  |  |
| Toddler         | 7,056                              | Х   | \$0.00          | = | \$ -                             |  |  |  |  |  |
| Child           | 36,951                             | X   | \$1.75          | = | \$ 64,664.00                     |  |  |  |  |  |
| Teen            | 8,539                              | х   | \$2.50          | = | \$ 21,347.00                     |  |  |  |  |  |
| Adult           | 25,977                             | Х   | \$3.75          | = | \$ 97,413.00                     |  |  |  |  |  |
| Senior Adult    | 1,442                              | х   | \$2.50          | = | \$ 3,605.00                      |  |  |  |  |  |
|                 | Current Rever                      | านย | Projection      | = | \$187,029.00                     |  |  |  |  |  |

|                 | Proposed Daily Admission Fees   |     |                 |   |               |                                   |  |  |  |  |
|-----------------|---------------------------------|-----|-----------------|---|---------------|-----------------------------------|--|--|--|--|
| Age<br>Category | Average<br>Annual<br>Purchases* |     | Annual Proposed |   |               | Proposed<br>Revenue<br>Projection |  |  |  |  |
| Toddler         | 7,056                           | х   | \$0.00          | = | \$ -          |                                   |  |  |  |  |
| Child           | 36,951                          | х   | \$4.00          | = | \$ 147,804.00 |                                   |  |  |  |  |
| Teen            | 8,539                           | х   | \$4.00          | = | \$ 34,156.00  |                                   |  |  |  |  |
| Adult           | 25,977                          | х   | \$4.00          | = | \$ 103,908.00 |                                   |  |  |  |  |
| Senior Adult    | 1,442                           | Х   | \$4.00          | = | \$ 5,768.00   |                                   |  |  |  |  |
| F               | Proposed Reve                   | enu | e Projection    | = | \$ 291,636.00 |                                   |  |  |  |  |

Potential increase \$ 104,607.00

| Current Pass/Hourly Rental Fees |                                |     |                |                                  |  |  |  |  |  |
|---------------------------------|--------------------------------|-----|----------------|----------------------------------|--|--|--|--|--|
| Item                            | Average<br>Annual<br>Purchases |     | Current<br>Fee | Current<br>Revenue<br>Projection |  |  |  |  |  |
| Monthly Pass All ages one price | 3,975                          | х   | \$ 16.00 =     | \$ 63,600.00                     |  |  |  |  |  |
| Annual Pass All ages one price  | 160                            | X   | \$ 135.00 =    | \$ 21,600.00                     |  |  |  |  |  |
| Hourly Rental                   | 1,053                          | Х   | \$ 55.00 =     | \$ 57,915.00                     |  |  |  |  |  |
| Competitive Rental (            | Current Reve                   | nue | Projection =   | \$143,115.00                     |  |  |  |  |  |

| Proposed Pass/Hourly Rental Fees |                                       |   |           |                       |   |    |                                  |  |  |  |
|----------------------------------|---------------------------------------|---|-----------|-----------------------|---|----|----------------------------------|--|--|--|
| Item                             | Average Proposed Annual Fee Purchases |   |           | •                     |   |    | Proposed<br>Revenue<br>rojection |  |  |  |
| Monthly Pass All ages one price  | 3,975                                 | x | \$        | 20.00<br>66 per day)  | = | \$ | 79,500.00                        |  |  |  |
| Annual Pass All ages one price   | 160                                   | Х | \$<br>(.4 | 155.00<br>12 per day) | = | \$ | 24,800.00                        |  |  |  |
| Hourly Rental                    | 1,053                                 | х | \$        | 60.00                 | = | \$ | 63,180.00                        |  |  |  |
| •                                | Proposed Revenue Projection =         |   |           |                       |   |    |                                  |  |  |  |

Potential increase \$ 24,365.00

Total Projected Increase \$ 128,972.00

### **Source Data**

Average Daily Attendance

(paying CASH for daily admission)
Toddler
Child
Teen
Adult
Senior
Totals
Combined Totals

|        | <u>2003</u> <u>2004</u> |        | <u>20</u> | <u>05</u> | 20      | <u>Average</u> |         |           |
|--------|-------------------------|--------|-----------|-----------|---------|----------------|---------|-----------|
| Indoor | Outdoor                 | Indoor | Outdoor   | Indoor    | Outdoor | Indoor         | Outdoor | All Pools |
| 3,743  | 3,659                   | 3,383  | 2,595     | 4,004     | 3,302   | 3,714          | 3,825   | 7,056     |
| 20,976 | 22,820                  | 18,817 | 13,921    | 19,752    | 17,872  | 17,609         | 16,037  | 36,951    |
| 2,805  | 6,863                   | 3,446  | 3,989     | 2,857     | 5,567   | 3,224          | 5,405   | 8,539     |
| 10,735 | 18,100                  | 10,120 | 11,373    | 10,643    | 16,874  | 10,556         | 15,505  | 25,977    |
| 718    | 601                     | 1,519  | 369       | 688       | 502     | 822            | 547     | 1,442     |
| 38,977 | 52,043                  | 37,285 | 32,247    | 37,944    | 44,117  | 35,925         | 41,319  | 79,965    |
| 9      | 1,020                   | 69,    | 532       | 82,       | 061     | 77,            | 244     | •         |

Total average number of people paying CASH for single-day admission (minus toddlers)

Multiplication Grid

Average CASH admissions only Does not include passes or discount punch cards

|                    |        |           | Child / Teen / Senior Rate (Y) |           |           |           |           |           |  |  |  |
|--------------------|--------|-----------|--------------------------------|-----------|-----------|-----------|-----------|-----------|--|--|--|
|                    | _      | \$5.00    | \$4.00                         | \$3.50    | \$3.00    | \$2.50    | \$2.00    | \$1.00    |  |  |  |
|                    | \$5.00 | \$364,545 | \$317,613                      | \$294,147 | \$270,681 | \$247,215 | \$223,749 | \$176,817 |  |  |  |
| $\widehat{\times}$ | \$4.00 | \$338,568 | \$291,636                      | \$268,170 | \$244,704 | \$221,238 | \$197,772 | \$150,840 |  |  |  |
|                    | \$3.50 | \$325,580 | \$278,648                      | \$255,182 | \$231,716 | \$208,250 | \$184,784 | \$137,852 |  |  |  |
| Rate               | \$3.00 | \$312,591 | \$265,659                      | \$242,193 | \$218,727 | \$195,261 | \$171,795 | \$124,863 |  |  |  |
| Adult              | \$2.50 | \$299,603 | \$252,671                      | \$229,205 | \$205,739 | \$182,273 | \$158,807 | \$111,875 |  |  |  |
| A                  | \$2.00 | \$286,614 | \$239,682                      | \$216,216 | \$192,750 | \$169,284 | \$145,818 | \$98,886  |  |  |  |
|                    | \$1.00 | \$260,637 | \$213,705                      | \$190,239 | \$166,773 | \$143,307 | \$119,841 | \$72,909  |  |  |  |

Multiplication Table: If we charge adults "X" and children/teens "Y" then based on 2003-2006 averages, the corresponding dollar amount could be realized.

Child/Teen/Senior Adult 46932 25977 ▼ 72909 (Tatilon)

72909 (Toddlers not Included)

## **FUND OVERVIEW**

#### CITY OF LAWRENCE, KANSAS FUND OVERVIEW

#### PROPERTY TAX SUPPORTED FUNDS

#### **General Fund**

The proposed 2008 budget includes a 2% general wage adjustment for all full-time regular employees. Although the 2008 budget reflects the merging of some departments (the Planning and Neighborhood Resources departments will be merged to form a Planning and Development Services Department to improve the development process; we have merged the budget for the Human Relations Department into the Legal Services Department as we explore the best means for carrying out the mission of our civil rights ordinance), no new positions are being added to the budget. The General Fund (via the Public Works Department budget) continues to provide funding for an enhanced street maintenance program following previous City Commission direction. The City's share of employee health benefits will rise in 2007, from \$7,211/employee to \$7,637/employee. Requests for support for social service agencies are reflected in this budget, reflecting both the community's desire to be responsive to these needs as well as the diminishing support from State and Federal entities. We are placing a \$1.2 million transfer expenditure in the general fund that we will not make to ensure we comply with both the statutory requirement for fund balances and our policy goal for fund balances.

#### Library

Non-tax fund revenues are anticipated to be relatively flat for the Library Fund, including interest income, state aid, and ongoing grant commitments. The Commission provided direction to utilize the increased assessed property valuations and keep the mill levy relatively flat.

#### **Public Transportation**

There is a significant increase in the mill levy for 2008 for this fund despite efforts to maximize federal/state funding dollars. In previous years, the fund benefited from a healthy fund balance as part of the revenue stream, but the reduction of the fund balance coupled with a lower (3%) increase in assessed valuation required a mill levy increase or cuts in service.

#### Recreation

This fund benefits from the increased assessed valuation but has no increase in the mill levy. Other revenue sources (costs for services and program, sales tax support) are anticipated to remain relatively flat for 2008 with the exception of fees for aquatic programs. A recommended increase in aquatic fees will provide additional revenue for the operation of the City's aquatic facilities.

#### **Bond and Interest**

Multi-year capital improvement plans have been submitted to the City Commission for the Water and Wastewater, Storm Water, Sales Tax Program, and non-enterprise capital projects. These plans are important tools for fiscal planning along with the debt policy approved in 2002 by the Commission. Maintenance of existing facilities is as important as expansion, and these plans reflect a number of projects related to restoring or replacing present facilities. The Bond and Interest mill levy remains stable, taking into consideration the increase in assessed property valuation, but is expected to rise in the next few years due to several City-at-large projects approved recently. A new system of reviewing project requests was implemented in 2006 allowing for a more balanced review of evaluation criteria.

#### SPECIAL REVENUE FUNDS

#### **Guest Tax**

According to information provided by the Lawrence Convention and Visitors Bureau in their 2008 Budget Request proposal, continued growth in sleeping rooms as well as meeting facilities in competing markets will have an effect on the Lawrence market. The guest tax rate was increased from 4% to 5% in 2004. The 2008 budget allows for an enhancement of the reserve fund (to \$150,000) for additional events and attractions designed to bring sales tax dollars into the community. The City's administrative policy on this topic will be adjusted accordingly.

#### Special Alcohol

Historically, this fund has seen annual increases in the total receipts collected by the state via the liquor tax. The 2008 budget conservatively estimates a revenue level that is slightly higher than actual 2006 revenue. It was

#### CITY OF LAWRENCE, KANSAS FUND OVERVIEW

clear during the deliberations by the Advisory Board that agencies request funds were feeling the pinch from revenue shortfalls from other sources, particularly at the state level. The decrease in federal funding (grants) was discussed as a trend affecting the philanthropic habits of the community.

#### **Special Gas**

Revenue continues to increase modestly for this fund although the tax rate per gallon (\$0.24/gallon gasoline, \$0.26/gallon diesel) has not increased since 2003. Projections for 2008 are conservative due to the continued fluctuation in fuel costs and the potential effect on sales statewide.

#### **Special Recreation**

This fund continues to see annual increases in the total receipts collected by the state via the liquor tax. On the expenditure side, this fund provides contractual services to cover the City's share of the operation of the Lawrence Arts Center, the Lawrence Arts Commission, concert performances of the Lawrence City Band, and the Pedal Plan. In 2008, conservative revenue projections and other contractual service demands for parks facilities resulted in only slight increases for the Arts Commission.

#### **ENTERPRISE FUNDS**

#### **Water and Wastewater Fund**

Following recommendations provided via updates to the 2004 Black & Veatch rate study, staff is recommending revenue increases for water and 6% for wastewater for 2008. This proposed increase will continue to provide revenue for the operating and capital costs of the Utilities Department and address the various bond and State Revolving Loan payment commitments. As a note, in 2003, Black and Veatch completed Water and Wastewater Master Plans through 2025. The aforementioned rate study determined future revenue requirements for the adjusted capital improvement plan for these two utilities. That study has been updated with the most recent project information and a proposed debt schedule that allows for more modest rate increases.

#### Solid Waste

A 4% increase in both residential and commercial solid waste fees is recommended for 2008. This increase in rates will provide revenue for operating the residential, commercial, and recycling divisions of this fund.

#### **Public Parking**

The Downtown 2000 parking garage has been a popular addition to the downtown area, serving the new Lawrence Arts Center and the central downtown area. The completion of the planned retail and residential projects associated with this Tax Increment Financing (TIF) project will undoubtedly result in increased use of the downtown parking system and result in appropriate revenue strength for this fund. Following City Commission direction, an increase in overtime parking fines was implemented in 2004 to increase revenue.

#### Storm Water

Following the master plan for this utility, and a previously approved rate plan, the rate charged for storm water fees will not increase and remain at \$4.00 per equivalent residential unit (ERU). The initial rate of \$2.00 per ERU was established in April, 1997. In the fall of 2000, a rate study was completed, and the City Commission adopted an ordinance establishing subsequent rate increases of \$1.00 per ERU in 2002 and \$1.00 per ERU in 2003. With these rate increases, two (2) priority storm water projects began the construction process in 2004 and were completed in 2005. Maintenance of the storm water system is a priority; including meeting the NPDES permit requirements.

#### **Public Golf**

Efforts continue to balance revenue with expenditures for this fund, which is subject to conditions such as weather and the economy in ways that can affect the bottom line.

### 2008 Budget Fund Summary of Resources by

|                                    | Pr            | onerty Tay Su | pported Fund | a<br>a       | Debt Service<br>Fund | Special      |
|------------------------------------|---------------|---------------|--------------|--------------|----------------------|--------------|
|                                    | General       | Library       | Pub. Tran.   | Rec.         | Bond/Int.            | Guest Tax    |
|                                    | 001           | 209           | 210          | 211          | 301                  | 206          |
| RESOURCES                          |               |               |              |              |                      |              |
| Ad Valorem Taxes                   | 13,961,251    | 2,958,299     | 1,285,605    | 443,158      | 6,385,043            |              |
| Other Taxes                        | 28,283,298    |               |              |              | 1,700,000            | 820,800      |
| Licenses/Permits                   | 978,500       |               |              |              |                      |              |
| Intergov. Revenue                  | 4,658,108     |               |              |              |                      |              |
| Charges for Service                | 580,000       |               | 312,300      | 1,484,350    |                      |              |
| Fines /Forfeitures                 | 2,500,000     |               |              |              |                      |              |
| Use of Money/Prop                  | 1,000,000     |               |              | 118,000      | 150,000              |              |
| Miscellaneous                      | 265,000       |               |              |              | 85,000               |              |
| Spec. Assessment                   |               |               |              |              |                      |              |
| Transfers In                       | 3,176,880     |               |              | 1,400,000    | 0                    |              |
| Fund Bal. Fwd.                     | 7,253,676     | 67,548        | 209,260      | 149,633      | 3,589,112            | 188,219      |
| TOTAL                              | \$ 62,656,713 | \$ 3,025,847  | \$ 1,807,165 | \$ 3,595,141 | \$ 11,909,155        | \$ 1,009,019 |
| EXPENDITURES                       |               |               |              |              |                      |              |
| Personal Services                  | 38,380,960    |               | 53,493       | 2,884,057    |                      |              |
| Contractual Services               | 9,012,058     | 3,021,000     | 1,729,092    | 434,655      |                      | 982,000      |
| Commodities                        | 5,147,950     |               | 500          | 241,900      |                      |              |
| Capital Outlay                     | 608,841       |               | -            | -            |                      |              |
| Debt Service                       | 4,575         |               | -            | -            | 11,720,000           |              |
| Transfers Out                      | 6,407,000     |               | -            | -            |                      |              |
| Contingency                        | 200,000       |               | -            | 30,000       |                      |              |
| TOTAL                              | \$ 59,761,384 | \$ 3,021,000  | \$ 1,783,085 | \$ 3,590,612 | \$ 11,720,000        | \$ 982,000   |
| further details available on pages | B-1 to B-61   | D-1 to D-5    | E-1 to E-5   | F-1 to F-5   | C-1 to C-3           | G-1 to G-3   |

### Resources by Classification for all Budgeted Funds 2006 - 2008

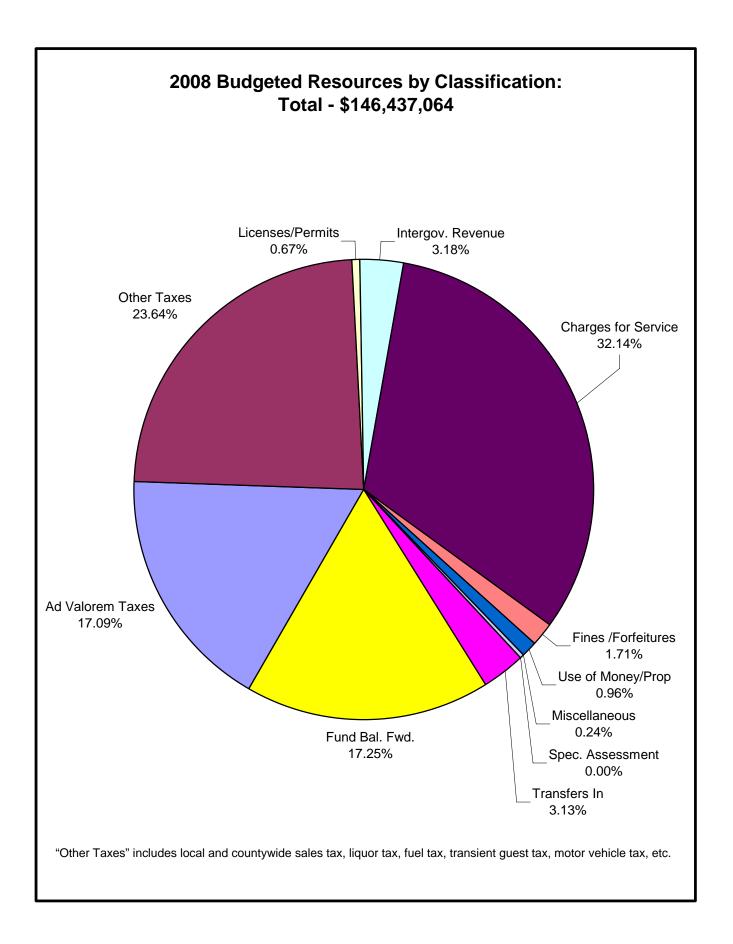
|                    | 2006        | 2007        | 2007        | 2008        |
|--------------------|-------------|-------------|-------------|-------------|
| RESOURCES          | Actual      | Adopted     | Estimated   | Budget      |
| Ad Valorem Taxes   | 20,342,052  | 21,368,000  | 21,368,000  | 22,959,000  |
| Other Taxes        | 34,317,219  | 36,020,187  | 36,020,187  | 36,548,845  |
| Licenses/Permits   | 1,128,747   | 1,080,000   | 1,080,000   | 978,500     |
| Intergov. Revenue  | 4,002,331   | 4,360,950   | 4,360,950   | 4,863,108   |
| Charges for Serv.  | 44,206,514  | 42,875,350  | 42,950,350  | 46,895,650  |
| Fines /Forfeitures | 2,455,620   | 2,750,000   | 2,750,000   | 2,500,000   |
| Use of Money/Prop  | 2,384,880   | 1,438,000   | 1,373,000   | 1,398,000   |
| Miscellaneous      | 803,688     | 425,000     | 425,000     | 457,000     |
| Spec. Assessment   | -           | -           | -           | -           |
| Transfers In       | 3,048,874   | 4,425,600   | 4,425,600   | 4,576,880   |
| Fund Bal. Fwd.     | 52,875,123  | 27,719,783  | 47,776,995  | 25,260,081  |
| TOTAL RESOURCES    | 165,565,048 | 142,462,870 | 162,530,082 | 146,437,064 |

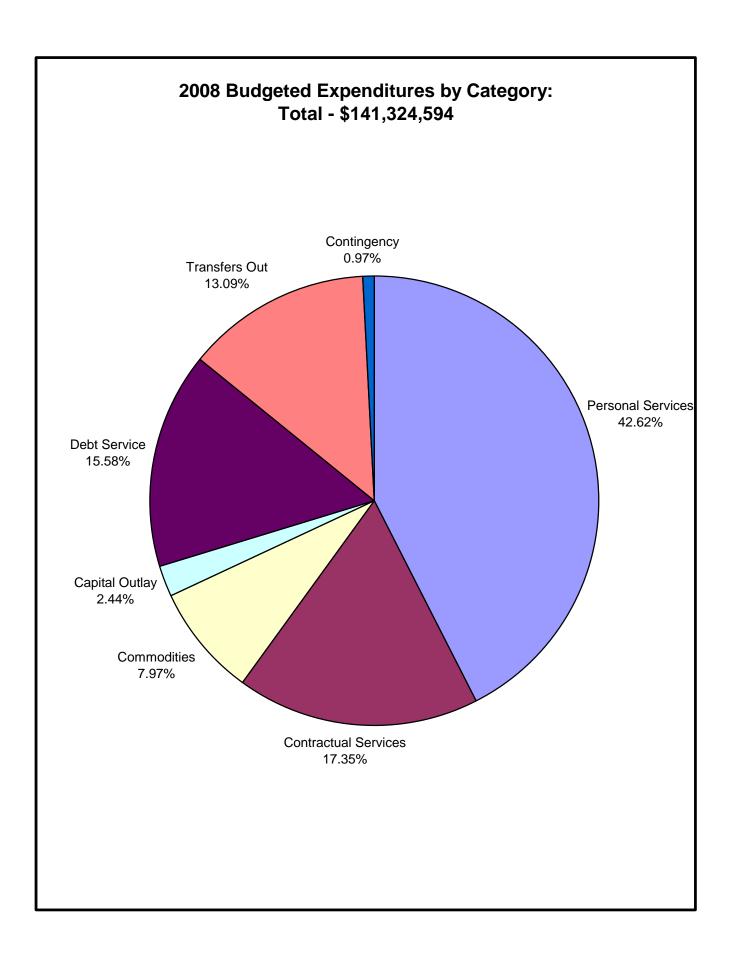
### Classification and Expenditures by Category

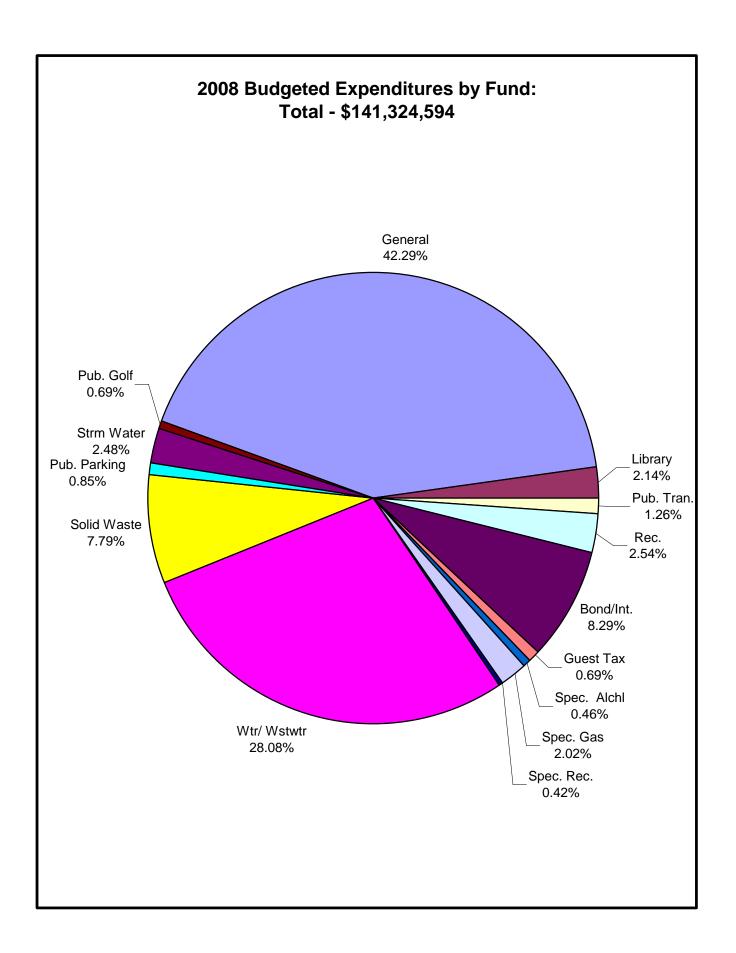
| Revenue F   | unds         |            |               | Enterprise Funds     |              |                     |            |   |
|-------------|--------------|------------|---------------|----------------------|--------------|---------------------|------------|---|
| Spec. Alchl | Spec. Gas    | Spec. Rec. | Wtr/ Wstwtr   | Solid Waste          | Pub. Parking | Strm Water          | Pub. Golf  |   |
| 213         | 214          | 216        | 501           | 502                  | 503          | 505                 | 506        | TOTAL   |
| 575,000     | 2,660,391    | 575,000    | 30,420,000    | 9,500,000<br>100,000 | 905,000      | 2,850,000<br>27,000 | 1,009,000  | 25,033,356<br>34,614,489<br>978,500<br>4,658,108<br>47,060,650<br>2,500,000<br>1,405,000<br>350,000 |
| 407.000     | 202 722      | 22.070     | 40,000,000    | 4 507 445            | 224 440      | 700 400             | (4.4.402)  | 4,576,880   |
| 107,882     |              |            |               | 1,507,415            | 334,419      | 780,468             | (14,483)   | 25,260,081  |
| \$ 682,882  | \$ 2,884,114 | \$ 608,870 | \$ 41,249,339 | \$ 11,107,415        | \$ 1,249,419 | \$ 3,657,468        | \$ 994,517 | \$ 146,437,064  |
| _           | 1,691,231    | 47,900     | 9,023,191     | 6,135,264            | 821,824      | 732,908             | 455,040    | 60,225,867  |
| 648,154     | 480          | 304,500    | 5,272,768     | 2,727,072            | 114,700      | 116,540             | 152,000    | 24,515,019  |
| -           | 1,010,000    | 90,000     | 3,360,805     | 840,540              | 107,320      | 272,200             | 192,900    | 11,264,115  |
| _           | 150,000      | 145,000    | 1,079,500     | 835,000              | 30,000       | 520,000             | 73,000     | 3,441,341   |
| _           | _            | -          | 9,000,000     | -                    | -            | 1,295,088           | -,         | 22,019,663  |
|             | -            |            | 11,164,150    | 386,025              | 75,000       | 462,413             |            | 18,494,588  |
| 5,000       | -            | 10,000     | 785,000       | 80,000               | 50,000       | 104,000             | 100,000    | 1,364,000   |
| \$ 653,154  | \$ 2,851,711 | \$ 597,400 | \$ 39,685,414 | \$ 11,003,901        | \$ 1,198,844 | \$ 3,503,149        | \$ 972,940 | \$ 141,324,594  |
| H-1 to H-5  | I-1 to I-4   | J-1 to J-8 | K-1 to K-24   | L-1 to L-9           | M-1 to M-5   | N-1 to N-5          | O-1 to O-5 |   |

### Expenditures by Category for all Budgeted Funds 2006 - 2008

|                      | 2006        | 2007        | 2007        | 2008        |
|----------------------|-------------|-------------|-------------|-------------|
| <b>EXPENDITURES</b>  | Actual      | Adopted     | Estimated   | Budget      |
| Personal Services    | 52,079,282  | 57,233,919  | 57,233,919  | 60,225,867  |
| Contractual Services | 22,098,254  | 23,887,184  | 23,636,805  | 24,515,019  |
| Commodities          | 10,181,183  | 10,739,940  | 10,733,754  | 11,264,115  |
| Capital Outlay       | 2,602,739   | 3,696,203   | 3,696,203   | 3,441,341   |
| Debt Service         | 17,089,233  | 22,120,220  | 22,120,220  | 22,019,663  |
| Transfers Out        | 13,887,412  | 18,166,600  | 18,166,600  | 18,494,588  |
| Contingency          | 29,694      | 1,692,500   | 1,682,500   | 1,364,000   |
| TOTAL EXPENDITURES   | 117,967,797 | 137,536,566 | 137,270,001 | 141,324,594 |



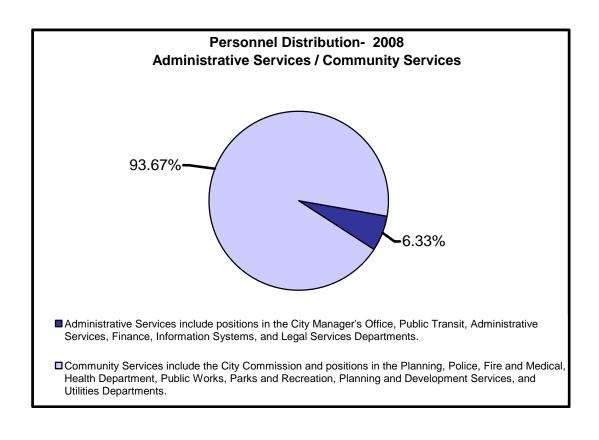




### CITY OF LAWRENCE PERSONNEL SUMMARY

|                                    | <b>AUTHORIZED POSITIONS (FTEs)*</b> |             |        |  |  |  |
|------------------------------------|-------------------------------------|-------------|--------|--|--|--|
| <u>DEPARTMENT</u>                  | 2006                                | <u>2007</u> | 2008   |  |  |  |
| City Commission                    | 5.00                                | 5.00        | 5.00   |  |  |  |
| City Manager's Office              | 8.00                                | 6.00        | 6.00   |  |  |  |
| Planning*                          | 0.00                                | 0.00        |        |  |  |  |
| Neighborhood Resources*            | 14.00                               | 14.00       |        |  |  |  |
| Planning and Development Services* |                                     |             | 14.32  |  |  |  |
| Administrative Services            | 10.13                               | 9.50        | 9.50   |  |  |  |
| Finance                            | 5.13                                | 5.13        | 5.13   |  |  |  |
| Information Systems                | 9.00                                | 9.00        | 8.00   |  |  |  |
| Human Relations**                  | 3.50                                | 3.50        |        |  |  |  |
| Legal Services**                   | 17.50                               | 19.50       | 21.00  |  |  |  |
| Police                             | 174.00                              | 176.00      | 176.00 |  |  |  |
| Fire and Medical                   | 146.00                              | 146.00      | 146.00 |  |  |  |
| Health                             | 1.00                                | 1.00        | 1.00   |  |  |  |
| Public Works                       | 167.75                              | 174.75      | 174.75 |  |  |  |
| Parks and Recreation               | 76.28                               | 76.28       | 76.28  |  |  |  |
| Public Transit                     | 1.00                                | 1.00        | 0.40   |  |  |  |
| Utilities                          | 120.26                              | 128.76      | 131.26 |  |  |  |
| TOTAL                              | 758.55                              | 775.42      | 774.64 |  |  |  |

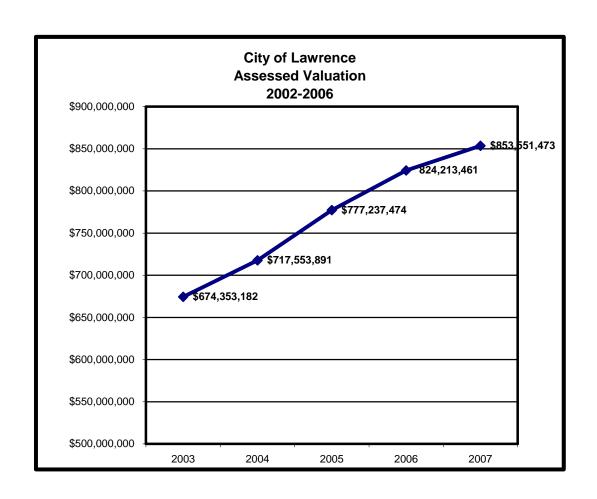
<sup>\*</sup>Planning and Neighborhood Resources were combined into the Department of Planning and Development Services in 2007.



## COMPUTATION OF AD VALOREM TAX REQUIREMENTS AND MILL LEVY

2007 ESTIMATED ASSESSED VALUATION: \$853,551,473

| FUND   |                                       | 2008         | ADD 3.3% DELIN- | AD VALOREM TAX | MILL   |
|--------|---------------------------------------|--------------|-----------------|----------------|--------|
| NUMBER | FUND                                  | REQUIREMENTS | QUENT TAXES     | REQUIREMENT    | RATE   |
|        |                                       |              |                 |                |        |
|        |                                       |              |                 |                |        |
|        | Property Tax Levy Funds               |              |                 |                |        |
| 001    | General Operating                     | 12,550,000   | 414,150         | 12,964,150     | 15.188 |
| 209    | Library                               | 2,693,000    | 88,869          | 2,781,869      | 3.259  |
| 210    | Public Transportation                 | 1,200,000    | 39,600          | 1,239,600      | 1.452  |
| 211    | Recreation                            | 399,000      | 13,167          | 412,167        | 0.483  |
|        | Sub Total Property Tax Levy Funds     | 16,842,000   | 555,786         | 17,397,786     | 20.383 |
|        |                                       |              |                 |                |        |
|        | Supplemental Tax Lour Funds           |              |                 |                |        |
| 201    | Supplemental Tax Levy Funds           | F 700 000    | 101 027         | F 000 027      | 7.006  |
| 301    | Bond and Interest                     | 5,789,000    | 191,037         | 5,980,037      | 7.006  |
|        | Sub Total Supplemental Tax Levy Funds | 5,789,000    | 191,037         | 5,980,037      | 7.006  |
|        |                                       |              |                 |                |        |
|        | GRAND TOTAL                           | 22,631,000   | 746,823         | 23,377,823     | 27.389 |
|        |                                       |              |                 |                |        |



## FUND EXPENDITURE SUMMARY 2006-2008

| Fund |                                       | 2005<br>Mill |    | Actual<br>2006 | 2006<br>Mill |    | Budget<br>2007 | 2007<br>Mill |    | Proposed 2008 |
|------|---------------------------------------|--------------|----|----------------|--------------|----|----------------|--------------|----|---------------|
| #    | Fund Description                      | Levy         | Е  | xpenditures    | Levy         | Е  | xpenditures    | Levy         | E  | xpenditures   |
|      | ·                                     | j            |    |                | j            |    | •              | Ţ            |    | ·             |
|      | Property Tax Levy Funds               |              |    |                |              |    |                |              |    |               |
| 001  | General Operating                     | 15.018       | \$ | 55,205,487     | 14.869       | \$ | 58,070,229     | 15.188       | \$ | 59,761,384    |
| 209  | Library                               | 3.263        |    | 2,759,000      | 3.259        |    | 2,950,000      | 3.259        |    | 3,021,000     |
| 210  | Public Transportation                 | 0.631        |    | 1,642,055      | 0.746        |    | 1,754,423      | 1.452        |    | 1,783,085     |
| 211  | Recreation                            | 0.405        |    | 3,378,792      | 0.483        |    | 3,473,598      | 0.483        |    | 3,590,612     |
|      | Sub Total Property Tax Levy Funds     | 19.318       | \$ | 62,985,334     | 19.357       | \$ | 66,248,250     | 20.383       | \$ | 68,156,081    |
|      |                                       |              |    |                |              |    |                |              |    |               |
|      | Supplemental Tax Levy Funds           |              |    |                |              |    |                |              |    |               |
| 301  | Bond and Interest                     | 7.044        | \$ | 11,310,000     | 7.006        |    | 11,609,099     | 7.006        |    |               |
|      | Sub Total Supplemental Tax Levy Funds | 7.044        | \$ | 11,310,000     | 7.006        | \$ | 11,609,099     | 7.006        | \$ | 11,720,000    |
|      |                                       |              |    |                |              |    |                |              |    |               |
|      | Non-Property Tax Levy Funds           |              |    |                |              |    |                |              |    |               |
| 206  | Guest Tax                             |              | \$ | 671,823        |              | \$ | 850,000        |              | \$ | 982,000       |
| 213  | Special Alcohol                       |              |    | 611,360        |              |    | 651,899        |              |    | 653,154       |
| 214  | Special Gas Tax                       |              |    | 2,588,388      |              |    | 2,915,425      |              |    | 2,851,711     |
| 216  | Special Recreation                    |              |    | 595,639        |              |    | 585,800        |              |    | 597,400       |
| 501  | Water and Sewer                       |              |    | 28,363,213     |              |    | 37,647,321     |              |    | 39,685,414    |
| 502  | Sanitation                            |              |    | 9,626,102      |              |    | 10,851,981     |              |    | 11,003,901    |
| 503  | Public Parking                        |              |    | 819,013        |              |    | 1,152,174      |              |    | 1,198,844     |
| 505  | Storm Water Utility                   |              |    | 3,396,994      |              |    | 4,020,314      |              |    | 3,503,149     |
| 506  | Public Golf Course                    |              |    | 1,015,162      |              |    | 1,004,303      |              |    | 972,940       |
|      | Sub Total Non-Property Tax Levy Funds |              | \$ | 47,687,694     |              | \$ | 59,679,217     |              | \$ | 61,448,513    |
|      | GRAND TOTAL                           | 26.362       | \$ | 121,983,028    | 26.363       | \$ | 137,536,566    | 27.389       | \$ | 141,324,594   |
|      | Taxes per \$1000 Valuation            | 26.36        |    |                | 26.36        |    |                | 27.389       |    |               |

## VALUE OF YOUR CITY OF LAWRENCE PROPERTY TAX DOLLAR

#### To estimate your City Property Tax bill for 2008:

First, determine the assessed valuation for your residential property by multiplying the market value of home by 11.5%:

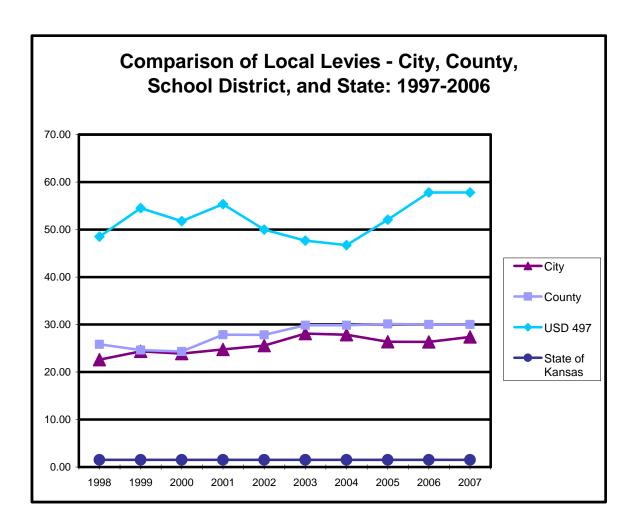
Market value of home = 
$$\begin{array}{c} & 125,000 \\ x & 11.50\% \\ \hline & assessed valuation = \\ \end{array}$$

Second, multiple your assessed valuation by the 2008 mill rate levied by the City and divide by \$1,000:

Estimated 2007 City Tax liability = \$ 393.72

For residential property, the City tax bill equates to approximately \$3.03 for each \$1,000 of the fair market value.

| Fair Market Value of Home |     | Assessed<br>Valuation |             | c. City<br>Bill |
|---------------------------|-----|-----------------------|-------------|-----------------|
| Of Home                   | Vai | uation                | Mill Rate = | 27.389          |
| 100,000                   | \$  | 11,500.00             | \$          | 303.16          |
| 125,000                   | \$  | 14,375.00             | \$          | 378.95          |
| 150,000                   | \$  | 17,250.00             | \$          | 454.74          |
| 175,000                   | \$  | 20,125.00             | \$          | 530.54          |
| 200,000                   | \$  | 23,000.00             | \$          | 606.33          |
| 225,000                   | \$  | 25,875.00             | \$          | 682.12          |
| 250,000                   | \$  | 28,750.00             | \$          | 757.91          |
| 275,000                   | \$  | 31,625.00             | \$          | 833.70          |
| 300,000                   | \$  | 34,500.00             | \$          | 909.49          |
| 350,000                   | \$  | 40,250.00             | \$          | 1,061.07        |
| 400,000                   | \$  | 46,000.00             | \$          | 1,212.65        |
| 450,000                   | \$  | 51,750.00             | \$          | 1,364.23        |
| 500,000                   | \$  | 57,500.00             | \$          | 1,515.82        |



|      |       |        |                | State of |        |
|------|-------|--------|----------------|----------|--------|
| Year | City  | County | <b>USD 497</b> | Kansas   | Total  |
| 1998 | 22.60 | 25.84  | 48.50          | 1.50     | 98.44  |
| 1999 | 24.35 | 24.62  | 54.52          | 1.50     | 104.99 |
| 2000 | 23.90 | 24.32  | 51.78          | 1.50     | 101.50 |
| 2001 | 24.77 | 27.86  | 55.34          | 1.50     | 109.47 |
| 2002 | 25.56 | 27.82  | 49.98          | 1.50     | 104.86 |
| 2003 | 28.09 | 29.84  | 47.65          | 1.50     | 107.08 |
| 2004 | 27.86 | 29.85  | 46.71          | 1.50     | 105.92 |
| 2005 | 26.36 | 30.10  | 52.08          | 1.50     | 110.04 |
| 2006 | 26.36 | 30.01  | 57.80          | 1.50     | 115.67 |
| 2007 | 27.39 | 30.01  | 57.80          | 1.50     | 116.71 |

#### CITY OF LAWRENCE, KANSAS SIGNIFICANT CHANGES IN FUND BALANCE

According to state statutes, the fund balance for any budgeted fund cannot exceed 5% of the fund's total budgeted expenditures. As shown on the next page, the 2008 budget complies with this requirement. The budget also includes expenditure line items, which are not planned to be made to allow the City to project for a greater fund balance than what is required by State law.

A change in fund balance of more than five percent is considered significant. A brief explanation is provided below for each significant change in fund balance.

**General Operating Fund** - Increased personal services costs as well as an increase in commodities, and the transfers to other funds translate into a 4.84% fund balance.

**Public Transportation** - The fund balance is affected by increased contractual services in 2008. The budgeted fund balance will be significantly lower than in 2007, at 1.35% of the budgeted expenditures for 2008.

**Bond/Interest** - The need for several City-at-large capital improvement projects will require spending some of the accumulated fund balance. However, the projected fund balance will be 1.61% of the budgeted expenditures.

**Guest Tax** - Revenues are expected to increase over 2007 receipts, however, projected expenses related to the City's contract with the Lawrence Convention and Visitor's Bureau, the City's two sister cities, and the budgeted increase to the transient guest tax reserve fund exceed that increase. Therefore, a portion of the fund balance will be used to fund expenditures in 2008, leaving the balance at 2.75% of the budgeted expenditures in the fund.

**Special Alcohol** - The fund balance, while lower than the 2007 level, remains at 4.55% of the budgeted expenditures allowing the City to fulfill the increasing requests from agencies related to alcohol and drug prevention, treatment, and intervention.

**Special Gas** – The slight increase in revenues for 2008 means a reduction in expenditures. This, coupled with spending down the fund balance in previous years, results in a fund balance of 1.14% in this fund.

**Water and Wastewater** - A number of water and wastewater capital projects will be financed with cash, resulting in a decrease in projected fund balance from 2007, but at a level of almost 4% of the budgeted expenditures.

**Solid Waste** - Significant increases in personal services will result in a fund balance of just under 1% of the budgeted expenditures in this fund.

**Public Parking** – Increased personnel costs associated with operating and maintaining the public parking system result in a projected fund balance of 4.22%.

**Storm Water Utility** - A slight increase in revenues is projected for 2008, therefore, the projected fund balance will be 4.41% of the budgeted expenditures in this fund.

## CITY OF LAWRENCE, KANSAS PROJECTION OF FINANCIAL CONDITION

| FUND                  | 1/1/07       | 2007          | 2007          | 12/31/07     | Percent Fund |
|-----------------------|--------------|---------------|---------------|--------------|--------------|
| FOND                  | Balance      | Revenue       | Expenditures  | Balance      | Balance      |
| General               | \$11,083,748 | \$54,240,157  | \$58,070,229  | \$7,253,676  | 12.49%       |
| Library               | 157,834      | 2,859,714     | 2,950,000     | 67,548       | 2.29%        |
| Public Transportation | 875,484      | 846,633       | 1,512,858     | 209,259      | 13.83%       |
| Recreation            | 351,927      | 3,271,304     | 3,473,598     | 149,633      | 4.31%        |
| Bond/Interest         | 7,285,702    | 7,912,509     | 11,609,099    | 3,589,112    | 30.92%       |
| Guest Tax             | 288,220      | 750,000       | 850,000       | 188,220      | 22.14%       |
| Special Alcohol       | 184,781      | 550,000       | 626,899       | 107,882      | 17.21%       |
| Special Gas Tax       | 509,378      | 2,629,770     | 2,915,425     | 223,723      | 7.67%        |
| Special Recreation    | 69,670       | 550,000       | 585,800       | 33,870       | 5.78%        |
| Water / Wastewater    | 21,146,660   | 27,330,000    | 37,647,321    | 10,829,339   | 28.77%       |
| Solid Waste           | 3,276,396    | 9,083,000     | 10,851,981    | 1,507,415    | 13.89%       |
| Public Parking        | 606,593      | 880,000       | 1,152,174     | 334,419      | 29.03%       |
| Storm Water Utility   | 1,950,782    | 2,850,000     | 4,020,314     | 780,468      | 19.41%       |
| Public Golf           | (10,180)     | 1,000,000     | 1,004,303     | (14,483)     | -1.44%       |
| TOTAL                 | \$47,776,995 | \$114,753,087 | \$137,270,001 | \$25,260,081 | 18.40%       |

| EUND                  | 1/1/08       | 2008          | 2008          | 12/31/08    | Percent Fund |
|-----------------------|--------------|---------------|---------------|-------------|--------------|
| FUND                  | Balance      | Revenue       | Expenditures  | Balance     | Balance      |
| General               | \$7,253,676  | \$55,403,037  | \$59,761,384  | \$2,895,329 | 4.84%        |
| Library               | 67,548       | 2,958,299     | 3,021,000     | 4,847       | 0.16%        |
| Public Transportation | 209,259      | 1,597,906     | 1,783,085     | 24,080      | 1.35%        |
| Recreation            | 149,633      | 3,445,508     | 3,590,612     | 4,529       | 0.13%        |
| Bond/Interest         | 3,589,112    | 8,320,043     | 11,720,000    | 189,155     | 1.61%        |
| Guest Tax             | 188,220      | 820,799       | 982,000       | 27,019      | 2.75%        |
| Special Alcohol       | 107,882      | 575,000       | 653,154       | 29,728      | 4.55%        |
| Special Gas Tax       | 223,723      | 2,660,391     | 2,851,711     | 32,403      | 1.14%        |
| Special Recreation    | 33,870       | 575,000       | 597,400       | 11,470      | 1.92%        |
| Water / Wastewater    | 10,829,339   | 30,420,000    | 39,685,414    | 1,563,925   | 3.94%        |
| Solid Waste           | 1,507,415    | 9,600,000     | 11,003,901    | 103,514     | 0.94%        |
| Public Parking        | 334,419      | 915,000       | 1,198,844     | 50,575      | 4.22%        |
| Storm Water Utility   | 780,468      | 2,877,000     | 3,503,149     | 154,319     | 4.41%        |
| Public Golf           | (14,483)     | 1,009,000     | 972,940       | 21,577      | 2.22%        |
| TOTAL                 | \$25,260,081 | \$121,176,983 | \$141,324,594 | \$5,112,470 | 3.62%        |

## CITY OF LAWRENCE, KANSAS SUMMARY OF OUTSIDE AGENCY FUNDING ALLOCATIONS

| GENERAL OPERATING FUND                | Budget       | Request      | Req. vs.  | City Manager | Approved |
|---------------------------------------|--------------|--------------|-----------|--------------|----------|
|                                       | 2007         | 2008         | 07 Budget | Rec. 08      | Budget   |
| Ballard Community Center              | 7,500        | 20,000       | 166.67%   | 7,500        |          |
| Bert Nash (WRAP)                      | 250,000      | 250,000      | 0.00%     | 0            |          |
| Biosciences Initiatives               | 200,000      | 200,000      | 0.00%     | 200,000      |          |
| Boys & Girls Club of Lawrence         | 143,722      | 143,722      | 0.00%     | 143,722      |          |
| Douglas County CASA, Inc.             | 20,000       | 20,000       | 0.00%     | 20,000       |          |
| Douglas County Legal Aid              | 40,000       | 40,000       | 0.00%     | 40,000       |          |
| Douglas County Visitation Center      | 7,500        | 7,500        | 0.00%     | 7,500        |          |
| Downtown Lawrence*                    | 47,500       | 47,000       | -1.05%    | 47,000       |          |
| ECO2 Operations*                      | 10,000       | 8,750        | -12.50%   | 8,750        |          |
| Ecumenical Minister's Fellowship      | 5,000        | 6,500        | 30.00%    | 5,000        |          |
| Health Care Access-Pharmacy           | 28,000       | 28,840       | 3.00%     | 28,000       |          |
| Homeless Task Force Rc.               |              |              |           |              |          |
| Bert Nash City Homeless Outreach Team |              | 164,000      |           | 164,000      |          |
| Community Cooperation Committee       |              | 3,000        |           | 3,000        |          |
| Salvation Army                        |              | 11,000       |           | 11,000       |          |
| Lawrence Community Shelter            |              | 9,000        |           | 9,000        |          |
| subtotal                              | 209,000      | 187,000      | -10.53%   | 187,000      | -        |
| Housing & Credit Counseling           | 19,000       | 29,626       | 55.93%    | 19,000       |          |
| Jayhawk Area Agency on Aging          | 7,830        | 7,830        | 0.00%     | 7,830        |          |
| Juneteenth Celebration                | 5,000        | -            | -100.00%  | 0            |          |
| Lawrence Arts Center                  | 95,000       | 120,000      | 26.32%    | 95,000       |          |
| Lawrence Chamber of Commerce          | 145,000      | 195,000      | 34.48%    | 195,000      |          |
| Lawrence Humane Society               | 267,000      | 267,000      | 0.00%     | \$267,000    |          |
| The Leo Center                        | -            | 36,000       | NA        | 0            |          |
| Salvation Army                        | 30,000       | 30,000       | 0.00%     | 30,000       |          |
| The Shelter, Inc.                     | 34,737       | 34,737       | 0.00%     | 34,737       |          |
| Van Go Mobile Arts                    | 35,000       | 35,000       | 0.00%     | 35,000       |          |
| Warm Hearts                           | 6,000        | 6,000        | 0.00%     | 6,000        |          |
| Women's Transitional Care Serv.       | 6,000        | 6,000        | 0.00%     | 6,000        |          |
| Total                                 | \$ 1,618,789 | \$ 1,726,505 | 6.65%     | \$ 1,390,039 | \$ -     |

<sup>\*</sup>City Commission may want to consider changing vendor for downtown support

See Section B for more information.

| GUEST TAX FUND                   | Budget<br>2007 | Request<br>2008 | Req. vs.<br>07 Budget | City Manager<br>Rec. 08 | Approved Budget |
|----------------------------------|----------------|-----------------|-----------------------|-------------------------|-----------------|
| Convention & Visitors Bureau     | \$789,250      | \$820,000       | 3.90%                 | \$820,000               |                 |
| Transient Guest Tax Reserve Fund | 48,750         | 150,000         | 207.69%               | 150,000                 |                 |
| Sister Cities Advisory Board     | 12,000         | 12,000          | 0.00%                 | 12,000                  |                 |
| Total                            | \$850,000      | \$982,000       | 15.53%                | \$982,000               | \$ -            |

The Guest Tax Fund is supported by the 5% Guest Tax. See Section C for more information.

| LIBRARY FUND            | Budget<br>2007 | Request<br>2008 | • • • |             | Approved Budget |
|-------------------------|----------------|-----------------|-------|-------------|-----------------|
| Lawrence Public Library | \$2,950,000    | \$3,160,000     | 7.12% | \$3,021,000 |                 |

The Library Fund is supported by property tax and motor vehicle taxes. See Section D for more information.

<sup>\*\*</sup> City Commission may want to consider support through "in-kind" services rather than funding.

The General Fund is supported by property tax, sales tax, franchise fees, user fees, fines and misc. sources.

### CITY OF LAWRENCE, KANSAS SUMMARY OF OUTSIDE AGENCY FUNDING ALLOCATIONS

| SPECIAL RECREATION FUND          | Budget<br>2007 | Request<br>2008 | Req. vs.<br>07 Budget | City Manager<br>Rec. 08 | Approved<br>Budget |
|----------------------------------|----------------|-----------------|-----------------------|-------------------------|--------------------|
| Lawrence Arts Center Scholarship | \$25,000       | \$25,000        | 0.00%                 | \$25,000                |                    |
| Arts Commission                  | 23,400         | 27,000          | 15.38%                | 23,400                  |                    |
| Total                            | \$48,400       | \$52,000        | 7.44%                 | \$48,400                | \$ -               |

The Special Recreation Fund is supported by the Liquor Tax. See Section I for more information.

| SPECIAL ALCOHOL FUND               | Budget    | Request     | Req. vs.  | Adv Bd Rec | CM Rec    |   |
|------------------------------------|-----------|-------------|-----------|------------|-----------|---|
|                                    | 2007      | 2008        | 07 Budget | 2008       | Budget    |   |
| Ballard Community Center           | 15,000    | 25,000      | 66.67%    | 15,000     | 15,000    | Р |
| Bert Nash (WRAP)                   | 100,000   | 120,000     | 20.00%    | 96,000     | 250,000   | Р |
| Big Brothers/Big Sisters CORE      | 30,000    | 40,366      | 34.55%    | 30,000     | 30,000    | Р |
| Boys & Girls Club of Lawrence      | 100,000   | 106,278     | 6.28%     | 100,000    | 100,000   | Ρ |
| DCCCA                              | 79,819    | 79,819      | 0.00%     | 79,819     | 79,819    | Т |
| DCCCA d/b/a First Step House       | 29,150    | 29,150      | 0.00%     | 29,150     | 29,150    | Т |
| DCCCA Com. Coord.                  | 19,380    | 18,435      | -4.88%    | 18,435     | 18,435    | С |
| Headquarters, Inc - First Call     | 23,750    | 23,750      | 0.00%     | 23,750     | 23,750    | ı |
| Hearthstone                        | 7,500     | 10,000      | 33.33%    | 7,500      | 7,500     | Т |
| KU-Organizations and Activities    | 25,000    | 30,000      | 20.00%    | 25,000     | 0         | Р |
| Lawrence Community Shelter         | 30,000    | 33,000      | 10.00%    | 30,000     | 30,000    | ı |
| Lawrence Memorial Hospital         | 40,000    | 50,000      | 25.00%    | 50,000     | 0         | Т |
| Lawrence Memorial Hospital         | 0         | 20,000      |           | 10,000     | 0         | T |
| Lawrence Police Department         |           | 224,122     |           | 0          | 0         |   |
| Lawrence Public Schools            | 60,000    | 137,536     | 129.23%   | 69,090     | 0         | Р |
| Pelathe Community Resource Center  | 25,000    | 25,000      | na        | 0          | 0         | Р |
| Van Go Mobile Arts, Inc.           | 40,300    | 47,500      | 17.87%    | 47,500     | 47,500    | Р |
| Women's Transitional Care Services | 17,000    | 17,000      | na        | 17,000     | 17,000    | Р |
| Total                              | \$641,899 | \$1,036,956 | 61.55%    | \$648,244  | \$648,154 |   |

The Special Alcohol Fund is supported by the Liquor Tax. See Section G for more information.

## CITY OF LAWRENCE, KANSAS MAJOR FUND PROJECTIONS

#### **General Fund**

| Revenues                  | 2005         | 2006         | 2007         | 2008         | 2009         |
|---------------------------|--------------|--------------|--------------|--------------|--------------|
| Property Taxes            | \$12,517,532 | \$12,850,552 | \$13,356,607 | \$13,961,251 | \$14,659,314 |
| Franchise Fees            | 3,754,184    | 3,986,982    | 4,660,000    | 4,893,000    | 5,137,650    |
| Sales Taxes               | 21,318,108   | 21,733,540   | 21,908,500   | 22,675,298   | 23,468,933   |
| State Transfers           | 710,932      | 685,315      | 700,000      | 715,000      | 720,000      |
| Licenses & Permits        | 1,082,191    | 1,128,746    | 950,000      | 978,500      | 1,007,855    |
| Fines                     | 2,637,320    | 2,455,620    | 2,400,000    | 2,500,000    | 2,600,000    |
| User Fees                 | 683,000      | 891,505      | 864,894      | 890,841      | 917,566      |
| Interest                  | 1,087,618    | 1,554,141    | 1,300,000    | 1,000,000    | 800,000      |
| Other                     | 3,369,533    | 3,788,914    | 4,150,000    | 4,615,000    | 4,753,450    |
| Transfers                 | 1,595,525    | 1,645,662    | 3,025,600    | 3,176,880    | 3,335,724    |
| TOTAL REVENUES            | \$48,755,943 | \$50,720,977 | \$53,315,601 | \$55,405,769 | \$57,400,492 |
| Expenditures              | 2005         | 2006         | 2007         | 2008         | 2009         |
| City Commission           | 68,674       | 73,841       | 67250        |              |              |
| City Manager              | 309,803      | 491,569      | 524083       |              |              |
| Public Information        | 77,141       | 130,941      | 140551       |              |              |
| Planning                  | 863,892      | 1,103,204    | 1160656      |              |              |
| Human Relations           | 247,031      | 295,365      | 230183       |              |              |
| City Clerk                | 152,370      | 152,795      | 213729       |              |              |
| Personnel                 | 449,767      | 542,192      | 581228       |              |              |
| Risk Management           | 1,074,744    | 522,024      | 522756       |              |              |
| Finance                   | 320,599      | 318,075      | 332764       |              |              |
| Overhead                  | 2,465,094    | 2,679,488    | 3078413      |              |              |
| Transfers                 | 7,629,766    | 9,213,255    | 7272669      |              |              |
| Information Systems       | 884,680      | 904,905      | 939276       |              |              |
| Legal                     | 628,170      | 926,147      | 667454       |              |              |
| Court                     | 607,577      | 636,117      | 657246       |              |              |
| Police                    | 11,503,849   | 12,959,791   | 13958739     |              |              |
| Fire                      | 10,670,263   | 12,034,979   | 12377754     |              |              |
| Health                    | 847,499      | 931,208      | 999325       |              |              |
| Streets                   | 1,963,040    | 3,116,260    | 2698760      |              |              |
| Engineering               | 704,205      | 726,984      | 891990       |              |              |
| Traffic                   | 550,794      | 575,282      | 604775       |              |              |
| Airport                   | 72,300       | 84,464       | 106059       |              |              |
| Building                  | 711,309      | 833,456      | 921078       |              |              |
| Street Lights             | 497,148      | 551,240      | 610000       |              |              |
| Levee                     | 116,903      | 111,760      | 118822       |              |              |
| Parks & Rec Facilities    | 2,950,122    | 3,214,441    | 3236545      |              |              |
| Building Inspection       | 839,247      | 980,326      | 1073067      |              |              |
| Other Operating           | 0            | 0            | 0            |              |              |
| TOTAL EXPENDITURES        | 47,205,987   | 54,110,109   | 53,625,172   | 56,804,542   | 59,076,724   |
| Revenue over Expenditures | 1,549,956    | (3,389,132)  | (309,571)    | (1,398,773)  | (1,676,232   |
|                           | 40 000 004   | 4.4.470.000  | 44 000 740   | 40 4 4       | 0.075.40     |

### Assumptions

**End Balance** 

**Beginning Balance** 

14,472,880

11,083,748

20.48%

11,083,748

10,774,177

20.09%

10,774,177

9,375,404

16.50%

9,375,404

7,699,173

13.03%

2008 expenditures are 97% of budget; 4% growth in expenditures in 2009

12,922,924

14,472,880

<sup>.3</sup> mill levy increase in 2008; 3% growth in 2008 AV, 5% in 2009 AV; 5% estimated annual growth in franchise fees; 3.5% growth in sales tax; 3% growth in licenses and permits; 3% growth in user fees; Lower interest rates and balances in 08 and 09; Ambulance reimb. 11% increase in 2008; 3% increase in 2009; 5% growth in transfers from other funds

## CITY OF LAWRENCE, KANSAS MAJOR FUND PROJECTIONS

#### **Bond and Interest Fund**

| Revenues            | 2006      | 2007      | 2008      | 2009      |
|---------------------|-----------|-----------|-----------|-----------|
| Property Taxes      | 5,434,025 | 5,680,000 | 5,850,400 | 6,142,920 |
| Motor Vehicle Taxes | 515,094   | 500,000   | 515,000   | 540,750   |
| In Lieu Taxes       | 20,784    | 12,500    | 15,000    | 15,000    |
| Special Assessments | 1,497,275 | 1,700,000 | 1,700,000 | 1,700,000 |
| Reimbursements      | 179,744   | ı         | -         | •         |
| Interest            | 497,985   | 550,000   | 300,000   | 250,000   |
| Rents               | 126,042   | 100,000   | 100,000   | 100,000   |
| Transfers           | 3,212     | -         | -         | -         |
| TOTAL REVENUE       | 8,274,161 | 8,542,500 | 8,480,400 | 8,748,670 |

| Expenditures              | 2006      | 2007        | 2008        | 2009        |
|---------------------------|-----------|-------------|-------------|-------------|
| Principal                 | 6,639,044 | 7,570,000   | 7,750,000   | 7,900,000   |
| Interest                  | 2,119,620 | 2,535,000   | 2,600,000   | 2,800,000   |
| TOTAL EXPENDITURES        | 8,758,664 | 10,105,000  | 10,350,000  | 10,700,000  |
| Revenue over Expenditures | (484,503) | (1,562,500) | (1,869,600) | (1,951,330) |
| Beginning Balance         | 7,770,250 | 7,285,747   | 5,723,247   | 3,853,647   |
| End Balance               | 7,285,747 | 5,723,247   | 3,853,647   | 1,902,317   |

#### **Assumptions**

No levy incr, 3% incr in 2008 AV; 5 % in 2009 AV; lower interest rates and balances in 2009

#### **Transportation Fund**

| Revenues        | 2006    | 2007    | 2008      | 2009      |
|-----------------|---------|---------|-----------|-----------|
| Property Taxes  | 500,165 | 635,000 | 1,230,000 | 1,291,500 |
| Motor Vehicle   | 98,944  | 45,343  | 54,105    | 85,000    |
| In-lieu         | 1,864   | 1,340   | 1,500     | 1,500     |
| Reimbursements  | 42,982  | 150     | -         | -         |
| Service Charges | 181,641 | 185,000 | 312,300   | 321,669   |
| TOTAL REVENUES  | 825,596 | 866,833 | 1,597,905 | 1,699,669 |

| 2009         | 2008      | 2007      | 2006      | Expenditures       |
|--------------|-----------|-----------|-----------|--------------------|
| 1,887,217    | 1,747,423 | 1,512,858 | 1,354,785 | Transportation     |
| 1,887,217    | 1,747,423 | 1,512,858 | 1,354,785 | TOTAL EXPENDITURES |
| $\mathbb{L}$ | 1,747,423 | 1,512,858 | 1,354,785 | TOTAL EXPENDITURES |

| Revenue over Expenditures | (529,189) | (646,025) | (149,518) | (187,548) |
|---------------------------|-----------|-----------|-----------|-----------|
| Beginning Balance         | 1,404,673 | 875,484   | 229,459   | 79,941    |
| End Balance               | 875,484   | 229,459   | 79,941    | (107,607) |

#### **Assumptions**

2008 levy increase - .7mills, 3% increase in AV for 2008; no levy increase in 2009, 5% increase in AV for 2009; increased rates in 2007, services charges increase 3% in 09 over 08

98% of budgeted expenditures in 2007, 2008, 2009; 15.5% growth in 2008; 8% growth in 2009

## CITY OF LAWRENCE, KANSAS MAJOR FUND PROJECTIONS

#### **Library Fund**

| Revenues       | 2006      | 2007      | 2008      | 2009      |
|----------------|-----------|-----------|-----------|-----------|
| Property Taxes | 2,514,136 | 2,650,000 | 2,729,500 | 2,865,975 |
| Motor Vehicle  | 237,098   | 232,000   | 238,960   | 250,908   |
| In-lieu        | 9,626     | 5,854     | 5,800     | 5,800     |
| TOTAL REVENUES | 2,760,860 | 2,887,854 | 2,974,260 | 3,122,683 |

| Expenditures       | 2006      | 2007      | 2008      | 2009      |
|--------------------|-----------|-----------|-----------|-----------|
| Library            | 2,759,000 | 2,950,000 | 3,021,000 | 3,141,840 |
| TOTAL EXPENDITURES | 2,759,000 | 2,950,000 | 3,021,000 | 3,141,840 |

| Revenue over Expenditures | 1,860   | (62,146) | (46,740) | (19,157) |
|---------------------------|---------|----------|----------|----------|
| Beginning Balance         | 155,974 | 157,834  | 95,688   | 48,948   |
| End Balance               | 157,834 | 95,688   | 48,948   | 29,791   |

#### **Assumptions**

No levy increase, 3% incr in 2008 AV, 5% increase in 09 AV; 4% increase in expenditures in 08 and 09

#### **Recreation Fund**

| Revenues        | 2006      | 2007      | 2008      | 2009      |
|-----------------|-----------|-----------|-----------|-----------|
| Property Taxes  | 314,691   | 405,000   | 417,150   | 438,008   |
| Motor Vehicle   | 28,741    | 29,000    | 29,870    | 31,364    |
| In-lieu         | 1,197     | 900       | 900       | 900       |
| Service Charges | 1,416,282 | 1,411,350 | 1,439,577 | 1,468,369 |
| Transfer        | 1,400,000 | 1,400,000 | 1,400,000 | 1,400,000 |
| Total Revenue   | 3,160,911 | 3,246,250 | 3,287,497 | 3,338,641 |

| Expenditures       | 2006      | 2007      | 2008      | 2009      |
|--------------------|-----------|-----------|-----------|-----------|
| Recreation         | 3,297,544 | 3,339,320 | 3,482,894 | 3,622,209 |
| TOTAL EXPENDITURES | 3,297,544 | 3,339,320 | 3,482,894 | 3,622,209 |

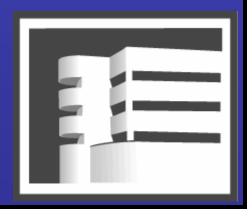
| Revenue over Expenditures | (136,633) | (93,070) | (195,397) | (283,568) |
|---------------------------|-----------|----------|-----------|-----------|
| Beginning Balance         | 488,560   | 351,927  | 258,857   | 63,460    |
| End Balance               | 351,927   | 258,857  | 63,460    | (220,108) |

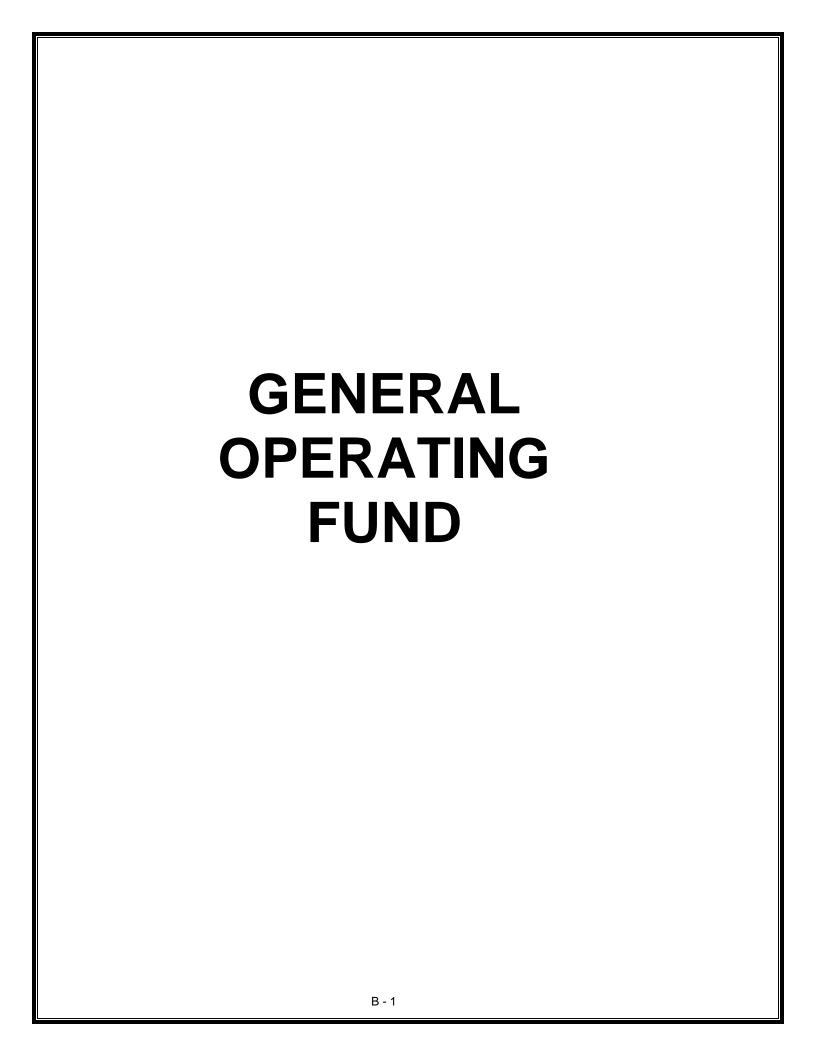
#### **Assumptions**

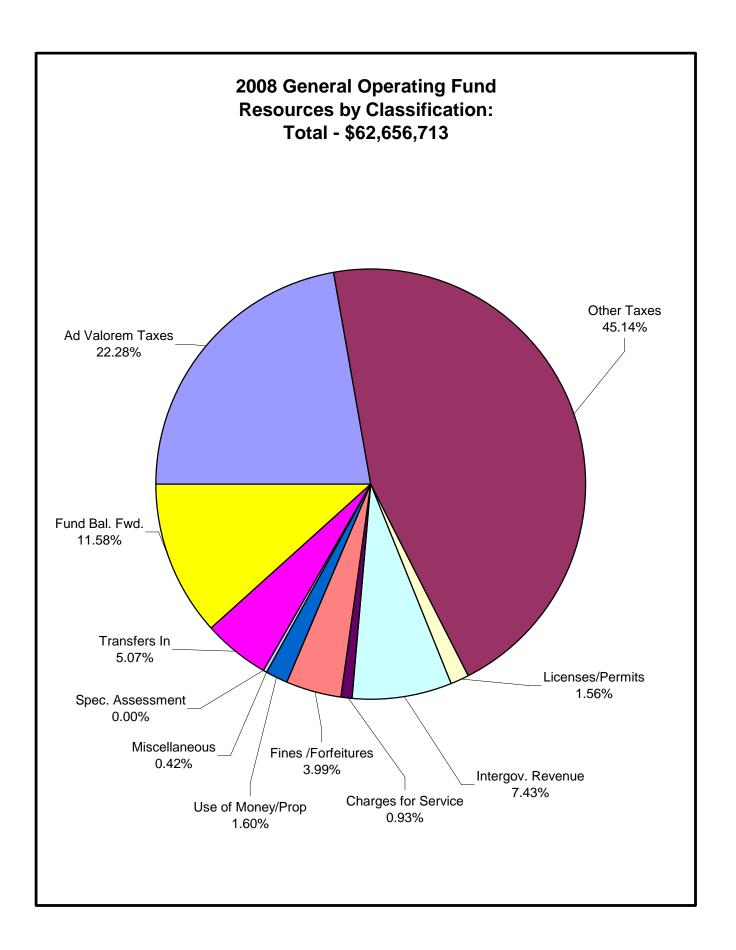
No increase in levy, 3% increase in 2008 AV, 5% increase in 09 AV; 97% of 07 expend., 97% of 08 expend., 97% of 09 expend.; 4% growth in 2008 and 2009



# City of Lawrence, Kansas General Operating Fund







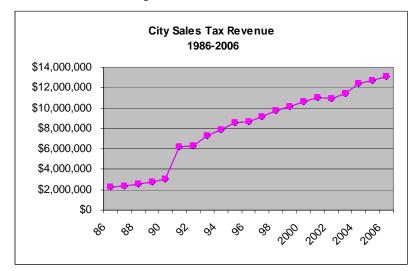
# Fund 001 – General Operating

| RECEIPTS                          | 2006<br>Actual | 2007<br>Adopted | 2007<br>Estimated | 2008<br>Budget |
|-----------------------------------|----------------|-----------------|-------------------|----------------|
| Ad Valorem - Current Taxes        | \$ 11,391,984  | \$ 11,864,000   | \$ 11,864,000     | \$ 12,550,000  |
| Ad Valorem - Delinquent Taxes     | 187,051        | 200,000         | 200,000           | 200,000        |
| Motor Vehicle Taxes               | 1,149,144      | 1,077,876       | 1,077,876         | 1,078,251      |
| Payment In Lieu of Tax            | 120,862        | 28,731          | 28,731            | 133,000        |
| Franchise Fees                    | 3,986,982      | 4,500,000       | 4,500,000         | 4,893,000      |
| Local Sales Tax / Use Tax         | 13,146,915     | 13,800,000      | 13,800,000        | 13,599,989     |
| County - Wide Sales Tax / Use Tax | 8,586,625      | 9,250,000       | 9,250,000         | 9,075,309      |
| Special Liquor Tax                | 543,415        | 550,000         | 550,000           | 575,000        |
| Highway Commission                | 141,900        | 142,000         | 142,000           | 140,000        |
| Douglas Co Medical                | 3,338,357      | 3,731,013       | 3,731,013         | 4,238,055      |
| Douglas Co Health Dept.           | 180,589        | 207,753         | 207,753           | 181,050        |
| Licenses                          | 221,465        | 230,000         | 230,000           | 178,500        |
| Permit/Inspections                | 907,282        | 850,000         | 850,000           | 800,000        |
| Fines and Forfeits                | 2,455,620      | 2,750,000       | 2,750,000         | 2,500,000      |
| Township Fire Levy                | 45,000         | 35,000          | 35,000            | 45,000         |
| Contractor Licensing Fees         | -              | 108,000         | 108,000           | 100,000        |
| Engineering Fees                  | 301,901        | 200,000         | 200,000           | 200,000        |
| Douglas Co Planning /Personnel    | 191,485        | 225,184         | 225,184           | 239,003        |
| Lots and Foundation Charges       | 123,627        | 65,000          | 65,000            | 100,000        |
| Burial                            | 14,804         | 45,000          | 45,000            | 15,000         |
| Kaw Drainage District             | 20,000         | 20,000          | 20,000            | 20,000         |
| Interest on Investments           | 1,554,141      | 1,000,000       | 1,000,000         | 1,000,000      |
| Other Charges                     | 111,855        | 100,000         | 100,000           | 100,000        |
| Miscellaneous                     | 354,311        | 235,000         | 235,000           | 265,000        |
| Transfers In                      | 1,645,662      | 3,025,600       | 3,025,600         | 3,176,880      |
| TOTAL REVENUES                    | 50,720,977     | 54,240,157      | 54,240,157        | 55,403,037     |
| Balance, January 1                | 14,472,880     | 6,665,806       | 11,083,748        | 7,253,676      |
| TOTAL RESOURCES AVAILABLE         | \$ 65,193,857  | \$ 60,905,963   | \$ 65,323,905     | \$ 62,656,713  |
| TOTAL EXPENDITURES                | 54,110,109     | 58,070,229      | 58,070,229        | 59,761,384     |
| FUND BALANCE                      | 11,083,748     | 2,835,734       | 7,253,676         | 2,895,329      |

## **Fund 001 – General Operating**

### Major Revenue Source - Descriptions, Assumptions, and Trends

The General Fund relies on revenues from a variety of sources to provide for the operations of the twenty-six departments/divisions that are budgeted from this fund. Early in the budget process, revenues for the General Fund are analyzed based on the actual receipts from the previous year. Adjustments then might be made to the current year's revenue estimates, and projections are made for the next fiscal year. The following revenue descriptions, assumptions, and trends are provided for some of the most significant revenue sources for the General Fund.



### Sales Tax

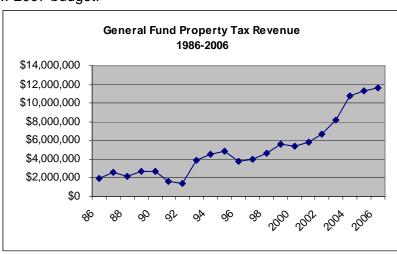
The City of Lawrence General Fund receives forty-one percent (41%) of its revenue from sales tax. The City receives revenue from two sources of sales tax: a City-wide sales tax of one percent, all of which goes to the City of Lawrence and a share of the one percent County-wide sales tax.

A city retailer's sales tax of 0.5% was instituted July 1, 1971, followed by an additional 0.5% that went into effect October 1, 1990. This one percent city retailer's sales tax has followed an

upward swing throughout the last two decades (through 2006), as evidenced by the graph.

We are predicting modest growth in city sales tax for 2008 over 2006 actual receipts. However, consumer spending was slower than expected in the first half of 2007. Our 2008 budget (\$13,599,989) reflects that slow down and is slightly below 2007 budget.

The County-wide sales tax of one percent was approved in a November, 1994 election and became effective in 1995. We are budgeting \$9,075,309 in revenue for 2008 from the City's share of the county-wide sales tax, which represents an increase over the actual receipts for 2006 (\$8,586,625.) Assumptions behind this amount are related to a conservative approach to this somewhat unpredictable revenue source.



### Property Tax

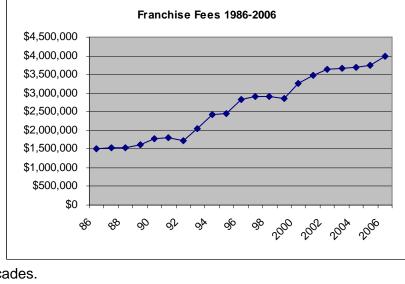
Twenty-five percent (23%) of the 2008 General Fund revenues are estimated to come from ad valorem property taxes. A graph depicting General Fund property tax revenue from 1986-2006 is shown below. To generate the \$12,550,000 in property tax revenue needed for the 2008 budget, a mill levy of 15.188 is required. This mill levy is .319 mills higher than the mill levy required for the 2007 budget. The 2008 assessed valuation is \$853,551,473, which represents a 3.5% increase over last year. This increase is less than the 6-8% growth in the assessed valuation that Lawrence has experienced in previous years.

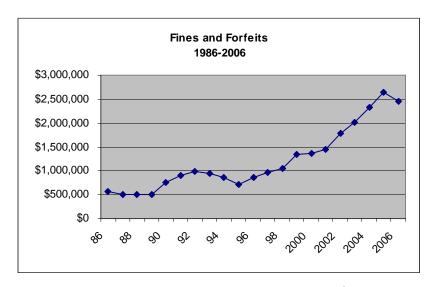
The mill levy revenue for the General Fund will provide funding for increased operating costs for those departments supported by the General Fund, including rising costs for utilities, fuel, coverage for employee health care benefits, increased costs for materials for equipment repairs, facility repairs etc., Infrastructure maintenance, specifically for our street and curb system, is another service level that relies on funding from the mill levy revenue.

### Franchise Fees

These fees, which the City charges to allow utilities to provide services within the city and to locate within the public right-of-way have

shown gradual increases over the past two decades.





2007 are reflected in the 2008 budgeted amount (\$2,500,000.)

Pursuant to Commission direction, franchise agreements with investor owned utilities have been adjusted to move franchise fees to a 5% level for electicity, cable, gas, and telecommunications. This, in addition to an expectation of growth in gross receipts, translates to an increase in 2008 revenue (\$4,893,000) over the 2006 actual receipts (\$3,986,982).

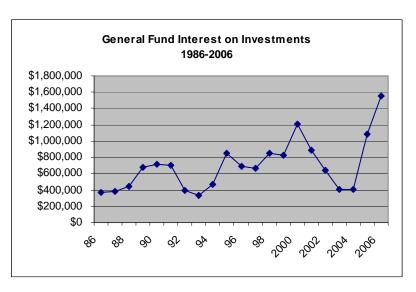
### Fines and Forfeits

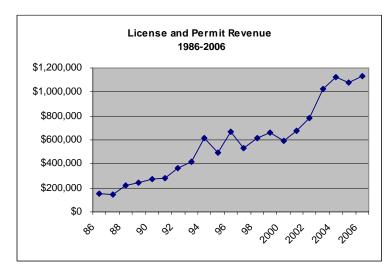
The graph shows this revenue source has almost tripled from \$971,397 in 1996 to \$2,455,620 in 2006. A slight slow down in 2006 and the first half of

### General Fund Interest on Investments

This revenue source was impacted by the economic downturn in the earlier part of this decade. As interest rates fell, so did the revenue generated from the City's investments. The graph shows the relative volatility of this revenue source and illustrates the up and down trend for the past twenty years.

This volatility is reflected in the 2008 budget (\$1,000,000), which is the same as 2007 budget.



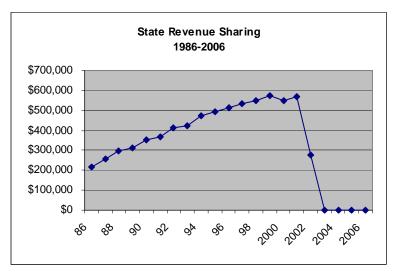


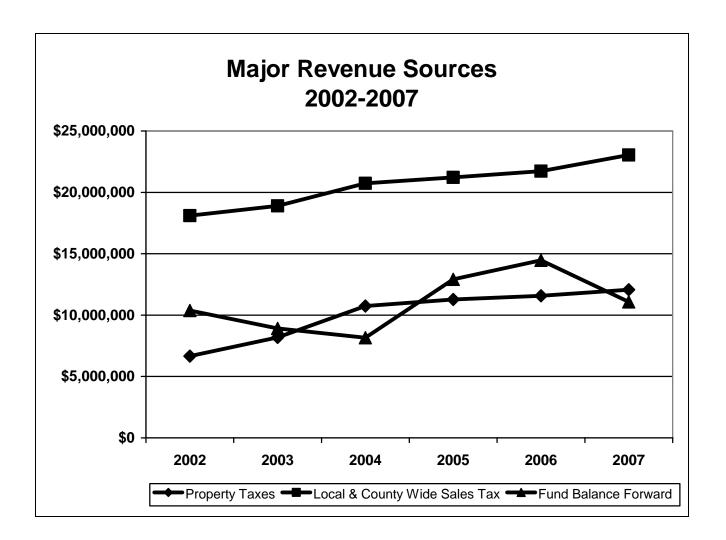
### Licenses and Permits/Inspections Revenue

Although the graph that illustrates the trends for this revenue source over the past two decades indicates steady increases from 1983 through 1993, revenues have fluctuated considerably since 1993. That fluctuation has prompted us to project a slight decrease from 2006 actual receipts (\$1,128,747) to \$978,500 in 2008.

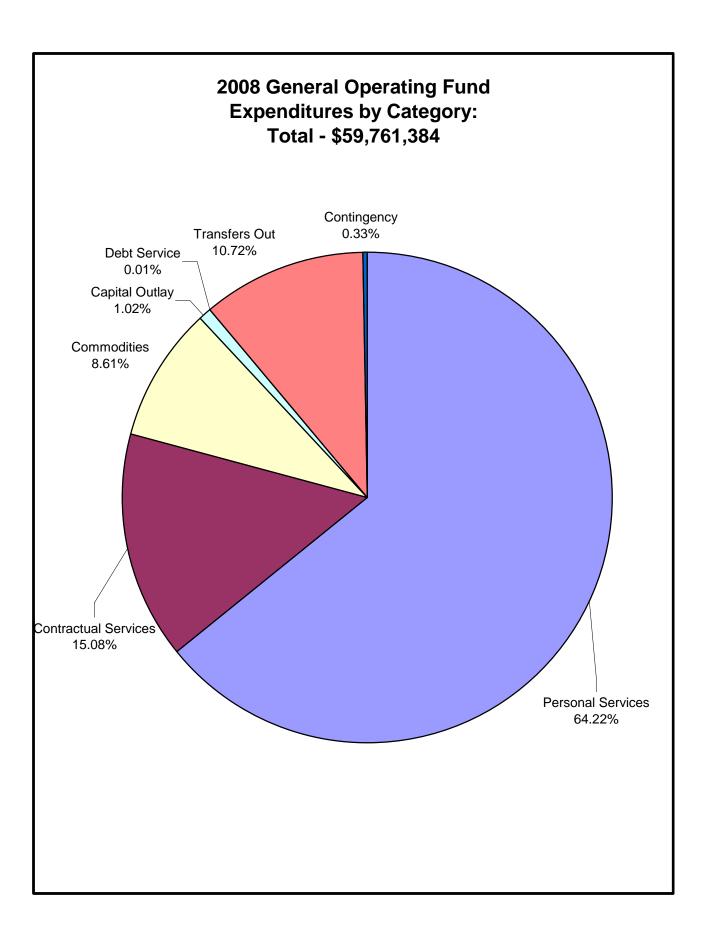
### State Revenue Sharing

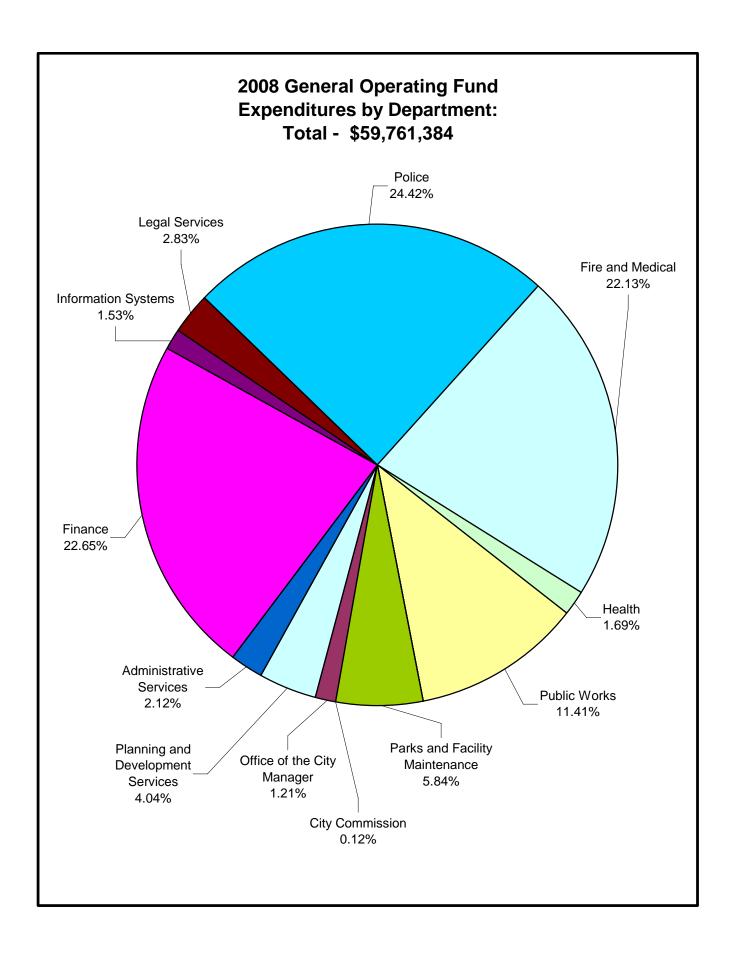
We are projecting no revenue again in 2008 for this revenue source due to the fact that the state eliminated demand transfers in 2003. The graph below depicts modest growth over the past twenty years but the current State budget issues lead to projections that do not include restoration of the state demand transfers.





|                               | 2002       | 2003       | 2004       | 2005       | 2006       | 2007       |
|-------------------------------|------------|------------|------------|------------|------------|------------|
| Ad Valorem Property Tax       | 6,662,160  | 8,189,792  | 10,734,173 | 11,277,358 | 11,579,035 | 12,064,000 |
| Local & County Wide Sales Tax | 18,099,133 | 18,893,836 | 20,740,305 | 21,318,108 | 21,733,540 | 23,050,000 |
| Fund Balance Forward          | 10,374,335 | 8,919,482  | 8,164,583  | 12,922,924 | 14,472,880 | 11,083,748 |





# Fund 001 – General Operating

### **SUMMARY OF GENERAL OPERATNG FUND EXPENDITURES**

| Acct. |                                   | 2006          | 2007          | 2007          | 2008          |
|-------|-----------------------------------|---------------|---------------|---------------|---------------|
| #     | Account Title                     | Actual        | Adopted       | Estimated     | Budget        |
| 1010  | City Commission                   | \$ 73,841     | \$ 71,550     | \$ 71,550     | \$ 71,550     |
| 1020  | City Manager                      | 491,568       | 599,083       | 599,083       | 569,412       |
| 1025  | Public Information                | 130,941       | 149,051       | 149,051       | 155,865       |
| 1030  | Planning and Development Services | 1,103,204     | 1,233,656     | 1,233,656     | 1,190,980     |
| 1032  | Code Enforcement                  |               |               |               | 482,086       |
| 1034  | Building Inspection               |               |               |               | 741,041       |
| 1050  | City Clerk                        | 152,795       | 223,729       | 223,729       | 183,609       |
| 1053  | Personnel                         | 542,192       | 648,728       | 648,728       | 511,478       |
| 1054  | Risk Management                   | 522,024       | 603,011       | 603,011       | 571,856       |
| 1060  | Financial Administration          | 318,074       | 342,764       | 342,764       | 350,412       |
| 1065  | General Overhead                  | 2,679,489     | 3,338,165     | 3,338,165     | 3,068,614     |
| 1068  | Transfers                         | 9,213,255     | 9,582,669     | 9,582,669     | 10,119,889    |
| 1070  | Information Systems               | 904,905       | 969,276       | 969,276       | 916,860       |
| 1080  | Legal Services                    | 926,147       | 787,454       | 787,454       | 707,998       |
| 1085  | Human Relations                   | 295,365       | 315,183       | 315,183       | 290,468       |
| 1090  | Municipal Court                   | 636,117       | 690,346       | 690,346       | 691,135       |
| 2100  | Police                            | 12,959,791    | 14,045,739    | 14,045,739    | 14,596,191    |
| 2200  | Fire and Medical                  | 12,034,979    | 12,699,754    | 12,699,754    | 13,222,466    |
| 2500  | Health                            | 931,208       | 1,034,075     | 1,034,075     | 1,010,583     |
| 3000  | Street Maintenance                | 3,116,260     | 2,718,760     | 2,718,760     | 3,383,778     |
| 3100  | Engineering                       | 726,984       | 951,990       | 951,990       | 970,031       |
| 3200  | Traffic                           | 575,282       | 642,775       | 642,775       | 632,180       |
| 3300  | Airport Maintenance               | 84,464        | 113,559       | 113,559       | 126,177       |
| 3400  | Property Maintenance              | 833,456       | 981,078       | 981,078       | 932,735       |
| 3600  | Street Lights                     | 551,240       | 610,000       | 610,000       | 630,000       |
| 3700  | Levee Maintenance                 | 111,760       | 118,822       | 118,822       | 146,156       |
| 4500  | Parks and Facility Maintenance    | 3,214,442     | 3,427,945     | 3,427,945     | 3,487,834     |
| 6300  | Neighborhood Resources*           | 980,326       | 1,171,067     | 1,171,067     | -             |
|       | TOTAL EXPENDITURES                | \$ 54,110,109 | \$ 58,070,229 | \$ 58,070,229 | \$ 59,761,384 |

## Fund 001 - General Operating

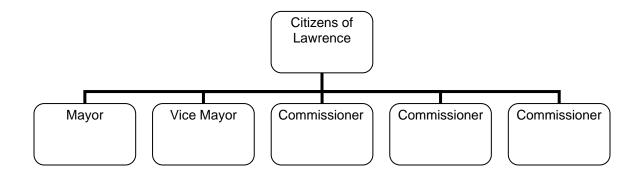
A detailed description of the expenditures, personnel, mission, goals, objectives, and performance measures for each department funded in the General Operating Fund can be found on the following pages:

| DEPARTMENT   | PAGE NUMBER |
|--|-------------|
| City Commission  | B-12        |
| Office of the City Manager                             |             |
| <ul> <li>City Manager's Office</li> </ul>              | B-14        |
| <ul> <li>Public Information</li> </ul>                 | B-16        |
| Planning and Development Services                      |             |
| <ul><li>Planning</li></ul>                             | B-18        |
| <ul> <li>Code Enforcement</li> </ul>                   | B-20        |
| <ul> <li>Building Inspection</li> </ul>                | B-22        |
| Administrative Services                                |             |
| <ul><li>City Clerk</li></ul>                           | B-24        |
| <ul><li>Personnel</li></ul>                            | B-26        |
| <ul> <li>Risk Management</li> </ul>                    | B-28        |
| Finance  |             |
| <ul> <li>Financial Administration</li> </ul>           | B-30        |
| <ul> <li>General Overhead</li> </ul>                   | B-32        |
| <ul><li>Transfers</li></ul>                            | B-33        |
| Information Systems                                    | B-34        |
| Legal Services   |             |
| <ul> <li>Legal Services/Prosecutor's Office</li> </ul> | B-36        |
| <ul><li>Human Relations</li></ul>                      | B-38        |
| <ul><li>Municipal Court</li></ul>                      | B-40        |
| Police   | B-42        |
| Fire and Medical                                       | B-44        |
| Health   | B-46        |
| Public Works   |             |
| <ul> <li>Street Maintenance</li> </ul>                 | B-48        |
| <ul><li>Engineering</li></ul>                          | B-50        |
| <ul> <li>Traffic Engineering</li> </ul>                | B-52        |
| <ul> <li>Airport Maintenance</li> </ul>                | B-54        |
| <ul> <li>Property Maintenance</li> </ul>               | B-56        |
| <ul> <li>Street Lights</li> </ul>                      | B-59        |
| <ul> <li>Levee Maintenance</li> </ul>                  | B-60        |
| Parks and Facility Maintenance                         | B-62        |

City Commission
Account 001-1010-511

| EXPENDITURE SUMMARY         |    |        |    |         |    |         |    |        |  |
|-----------------------------|----|--------|----|---------|----|---------|----|--------|--|
|                             |    | 2006   |    | 2007    |    | 2007    |    | 2008   |  |
| <b>EXPENDITURES</b>         |    | Actual | A  | Adopted | Е  | stimate | I  | Budget |  |
| Personal Services           | \$ | 50,853 | \$ | 52,950  | \$ | 52,950  | \$ | 52,950 |  |
| <b>Contractual Services</b> |    | 21,479 |    | 17,600  |    | 17,600  |    | 17,600 |  |
| Commodities                 |    | 1,509  |    | 1,000   |    | 1,000   |    | 1,000  |  |
| Capital Outlay              |    | -      |    | -       |    | -       |    | -      |  |
| Debt Service                |    | -      |    | -       |    | -       |    |        |  |
| Transfers                   |    | -      |    | -       |    | -       |    |        |  |
| Contingency                 |    | -      |    | -       |    | -       |    |        |  |
| Total                       | \$ | 73,841 | \$ | 71,550  | \$ | 71,550  | \$ | 71,550 |  |

| PERSONNEL SUMMARY                    |        |         |          |        |  |  |  |  |  |
|--------------------------------------|--------|---------|----------|--------|--|--|--|--|--|
| <b>PERSONNEL</b> 2006 2007 2007 2008 |        |         |          |        |  |  |  |  |  |
|                                      | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| Authorized Positions                 | 5.0    | 5.0     | 5.0      | 5.0    |  |  |  |  |  |



The **City Commission** is a five-member body which performs the legislative and policy-making functions of the City. Every two years, three citizens are elected at-large. The two candidates receiving the largest number of votes are elected to four-year terms. The third place candidate receives a two-year term. The Commission then selects one of its members to serve as the Mayor, to preside over official meetings and act as the ceremonial head of the City. The mayor receives \$10,000 and each Commissioner receives \$9,000 per year as a salary for their service to the community.

Under the council-manager form of government, the City Commission, as representatives of the people, determine the goals and objectives of the City and policies that shall be followed in attaining those goals and objectives. The Commission appoints a City Manager who is responsible for carrying out their established policies as well as the efficient administration of City services and programs.



- Continued implementing recommendations to improve Planning and Development Services.
- Renewed emphasis on Economic Development and the achievement of an improved tax base.
- Provided strong direction to seek efficiency and effectiveness in City Services.
- Assessed Downtown safety needs and worked to provide appropriate response.
- Designation of Lawrence as a 2007 All-America City finalist.



### PERFORMANCE INDICATORS

| Indicator  | 2006<br>Actual | 2007<br>Survey | 2008<br>Target |
|--|----------------|----------------|----------------|
| Citizen satisfaction with quality of life in Lawrence    | n/a            | 84%            | TBD            |
| Citizens satisfied with overall quality of City services | n/a            | 72%            | TBD            |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Promote the economic development of Lawrence to provide quality work and business opportunities.
- Encourage growth that benefits all of our citizens while protecting our environment, neighborhoods and cultural features.
- 3. Improve the livability of all Lawrence neighborhoods.
- 4. Provide excellent City services consistent with resources available.

**CITY COMMISSION** 

City Manager's Office
Account 001-1020-512

| EXPENDITURE SUMMARY         |    |         |    |         |          |         |      |         |
|-----------------------------|----|---------|----|---------|----------|---------|------|---------|
|                             |    | 2006    |    | 2007    | 2007     |         | 2008 |         |
| EXPENDITURES                |    | Actual  | 1  | Adopted | Estimate |         |      | Budget  |
| Personal Services           | \$ | 420,290 | \$ | 573,983 | \$       | 573,983 | \$   | 541,421 |
| <b>Contractual Services</b> |    | 54,137  |    | 20,000  |          | 20,000  |      | 17,500  |
| Commodities                 |    | 12,591  |    | 5,100   |          | 5,100   |      | 10,491  |
| Capital Outlay              |    | 4,550   |    | -       |          | -       |      | -       |
| Debt Service                |    | -       |    | -       |          | -       |      |         |
| Transfers                   |    | -       |    | -       |          | -       |      |         |
| Contingency                 |    | -       |    | -       |          | -       |      |         |
| Total                       | \$ | 491,568 | \$ | 599,083 | \$       | 599,083 | \$   | 569,412 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|
| 2006 2007 2007 2008  |        |         |          |        |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| Authorized Positions | 6      | 7.5     | 7.5      | 6.0    |  |  |  |  |  |

# City Manager Assistant City Manager Community Development Services City Auditor City Auditor Communications Manager Budget Manager Budget Manager Budget Manager Management Analyst (2)

Shading indicates positions funded from this account. Positions partially shaded are funding in more than one account.

The City Manager is the City's Chief Administrative Officer and is responsible for providing efficient, adequate and timely municipal services to the citizens of Lawrence. The City Manager is appointed by and serves at the pleasure of the City Commission. The Commission is responsible for establishing City policies, while the Manager is charged with implementing those policies. To accomplish this task, the City Manager (1) appoints all department heads and subordinate employees of the City based on merit and ability to do the job; (2) ensures that laws and ordinances are enforced; (3) advises the Commission on issues and policies as requested; (4) recommends measures and ordinances to be adopted by the Commission; (5) prepares and submits an annual budget and advises the City Commission on the financial condition of the City; (6) performs other duties prescribed by state or local laws.

Additionally, the City Manager must work in conjunction with many other governmental agencies to ensure efficient operation of the City through use of federal and state grants and through cooperation with the county, townships, special districts, and various boards and commissions. The City Commission's goals are used by the City Manager to set priorities and policy for the staff to achieve and follow. Maintaining service levels that meet the needs of the community and are within the budgetary guidelines set by the City Commission is one of the primary responsibilities of the City Manager.

### CURRENT YEAR ACCOMPLISHMENTS

- Participated in City Commission goal setting activity.
- Awarded the GFOA Budget Award for 2007 budget documents.
- Implemented and refined new performance management system.

### PERFORMANCE INDICATORS

| Indicator  | 2006<br>Actual | 2007<br>Survey | 2008<br>Target |
|--|----------------|----------------|----------------|
| Citizens satisfied with overall quality of City Services   | n/a            | 72%            | TBD            |
| Citizens indicating that City employees were courteous and |                |                |                |
| polite   | n/a            | 87%            | TBD            |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide timely and relevant information to the City Commission as is required to assist the Commission in selecting and meeting policy goals and objectives.
- 2. To enhance the quality of managerial development and excellence.
- To provide administrative direction and leadership necessary to assure implementation and coordination of all City policies.
- 4. To facilitate the objective of existing programs and policies in a customer-friendly manner.
- 5. Maintain quality City services despite economic conditions and diminished resources.

### **SIGNIFICANT ISSUES FOR 2008**

The increase in Personal Services for 2008 can be attributed to merit increases for eligible employees and a 2% general wage adjustment.

# Public Information Office Account 001-1025-512

|                             | Ε  | XPENDITU | RE S | SUMMARY |    |          |               |
|-----------------------------|----|----------|------|---------|----|----------|---------------|
|                             |    | 2006     |      | 2007    |    | 2007     | 2008          |
| EXPENDITURES                |    | Actual   | 1    | Adopted | E  | Estimate | Budget        |
| Personal Services           | \$ | 107,831  | \$   | 134,841 | \$ | 134,841  | \$<br>141,274 |
| <b>Contractual Services</b> |    | 12,939   |      | 10,760  |    | 10,760   | 9,150         |
| Commodities                 |    | 10,171   |      | 3,450   |    | 3,450    | 5,441         |
| Capital Outlay              |    | -        |      | -       |    | -        | -             |
| Debt Service                |    | -        |      | -       |    | -        |               |
| Transfers                   |    | -        |      | -       |    | -        |               |
| Contingency                 |    | -        |      | -       |    | -        |               |
| Total                       | \$ | 130,941  | \$   | 149,051 | \$ | 149,051  | \$<br>155,865 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | 2.00   | 2.00    | 2.00     | 2.00   |  |  |  |  |  |  |

# City Manager Assistant City Manager Community Development Services City Auditor City Auditor Communications Manager Budget Manager Budget Manager Budget Manager Economic Development Coordinator Management Analyst (2)

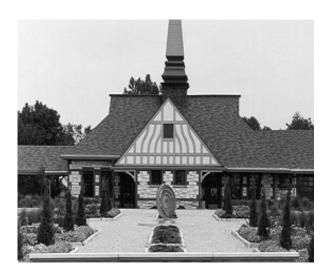
Shading indicates positions funded from this account.

The Public Information Office manages the City's media relations, public education activities and communications functions. The focus of the office is to educate audiences about City services and current issues, utilize communication tools that meet the changing communication needs of the Lawrence community and provide feedback opportunities.

The Public Information Office meets these goals by serving as the citywide media relations officer, gathering information, writing and distributing news releases and responding to media queries. The office also provides programming for channel 25 weekly and produces a monthly city news program. External and internal communication activities include developing and producing educational materials, newsletters, articles and advertisements. The Public Information Office also manages the City's web site, including content, technical aspects and development.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Released the first City annual report.
- Produced "The Flame" the City's annual newsletter.
- Managed the "Share the Road" public education campaign for bicycle/vehicle safety.
- Made many improvements to standardize City department web pages.
- Moved 15 City web sites from a server run by an outside company to a server located in a City facility.
- Created the Neighborhood Resources contractor search application.



### **PERFORMANCE INDICATORS**

| Indicator           | 2006<br>Actual | 2007<br>Survey | 2008<br>Target |
|---------------------|----------------|----------------|----------------|
| Citizens satisfied  |                |                |                |
| with info available |                |                |                |
| on City's web site  | n/a            | 54%            | 60%            |
| Percent of          |                |                |                |
| managers rating     |                |                |                |
| PIO services as     |                |                |                |
| good or excellent   | 100%           | 100%           | 100%           |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. Provide timely, relevant and informative material to the media.
- 2. Educate the public about services provided by the City.
- 3. Expand and enhance the web site, www.lawrenceks.org.
- 4. Work with departments to support development and expansion of web sites.

### **SIGNIFICANT ISSUES FOR 2008**

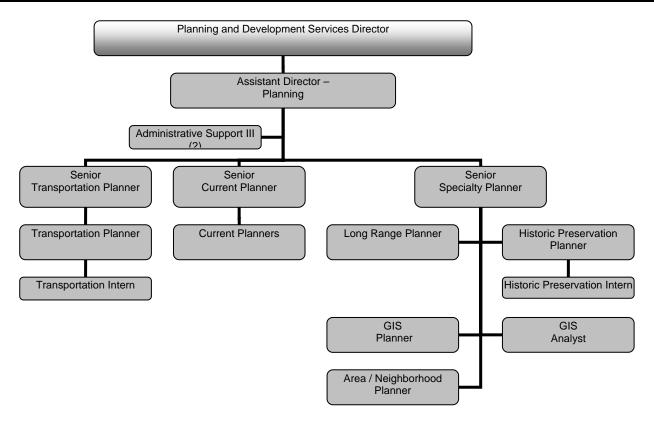
The increase in Personal Services for 2008 can be attributed to merit increases for eligible employees and a 2% general wage adjustment.

Planning and Development Services

Account 001-1030-531

| EXPENDITURE SUMMARY  |    |                |    |                 |    |                  |    |                |  |
|----------------------|----|----------------|----|-----------------|----|------------------|----|----------------|--|
| EXPENDITURES         |    | 2006<br>Actual |    | 2007<br>Adopted |    | 2007<br>Estimate |    | 2008<br>Budget |  |
| Personal Services    | \$ | 914,060        | \$ | 1,069,056       | \$ | 1,069,056        | \$ | 1,064,530      |  |
| Contractual Services |    | 141,431        |    | 116,300         |    | 116,300          |    | 71,600         |  |
| Commodities          |    | 47,713         |    | 40,300          |    | 40,300           |    | 54,850         |  |
| Capital Outlay       |    | -              |    | 8,000           |    | 8,000            |    | -              |  |
| Debt Service         |    | -              |    | -               |    | -                |    |                |  |
| Transfers            |    | -              |    | -               |    | -                |    | -              |  |
| Contingency          |    | -              |    | -               |    | -                |    |                |  |
| Total                | \$ | 1,103,204      | \$ | 1,233,656       | \$ | 1,233,656        | \$ | 1,190,980      |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | 15.2   | 15.2    | 15.2     | 14.9   |  |  |  |  |  |  |



The Planning Division's primary responsibility is implementation of the Comprehensive Land Use & Transportation Plans through development and administration of regulator tools that include the City & County zoning codes, City/County subdivision regulations, Historic Resources code, Improvements Transportation Capital Plan, Improvement Program, special area plans, and City & County development policies. Although a division of a City department, the County funds 1/6 of the division's budget.

The division's mission is the effective and efficient delivery of services to the community in a timely manner consistent with the adopted land use plans, which includes providing guidance on land use planning principles & practices. Planning staff provides support to: the City & County Commissions; four advisory boards (Lawrence-Douglas County Planning Commission, Historic Resources Commission, Board of Zoning Appeals, Lawrence-Douglas County Bicycle Advisory Committee) and numerous ad hoc committees of these Boards and Commissions.

This division was reorganized in 2007 as part of the Planning & Development Services Department and includes three work groups: Current Planning, Long Range Planning, and Transportation Planning. The Long Range Planning work group includes Long Range, Area/Neighborhood, Historic Resources and GIS/Web focuses.

### CURRENT YEAR ACCOMPLISHMENTS

- Implementation of new City/County Subdivision Regulations
- Hosted PlaceMaker's Design Charrette and anticipate adoption of Parallel Traditional Neighborhood Code
- Streamline development review process through adoption of text amendments to Development Code and revisions to process
- Update County zoning regulations
- Adoption of 'Specific Plans' chapter to Horizon 2020
- Presentation of draft Environmental Chapter to Horizon 2020
- Completion of Long Range Transportation Plan – T2030
- Continued participation in CRS rating program which results in reduction in flood insurance rates for community

### PERFORMANCE INDICATORS

| Indicator                  | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|----------------------------|----------------|-------------------|----------------|
| Percent of                 |                |                   |                |
| completed site plan        |                |                   |                |
| applications               |                |                   |                |
| approved                   |                |                   |                |
| administratively           | NA             | 50%               | 70%            |
| within 45 days             | ""             | 0070              | 1070           |
| Percent of                 |                |                   |                |
| completed                  |                |                   |                |
| applications               |                |                   |                |
| presented to the           | NA             | 75%               | 80%            |
| PC within 60 days          |                |                   |                |
| Percent of full            |                |                   |                |
| commission design          |                |                   |                |
| reviews presented          |                |                   |                |
| to HRC within 60           |                | 750/              | 000/           |
| days of completed          | NA             | 75%               | 80%            |
| application                |                |                   |                |
| Percent of                 |                |                   |                |
| respondents satisfied with |                |                   |                |
| quality of planning/       |                |                   |                |
| & development              |                |                   |                |
| services                   | NA             | 32%               | 75%            |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Adoption of land use plans for expected development areas within the Lawrence Urban Growth Area.
- 2. Implementation of City & County development codes with streamlined review processes.
- 3. Adoption of updated County zoning regulations.
- 4. Outreach and education efforts throughout the community.
- Training and Professional Development for Commissions and Staff.

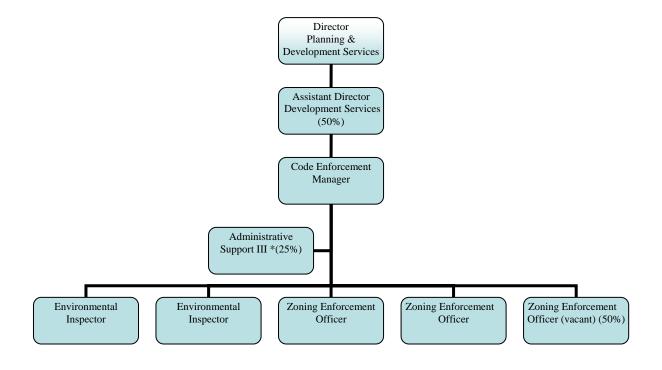
### **SIGNIFICANT ISSUES FOR 2008**

Increase in Personal Services due to 2% general wage adjustment, merit increases for eligible employees, and the creation of Senior Planner positions as recommended by the Matrix Report. Co-location of merged department and implementation of 'One Stop Shop' efforts to streamline development process will also be significant.

# Code Enforcement Account 001-1032-532

| EXPENDITURE SUMMARY  |    |       |    |       |      |      |    |         |  |  |
|----------------------|----|-------|----|-------|------|------|----|---------|--|--|
|                      | 2  | 006   | 2  | 2007  | 20   | 07   |    | 2008    |  |  |
| EXPENDITURES         | Ad | ctual | Ad | opted | Esti | mate |    | Budget  |  |  |
| Personal Services    |    |       |    |       |      |      | \$ | 407,286 |  |  |
| Contractual Services |    |       |    |       |      |      |    | 50,850  |  |  |
| Commodities          |    |       |    |       |      |      |    | 23,950  |  |  |
| Capital Outlay       |    |       |    |       |      |      |    | -       |  |  |
| <b>Debt Service</b>  |    |       |    |       |      |      |    |         |  |  |
| Transfers            |    |       |    |       |      |      |    |         |  |  |
| Contingency          |    |       |    |       |      |      |    |         |  |  |
| Total                | \$ | -     | \$ | -     | \$   | -    | \$ | 482,086 |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | NA     | NA      | NA       | 6.78   |  |  |  |  |  |  |



<sup>\*</sup>The division inherited 25% of the salary for this position when reorganization occurred.

The primary responsibility of the Code Enforcement Division of the Planning and Developments Services Department is to preserve the livability and integrity of residential and commercial districts and prevent deterioration and blighting influences within the community. The Division oversees the rental inspection program, site plan inspections, environmental code, development code, housing code, weed ordinance and the sign code.

The division consists of a professional staff with nationally recognized certifications and continuously strives to provide excellent customer service to the citizens we serve. Our mission is to assure a safe and stable environment through uniform and fair enforcement of all city codes as adopted by the City Commission.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Successfully completed the transition of a separate Code Enforcement Division which has enabled the Department to provide a higher level of customer service to the citizens.
- Staff achievements fro the past year include 6 new certifications, including 1 residential mechanical inspector, 1 commercial mechanical inspector, 1 residential plumbing inspector and 2 accessibility inspector/plans examiner certifications. Staff also attended 236 hours of training.
- With the assistance of Information Systems, staff has developed and utilized a tracking system for rental inspections.
- Staff has successfully implemented the amended Disorderly Nuisance House Ordinance and is assigned the lead role in the abatement hearing process.
- Staff participated in the review of the Development Code.

### PERFORMANCE INDICATORS

|                        | 2006   | 2007      | 2008   |
|------------------------|--------|-----------|--------|
|                        | Actual | Estimated | Target |
| Indicator              |        | or survey |        |
| Number of              |        |           |        |
| environmental          |        |           |        |
| blight inspections     | 762    | 800       | 850    |
| Percent of             |        |           |        |
| residents surveyed     |        |           |        |
| who are satisfied      |        |           |        |
| with the livability of |        |           |        |
| their neighborhood     | NA     | 84%       | TBD    |
|                        |        |           |        |
| Number of              |        |           |        |
| structural blight      | 96     | 100       | 110    |
| Number of new          |        |           |        |
| rental properties      |        |           |        |
| identified             | NA     | 125       | 150    |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- The adoption and implementation of the International Code Council Property Maintenance Code.
- Provide training and professional development for staff which includes all staff obtaining the International Code Council Accessibility Inspector/Plans Examiner certification.
- Inspect all properties that are rated poor or unsound determined by the Douglas County appraisers' Office and take appropriate enforcement action.
- Implement and track all repeat violators pertaining to weed/grass ordinance and environmental code to determine appropriate action to be taken.
- Implement the Onbase Imaging and Scanning software to create an electronic tracking system for all documents pertaining to individual cases.

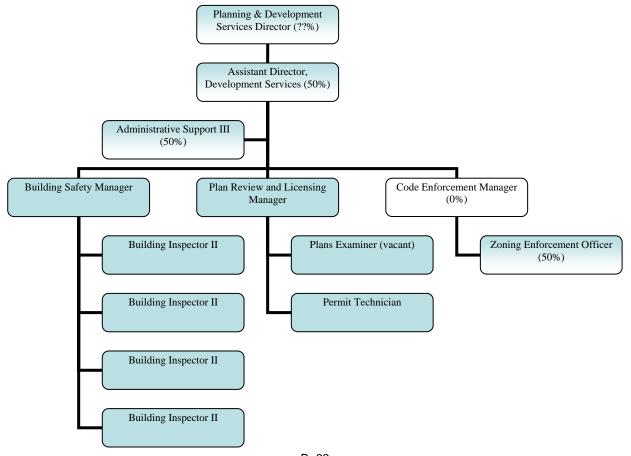
### **SIGNIFICANT ISSUES FOR 2008**

The increase in Personal Services can be attributed to a 2% general wage adjustment, merit increases for eligible employees, and inheriting 25% of the salary for the position of Administrative Support III.

# Building Safety/Plan Review Account 001-1034-534

|                      | EXPENDITURE SUMMARY |    |         |     |       |    |         |  |  |
|----------------------|---------------------|----|---------|-----|-------|----|---------|--|--|
|                      | 2006                | 6  | 2007    | 2   | 007   |    | 2008    |  |  |
| EXPENDITURES         | Actua               | al | Adopted | Est | imate | E  | Budget  |  |  |
| Personal Services    |                     |    |         |     | Ç     | \$ | 578,271 |  |  |
| Contractual Services |                     |    |         |     |       |    | 134,860 |  |  |
| Commodities          |                     |    |         |     |       |    | 27,910  |  |  |
| Capital Outlay       |                     |    |         |     |       |    | -       |  |  |
| Debt Service         |                     |    |         |     |       |    |         |  |  |
| Transfers            |                     |    |         |     |       |    |         |  |  |
| Contingency          |                     |    |         |     |       |    |         |  |  |
| Total                | \$                  | -  | \$ -    | \$  | - (   | \$ | 741,041 |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | NA     | NA      | NA       | 7.54   |  |  |  |  |  |  |



The Building Safety Division is responsible for ensuring construction projects are built in accordance with the City's adopted building codes, issuing Certificates of Occupancy, and enforcing trades and contractor licensing regulations.

The Plan Review and Licensing Division is responsible for reviewing plans and applications, issuing building permits, and reviewing license applications and continuing education.

### **CURRENT YEAR ACCOMPLISHMENTS**

### **Building Safety Division**

- Implemented the Inspection Hotline, an Integrated Voice Response system that allows contractors to request inspections by telephone 24/7, and inspectors to result inspections from the jobsite
- Implemented tracking of performance measures for the balanced scorecard report
- Review and adoption of the 2005 National Electrical Code
- Review and adoption of the 2003 Uniform Plumbing Code
- Staff achievements include 12 new inspector certifications, 213 hours of continuing education training, 1 LEAP award, and 1 Heartsaver First-Aid Instructor certification
- Provided Heartsaver First-Aid training for department staff, facilitated by newly certified instructor

### Plan Review Division

- Made numerous upgrades to the department website, including providing public access to an online searchable contractor license database
- Staff achievements include 4 new inspector certifications, 40 hours of continuing education training and 1 LEAP award
- Reviewed and processed 1036 contractor licenses and 666 trades licenses
- Reviewed and issued 2638 building permits totaling \$171,498,250 in valuation
- Established a Trades licensees continuing education policy and approved list of education providers

### PERFORMANCE INDICATORS

|                     | 2006    | 2007      | 2008   |
|---------------------|---------|-----------|--------|
|                     | Actual  | Estimated | Target |
| Indicator           |         |           | 3      |
| % of residential    |         |           |        |
| permits issued w/in |         |           |        |
| 5 business days     | 63.88%  | 65%       | 80%    |
| -                   | 22.3070 | 2370      | 2370   |
| % of commercial     |         |           |        |
| permits issued w/in |         |           |        |
| 15 business days    | 54.29%  | 58%       | 70%    |
| % of inspections    |         |           |        |
| scheduled via       |         |           |        |
| Inspection Hotline  |         |           |        |
| (IH)                | 14.54%* | 56%       | 65%    |
| % of inspections    |         |           |        |
| where results are   |         |           |        |
| entered from the    |         |           |        |
| field (via IH)      |         |           |        |
| lieid (via ii i)    | 20.20*  | 050/      | 000/   |
|                     | 30.38*  | 85%       | 90%    |

IH implemented on 8/1/06

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Merge and co-locate with Planning staff, and implement common plan tracking system.
- Expand the department webpage to include common plan review corrections, inspection and plan review checklists, and a code interpretation manual to assist contractors and professional designers; and a "Home Improvement Center" to assist homeowners in navigating through the building permit plan check and inspection process.
- Develop and implement online permitting to enable applicants for single trade permits to complete application online, as well as schedule inspections online.

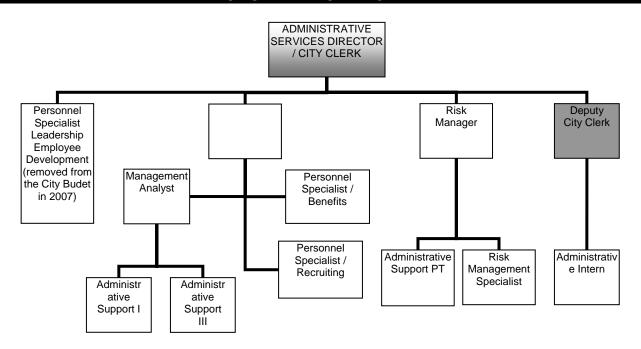
### **SIGNIFICANT ISSUES FOR 2008**

Increases in personal services due to 2% wage adjustment general and merit increases for eligible employees. Colocation of staff of the newly created Development Planning and Department and the addition of plan review staff as recommended in the 2006 Matrix Consulting Group report on the City's development process. Also dedicating resources to expand the department webpage to increase online services and performing a training needs assessment and providing staff training as appropriate.

City Clerk
Account 001-1050-542

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |        |         |  |
|-----------------------------|----|---------|----|---------|----|----------|--------|---------|--|
|                             |    | 2006    |    | 2007    |    | 2007     | 2008   |         |  |
| EXPENDITURES                |    | Actual  | 1  | Adopted |    | Estimate | Budget |         |  |
| Personal Services           | \$ | 109,179 | \$ | 115,190 | \$ | 115,190  | \$     | 121,009 |  |
| <b>Contractual Services</b> |    | 37,843  |    | 88,739  |    | 88,739   |        | 51,400  |  |
| Commodities                 |    | 5,773   |    | 19,800  |    | 19,800   |        | 11,200  |  |
| Capital Outlay              |    | -       |    | -       |    | -        |        | -       |  |
| Debt Service                |    | -       |    | -       |    | -        |        |         |  |
| Transfers                   |    | -       |    | -       |    | -        |        |         |  |
| Contingency                 |    | -       |    | -       |    | -        |        |         |  |
| Total                       | \$ | 152,795 | \$ | 223,729 | \$ | 223,729  | \$     | 183,609 |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      | 2005   | 2006    | 2006     | 2007   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | 1.5    | 1.5     | 1.5      | 1.5    |  |  |  |  |  |  |



<sup>\*</sup> Shading indicates positions funded from this account. The Director position is funded 50% from this account, 25% from Personnel, and 25% from Risk Management.

The City Clerk Division provides for the retention, maintenance, and continuity of all official records of the City of Lawrence and provides basic record retrieval services to citizens and City staff. The City Clerk Division is also responsible for recording all activities involved in City Commission meetings, including meeting minutes, ordinances and resolutions. We also maintain other official records such as contracts, deeds, leases, bond related documents, special assessments, annexations, and records of City-owned cemeteries. Further, we administer the licensing and permit process for various City licenses and permits. We also coordinate public notices, legal publications, and bid notices. We handle documents related to the special assessment financing of projects within the City as well as documents related to the sale and administration of bonds and temporary notes. Notices of elections, filing by candidates and other details of elections are also administered through the City Clerk and coordinated with the County Clerk-Election Officer. Our effectiveness and efficiency is demonstrated by the timely and accurate assistance provided to the general public and City staff.

### **CURRENT YEAR ACCOMPLISHMENTS**

- 2006 Tax Abatement Report on time to PIRC and City Commission;
- Developed questions and added Customer Satisfaction Survey to website;
- Continued scanning Documents and Storing on OnBase (Ordinances (1960's era); Tax Abatement Folders (NN only); General files;
- Reconfigured City Clerk's Offices area to improve customer service and improve security



### PERFORMANCE INDICATORS

|                    | 2006   | 2007      | 2008   |
|--------------------|--------|-----------|--------|
|                    | Actual | Estimated | Target |
| Indicator          |        |           |        |
| Percent of minutes |        |           |        |
| approved without   |        |           |        |
| correctional       |        |           |        |
| amendment          |        |           |        |
|                    | 100    | 100       | 100    |
| Avg. number of     |        |           |        |
| hours required to  |        |           |        |
| transcribe and     |        |           |        |
| distribute minutes | 16.5   | 18.5      | 12     |
| Avg. number of     |        |           |        |
| telephone          |        |           |        |
| questions          |        |           |        |
| answered           | NA     | 640       | 600    |
| Avg. number of     |        |           |        |
| days to issue      |        |           |        |
| licenses and       |        |           |        |
| permits            | NA     | 6.8       | 4      |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Continue to update and improve the City Clerk's website.
- 2. Continue to scan and electronically store official City documents

### **SIGNIFICANT ISSUES FOR 2008**

Increases in personal services due to 2% general wage adjustment and merit increases for eligible employees. Other significant issues include continuing to find ways to improve the effectiveness and efficiency of document management program and enhancing public access to City records (ordinances, resolutions, City Commission meeting minutes.)

**Personnel** 

Account 001-1053-543

| EXPENDITURE SUMMARY  |    |                |    |                 |    |                  |    |                |  |
|----------------------|----|----------------|----|-----------------|----|------------------|----|----------------|--|
| EXPENDITURES         |    | 2006<br>Actual |    | 2007<br>Adopted | E  | 2007<br>Estimate |    | 2008<br>Budget |  |
| Personal Services    | \$ | 331,908        | \$ | 401,960         | \$ | 401,960          | \$ | 349,396        |  |
| Contractual Services |    | 176,164        |    | 222,252         |    | 222,252          |    | 138,014        |  |
| Commodities          |    | 34,120         |    | 24,516          |    | 24,516           |    | 24,068         |  |
| Capital Outlay       |    | -              |    | -               |    | -                |    | -              |  |
| Debt Service         |    | -              |    | -               |    | -                |    |                |  |
| Transfers            |    | -              |    | -               |    | -                |    |                |  |
| Contingency          |    | -              |    | -               |    | -                |    |                |  |
| Total                | \$ | 542,192        | \$ | 648,728         | \$ | 648,728          | \$ | 511,478        |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      |        |         |          |        |  |  |  |  |  |  |
|                      | 2005   | 2006    | 2006     | 2007   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | 6.38   | 6.75    | 5.75     | 5.75   |  |  |  |  |  |  |

### **ORGANIZATIONAL CHART** ADMINISTRATIVE SERVICES DIRECTOR / CITY CLERK Personnel Personnel Risk Deputy City Clerk Specialist Manager Manager Leadership Employee Development (removed from Management Personnel the City Budet Analyst Specialist / in 2007) Benefits Personnel Risk Administrative Administrative Specialist / Support PT Management Intern Recruiting Specialist Administrative Administrative Support I Support III

<sup>\*</sup> Shading indicates positions funded from this account.

The **Personnel** Division of Administrative Services Department fosters a high-quality, progressive, innovative work environment by providing strategic leadership to anticipate, identify, analyze, and balance City organizational and employee needs. Personnel serves as a strategic business partner with city management and staff in developing, implementing, and administering a centralized human resource management program for all city employees with emphasis in the following areas: benefits, classification/compensation, employment, employee relations, employee recognition and leadership employee professional and development. Our objective is to create and maintain a work environment placing employees in the best position to carry out City Commission goals.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Successful conversion of administrators for the Employee Deferred Compensation program.
- Successful implementation of phase I of the on-line job application system.
- Implementation of Supervisory Training Program to include a component for New Supervisors and a second component of ongoing education for existing supervisors.
- A full re-run of the Health Care program risk analysis resulting in a recommended 6% increase in overall contributions from the City and 6% increase in contributions from employees for their family coverage. Health Care program renewal with projected premium equivalent increases of less than 2%.
- 100% attendance at annual diversity training for all employees.
- Implementation of on line employee flexible spending plan enrollment for 2006.
- Implemented final phase of the employee vacation accrual increases which make the program market competitive.

### PERFORMANCE INDICATORS

|                                 | 2006   | 2007      | 2008   |
|---------------------------------|--------|-----------|--------|
| la di a da a                    | Actual | Estimated | Target |
| Indicator                       |        |           |        |
| Percent of                      |        |           |        |
| residents surveyed              |        |           |        |
| who were satisfied              |        |           |        |
| with the                        |        |           |        |
| professional City               |        |           |        |
| service they                    |        |           |        |
| received                        | NA     | 87%       | TBD    |
| Percent of                      |        |           |        |
| employee turnover               |        |           |        |
| (full-time)                     | 5.0%   | 4.0%      | 8.5%   |
| Percent of pay                  |        |           |        |
| grades that at 50 <sup>th</sup> |        |           |        |
| percentile/better in            |        |           |        |
| market                          | 60%    | 44%       | 100%   |
| Percent of                      |        |           |        |
| employees rating                |        |           |        |
| education activities            |        |           |        |
| meet/exceeds                    |        |           |        |
| expectations                    | 92%    | 97%       | 97%    |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Review and distribute RFP for vendor services for the Section 125 Flexible Spending program and selected voluntary benefit programs (supplemental cancer insurance).
- Add a comprehensive Workforce Trends and Analysis to the Compensation Market Study and Health Care plan review be utilized in 2009 budget process.
- 3. Review and report on the first year of the Supervisory Training Program.
- 4. If funded, issue RFP and select a Human Resource Information System (HRIS).
- Implement additional phases of electronic records management which includes scanning and electronic storage of Employee Personnel Files and electronic job opening approval process.
- 6. Develop a records retention policy to ensure proper storage and destruction of personnel related files.

### **SIGNIFICANT ISSUES FOR 2008**

The increase in Personnel Services is due to 2% general wage adjustment and merit increases for eligible employees.

Risk Management
Account 001-1054-544

|                             | EXPENDITURE SUMMARY |                |    |                 |    |                  |    |                |  |  |
|-----------------------------|---------------------|----------------|----|-----------------|----|------------------|----|----------------|--|--|
| EXPENDITURES                |                     | 2006<br>Actual | ,  | 2007<br>Adopted | E  | 2007<br>Estimate |    | 2008<br>Budget |  |  |
| Personal Services           | \$                  | 156,489        | \$ | 158,133         | \$ | 158,133          | \$ | 162,981        |  |  |
| <b>Contractual Services</b> |                     | 354,103        |    | 425,878         |    | 425,878          |    | 393,375        |  |  |
| Commodities                 |                     | 11,432         |    | 19,000          |    | 19,000           |    | 15,500         |  |  |
| Capital Outlay              |                     | -              |    | -               |    | -                |    | -              |  |  |
| Debt Service                |                     | -              |    | -               |    | -                |    |                |  |  |
| Transfers                   |                     | -              |    | -               |    | -                |    | -              |  |  |
| Contingency                 |                     | -              |    | -               |    | -                |    |                |  |  |
| Total                       | \$                  | 522,024        | \$ | 603,011         | \$ | 603,011          | \$ | 571,856        |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2005   | 2006    | 2006     | 2007   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | 2.25   | 2.25    | 2.25     | 2.25   |  |  |  |  |  |  |  |

### **ORGANIZATIONAL CHART ADMINISTRATIVE** SERVICES DIRECTOR / CITY CLERK Risk Personnel Personnel Deputy City Clerk Specialist Manager Manager Leadership Employee Development (removed from Management Personnel the City Budet Analyst Specialist / in 2007) Benefits Personnel Administrative Risk Administrative Specialist / Support PT Management Recruiting Specialist Administrative Administrative Support I Support III

The Risk Management Program is intended to identify, recommend, and implement actions that will minimize the adverse effects of accidental and business losses in the City of Lawrence. The Risk Management Division strives to responsibly and efficiently manage and administer the City's Risk Management Program utilizing industry best practices for public risk management. The Risk Management Division works hard to be a trusted resource for City Departments on issues of loss prevention and control. Risk Management administers the City's self-funded Workers' Compensation, General Liability, and Auto Liability programs and manages the City's portfolio of insurance coverage, including Property and Public Entity Liability.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Have continued to provide services with as minimal disruption as possible during period of complete administrative support turnover and relocation of office.
- Coordinated with Employee Training and Development to provide Drug and Alcohol Awareness education for employees and supervisors with emphasis on Department of Transportation regulations for Commercial Drivers License positions.
- Secured State approval of Workers' Compensation Self-Insurance Program for 2007-2008.
- Secured multi-year contract for Excess Workers' Compensation Insurance Coverage locking in rate for 2008.



### PERFORMANCE INDICATORS

|                    | 2006   | 2007      | 2008   |
|--------------------|--------|-----------|--------|
|                    | Actual | Estimated | Target |
| Indicator          |        |           | )      |
| Percent change in  |        |           |        |
| General Liability  |        |           |        |
| Claims against the |        |           |        |
| City               | -28%   | 58%       | -25%   |
| -                  | -20 /0 | 30 /0     | -23 /0 |
| Percent change in  |        |           |        |
| Auto Liability     |        |           |        |
| claims against the |        |           |        |
| City               | -30%   | 136%      | -42%   |
| Percent change in  |        |           |        |
| Workers'           |        |           |        |
| Compensation       |        |           |        |
| claims             | 34%    | -52%      | 100%   |
| Gairio             | U-7 /0 | UZ /0     | 10070  |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Continue to improve and enhance data reporting capabilities, loss runs, data analysis.
- Continue to coordinate supervisory training on risk management issues with training and employee development supervisory training program.
- Provide direction and coordination to assist in centralizing and standardizing necessary safety and loss control policies and/or procedures.

### **SIGNIFICANT ISSUES FOR 2008**

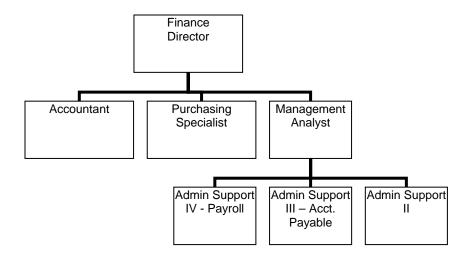
The increase in personal services is due to a 2% general wage adjustment and merit increases for eligible employees. The majority of the increase in Contractual Services in 2008 can be attributed to projected insurance premium increases of 5-15%. The most significant issue remains understaffing of Risk Management. The Division has remained at its current staffing level of 2.25 for 20 years (since 1987). Over this two decade period, the complexity of operations and technology of the Risk Management function has dramatically changed.

Financial Administration

Account 001-1060-551

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |    |         |  |
|-----------------------------|----|---------|----|---------|----|----------|----|---------|--|
|                             |    | 2006    |    | 2007    |    | 2007     |    | 2008    |  |
| EXPENDITURES                |    | Actual  | /  | Adopted | E  | Estimate |    | Budget  |  |
| Personal Services           | \$ | 287,715 | \$ | 310,074 | \$ | 310,074  | \$ | 324,824 |  |
| <b>Contractual Services</b> |    | 20,766  |    | 16,990  |    | 16,990   | \$ | 11,200  |  |
| Commodities                 |    | 9,593   |    | 15,700  |    | 15,700   |    | 14,388  |  |
| Capital Outlay              |    | -       |    | -       |    | -        |    | -       |  |
| Debt Service                |    | -       |    | -       |    | -        |    | -       |  |
| Transfers                   |    | -       |    | -       |    | -        |    | -       |  |
| Contingency                 |    | -       |    | -       |    | -        |    | -       |  |
| Total                       | \$ | 318,074 | \$ | 342,764 | \$ | 342,764  | \$ | 350,412 |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | 5.13   | 5.13    | 5.13     | 5.13   |  |  |  |  |  |  |  |



The Administration Division of the Finance Department is responsible for the overall financial administration of the City. The financial operations of the City are governed by independent standards established for accounting and auditing functions. State statutes and internal policies also govern financial transactions.

Major responsibilities include accounting, investing, purchasing, accounts payable, and debt management. The division provides services to citizens, suppliers, and other city departments.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Received a Certificate of Achievement from the GFOA for the 2005 Comprehensive Annual Financial Report
- Began process of allowing credit card payments and one time bank transfers to be over the internet
- Prepared a draft of recommended changes to the Purchasing Policy including revised bidding requirements
- Hired a consultant to determine the City's post employment benefits
- Assisted in selecting a new administrator for the City's deferred compensation plan



### PERFORMANCE INDICATORS

|                     | 2006   | 2007      | 2008   |
|---------------------|--------|-----------|--------|
|                     | Actual | Estimated | Target |
| Indicator           |        |           | 9 - 1  |
| Average rate of     |        |           |        |
| return on           |        |           | 91 day |
| investment          | 4.50   | 5.25      | T-bill |
| Percent of bank     |        |           |        |
| reconciliations     |        |           |        |
| completed in 10     |        |           |        |
| days                | 100    | 100       | 100    |
|                     |        |           |        |
| Percent of invoices |        |           |        |
| paid within 30 days | 82     | 85        | 85     |
| 1                   |        |           |        |
| Percent of payrolls |        |           |        |
| processed on time   | 100    | 100       | 100    |
| processed on time   | 100    | 100       | 100    |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. Maintain the City's general obligation debt rating.
- Participate in the CDAR's investment program to increase the yield on Certificates of Deposit.
- 3. Improve the Finance Department's system of managing its documents.

### **SIGNIFICANT ISSUES FOR 2008**

The increase in personal services is due to a 2% general wage adjustment and merit increases for eligible employees.

# General Overhead Account 001-1065-555

| EXPENDITURE SUMMARY         |    |                |    |           |    |           |    |           |  |  |
|-----------------------------|----|----------------|----|-----------|----|-----------|----|-----------|--|--|
|                             |    | 2006 2007 2007 |    |           |    |           |    | 2008      |  |  |
| EXPENDITURES                |    | Actual         |    | Adopted   |    | Estimate  |    | Budget    |  |  |
| Personal Services           | \$ | -              | \$ | -         | \$ | -         |    |           |  |  |
| <b>Contractual Services</b> |    | 2,633,268      |    | 3,101,289 |    | 3,101,289 |    | 2,936,039 |  |  |
| Commodities                 |    | 26,945         |    | 32,500    |    | 32,500    |    | 28,000    |  |  |
| Capital Outlay              |    | -              |    | -         |    | -         |    |           |  |  |
| Refunds                     |    | -              |    | -         |    | -         |    |           |  |  |
| Debt Service                |    | 19,276         |    | 19,376    |    | 19,376    |    | 4,575     |  |  |
| Transfers                   |    | -              |    | -         |    | -         |    |           |  |  |
| Contingency                 |    | -              |    | 185,000   |    | 185,000   |    | 100,000   |  |  |
| Total                       | \$ | 2,679,489      | \$ | 3,338,165 | \$ | 3,338,165 | \$ | 3,068,614 |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | NA     | NA      | NA       | NA     |  |  |  |  |  |  |  |

### **PROFILE**

The General Overhead Division is used to account for expenses common to several departments such as auditing, postage, dispatching, and office leases. Contractual Services includes grants to the following outside agencies:

| Ballard Community Center              | 7,500   | Housing & Credit Counseling        | 19,000      |
|---------------------------------------|---------|------------------------------------|-------------|
| Bert Nash City Homeless Outreach Team | 164,000 | Lawrence Arts Center               | 95,000      |
| Biosciences Initiatives               | 200,000 | Lawrence Chamber of Commerce       | 195,000     |
| Boys & Girls Club of Lawrence         | 143,722 | Lawrence Community Shelter         | 9,000       |
| Community Cooperation Committee       | 3,000   | Lawrence Humane Society            | 267,000     |
| Douglas County CASA, Inc.             | 20,000  | Salvation Army                     | 41,000      |
| Douglas County Legal Aid              | 40,000  | The Shelter, Inc.                  | 34,737      |
| Downtown Lawrence*                    | 47,000  | Van Go Mobile Arts                 | 35,000      |
| Ecumenical Minister's Fellowship      | 5,000   | Warm Hearts                        | 6,000       |
| Health Care Access-Pharmacy           | 28,000  | Women's Transitional Care Services | 6,000       |
| Douglas County Visitation Center      | 7,500   | Jayhawk Area Agency on Aging       | 7,830       |
| ECO2**                                | 8,750   | TOTAL                              | \$1,390,039 |

<sup>\*</sup>Commission and staff will review the appropriate vendor for downtown support.

<sup>\*\*</sup>Commission and staff will review providing "in-kind" support rather than funding.

**Transfers** 

Account 001-1068-558

| EXPENDITURE SUMMARY  |              |              |              |               |  |  |  |
|----------------------|--------------|--------------|--------------|---------------|--|--|--|
|                      | 2006         | 2007         | 2007         | 2008          |  |  |  |
| EXPENDITURES         | Actual       | Adopted      | Estimate     | Budget        |  |  |  |
| Personal Services    | \$ 3,441,505 | \$ 3,576,669 | \$ 3,576,669 | \$ 3,712,889  |  |  |  |
| Contractual Services | -            | -            | -            |               |  |  |  |
| Commodities          | -            | -            | -            |               |  |  |  |
| Capital Outlay       | -            | -            | -            |               |  |  |  |
| Debt Service         | -            | -            | -            |               |  |  |  |
| Transfers            | 5,771,750    | 6,006,000    | 6,006,000    | 6,407,000     |  |  |  |
| Contingency          | -            | -            | -            |               |  |  |  |
| Total                | \$ 9,213,255 | \$ 9,582,669 | \$ 9,582,669 | \$ 10,119,889 |  |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |
| Authorized Positions | NA     | NA      | NA       | NA     |  |  |  |  |

### **PROFILE**

The Transfer Division is used to account for employer contributions to the City health care program and transfers from the General Fund to a number of City reserve funds. The following transfers are budgeted for 2008:

| <u>Health Insurance Fund</u> - This fund is used for the city's contribution to annual health insurance costs for employees and their families.                                | \$3,712,889  |  |
|--|--------------|--|
| Equipment Reserve Fund - This fund is reserved to cover the cost of repair and purchase of equipment as necessary.   | 200,000      |  |
| <u>Capital Improvement Reserve Fund</u> - This fund is reserved for capital improvement projects throughout the year.  | 1,400,000    |  |
| <u>Sales Tax Reserve Fund</u> - This fund is historically reserved for capital projects related to Parks and Recreation throughout the year.                                   | 3,107,000    |  |
| Recreation Fund - Part of the sales tax collected each year is transferred into the Recreation Fund (see pages F-1 through F-5) to pay for recreation projects and operations. | 1,400,000    |  |
| <u>Liability Reserve Fund</u> - This fund is reserved for liability claims that may occur throughout the year  | 100,000      |  |
| Worker's Comp Fund - This fund is reserved for worker's compensation claims that may occur throughout the year.  | 200,000      |  |
| TOTAL  | \$10,119,889 |  |

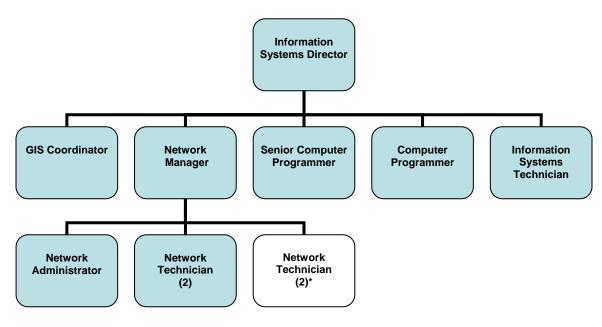
**Significant Issues for 2008** include an increase in health care plan costs for existing employees and retirees in the General Fund.

**TRANSFER** 

Information Systems
Account 001-1070-557

| EXPENDITURE SUMMARY  |    |                |    |                 |    |                  |                |
|----------------------|----|----------------|----|-----------------|----|------------------|----------------|
| EXPENDITURES         |    | 2006<br>Actual | ,  | 2007<br>Adopted | E  | 2007<br>Estimate | 2008<br>Budget |
| Personal Services    | \$ | 572,623        |    | \$610,831       |    | \$610,831        | \$582,635      |
| Contractual Services |    | 248,541        |    | 272,670         |    | 272,670          | 263,380        |
| Commodities          |    | 70,941         |    | 76,775          |    | 76,775           | 64,845         |
| Capital Outlay       |    | 12,800         |    | 9,000           |    | 9,000            | 6,000          |
| Debt Service         |    | -              |    | -               |    | -                |                |
| Transfers            |    | -              |    | -               |    | -                |                |
| Contingency          |    | -              |    | -               |    | -                |                |
| Total                | \$ | 904,905        | \$ | 969,276         | \$ | 969,276          | \$<br>916,860  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |
| Authorized Positions | 9.0    | 9.0     | 9.0      | 8.0    |  |  |  |  |



<sup>\*</sup> Funded by Fire and Medical

The Information Systems Department has the responsibility to promote and optimize the delivery of information technology services to all city departments in support of Lawrence citizens.

The department's employees provide technology support in these primary areas: network security and computer management, geographic information systems (GIS), midrange application programming, document imaging, telecommunications, and eGovernment services.

Much of the department's efforts are geared to maintaining a technology infrastructure extending to more than 40 facilities located around the city.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Completed City Hall-to-Law Enforcement Center fiber optic installation in a cooperative effort with Douglas County.
- Received Cisco Systems' 2006 Growing with Technology award of \$25,000 in Cisco equipment for resourceful and innovative use of Internet and networking technology.
- Implemented Interactive Voice Response system for scheduling and resulting building inspections via telephone.
- Updated GIS information with new aerial photography, contours, planimetric, and LIDAR data.



### **PERFORMANCE INDICATORS**

| Indicator             | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|-----------------------|----------------|-------------------|----------------|
| Percent of            |                |                   |                |
| scheduled time        |                |                   |                |
| systems are fully     |                |                   |                |
| operational:          |                |                   |                |
| Email                 | 99.93          | 99.99             | 100.00         |
| Network               | 99.93          | 100.00            | 100.00         |
| Internet              | 99.93          | 99.99             | 100.00         |
| E-Gov systems         | 99.92          | 99.92             | 100.00         |
|                       |                |                   |                |
| Number of PCs         |                |                   |                |
| supported per FTE     | 92.7           | 93.3              | 90             |
| Avg hours spent       |                |                   |                |
| completing            |                |                   |                |
| programming           |                | 440               | 00             |
| requests per FTE      | 26.7           | 14.2              | 20             |
| Percent of time       |                |                   |                |
| telco system is fully |                |                   |                |
| operational           | 100            | 100               | 100            |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Respond to increased technology demands as employees and facilities are added to the organization.
- 2. Continue with improvements in disaster recovery and business continuity planning.
- Pursue replacement of aging City Hall and Law Enforcement Center telephone systems.
- Complete voice and data infrastructure additions in support of the newly-created Planning and Development Services department.
- Implement new eGovernment service for online citizen service requests and tracking.

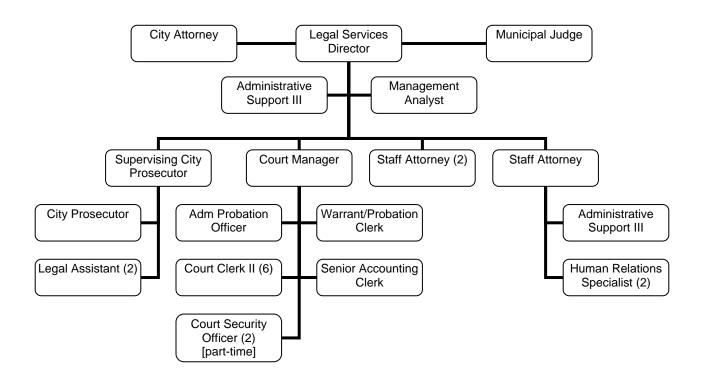
### **SIGNIFICANT ISSUES FOR 2008**

The increase in Personnel Services for 2008 can be attributed to a 2% general wage adjustment and merit increases for eligible employees.

# City Legal Services Account 001-1080-522

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |               |
|-----------------------------|----|---------|----|---------|----|----------|---------------|
|                             |    | 2006    |    | 2007    |    | 2007     | 2008          |
| EXPENDITURES                |    | Actual  | 1  | Adopted | E  | Estimate | Budget        |
| Personal Services           | \$ | 616,899 | \$ | 660,454 | \$ | 660,454  | \$<br>596,498 |
| <b>Contractual Services</b> |    | 275,426 |    | 95,700  |    | 95,700   | 89,200        |
| Commodities                 |    | 33,822  |    | 31,300  |    | 31,300   | 22,300        |
| Capital Outlay              |    | -       |    | -       |    | -        | -             |
| Debt Service                |    | -       |    | -       |    | -        |               |
| Transfers                   |    | -       |    | -       |    | -        |               |
| Contingency                 |    | -       |    | -       |    | -        |               |
| Total                       | \$ | 926,147 | \$ | 787,454 | \$ | 787,454  | \$<br>707,998 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |
| Authorized Positions | 9.00   | 11.00   | 11.00    | 9.00   |  |  |  |  |



The Legal Services Department is made up of four divisions: City Legal Services, Human Relations, the Municipal Court, and the Prosecutor's Office.

The City Legal Services Division prepares and reviews ordinances and resolutions relating to various issues in the city. The division drafts and assists in negotiation of legal documents including contracts, deeds, leases, and easements. The division also conducts legal research and provides legal guidance to City staff and the Commission when necessary. The City Attorney defends the City in claims and suits.

#### PERFORMANCE INDICATORS

|                    | 2006   | 2007      | 2008   |
|--------------------|--------|-----------|--------|
| Indicator          | Actual | Estimated | Target |
| Number of property |        |           |        |
| acquisitions       |        |           |        |
| completed          | 36     | NA        | TBD    |
| Number of online   |        |           |        |
| City Code updates  |        |           |        |
| made               | 15     | NA        | TBD    |
| Number of          |        |           |        |
| ordinances         |        |           |        |
| prepared/reviewed  |        |           |        |
| per FTE            | 12.5   | NA        | TBD    |



## MAJOR GOALS AND OBJECTIVES FOR 2008

- To professionally respond to the increased level of legal services demanded by our growing community. This must be done within the constraints of limited resources by effectively using technology.
- To seek opportunities to pro-actively respond to legal issues facing the City organization.
- To continue professional development in the municipal court and prosecutor functions seeking greater responsiveness and better results for the community.
- 4. To assist various City departments, in a legal capacity, in achieving the goals set by the City Commission.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Successfully defended the smoking ban before the Kansas Supreme Court.
- Provided quality legal services to the City organization.
- Acquired property for numerous public improvement projects (rights-of-way, easements, temporary construction easements, etc.)

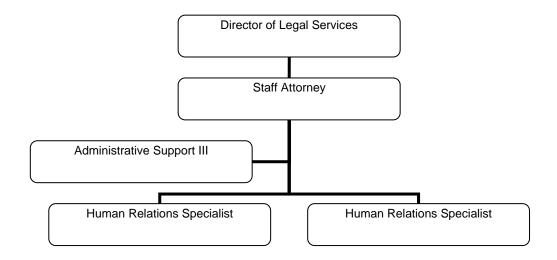
#### **SIGNIFICANT ISSUES FOR 2008**

The increase in Personal Services for 2008 can be attributed to a 2% general wage adjustment merit increases for eligible employees.

# Human Relations Account 001-1085-541

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |    |         |
|-----------------------------|----|---------|----|---------|----|----------|----|---------|
|                             |    | 2006    |    | 2007    |    | 2007     |    | 2008    |
| EXPENDITURES                |    | Actual  | -  | Adopted | E  | Estimate |    | Budget  |
| Personal Services           | \$ | 331,908 | \$ | 401,960 | \$ | 401,960  | \$ | 349,396 |
| <b>Contractual Services</b> |    | 176,164 |    | 222,252 |    | 222,252  |    | 138,014 |
| Commodities                 |    | 34,120  |    | 24,516  |    | 24,516   |    | 24,068  |
| Capital Outlay              |    | -       |    | -       |    | -        |    | -       |
| Debt Service                |    | -       |    | -       |    | -        |    |         |
| Transfers                   |    | -       |    | -       |    | -        |    |         |
| Contingency                 |    | -       |    | -       |    | -        |    |         |
| Total                       | \$ | 542,192 | \$ | 648,728 | \$ | 648,728  | \$ | 511,478 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |
|----------------------|--------|---------|----------|--------|--|--|
|                      | 2005   | 2006    | 2006     | 2007   |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |
| Authorized Positions | 6.38   | 6.75    | 5.75     | 5.75   |  |  |



The Human Relations Department is the City's civil rights enforcement agency. Chapter X, Article I of the City Code authorizes staff to investigate and attempt to resolve complaints from those who allege unlawful discrimination within the City limits in employment, public accommodations or housing because of their race, sex, religion, color, national origin, age, ancestry, sexual orientation, disability or familial status.

The department also conducts extensive training activities, including in-service training for City employees and training for organizations external to the City. The department sponsors Fair Housing and Equal Opportunity Law Update Seminars for the general public and participates with several external organizations in providing outreach services for the community.

For purposes of temporary coordination, the Human Relations function is a division of the Legal Services Department. A permanent decision on this coordination will be determined in the future.



#### PERFORMANCE INDICATORS

| Indicator                     | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|-------------------------------|----------------|-------------------|----------------|
| Number of formal              |                |                   |                |
| complaints processed per FTE  | 3              | NA                | TBD            |
| Number of informal complaints |                |                   |                |
| processed per FTE             | 44             | NA                | TBD            |
| Number of seminars            |                |                   |                |
| conducted                     | 4              | NA                | TBD            |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- To educate the community, Human Relations Commission, City Commission and staff about discrimination in employment, housing and places of public accommodations as well as provide training for City employees in the area of Human Relations (diversity, prevention of sexual harassment, etc.).
- To enforce the Civil Rights Act in cases where employment, housing or public accommodation discrimination is evident and continue timely processing of complaints alleging unlawful discrimination.
- To collaborate with local organizations and act to develop anti-riot and community liaison communications. This will require intensified outreach and result in City government moving into a significant leadership role in race relations.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Sponsored the annual Equal Opportunity Law Update Seminar for local businesses.
- Conducted training and outreach programs for Douglas County, Haskell Indian Nations University and other community organizations.

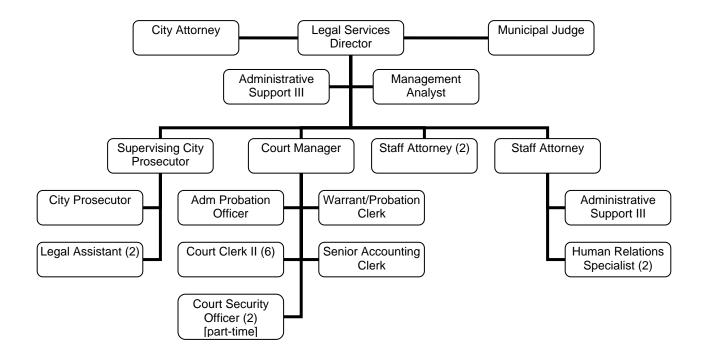
#### **SIGNIFICANT ISSUES FOR 2008**

The increase in Personal Services for 2008 can be attributed to merit increases for eligible employees and a 2% general wage adjustment.

# Municipal Court / Prosecutor Account 001-1090-522

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |    |         |
|-----------------------------|----|---------|----|---------|----|----------|----|---------|
|                             |    | 2006    |    | 2007    |    | 2007     |    | 2008    |
| EXPENDITURES                |    | Actual  | 1  | Adopted | E  | Estimate |    | Budget  |
| Personal Services           | \$ | 442,589 | \$ | 463,978 | \$ | 463,978  | \$ | 476,247 |
| <b>Contractual Services</b> |    | 167,056 |    | 182,868 |    | 182,868  |    | 185,760 |
| Commodities                 |    | 26,472  |    | 31,000  |    | 31,000   |    | 29,128  |
| Capital Outlay              |    | -       |    | 12,500  |    | 12,500   |    | -       |
| Debt Service                |    | -       |    | -       |    | -        |    |         |
| Transfers                   |    | -       |    | -       |    | -        |    |         |
| Contingency                 |    | -       |    | -       |    | -        |    |         |
| Total                       | \$ | 636,117 | \$ | 690,346 | \$ | 690,346  | \$ | 691,135 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |
|----------------------|--------|---------|----------|--------|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |
| Authorized Positions | 8.5    | 8.5     | 8.5      | 8.5    |  |  |



The purpose of the City of Lawrence Municipal Court is to file, manage and adjudicate alleged violations of City ordinances in a timely and professional manner. The department is dedicated to providing impartial customer service to attorneys, defendants and citizens while utilizing available resources to continually improve service quality and professional integrity.

The Municipal Court of the City of Lawrence adjudicates alleged violations of the City Code. The City Prosecutor's office represents the City in all cases brought by the City and University Police Departments.



#### **CURRENT YEAR ACCOMPLISHMENTS**

- Maintained a high level of accuracy and professional integrity amid the steady increase in citations, court appearances and diversions.
- Improved focus on collections, including overtime parking collections.

#### PERFORMANCE INDICATORS

|                       | 2006<br>Actual | 2007<br>Estimated | 2008<br>Torget |
|-----------------------|----------------|-------------------|----------------|
| Indicator             | Actual         | Estimated         | Target         |
| Percent of failure to |                |                   |                |
| appear notices        |                |                   |                |
| mailed within 1 day   |                |                   |                |
| of non-compliance     | 81%            | NA                | TBD            |
| Percent of warrants   |                |                   |                |
| issued within 2       |                |                   |                |
| days of non-          |                |                   |                |
| compliance            | 87%            | NA                | TBD            |
| Percent of drivers    |                |                   |                |
| license               |                |                   |                |
| suspensions           |                |                   |                |
| issued within 35      |                |                   |                |
| calendar days of      |                |                   |                |
| failure to appear     |                |                   |                |
| notice                | 58%            | NA                | TBD            |
| Percent of case       |                |                   |                |
| files retrieved       |                |                   |                |
| within 15 minutes     |                |                   |                |
|                       | 88%            | NA                | TBD            |

#### **MAJOR GOALS AND OBJECTIVES FOR 2008**

- 1. Prioritization of court and prosecutor workload to ensure appropriate responsiveness to City needs.
- 2. Continue to develop and improve court procedures, staff training, records management and fines collection methods.
- 3. Ensure an appropriate and timely disposition on all cases.
- 4. Implement measures that increase productivity, enhance revenue and benefit the City organization and the citizens of Lawrence.

#### **SIGNIFICANT ISSUES FOR 2008**

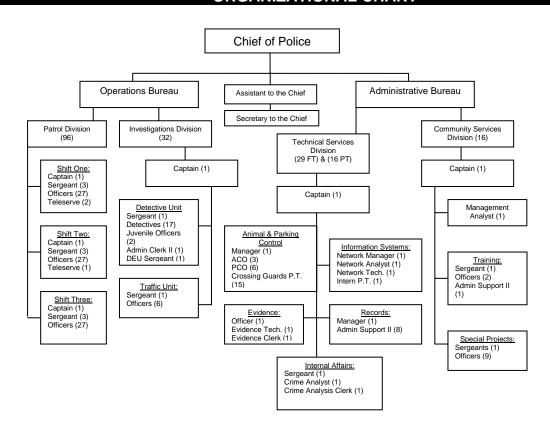
The increase in Personal Services for 2008 can be attributed to a 2% general wage adjustment and merit increases for eligible employees.

**Police** 

Account 001-2100-561

| EXPENDITURE SUMMARY         |               |               |               |               |  |  |  |
|-----------------------------|---------------|---------------|---------------|---------------|--|--|--|
|                             | 2006          | 2007          | 2007          | 2008          |  |  |  |
| EXPENDITURES                | Actual        | Adopted       | Estimate      | Budget        |  |  |  |
| Personal Services           | \$ 11,078,532 | \$ 12,071,201 | \$ 12,071,201 | \$ 12,735,015 |  |  |  |
| <b>Contractual Services</b> | 1,020,298     | 1,038,455     | 1,038,455     | 1,069,837     |  |  |  |
| Commodities                 | 510,071       | 574,380       | 574,380       | 500,998       |  |  |  |
| Capital Outlay              | 350,890       | 361,703       | 361,703       | 290,341       |  |  |  |
| Debt Service                | -             | -             | -             |               |  |  |  |
| Transfers                   | -             | -             | -             |               |  |  |  |
| Contingency                 | -             | -             | -             |               |  |  |  |
| Total                       | \$ 12,959,791 | \$ 14,045,739 | \$ 14,045,739 | \$ 14,596,191 |  |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |
|----------------------|--------|---------|----------|--------|--|
| 2006 2007 2007 2008  |        |         |          |        |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |
| Authorized Positions | 166.0  | 168.0   | 168.0    | 167.0  |  |



The goal of the Lawrence Police Department is to be the number one police organization within the confines of existing resources. To accomplish this goal, the Department has adopted the following Five Guiding Principles:

- 1. We Exist To Serve The Community
- 2. We Believe In The Personal Touch
- 3. We Are Fair But Firm
- 4. How We Get The Job Done Is As Important as Getting The Job Done
- 5. We Represent Civility And Order In A Changing World

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Implemented new nuisance house, graffiti, and noise procedures to assist neighborhoods with livability issues.
- Recruited and prepared for 2007 Recruit Academy.
- Implementation of Resource Plan recommendations, as appropriate.
- Coordination with Public Safety Attorney on legal matters and interpretations.
   Enhanced training of recruits and current officers in legal matters.
- Recognition as a regional training center for police personnel by sponsoring the Central States Law Enforcement Development Seminar, the Homicide Investigation School, Interview and Interrogation Workshop, and Terrorism/Anti-Terrorism classes.

#### **PERFORMANCE INDICATORS**

| Indicator  | 2006<br>Actual | 2007<br>Survey | 2008<br>Target |
|--|----------------|----------------|----------------|
| Percent of residents satisfied with the frequency of patrol in their | NIA            | 500/           | TDD            |
| neighborhood<br>% of residents                                       | NA             | 56%            | TBD            |
| satisfied with how   |                |                |                |
| well the City  |                |                |                |
| enforces traffic   |                | 500/           | TDD            |
| offenses   | NA             | 53%            | TBD            |
| Percent of   |                |                |                |
| residents that feel  |                |                |                |
| safe in their  |                |                |                |
| neighborhood   |                |                |                |
| during the day   | NA             | 96%            | TBD            |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. To maintain personnel, equipment, and technology for efficiency and effectiveness in providing innovative, timely, and quality police service to the citizens of Lawrence.
- 2. To provide investigative review of every major crime reported to the Lawrence, Kansas Police Department.
- 3. To manage the increasing calls of service levels impacting our organization.
- 4. To continue high productivity by all employees engaged in emergency police response.
- 5. To address significant issues associated with evidence processing and storage and increasing levels of property storage.
- 6. Ongoing development of long-term planning for adequate personnel levels, facilities, and equipment.

#### **SIGNIFICANT ISSUES FOR 2008**

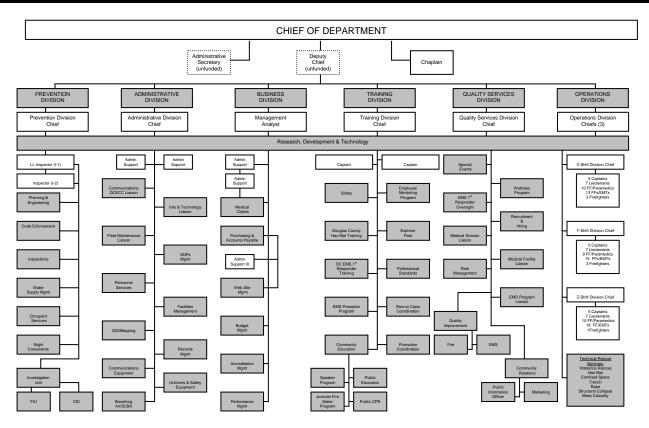
The increase in Personal Services for 2008 can be attributed to merit increases for eligible employees and the general wage adjustment. The increase in Contractual Services is explained by higher training costs due to mandates and loss of public school grants, tuition reimbursement, allocated equipment repairs, higher prisoner care charges from the County jail, outreach recruitment efforts, and motor vehicle maintenance and repair. The increase in vehicle Capital Outlav stems from replacement, and facility upgrades and equipment requirements at the Investigation and Training Center.

#### **Fire Medical**

Account 001-2200-562

| EXPENDITURE SUMMARY         |               |               |               |               |  |  |  |
|-----------------------------|---------------|---------------|---------------|---------------|--|--|--|
|                             | 2006          | 2007          | 2007          | 2008          |  |  |  |
| EXPENDITURES                | Actual        | Adopted       | Estimate      | Budget        |  |  |  |
| Personal Services           | \$ 10,535,834 | \$ 11,061,181 | \$ 11,061,181 | \$ 11,677,564 |  |  |  |
| <b>Contractual Services</b> | 737,726       | 806,999       | 806,999       | 922,748       |  |  |  |
| Commodities                 | 575,600       | 479,074       | 479,074       | 530,154       |  |  |  |
| Capital Outlay              | 185,819       | 352,500       | 352,500       | 92,000        |  |  |  |
| Refunds                     | -             | -             | -             | -             |  |  |  |
| Transfers                   | -             | -             | -             | -             |  |  |  |
| Contingency                 | -             | -             | -             | -             |  |  |  |
| Total                       | \$ 12.034.979 | \$ 12.699.754 | \$ 12.699.754 | \$ 13.222.466 |  |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |
|----------------------|--------|---------|----------|--------|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |
| Authorized Positions | 146    | 146     | 146      | 146    |  |  |



"WE ARE COMMITTED TO SAVING AND PROTECTING LIVES AND PROPERTY." The **Fire Medical** department is equipped and staffed at a level that currently meets the minimum level required to protect the community in fire, EMS, hazardous materials, special rescue, disaster preparedness and terrorism responses.

The City of Lawrence and Douglas County jointly fund the department, with the City funding 74.36% and the County funding 25.64% according to an agreement. The City funds 75% of the shared costs. Fire services are only provided within the City of Lawrence while emergency medical services and hazardous material responses are provide County-wide. The department is divided into six divisions: Administrative, Business, Operations, Prevention, Quality Services, and Training.

The Administrative Division is responsible for communications, fleet maintenance, personnel GIS/mapping, services. information technology, Standard Operating Procedures, facilities, records, and uniform/safety equipment. The Business Division is responsible for medical claims and billing, purchasing and accounts payable. web site management, budaet management, accreditation, and performance management. The Operations Division is comprised of firefighters and paramedics who work traditional 24-hour shifts and are on duty three shifts in each nine-day cycle. Operations equipment includes engines, quints, aerial ladders, medic units, squads, one tender and a hazardous materials vehicle distributed among five stations located throughout Lawrence and one medic station in Baldwin. Prevention is responsible for planning and engineering, enforcement of the Uniform Fire Code and Life Safety Code, water supply management, investigations, and night consultants. Quality Services provides oversight for special events, the EMS First Responder Program, the Wellness Program, recruitment and hiring, risk management, and community relations. Training is responsible for all training and education of department and community members. the Explorer Program, professional standards, recruit class training and the EMS Preceptor Program.

#### CURRENT YEAR ACCOMPLISHMENTS

- Responded to 8,964 incidents, 76% EMS
- Initiated department Strategic Plan
- Four additional members obtained state paramedic certification.

#### PERFORMANCE INDICATORS

|                        | 2006   | 2007      | 2008   |
|------------------------|--------|-----------|--------|
| Indicator              | Actual | Estimated | Target |
|                        |        |           |        |
| Average fire           |        |           |        |
| emergency              |        |           |        |
| response time          | 05.00  | 0= 00     | 0= 00  |
| within the city limits | 05:29  | 05:23     | 05:00  |
| Average EMS            |        |           |        |
| emergency              |        |           |        |
| response time          |        |           |        |
| within the city limits | 04:25  | 04:25     | 04:00  |
| Percent of citizens    |        |           |        |
| indicating satisfied   |        |           |        |
| or very satisfied      |        |           |        |
| with department's      |        |           |        |
| professionalism        | N/A    | 89%       | TBD    |
| Percent of citizens    |        |           |        |
| indicating satisfied   |        |           |        |
| or very satisfied      |        |           |        |
| with department's      |        |           |        |
| quality of fire        |        |           |        |
| services               | N/A    | 90%       | TBD    |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Provide necessary continuing education of current staff, as well as additional training to increase the number of state-certified paramedics.
- 2. Continue public education and prevention efforts for community safety and awareness.
- 3. Continue strategic planning for the department including impact of urban growth areas.
- 4. Replace fire and medical apparatus as outlined in the department's Apparatus Replacement Plan.
- Utilize new technology wherever possible to contribute to the effectiveness and safety of our service delivery efforts.
- 6. Obtain agency accredited status.

#### **SIGNIFICANT ISSUES FOR 2008**

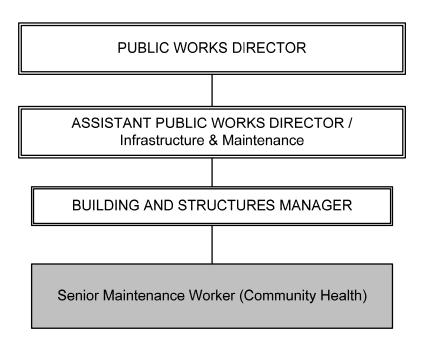
Maintaining staff levels to conduct interior fire rescue operations at two simultaneous structure fires with existing resources and implementation of a vehicle replacement plan with sustainable funding.

Health Department
Account 001-2500-565

| EXPENDITURE SUMMARY         |    |         |    |           |    |           |    |           |  |
|-----------------------------|----|---------|----|-----------|----|-----------|----|-----------|--|
|                             |    | 2006    |    | 2007      |    | 2007      |    | 2008      |  |
| EXPENDITURES                |    | Actual  |    | Adopted   |    | Estimate  |    | Budget    |  |
| Personal Services           | \$ | 56,556  | \$ | 66,156    | \$ | 66,156    | \$ | 60,753    |  |
| <b>Contractual Services</b> |    | 857,021 |    | 949,319   |    | 949,319   |    | 931,230   |  |
| Commodities                 |    | 17,631  |    | 18,600    |    | 18,600    |    | 18,600    |  |
| Capital Outlay              |    | -       |    | -         |    | -         |    | -         |  |
| Debt Service                |    | -       |    | -         |    | -         |    | -         |  |
| Transfers                   |    | -       |    | -         |    | -         |    | -         |  |
| Contingency                 |    | -       |    | -         |    | -         |    | -         |  |
| Total                       | \$ | 931.208 | \$ | 1.034.075 | \$ | 1.034.075 | \$ | 1.010.583 |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |
| Authorized Positions | 1.0    | 1.0     | 1.0      | 1.0    |  |  |  |  |  |  |

#### **ORGANIZATIONAL CHART**



Shading indicates positions funded through this account.

The City makes an annual appropriation to the Lawrence/Douglas County Health Department (LDCHD), whose mission is to protect and promote the health of the people in Douglas County. The City's share of the LDCHD operating budget is 40% and the County pays 60%. The City also is responsible for 50% of the repairs and maintenance on the City/County Health Building, which houses the offices of the LDCHD. Those repair and maintenance costs are added to the LDCHD operating budget to make up this division's budget for the General Fund. Revenue from the County for their share (50%) of the repairs and maintenance is included in the revenue projections for the General Fund.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Emphasized essential public health services related to disease prevention through immunization, communicable disease investigation, public health emergency preparedness, nutrition and case management services to maternal and child health populations as well as child care facility and environmental health inspections.
- Promoted wellness within the community through public education efforts using a variety of channels including health fairs, community forums, individual instruction and mass media.
- Continued to monitor the community's health notifying the community of an increase in the number of mumps cases and working with health care providers, schools, cases and contacts to limit the spread of this disease.

#### PERFORMANCE INDICATORS

| Indicator                                     | 2006<br>Actual | 2007<br>Estimated | 2008<br>Projected |
|---|----------------|-------------------|-------------------|
| Total<br>Immunizations                        | 9,234          | 9,155             | 9,155             |
| Pregnancy and<br>Parenting Services<br>Visits | 1,808          | 1,800             | 1,800             |
| WIC Caseload at end of Year                   | 1,336          | 1,400             | 1,450             |
| Teen Pregnancy Case Management Visits         | 396            | 400               | 400               |
| Child Care Facility<br>Visits                 | 488            | 465               | 465               |

| Care Management for Seniors Visits | 1,656 | 1,550 | 1,550 |
|------------------------------------|-------|-------|-------|
| Swimming Pool Inspection Visits    | 464   | 475   | 475   |

## MAJOR GOALS AND OBJECTIVES FOR 2008

#### 1. Safeguard community health and safety

- By protecting individuals of all ages against vaccine-preventable diseases.
- By evaluating compliance with child care licensing regulations.
- By enforcing local environmental health codes and regulations.

### 2. Identify urgent and everyday health problems

- In order to prevent or reduce the spread of communicable diseases.
- In order to improve the health outcomes for pregnant women and their infants.

### 3. Assess health problems and promote wellness

- By helping teen parents become selfsufficient through goal setting and life skills development.
- By helping mothers and pregnant women meet their nutritional needs and those of their children.

### 4. Work with the community to protect health and control costs

- By assisting seniors to remain living safely in their own homes.
- By working with local and state partners to prepare for potential public health emergencies.

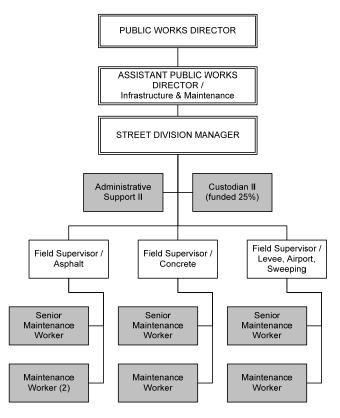
#### SIGNIFICANT ISSUES FOR 2008

The increase in contractual services is primarily due to an increase in the operational costs of the Health Department including salaries and benefits for Health Department employees.

Street Maintenance
Account 001-3000-571

| EXPENDITURE SUMMARY         |    |           |    |           |    |           |    |           |  |
|-----------------------------|----|-----------|----|-----------|----|-----------|----|-----------|--|
|                             |    | 2006      |    | 2007      |    | 2007      |    | 2008      |  |
| EXPENDITURES                |    | Actual    |    | Adopted   |    | Estimate  |    | Budget    |  |
| Personal Services           | \$ | 256,336   | \$ | 369,970   | \$ | 369,970   | \$ | 400,248   |  |
| <b>Contractual Services</b> |    | 299,449   |    | 283,990   |    | 283,990   |    | 295,490   |  |
| Commodities                 |    | 2,560,475 |    | 1,944,800 |    | 1,944,800 |    | 2,588,040 |  |
| Capital Outlay              |    | -         |    | 20,000    |    | 20,000    |    | -         |  |
| Debt Service                |    | -         |    | -         |    | -         |    |           |  |
| Transfers                   |    | -         |    | -         |    | -         |    |           |  |
| Contingency                 |    | -         |    | 100,000   |    | 100,000   |    | 100,000   |  |
| Total                       | \$ | 3,116,260 | \$ | 2,718,760 | \$ | 2,718,760 | \$ | 3,383,778 |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| Authorized Positions | 5.25   | 8.25    | 8.25     | 8.25   |  |  |  |  |  |



<sup>\*</sup>Shading indicates positions funded from this account.

The **Street Maintenance** Division is responsible for the routine maintenance of the City's streets, alleys, curbs, and gutters. The budget provides funds for concrete, asphalt, sand and rock for street repairs, and salt for snow and ice control. Additional funds are budgeted for outside firms to assist in removing snow. The work crews require the use of a variety of equipment and vehicles. The cost of equipment maintenance and fuel is included in this budget.

The City maintains slightly over 318 centerline miles of streets. Core street maintenance services continue to be a priority focus. In 2006, the Public Works Department completed a reorganization to align resources and priorities, such that all pavement management functions would fall under a single division. The organizational changes are resulting in more comprehensive planning for pavement rehabilitation and maintenance.

The Street Maintenance budget funds significant rehabilitation projects that are contracted, as well as staffing for routine maintenance completed inhouse. Significant issues for the Street Division are ensuring adequate funding for infrastructure maintenance and adequate staffing to meet demands.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Concrete and asphalt maintenance projects
- Provided excellent snow and ice control during winter operations
- In-house crack-sealing project along major arterials
- Street sweeping for approximately 6000 lane miles

#### PERFORMANCE INDICATORS

|                       | 2006   | 2007      | 2008   |
|-----------------------|--------|-----------|--------|
|                       | Actual | Estimated | Target |
| Indicator             |        |           |        |
| % of pavement         |        |           |        |
| rated as              |        |           |        |
| acceptable or         |        |           |        |
| better (PCI)          |        |           |        |
|                       |        |           |        |
| % of potholes on      |        |           |        |
| arterials filled      |        |           |        |
| within 24 hours       |        |           |        |
| % of residents        |        |           |        |
| satisfied with street | NA     | 26%       | TBD    |
| maintenance           |        |           |        |
| % of residents        |        |           |        |
| satisfied with snow   |        |           |        |
|                       | NA     | 760/      | TBD    |
| removal on            | INA    | 76%       | טסו    |
| arterials streets     |        |           |        |

#### MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide timely and preventive maintenance for street and related infrastructure by applying the most cost-effective maintenance treatments based on specific condition assessments.
- To provide curb, gutter, and concrete repair and maintenance
- 3. To provide asphalt maintenance through patching and replacement.
- 4. To maximize pavement life through an aggressive crack-sealing program.
- 5. To provide effective snow and ice control for public roadways.
- To provide support, personnel, and equipment during emergency response and disaster recovery operations.

#### **SIGNIFICANT ISSUES FOR 2008**

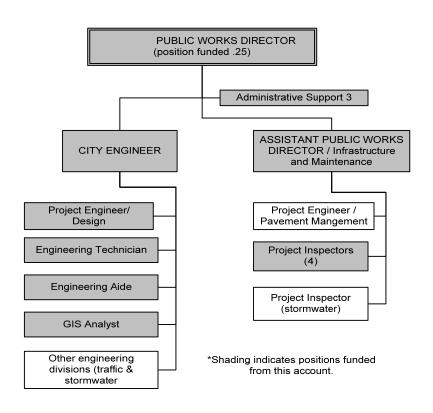
Increases in personal services can be attributed to a 2% general wage adjustment and merit increases for eligible employees. Increases in commodities are due to increased costs of materials and fuel.

**Engineering** 

Account 001-3100-571

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |    |         |  |
|-----------------------------|----|---------|----|---------|----|----------|----|---------|--|
|                             |    | 2006    |    | 2007    |    | 2007     |    | 2008    |  |
| EXPENDITURES                |    | Actual  |    | Adopted | E  | Estimate |    | Budget  |  |
| Personal Services           | \$ | 615,326 | \$ | 810,670 | \$ | 810,670  | \$ | 827,796 |  |
| <b>Contractual Services</b> |    | 42,682  |    | 51,240  |    | 51,240   |    | 43,785  |  |
| Commodities                 |    | 53,931  |    | 55,080  |    | 55,080   |    | 57,450  |  |
| Capital Outlay              |    | 15,045  |    | 35,000  |    | 35,000   |    | 41,000  |  |
| Debt Service                |    | -       |    | -       |    | -        |    | -       |  |
| Transfers                   |    | -       |    | -       |    | -        |    | -       |  |
| Contingency                 |    | -       |    | -       |    | -        |    | -       |  |
| Total                       | \$ | 726.984 | \$ | 951.990 | \$ | 951.990  | \$ | 970.031 |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| Authorized Positions | 11.66  | 11.66   | 11.66    | 11.66  |  |  |  |  |  |



The Engineering Division is responsible for the review and approval of all plans for streets, sidewalks, and storm sewers. The division and administers projects inspects project construction, evaluates pavement condition and contracts for major pavement restoration and replacement. The Engineering Division solicits grants and other funding for major reconstruction or new construction projects. The City Engineer provides supervision for the traffic and stormwater engineering programs. In 2006, the Public Works Department completed a reorganization to align resources and priorities, such that all pavement management functions would fall under a single division. The organizational changes are intended to result in more comprehensive planning for pavement rehabilitation and maintenance.

The Engineering staff offers technical assistance to other departments in consultant selection and contract administration. The office of the City Engineer is the custodian of "as built" plans as well as various maps and aerial photography information used extensively by builders, developers, and consultant engineers working in the City. Some of the GIS functions of the City are supported through this division.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Completion of reorganization to align resources and priorities for infrastructure development and management.
- Hired a project engineer for design. This will allow in-house staff to design small projects such as geometric intersection improvements or brick street reconstruction.
- Completion of first phase of re-inventory for pavement maintenance inventory.
- Completion of major reconstruction projects, such as Kasold, 15<sup>th</sup> to 22<sup>nd</sup>, and Kasold, north of Peterson Road.
- Progress is being made on the design for reconstruction of N. 2<sup>nd</sup> and Locust and improvements at 19<sup>th</sup> and Louisiana.
- Reviewed and updated technical specifications including sections on pavement, subgrade materials, and maintenance activities.

#### PERFORMANCE INDICATORS

|  | 2006   | 2007      | 2008   |
|--|--------|-----------|--------|
| Indicator  | Actual | Estimated | Target |
| % of pavement  |        |           |        |
| acceptable or<br>better (PCI)                                    |        |           |        |
| % of engineering plans reviews completed within 10 business days |        |           |        |
| % of residents satisfied with street maintenance                 | NA     | 26%       | TBD    |
| Total lane miles of street overlay completed                     |        |           |        |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Begin limited in-house engineering design services.
- Complete second phase of re-inventory for the pavement maintenance inventory.
- Provide comprehensive pavement management and implement a multi-year program.
- 4. Implement the public works portions of the comprehensive GIS system.
- 5. Provide thorough and timely inspection of all public improvements.

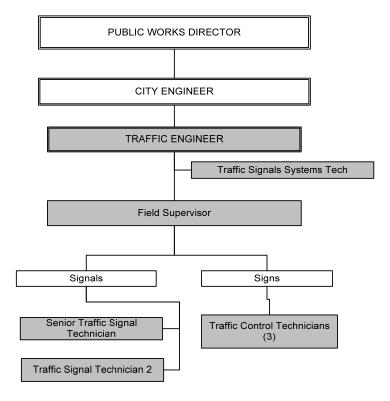
#### **SIGNIFICANT ISSUES FOR 2008**

The increase in personal services is due to a 2% general wage adjustment and merit increases for eligible employees.

Traffic Engineering
Account 001-3200-572

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |      |         |  |
|-----------------------------|----|---------|----|---------|----|----------|------|---------|--|
|                             |    | 2006    |    | 2007    |    | 2007     | 2008 |         |  |
| EXPENDITURES                |    | Actual  |    | Adopted | E  | Estimate |      | Budget  |  |
| Personal Services           | \$ | 393,484 | \$ | 450,775 | \$ | 450,775  | \$   | 440,980 |  |
| <b>Contractual Services</b> |    | 34,809  |    | 53,200  |    | 53,200   |      | 40,350  |  |
| Commodities                 |    | 124,218 |    | 122,800 |    | 122,800  |      | 93,350  |  |
| Capital Outlay              |    | 22,771  |    | 16,000  |    | 16,000   |      | 57,500  |  |
| <b>Debt Service</b>         |    | -       |    | -       |    | -        |      | -       |  |
| Transfers                   |    | -       |    | -       |    | -        |      | -       |  |
| Contingency                 |    | -       |    | -       |    | -        |      | -       |  |
| Total                       | \$ | 575,282 | \$ | 642,775 | \$ | 642,775  | \$   | 632,180 |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
| 2006 2007 2007 2008  |        |         |          |        |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | 8.0    | 8.0     | 8.0      | 8.0    |  |  |  |  |  |  |  |



<sup>\*</sup>Shading indicates positions funded from this account

The **Traffic Engineering** Division reviews plats and site plans, street plans, analyzes traffic data, and provides professional and technical data to the Traffic Safety Commission. Field crews are responsible for signal maintenance, signal timing, street signs, and pavement markings. Crews also maintain school beacons, conduct electronic and manual traffic counts and school crossing counts. Traffic division crews are responsible for overhead decorative lighting in the central business district.

The Traffic Engineer Division works with community and neighborhood groups to address specific concerns. The Traffic Engineer provides professional staffing and recommendations to the Traffic Safety Commission.

The Traffic Division is currently located at 445 Mississippi. The operational goal is to move this work unit to the Wakarusa Service Center with other street maintenance operations.

#### CURRENT YEAR ACCOMPLISHMENTS

- Worked with neighborhoods and localized areas on traffic calming plans.
- Optimized traffic signal coordination plans throughout the city.
- Continued installation of battery back-up systems at major signalized intersections.
- Continued program installing countdown timers at signalized pedestrian crossings.
- Continued LED upgrade program for pedestrian signals.
- Initiate contract for professional services in the design of the architecture for intelligent transportation systems within the city.
- Updated signal wiring under Massachusetts Street from 9<sup>th</sup> to 11<sup>th</sup>.

#### PERFORMANCE INDICATORS

|                     | 2006   | 2007      | 2008   |
|---------------------|--------|-----------|--------|
| Indicator           | Actual | Estimated | Target |
|                     |        |           |        |
| % of downed         |        |           |        |
| signed reinstalled  |        |           |        |
| within 3 days of    |        |           |        |
| completed locates   |        |           |        |
| % of traffic signal |        |           |        |
| heads converted to  |        |           |        |
| LED                 |        |           |        |
| % of residents      |        |           |        |
| satisfied with ease |        |           |        |
| of east/west travel |        |           |        |
| (survey)            | NA     | 30%       | TBD    |
| % of residents      |        |           |        |
| satisfied with ease |        |           |        |
| of north/south      |        |           |        |
| travel (survey)     | NA     | 49%       | TBD    |
| % of residents      |        |           |        |
| satisfied with      |        |           |        |
| maintenance of      |        |           |        |
| street signs        | NA     | 72%       | TBD    |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide traffic signal, traffic signing, and pavement marking public services at the current level without an increase in funding.
- Develop comprehensive Intelligent Transportation Systems (ITS) Plan.
- 3. To inventory approximately 20% of traffic control signs in place.
- 4. To complete installation of LED's in all pedestrian signals.
- To continue working with neighborhood organizations to provide solutions to traffic problems that can improve the quality of life within the neighborhood.

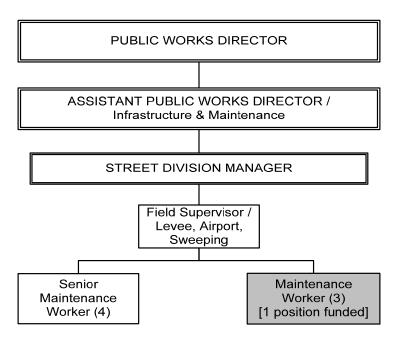
#### **SIGNIFICANT ISSUES FOR 2008**

Reductions in contractual services are due to a reduced intersection pavement marking program. Reductions in commodities will mean reductions in the purchase, installation and maintenance of traffic signs. The increase in capital outlay is due to the replacement of a sign truck.

Airport Maintenance
Account 001-3300-573

| EXPENDITURE SUMMARY         |    |        |    |         |    |         |    |         |  |  |
|-----------------------------|----|--------|----|---------|----|---------|----|---------|--|--|
|                             |    | 2006   |    | 2007    |    | 2007    |    | 2008    |  |  |
| EXPENDITURES                |    | Actual | A  | Adopted | E  | stimate |    | Budget  |  |  |
| Personal Services           | \$ | 36,221 | \$ | 39,609  | \$ | 39,609  | \$ | 42,227  |  |  |
| <b>Contractual Services</b> |    | 45,008 |    | 62,750  |    | 62,750  |    | 60,250  |  |  |
| Commodities                 |    | 3,235  |    | 3,700   |    | 3,700   |    | 3,700   |  |  |
| Capital Outlay              |    | -      |    | 7,500   |    | 7,500   |    | 20,000  |  |  |
| Debt Service                |    | -      |    | -       |    | -       |    | -       |  |  |
| Transfers                   |    | -      |    | -       |    | -       |    | -       |  |  |
| Contingency                 |    | -      |    | -       |    | -       |    | -       |  |  |
| Total                       | \$ | 84.464 | \$ | 113.559 | \$ | 113.559 | \$ | 126.177 |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | 1.0    | 1.0     | 1.0      | 1.0    |  |  |  |  |  |  |  |



<sup>\*</sup>Shading indicates positions funded from this account

The Lawrence Municipal Airport is operated by a fixed base operator under agreement with the City. The Assistant City Manager serves as Airport Manager and serves as the primary staff liaison for the Airport Advisory Board.

Maintenance that is not the assigned to the fixed based operator is the responsibility of the Public Works Department. The Street Maintenance Division provides mowing and snow removal services along the runways. The Building Maintenance Division provides other maintenance and operational support for the airport.

Contractual agreements such as insurance and electricity are budgeted in this division as well as capital expenditures for maintenance and improvements.



- Finalized construction of new taxiway D.
- Widened and improved the airplane safety area on each side of the runway, including grading and drainage modifications.
- Re-keyed airport locks.

#### **PERFORMANCE INDICATORS**

| Indicator   | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|---|----------------|-------------------|----------------|
| % occupancy of thanger space                            | 100%           | 100 %             | 100 %          |
| % of construction inspection services provided in-house | 100%           | 100%              | 100%           |
| % of monthly safety inspections completed on time       | 50%<br>est     | 70%               | 85%            |
| # on waiting list for t-hangar space                    | NA             | 24                | NA             |



### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. To continue maintenance of primary runways and taxiways.
- 2. To provide routine inspections for regulatory compliance.
- 3. To provide facility and grounds maintenance at the airport terminal and hangars, per agreements.
- 4. To replace concrete apron on the west side of FBO Hangar.
- 5. City staff to provide inspection on construction projects.

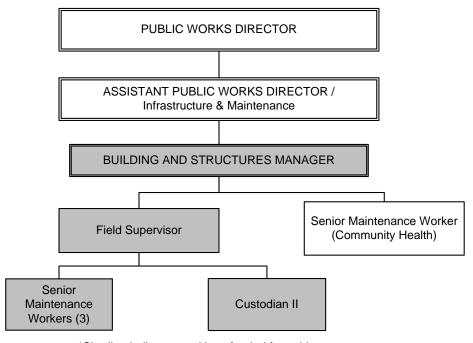
#### **SIGNIFICANT ISSUES FOR 2008**

The increase in personal services can be attributed to a 2% general wage adjustment and merit increases for eligible employees.

**Building Maintenance Account 001-3400-574** 

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |    |         |  |  |
|-----------------------------|----|---------|----|---------|----|----------|----|---------|--|--|
|                             |    | 2006    |    | 2007    |    | 2007     |    | 2008    |  |  |
| EXPENDITURES                |    | Actual  |    | Adopted | E  | Estimate |    | Budget  |  |  |
| Personal Services           | \$ | 264,143 | \$ | 296,958 | \$ | 296,958  | \$ | 306,665 |  |  |
| <b>Contractual Services</b> |    | 527,394 |    | 640,320 |    | 640,320  |    | 592,370 |  |  |
| Commodities                 |    | 41,919  |    | 43,800  |    | 43,800   |    | 33,700  |  |  |
| Capital Outlay              |    | -       |    | -       |    | -        |    | -       |  |  |
| <b>Debt Service</b>         |    | -       |    | -       |    | -        |    | -       |  |  |
| Transfers                   |    | -       |    | -       |    | -        |    | -       |  |  |
| Contingency                 |    | -       |    | -       |    | -        |    | -       |  |  |
| Total                       | \$ | 833,456 | \$ | 981,078 | \$ | 981,078  | \$ | 932,735 |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | 5.0    | 5.0     | 5.0      | 5.0    |  |  |  |  |  |  |  |



\*Shading indicates positions funded from this account

This division is responsible for **building maintenance** for municipal buildings except where such services are provided contractually. In addition to maintenance costs, utility costs for some buildings are paid out of this division's budget. The costs of operation of the Law Enforcement Center, which are shared with the County, are budgeted in this section.

The division provides maintenance services and/or technical support for approximately 30 facilities: City Hall; Court Services; five Pubic Works facilities; Fire/Medical facilities; six buildings at the Lawrence Municipal Airport; the Public Library; the Police annex facility; the Riverfront Parking Garage; New Hampshire Parking Garage and four city owned buildings occupied by community service agencies – the Arts Center, Health Care Access, Lawrence/Douglas County Senior Center, and the Community Health facility. The division also provides assistance with downtown lighting, canopies, and various buildings at cemetery. Funding is decentralized for many of these facilities.

In 2007, one of the existing maintenance worker positions was restructured to provide a field supervisor, as seen on the organization chart. The organizational changes provide more direct supervision of maintenance activities. The division manager is responsible for program planning for maintenance, custodial, and parking garage functions as well as providing some operational support for the Lawrence Municipal Airport.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Implementation of work order system for all maintenance requests.
- Completion of major renovations and maintenance on the two parking garage structures.
- Completion of downtown projects including support of lighting and electrical improvements.
- Continued to provide core maintenance functions for municipal building infrastructure.

#### PERFORMANCE INDICATORS

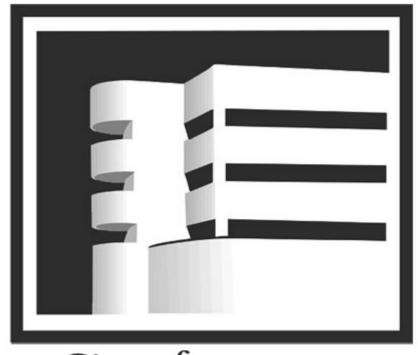
| Indicator                 | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|---------------------------|----------------|-------------------|----------------|
| % of scheduled            |                |                   |                |
| repairs completed on time |                |                   |                |
| % of emergency            |                |                   |                |
| requests                  |                |                   |                |
| responded to within       |                |                   |                |
| 2 hours                   |                |                   |                |
| % of respondents          |                |                   |                |
| rating cleanliness        |                |                   |                |
| of facilities as good     |                |                   |                |
| or excellent              |                |                   |                |
| % of respondents          |                |                   |                |
| rating timeliness of      |                |                   |                |
| repairs as good or        |                |                   |                |
| excellent                 |                |                   |                |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Refine work order system to provide comprehensive facilities maintenance information to allow for comprehensive planning.
- 2. Provide appropriate levels of support and responsiveness for customer departments within given budget constraints.
- 3. Provide core maintenance for municipal building services for all facilities assigned.
- 4. Provide custodial services by in-house personnel or contract where required.

#### **SIGNIFICANT ISSUES FOR 2008**

The increase in personal services can be attributed to a 2% general wage adjustment and merit increases for eligible employees.



Lawrence

Street Lights

Account 001-3600-576

|                             | XPENDITU      | IRE | SUMMARY |    |          |               |
|-----------------------------|---------------|-----|---------|----|----------|---------------|
|                             | 2006          |     | 2007    |    | 2007     | 2008          |
| EXPENDITURES                | Actual        |     | Adopted | E  | Estimate | Budget        |
| Personal Services           | \$<br>-       | \$  | -       | \$ | -        | \$<br>-       |
| <b>Contractual Services</b> | 551,240       |     | 610,000 |    | 610,000  | 630,000       |
| Commodities                 | -             |     | -       |    | -        | -             |
| Capital Outlay              | -             |     | -       |    | -        | -             |
| <b>Debt Service</b>         | -             |     | -       |    | -        | -             |
| Transfers                   | -             |     | -       |    | -        | -             |
| Contingency                 | -             |     | -       |    | -        | -             |
| Total                       | \$<br>551,240 | \$  | 610,000 | \$ | 610,000  | \$<br>630,000 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | NA     | NA      | NA       | NA     |  |  |  |  |  |  |  |

#### **PROFILE**

The lighting of city streets is paid out of this account. With the exception of streetlights in the downtown area, the City does not own any streetlights. Westar Energy owns and maintains the lights. Cost for lighting varies based on the wattage of the light used and the type of pole that the light is mounted on (steel, aluminum, or wood). This account also funds electricity fees for traffic signals.

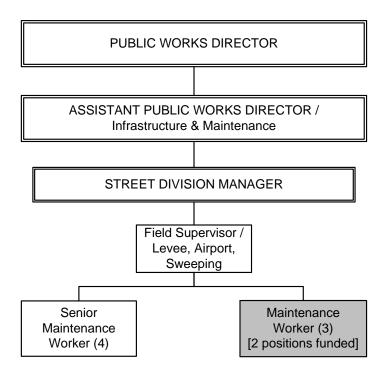
#### **SIGNIFICANT ISSUES FOR 2008**

The increase in contractual services can be attributed to the increase in billings from Westar Energy, based on the number of lights and/or approved electrical rates.

Levee Maintenance
Account 001-3700-577

| EXPENDITURE SUMMARY         |    |         |    |         |    |         |    |         |  |  |
|-----------------------------|----|---------|----|---------|----|---------|----|---------|--|--|
|                             |    | 2006    |    | 2007    |    | 2007    |    | 2008    |  |  |
| EXPENDITURES                |    | Actual  | 1  | Adopted | E  | stimate |    | Budget  |  |  |
| Personal Services           | \$ | 69,675  | \$ | 78,522  | \$ | 78,522  | \$ | 83,856  |  |  |
| <b>Contractual Services</b> |    | 23,045  |    | 21,000  |    | 21,000  |    | 21,000  |  |  |
| Commodities                 |    | 19,040  |    | 19,300  |    | 19,300  |    | 21,300  |  |  |
| Capital Outlay              |    | -       |    | -       |    | -       |    | 20,000  |  |  |
| <b>Debt Service</b>         |    | -       |    | -       |    | -       |    | -       |  |  |
| Transfers                   |    | -       |    | -       |    | -       |    | -       |  |  |
| Contingency                 |    | -       |    | -       |    | -       |    | -       |  |  |
| Total                       | \$ | 111,760 | \$ | 118,822 | \$ | 118,822 | \$ | 146,156 |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |  |  |
| Authorized Positions | 2.0    | 2.0     | 2.0      | 2.0    |  |  |  |  |  |  |  |



<sup>\*</sup>Shading indicates positions funded from this account

The **Levee maintenance** budget is for personnel, equipment, and materials to maintain the flood control levee along the Kansas River and Mud Creek. Operations are partially funded by the KAW Drainage District. This budget provides for weed control, mowing, and slope repair along the length of the levee as well as maintenance of the flood control gates. Maintenance requirements for the levee are regulated by the U.S. Army Corps of Engineers and inspected annually.

#### CURRENT YEAR ACCOMPLISHMENTS

- Provided mowing and weed control along the levee
- Provided maintenance of flood control gates
- Made modifications to access gates





#### PERFORMANCE INDICATORS

|                       | 2006   | 2007      | 2008   |
|-----------------------|--------|-----------|--------|
| la di a a ta a        | Actual | Estimated | Target |
| Indicator             |        |           |        |
| # of events           |        |           |        |
| requiring flood gate  |        |           |        |
| closures              |        |           |        |
| # of events           |        |           |        |
| requiring 24 hour     |        |           |        |
| flood patrol          |        | 1         | 1      |
| % of 24-hour          |        |           | ·      |
| mandatory flood       |        |           |        |
| patrol completed      |        | 100%      |        |
| on time               |        | 10070     | TBD    |
| # of major            |        |           | 100    |
| ,                     |        |           |        |
| violations identified |        |           |        |
| in USACE              |        | 0         | 0      |
| inspection            |        |           |        |

## MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide continuous maintenance for levee system.
- To meet all regulatory requirements as provided by the U.S. Army Corps of Engineers.
- 3. To protect North Lawrence from flooding from the Kansas River or Mud Creek.
- 4. To obtain policy direction on levee recertification requirements.

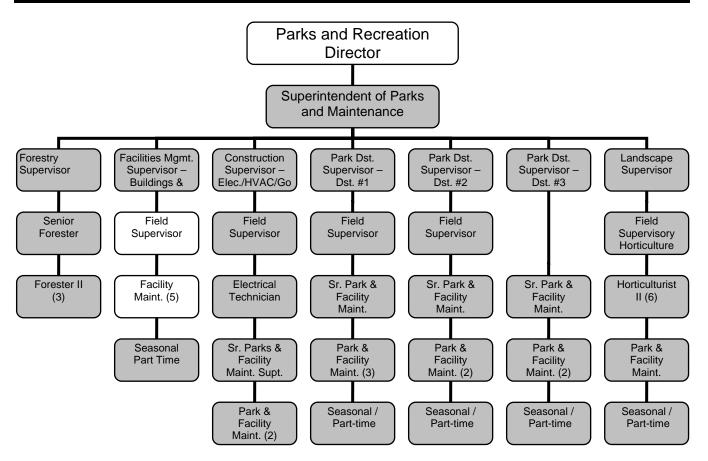
#### **SIGNIFICANT ISSUES FOR 2008**

The increase in personal services can be attributed to a 2% general wage adjustment and merit increases for eligible employees. The increase in capital outlay is due to the replacement of a mower and mower deck.

# Parks / Facility Maintenance Account 001-4500-595

| EXPENDITURE SUMMARY         |              |              |              |              |  |  |  |
|-----------------------------|--------------|--------------|--------------|--------------|--|--|--|
|                             | 2006         | 2006 2007    |              | 2008         |  |  |  |
| EXPENDITURES                | Actual       | Adopted      | Estimate     | Budget       |  |  |  |
| Personal Services           | \$ 2,185,492 | \$ 2,393,150 | \$ 2,393,150 | \$ 2,450,504 |  |  |  |
| <b>Contractual Services</b> | 640,289      | 609,965      | 609,965      | 635,900      |  |  |  |
| Commodities                 | 351,491      | 324,830      | 324,830      | 319,430      |  |  |  |
| Capital Outlay              | 37,170       | 100,000      | 100,000      | 82,000       |  |  |  |
| Debt Service                | -            | -            | -            | -            |  |  |  |
| Transfers                   | -            | -            | -            | -            |  |  |  |
| Contingency                 | -            | -            | -            | -            |  |  |  |
| Total                       | \$ 3.214.442 | \$ 3,427,945 | \$ 3,427,945 | \$ 3.487.834 |  |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |
|----------------------|--------|---------|----------|--------|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |
| Authorized Positions | 41.0   | 41.0    | 41.0     | 41.0   |  |  |



<sup>\*</sup>Shading indicates positions funded from this account. The Director is partially funded from this account.

This budget provides maintenance funding for the divisions of **Parks and Recreation** that operate under the direction of the parks & maintenance superintendent:

- Park District #1 (Includes most athletic fields and all parks in the western part of the city),
- Park District #2 (Includes many high use parks such as South Park, Centennial Park, Watson Park and all other parks in the central part of town),
- Parks District #3 (cemetery operations and all parks in north and east Lawrence),
- Facility Maintenance (maintenance of 4 recreation centers, depot, nature center, 4 pools and 3 fountains),
- Horticulture (city-wide landscape maintenance and downtown streetscape),
- Forestry (city-wide street tree maintenance and care).
- Construction (oversees park construction, electric & HVAC).

The mission of this division is to provide high quality maintenance and development of all City owned parks, trails, cemeteries, landscape areas, recreation buildings, pools, athletic fields, open spaces, street trees and nature areas.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Completed phases of South Park renovation
- Completed renovation of Clinton Park
- Completed renovation of Community Building Cardio Room
- Replaced basketball goals in Holcom Center Gym
- Upgraded infield material on ball diamonds
- Started construction on DeVictor Park
- Started construction on Burroughs Creek Park

#### PERFORMANCE INDICATORS

| Indicator               | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|-------------------------|----------------|-------------------|----------------|
| Number of trees planted | 987            | 990               | 1000           |
| Number of trees removed | 589            | 500               | 500            |
| Number of trees pruned  | 2150           | 2000              | 2000           |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide quality and efficient maintenance of all Parks and Recreation facilities.
- To continue to propose and oversee maintenance and construction projects funded by the General Fund & Sales Tax.
- 3. Continue development work on the 2nd generation Park Projects.
- 4. Continue to make progress in the renovation of South Park and the Downtown landscape areas
- Continue to evaluate the benefits of contractual labor vs. in-house labor.

#### **SIGNIFICANT ISSUES FOR 2008**

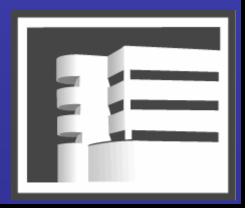
The increase in personal services can be attributed to a 2% general wage adjustment and merit increases for eligible employees.



 ${
m L}_{
m awrence}^{^{
m City}\, 
m of}$ 

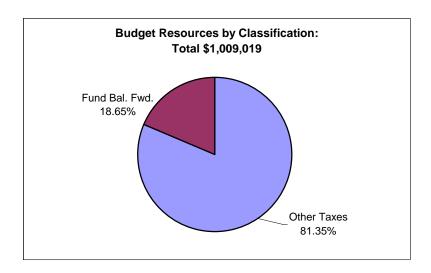


# City of Lawrence, Kansas **Guest Tax Fund**





### **Fund 206- GUEST TAX**



|                           | 2006    | 2007    | 2007      | 2008      |
|---------------------------|---------|---------|-----------|-----------|
| RECEIPTS                  | Actual  | Budget  | Estimated | Budget    |
| 5% Guest Tax Income       | 735,915 | 750,000 | 750,000   | 820,800   |
| TOTAL RECEIPTS            | 735,915 | 750,000 | 750,000   | 820,800   |
| Balance, January 1        | 224,127 | 134,127 | 288,219   | 188,219   |
| TOTAL RESOURCES AVAILABLE | 960,042 | 884,127 | 1,038,219 | 1,009,019 |

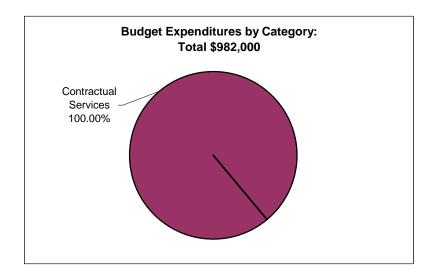
#### **Revenue Sources - Descriptions and Trends**

Revenue Sources- City Charter Ordinance No. 36 provides that, in substitution of K.S.A. 12-1698(e), a transient guest tax of five percent (raised to 5% in 2004) shall be levied upon the gross receipts derived from or paid by transient guests for sleeping accommodations, exclusive of charges for incidental services or facilities, in any hotel, motel, or tourist court in the City.

Revenue estimates are prepared by the Convention and Visitors Bureau staff for City Commission review and approval, and are based on anticipated events attracting overnight visitors to Lawrence.

<u>Trends-</u> The guest tax rate was increased from 4% to 5% in 2004 and revenues have increased since that time. However, according to information provided by the Lawrence Convention and Visitors Bureau, continued growth in sleeping rooms as well as meeting facilities in competing markets continues to have an effect on the Lawrence market so revenue estimates show conservative growth.

### **Fund 206- GUEST TAX**



|                               | 2006    | 2007    | 2007      | 2008    |
|-------------------------------|---------|---------|-----------|---------|
| EXPENDITURES                  | Actual  | Budget  | Estimated | Budget  |
| Convention / Tourism Contract | 614,313 | 789,250 | 789,250   | 820,000 |
| Sister Cities                 | 11,360  | 12,000  | 12,000    | 12,000  |
| Reserve                       | 46,150  | 48,750  | 48,750    | 150,000 |
| TOTAL EXPENDITURES            | 671,823 | 850,000 | 850,000   | 982,000 |
| FUND BALANCE FORWARD          | 288,219 | 34,127  | 188,219   | 27,019  |

#### **Expenditures - Descriptions and Trends**

<u>Convention/Tourism Contract</u>- Under a contract between the City and the Lawrence Chamber of Commerce, transient guest tax funds are used principally to operate the Lawrence Convention and Visitors Bureau (CVB). The CVB seeks to attract visitors to Lawrence and promote Lawrence as a destination for tourism, convention, film and group tour industry. Expenditures are based on available revenues and have seen a steady increase over the years. In 2008, the CVB plans to increase advertising efforts in targeted markets.

<u>Sister Cities</u>- The City has two sister cities, Eutin, Germany and Hiratsuka, Japan. Moneys from this fund are used to support programs that promote our relationships with these two communities including a scholarship program to help students of limited means to participate in a student exchange program. Financial support for this program has continued to increase over the years.

Reserve- Created by City Charter Ordinance 30, money from this fund shall be expended for such purposes as the City Commission determines promotes, enhances, maintains, or improves the tourism, visitor, or convention business of the City. This City's Administrative Policy calls for a percentage of the transient guest tax to be placed in the reserve annually; however, this policy will be amended to use a dollar amount rather than a percentage beginning in 2008.

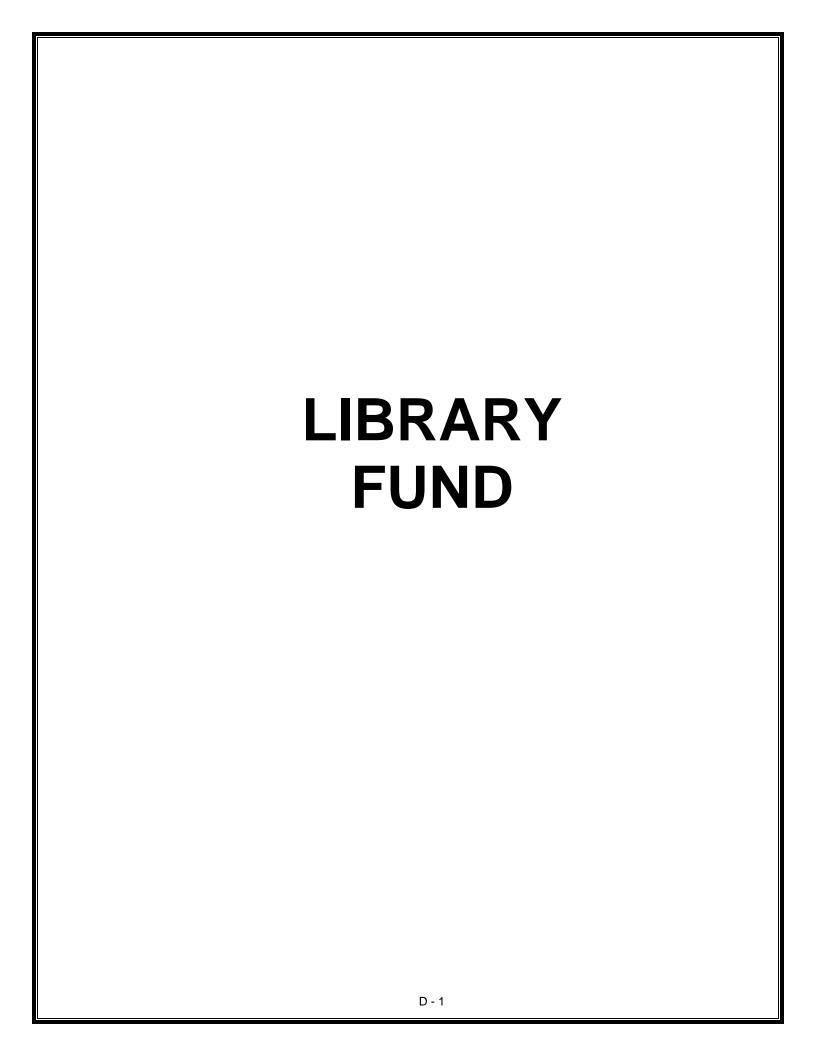


 $L_{awrence}^{^{\text{City of}}}$ 

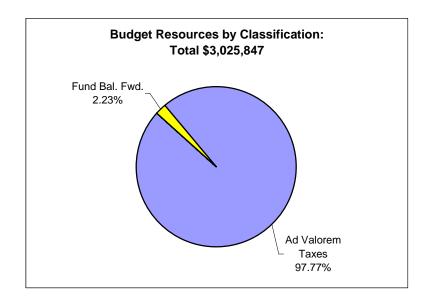


# City of Lawrence, Kansas **Library Fund**





### Fund 209- LIBRARY



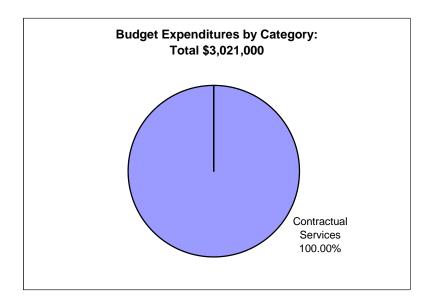
|                           | 2006      | 2007      | 2007      | 2008      |
|---------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                  | Actual    | Adopted   | Estimated | Budget    |
| Taxes - Current           | 2,474,786 | 2,600,000 | 2,600,000 | 2,693,000 |
| Taxes - Delinquent        | 39,350    | 20,000    | 20,000    | 20,000    |
| Motor Vehicle Taxes       | 237,098   | 231,534   | 231,534   | 236,299   |
| Payment in Lieu of Taxes  | 9,626     | 8,180     | 8,180     | 9,000     |
| TOTAL RECEIPTS            | 2,760,860 | 2,859,714 | 2,859,714 | 2,958,299 |
| Balance, January 1        | 155,974   | 96,429    | 157,834   | 67,548    |
| TOTAL RESOURCES AVAILABLE | 2,916,834 | 2,956,143 | 3,017,548 | 3,025,847 |

#### **Revenue Sources - Descriptions and Trends**

<u>Revenue Sources</u> - Property taxes are the major source of revenue for the Library Fund, followed by motor vehicle tax. The Lawrence Public Library anticipates receiving almost 91% of their 2008 funding from the City of Lawrence Library Fund. The remaining sources of revenue for the Library operations include State aid, grants, and income from overdue fines and misc. library services.

<u>Trends</u> - Non-property tax fund revenues are anticipated to be relatively flat for the Library, including interest income, State aid, and ongoing grant commitments. Continued increases in assessed property valuations and the use of fund balance have provided additional revenue necessary to fund the Library without affecting the mill levy rate associated with this fund.

## **Fund 209-LIBRARY**



|                      | 2006      | 2007      | 2007      | 2008      |
|----------------------|-----------|-----------|-----------|-----------|
| EXPENDITURES         | Actual    | Adopted   | Estimated | Budget    |
| Personal Services    | -         | -         | -         | -         |
| Contractual Services | 2,759,000 | 2,950,000 | 2,950,000 | 3,021,000 |
| Commodities          | -         | -         | -         | -         |
| Capital Outlay       | -         | -         | -         | -         |
| Debt Service         | -         | -         | -         | -         |
| Contingency          | -         | -         | -         | -         |
| Transfer to Reserve  | -         | -         | -         | -         |
| TOTAL EXPENDITURES   | 2,759,000 | 2,950,000 | 2,950,000 | 3,021,000 |
| FUND BALANCE FORWARD | 157,834   | 6,143     | 67,548    | 4,847     |

## **Expenditures - Descriptions and Trends**

<u>Contractual Services</u> - Pursuant to State law, the City of Lawrence levies Ad Valorem and Motor Vehicle property taxes on behalf of the Lawrence Public Library to provide library services to the Lawrence community. Under this arrangement, the Library in turn provides salaries, wages, and benefits for library staff, purchases books, non-print materials, periodicals, and library supplies, and is responsible for the ongoing operations and maintenance of the library facility.

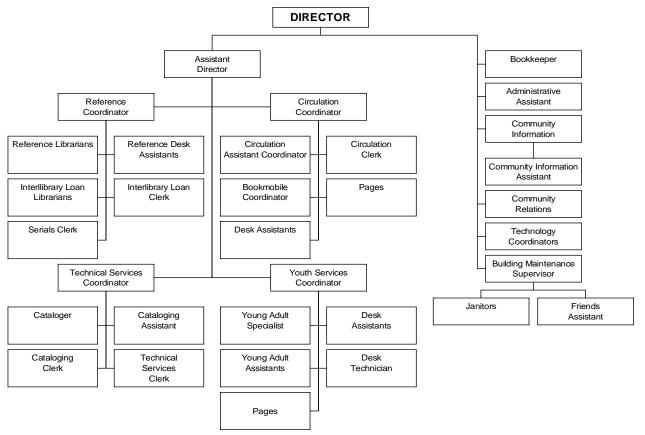
<u>Trends</u> - The cost of library operations has steadily increased over the years. This trend is likely to continues, and may see a significant increase as the community explores options for development of a new library.

## **Fund 209-LIBRARY**

| EXPENDITURE SUMMARY  |    |                |    |             |    |                  |    |                |
|----------------------|----|----------------|----|-------------|----|------------------|----|----------------|
| EXPENDITURES         |    | 2006<br>Actual | 20 | 007 Adopted |    | 2007<br>Estimate |    | 2008<br>Budget |
| Personal Services    | \$ | -              | \$ | -           | \$ | -                | \$ | -              |
| Contractual Services |    | 2,759,000      |    | 2,950,000   |    | 2,950,000        |    | 3,021,000      |
| Commodities          |    | -              |    | -           |    | -                |    | -              |
| Capital Outlay       |    | -              |    | -           |    | -                |    | -              |
| Debt Service         |    | -              |    | -           |    | -                |    | -              |
| Transfers            |    | -              |    | -           |    | -                |    | -              |
| Contingency          |    | -              |    | -           |    | -                |    |                |
| Total                | \$ | 2,759,000      | \$ | 2,950,000   | \$ | 2,950,000        | \$ | 3,021,000      |

| PERSONNEL SUMMARY           |        |              |          |        |  |  |  |  |  |
|-----------------------------|--------|--------------|----------|--------|--|--|--|--|--|
|                             | 2006   |              | 2007     | 2008   |  |  |  |  |  |
| PERSONNEL                   | Actual | 2007 Adopted | Estimate | Budget |  |  |  |  |  |
| <b>Authorized Positions</b> | N/A    | N/A          | N/A      | N/A    |  |  |  |  |  |

## **ORGANIZATIONAL CHART**



#### **PROFILE**

The mission of the Lawrence Public Library is to provide and promote informational, intellectual, and cultural resources for our community.

## CURRENT YEAR ACCOMPLISHMENTS

- Enhanced library promotion and marketing
- Staff involvement in library expansion project planning
- Enhanced library services and customer service
- Improved public safety in the library
- Enhanced library collections
- Enhanced access to the library collections
- Increased staff salaries
- Enhanced staff work environment
- Enhanced staff development opportunities
- Improved staff communications

## **PERFORMANCE INDICATORS**

|           | 2006   | 2007      | 2008   |
|-----------|--------|-----------|--------|
| Indicator | Actual | Estimated | Target |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |
|           |        |           |        |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. Continued efforts in support of expanded or relocated library services.
- 2. Continued development of new and enhanced library collections and services.
- Continued efforts to enhance staff salaries, benefits, and continuing education opportunities.
- 4. New initiatives to advertise and market library collections and services.
- 5. Continued efforts to enhance the library website.

| 3 | IGN | UI =I | CAI | UT I | 981 | JES F | OR | 200      | ٦R |
|---|-----|-------|-----|------|-----|-------|----|----------|----|
| _ |     | ш     |     |      |     |       |    | <u> </u> |    |

LIBRARY

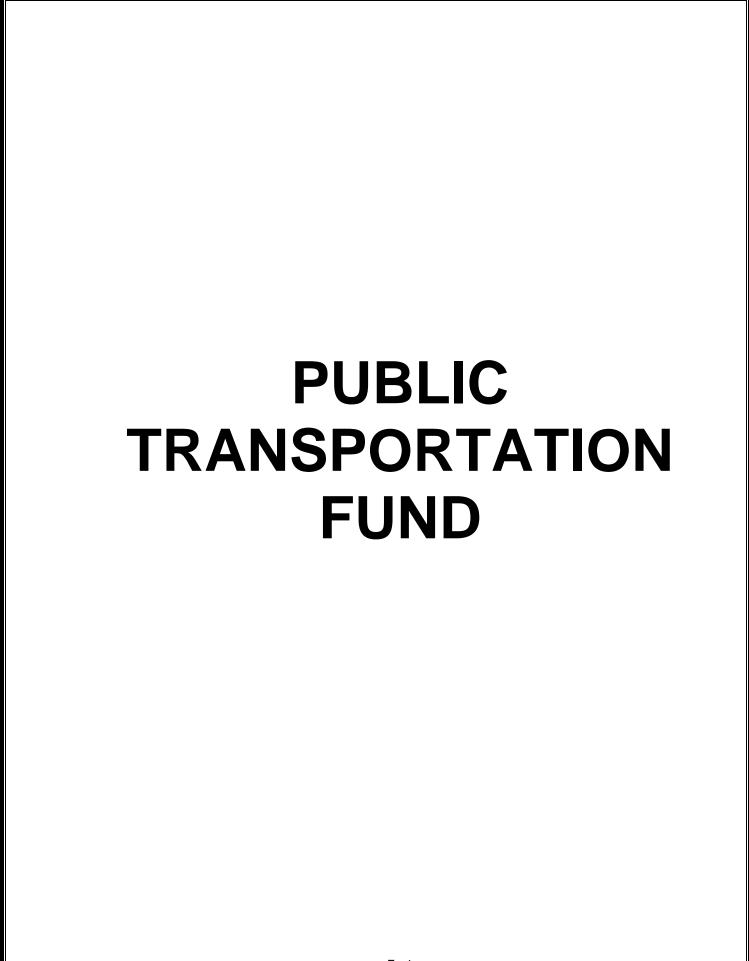


 ${
m Lawrence}^{^{
m City\,of}}$ 

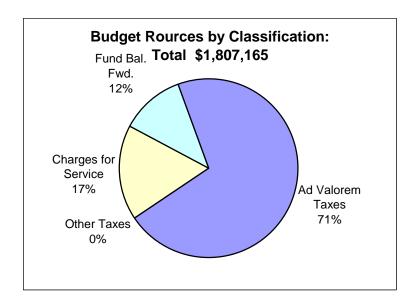


# City of Lawrence, Kansas **Public Transit Fund**





## **Fund 210 – PUBLIC TRANSPORTATION**



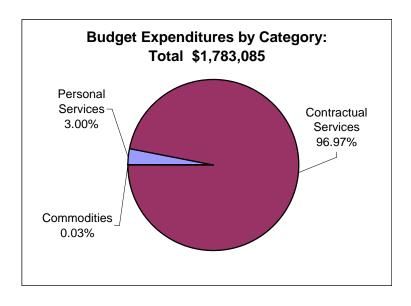
|                               | 2006      | 2007      | 2007      | 2008      |
|-------------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                      | Actual    | Adopted   | Estimated | Budget    |
| Ad Valorem - Current Taxes    | 478,462   | 595,000   | 595,000   | 1,200,000 |
| Ad Valorem - Delinquent Taxes | 21,703    | 30,000    | 30,000    | 30,000    |
| Motor Vehicle Taxes           | 98,943    | 44,797    | 44,797    | 54,105    |
| Payment in Lieu of Taxes      | 1,864     | 1,836     | 1,836     | 1,500     |
| Intergovernmental Revenues    | -         | -         | -         | -         |
| Fare Box Receipts             | 181,642   | 165,000   | 175,000   | 312,300   |
| Interest on Investments       | -         | -         | -         | -         |
| Miscellaneous                 | 42,982    | -         | -         | -         |
| TOTAL RECEIPTS                | 825,596   | 836,633   | 846,633   | 1,597,905 |
| Balance, January 1            | 1,404,674 | 941,665   | 875,485   | 209,260   |
| TOTAL RESOURCES AVAILABLE     | 2,230,270 | 1,778,298 | 1,722,118 | 1,807,165 |

## **Revenue Sources - Descriptions and Trends**

Revenue Sources - Property taxes are the major source of revenue for the Public Transportation Fund, followed by motor vehicle tax. Revenue from fare box receipts continues to increase as the system grows and matures. The funding received from outside agencies (e.g. federal grants) is not reflected in the revenue sources for this fund, but is tracked through a non-budgeted outside agency fund set up as a "pass through" fund for designated purchases and operations that satisfy the conditions of the grant.

<u>Trends</u> - Due to the anticipated fund balance, is has been possible to decrease the mill levy in the past. However, the rising cost of expenditures required an increase in the mill levy in 2007 and it is necessary to increase the levy in 2008 to maintain existing service levels. Fare box revenues have increased due to growth in ridership and an increase in fares in 2007.

## **Fund 210 – PUBLIC TRANSPORTATION**



|                         | 2006      | 2007      | 2007      | 2008      |
|-------------------------|-----------|-----------|-----------|-----------|
| EXPENDITURES            | Actual    | Adopted   | Estimated | Budget    |
| Personal Services       | 39,321    | 90,028    | 90,028    | 53,493    |
| Contractual Services    | 1,311,747 | 1,654,095 | 1,418,716 | 1,729,092 |
| Commodities             | 3,717     | 7,300     | 1,114     | 500       |
| Capital Outlay          | -         | 3,000     | 3,000     | -         |
| Debt Service            | -         | -         | -         | -         |
| Contingency             | -         | -         | -         | -         |
| Transfer to Other Funds | -         | -         | -         | -         |
| TOTAL EXPENDITURES      | 1,354,785 | 1,754,423 | 1,512,858 | 1,783,085 |
| FUND BALANCE FORWARD    | 875,485   | 23,875    | 209,260   | 24,080    |

## **Expenditures - Descriptions and Trends**

<u>Personal Services</u> - The cost of providing wages, salaries, retirement, and other fringe benefits for City employees. The decrease in 2008 is due to a decrease in the percentage of these costs paid from this fund. A larger percentage with be paid with outside agency funding (e.g. state and federal grants.)

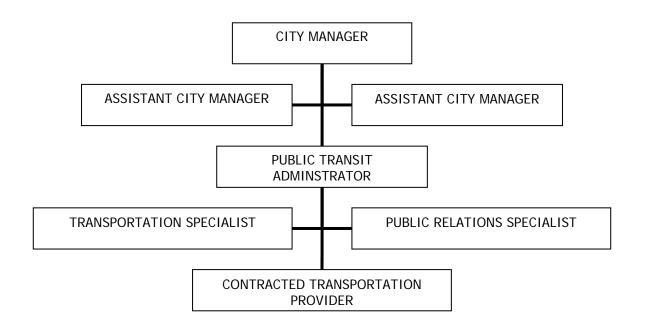
<u>Contractual Services</u> - 2008 will be the fifth and final year of a contract with MV Transportation, Inc. (MV) for the provision of public transit services. MV was selected by the City Commission based on their Request for Proposal submitted in 2003. The contractual services expenditure level is adjusted each year to reflect contract conditions with MV.

## **Fund 210 – PUBLIC TRANSPORTATION**

| EXPENDITURE SUMMARY  |    |           |    |           |    |           |    |           |  |
|----------------------|----|-----------|----|-----------|----|-----------|----|-----------|--|
|                      |    |           |    |           |    |           |    |           |  |
| Expenditures         |    | Actual    |    | Adopted E |    | Estimate  |    | Budget    |  |
| Personal Services    | \$ | 39,321    | \$ | 90,028    | \$ | 90,028    | \$ | 53,493    |  |
| Contractual Services |    | 1,311,747 |    | 1,654,095 |    | 1,654,095 |    | 1,729,092 |  |
| Commodities          |    | 3,717     |    | 7,300     |    | 7,300     |    | 500       |  |
| Capital Outlay       |    | -         |    | 3,000     |    | 3,000     |    | -         |  |
| Debt Service         |    | -         |    | -         |    | -         |    | -         |  |
| Transfers            |    | -         |    | -         |    | -         |    | -         |  |
| Contingency          |    | -         |    | -         |    | -         |    | -         |  |
| Total                | \$ | 1,354,785 | \$ | 1,754,423 | \$ | 1,754,423 | \$ | 1,783,085 |  |

| PERSONNEL SUMMARY           |                |                 |                  |                |  |  |  |  |  |
|-----------------------------|----------------|-----------------|------------------|----------------|--|--|--|--|--|
| PERSONNEL                   | 2006<br>Actual | 2007<br>Adopted | 2007<br>Estimate | 2008<br>Budget |  |  |  |  |  |
| <b>Authorized Positions</b> | 1.00           | 1.00            | 1.00             | 0.40           |  |  |  |  |  |

## **ORGANIZATIONAL CHART**



#### **PROFILE**

The **Public Transit Department** is responsible for all aspects of the City's transit program including providing safe, accessible and reliable transportation service in the community.

The department primarily provides oversight activities of the public transit provider contract which operates our fixed route and paratransit service and is charged with ADA eligibility certification. The department follows all federal, state and local regulations in relation to procurement, contract negotiation and oversight.

The department is responsible for fiscal management of federal, state and local funds. Additional responsibilities include the development of policies and procedures for the transit system; short and long-range planning and implementation service improvements: education/outreach, travel training, and marketing activities to increase public awareness about availability and its benefits; service coordination of transit needs in the community.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Dialogue between City and University of Kansas continue in an effort to further coordinate and improve transit services in the community.
- Collaboration with Johnson County Transit, KDOT, and area colleges to launch K-10 Connector commuter service. The service began in January, linking college campuses in Lawrence and Johnson County.
- Continued meetings with various school groups, employers, and seniors at residential apartment complexes about the availability of transit services in the community and how the service can benefit them.

### **PERFORMANCE INDICATORS**

|                     | 2006   | 2007      | 2008   |
|---------------------|--------|-----------|--------|
| Indicator           | Actual | Estimated | Target |
| _                   |        |           |        |
| Passengers per      |        |           |        |
| vehicle hour on     |        |           |        |
| fixed route         | 9.86   | 9.86      | 9.86   |
| Passengers per      |        |           |        |
| vehicle hour on     |        |           |        |
| paratransit         | 2.43   | 2.47      | 2.5    |
| On-time             |        |           |        |
| performance of      |        |           |        |
| fixed-route         | 97.66% | 98.37%    | 98%    |
|                     |        |           |        |
| Miles between total |        |           |        |
| road calls          | 6,432  | 6,300     | 6,000  |
| Passenger           |        |           |        |
| complaints per      |        |           |        |
| 1,000 riders        | .04    | .09       | .05    |
| Farebox & Pass      |        |           |        |
| Sales as % of       |        |           |        |
| Operating Expense   | 5.43%  | 7%        | 10%    |

<sup>\*-</sup> projected based on fares increasing.

## MAJOR GOALS AND OBJECTIVES FOR 2008

- Procure the services of a contracted transit provider for fixed-route and paratransit operations beyond FY08.
- Pursue sufficient Federal, state and local funding to continue to replace fixed-route and paratransit vehicles that have fulfilled their manufacturer useful service requirements.
- 3. Maintain existing service levels and work towards obtaining funding necessary for implementing service improvements expressed by the public, such as: increasing transit coordination efforts with KU, increasing transit service frequency on all routes, extending service hours later into the evening, adding a north/south route in West Lawrence, and adding Sunday service.

### **SIGNIFICANT ISSUES FOR 2008**

Maintaining current service levels based on City budgetary concerns; procuring the services of a contracted transit provider beyond 2008; coordinating with KU regarding contracted transit services, and obtaining funding to replace fixed-route transit vehicles.

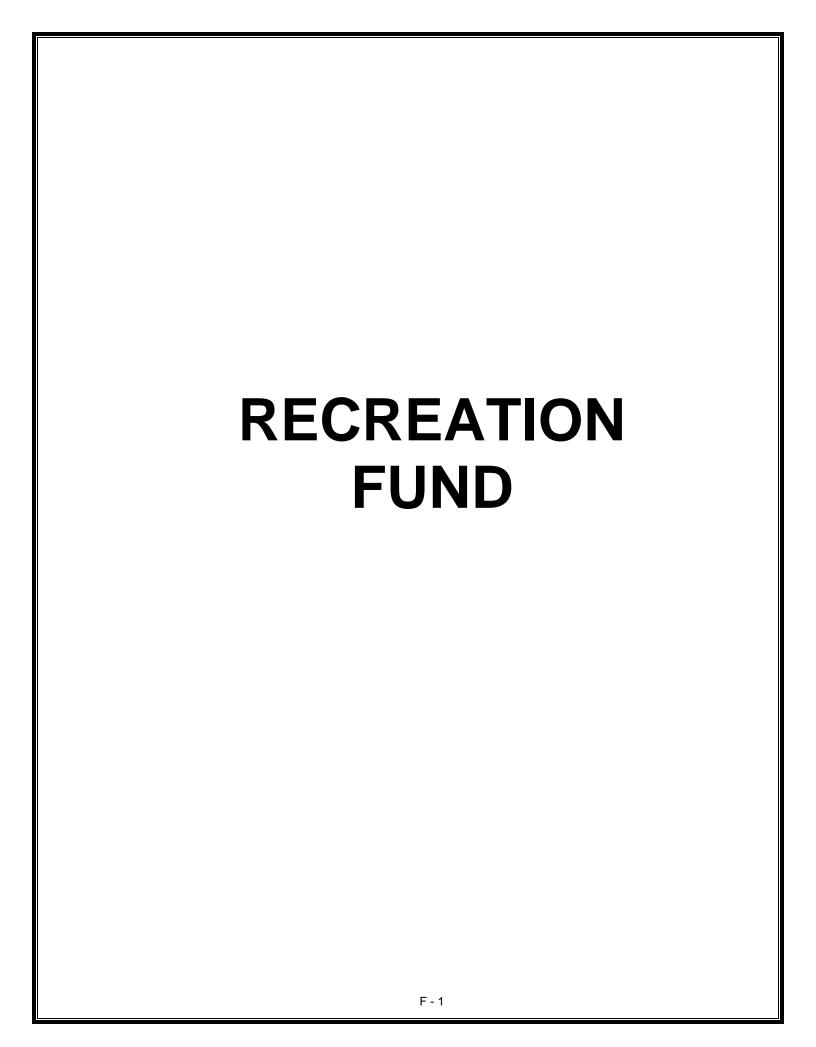


 $L_{awrence}^{^{\text{City of}}}$ 

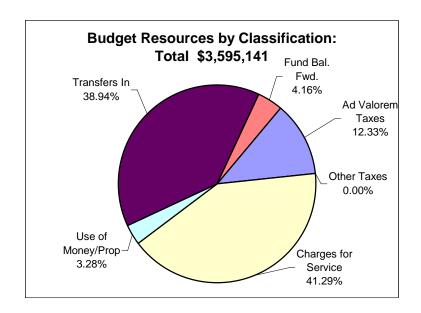


# City of Lawrence, Kansas **Recreation Fund**





## Fund 211 - RECREATION



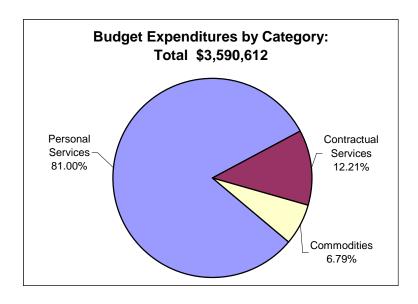
|                            | 2006      | 2007      | 2007      | 2008      |
|----------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                   | Actual    | Adopted   | Estimated | Budget    |
| Taxes - Current            | 307,837   | 385,000   | 385,000   | 399,000   |
| Taxes -Delinquent          | 6,854     | 14,000    | 14,000    | 8,000     |
| Motor Vehicle Taxes        | 28,741    | 28,766    | 28,766    | 34,958    |
| Payment in Lieu of Taxes   | 1,197     | 1,188     | 1,188     | 1,200     |
| Fees                       | 465,798   | 473,000   | 473,000   | 503,000   |
| Aquatic Programs           | 550,278   | 560,000   | 560,000   | 691,350   |
| Building Rental            | 94,769    | 95,000    | 95,000    | 95,000    |
| Concessions                | 6,522     | 6,000     | 6,000     | 6,000     |
| Special Populations        | 49,569    | 55,350    | 55,350    | 52,000    |
| Field Rent                 | 8,917     | 23,000    | 23,000    | 23,000    |
| Class Enrollment           | 237,568   | 225,000   | 225,000   | 232,000   |
| Miscellaneous              | 2,861     | 5,000     | 5,000     |           |
| Transfer from General Fund | 1,400,000 | 1,400,000 | 1,400,000 | 1,400,000 |
| TOTAL RECEIPTS             | 3,160,911 | 3,271,304 | 3,271,304 | 3,445,508 |
| Balance, January 1         | 488,560   | 203,550   | 351,927   | 149,633   |
| TOTAL RESOURCES AVAILABLE  | 3,649,471 | 3,474,854 | 3,623,231 | 3,595,141 |

### **Revenue Sources - Descriptions and Trends**

<u>Revenue Sources</u>- Sales tax, property taxes, and user fees derived from recreational and cultural events are the major sources of revenue for the Recreation Fund. User fees include the programs and classes available at the City's community recreation centers, the aquatic centers, and other miscellaneous sites and venues. Revenue from the countywide sales tax is transferred from the General Fund to the Recreation Fund in order to provide support for the Aquatic Center and the Nature Center.

<u>Trends-</u> An increase in aquatic fees are budgeted for 2008 and a modest growth in attendance is expected to continue. The mill levy has remained relatively stable despite relatively flat revenues due to continued increases in assessed valuation over the years.

## **Fund 211 – RECREATION**



|                         | 2006      | 2007      | 2007      | 2008      |
|-------------------------|-----------|-----------|-----------|-----------|
| EXPENDITURES            | Actual    | Adopted   | Estimated | Budget    |
| Personal Services       | 2,582,630 | 2,788,926 | 2,788,926 | 2,884,057 |
| Contractual Services    | 394,944   | 444,580   | 444,580   | 434,655   |
| Commodities             | 282,630   | 240,092   | 240,092   | 241,900   |
| Capital Outlay          | 37,340    | -         | -         | -         |
| Debt Service            | -         | -         | -         | -         |
| Contingency             | -         | -         | -         | 30,000    |
| Transfer to Other Funds | -         | -         | -         | -         |
| TOTAL EXPENDITURES      | 3,297,544 | 3,473,598 | 3,473,598 | 3,590,612 |
| FUND BALANCE FORWARD    | 351,927   | 1,256     | 149,633   | 4,529     |

## **Expenditures - Descriptions and Trends**

<u>Personal Services</u> - Cost of providing wages, salaries, retirement, and other fringe benefits for City employees and to some extent, part-time, seasonal staff. Increases have continued due to projected merit increases for eligible employees. Additionally, the City's share of the per employee health care costs have continued to rise.

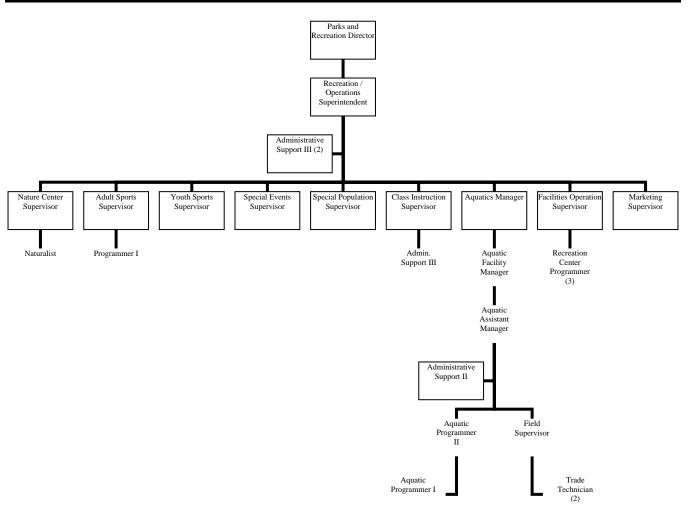
<u>Contractual Services</u> - Services provided to the City by firms, individuals, or other City departments. Expenditures have fluctuated in order to stay within revenue constraints over the years.

## **Fund 211 – RECREATION**

| EXPENDITURE SUMMARY  |    |                |    |                 |    |                  |                 |
|----------------------|----|----------------|----|-----------------|----|------------------|-----------------|
| EXPENDITURES         |    | 2006<br>Actual |    | 2007<br>Adopted |    | 2007<br>Estimate | 2008<br>Budget  |
| Personal Services    | \$ | 2,582,630      | \$ | 2,788,926       | \$ | 2,788,926        | \$<br>2,884,057 |
| Contractual Services | \$ | 394,944        |    | 444,580         |    | 444,580          | 434,655         |
| Commodities          | \$ | 282,630        |    | 240,092         |    | 240,092          | 241,900         |
| Capital Outlay       | \$ | 37,340         |    | -               |    | -                | -               |
| Debt Service         | \$ | -              |    | -               |    | -                |                 |
| Transfers            | \$ | -              |    | -               |    | -                |                 |
| Contingency          | \$ | -              |    | -               |    | -                |                 |
| Total                |    | 3,297,544      |    | 3,473,598       |    | 3,473,598        | 3,560,612       |

| PERSONNEL SUMMARY           |        |         |          |        |  |
|-----------------------------|--------|---------|----------|--------|--|
|                             | 2006   | 2007    | 2007     | 2008   |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |
| <b>Authorized Positions</b> | 28.78  | 28.78   | 28.78    | 28.78  |  |

## **ORGANIZATIONAL CHART**



#### **PROFILE**

The **recreation** division of the Department of Parks and Recreation is responsible for providing a broad cross-section of recreation programs and services that meet the needs of the citizens of Lawrence. The division is directly responsible for staffing, scheduling, operating and programming of five recreation centers, four swimming facilities, the tennis center, softball/baseball/soccer/football complexes and a wide variety of multipurpose play areas.

This division provides programming to all populations including special needs that include fitness, fine arts, crafts, dance, performance arts, sports, aquatics, special events, trips and leisure classes. The program's thrust is to educate citizens on the effective use of leisure time and to provide a setting that will accommodate these needs. The division coordinates and co-sponsors many of its activities with other public, private and civic organizations. These cooperative efforts have fostered the development of cost effective community projects and facilities.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Celebrated 60<sup>th</sup> Year as an organized agency in the community
- Continue to increase fundraising efforts for the Youth Scholarship Fund and provided \$15,000 in scholarships for Lawrence youth to participate in activities and programs
- Had nearly 120,000 visits to department website
- Received gifts and in-kind services totaling over \$254,000 through the Friends of the Park Program
- 18% increase in enrollments via the web and developed 40 new recreational offerings
- Monthly passes at Aquatic centers rose 17.9 percent and provided over 15,000 free swims to youth and senior organizations
- Nature Center staff increased off-site nature programs by 150 percent and added a Great-horned Owl and Prairie Dog displays.

#### PERFORMANCE INDICATORS

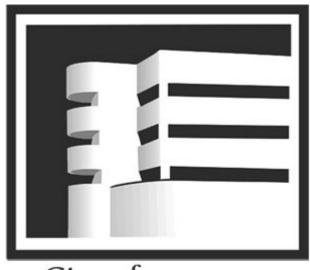
|                      | 2006   | 2007      | 2008   |
|----------------------|--------|-----------|--------|
|                      | Actual | Estimated | Target |
| Indicator            |        |           |        |
| % Leisure program    |        |           |        |
| as satisfied or very |        |           |        |
| satisfied            | 90.6%  | 92%       | 95%    |
| % Aquatic            |        |           |        |
| facility/programs as |        |           |        |
| satisfied or very    |        |           |        |
| satisfied            | 95.7%  | 95%       | 95%    |
| % Facility           |        |           |        |
| reservation system   |        |           |        |
| as satisfied or very |        |           |        |
| satisfied            | 90.6%  | 92%       | 95%    |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- Marketing of programs and facilities to the public along with continued web site advancements.
- 2. Increase our customer service to the public.
- 3. More large space activity areas for gymnastics, sports and fitness programs.
- 4. Increase knowledge and amount or the life-long (senior) recreation programs.

#### **SIGNIFICANT ISSUES FOR 2008**

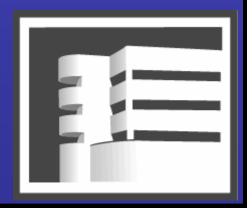
Significant Issues for 2008 - Increases in Personal Services can be attributed to a 2% general wage adjustment, merit increases for eligible employees, and an increase in the City share of employee health care costs. However, all operational budget requests for 2008 are covered by projected revenue increases. 2007 promotions, printing and advertising were decreased considerable – our need for more funds promoting our programs/activities and advertising them to the public is paramount to meeting goals of increase revenues.

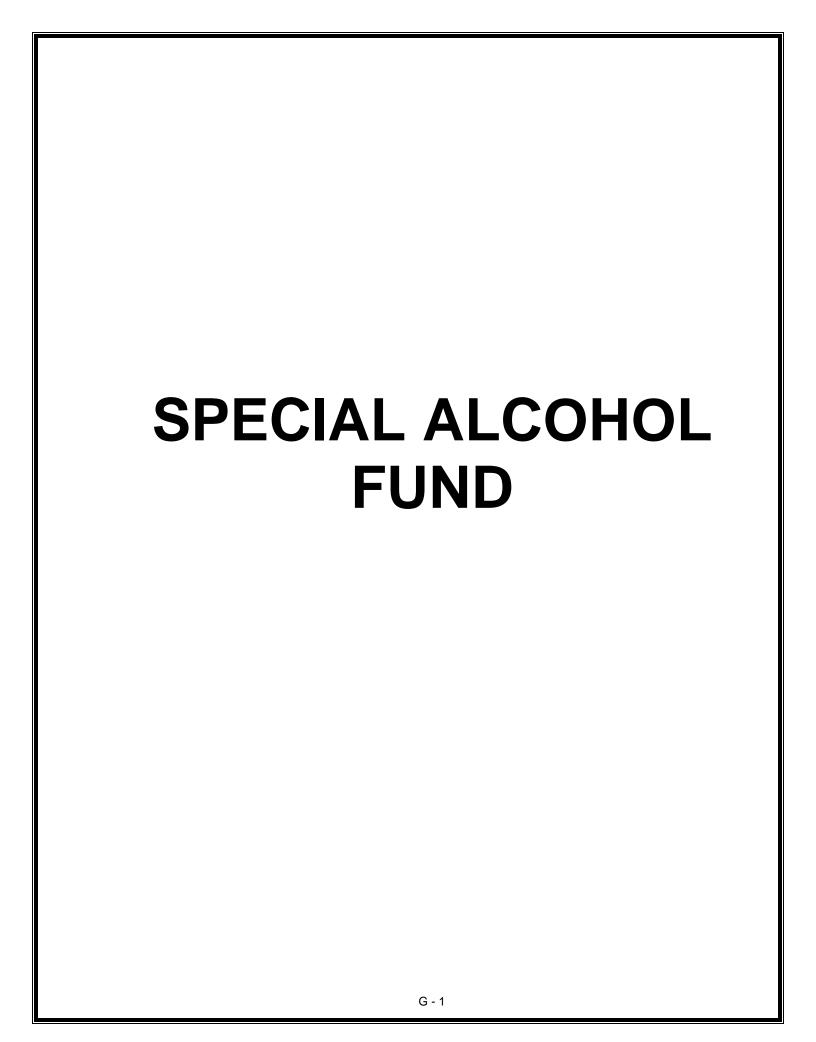


 $L_{awrence}^{^{\text{City of}}}$ 

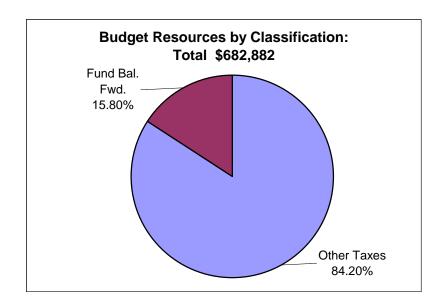


# City of Lawrence, Kansas Special Alcohol Fund





## **Fund 213 – SPECIAL ALCOHOL**



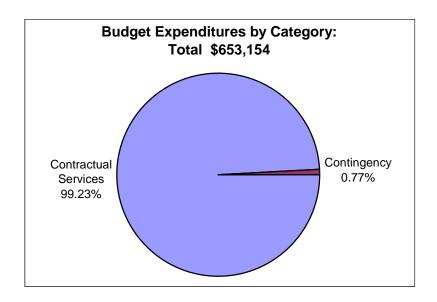
|                           | 2006    | 2007    | 2007      | 2008    |
|---------------------------|---------|---------|-----------|---------|
| RECEIPTS                  | Actual  | Adopted | Estimated | Budget  |
| Liquor Tax                | 543,415 | 550,000 | 550,000   | 575,000 |
| Miscellaneous             | -       | -       | -         | -       |
| TOTAL RECEIPTS            | 543,415 | 550,000 | 550,000   | 575,000 |
| Balance, January 1        | 252,726 | 132,726 | 184,781   | 107,882 |
| TOTAL RESOURCES AVAILABLE | 796,141 | 682,726 | 734,781   | 682,882 |

## **Revenue Sources - Descriptions and Trends**

Revenue Sources- Under K.S.A. 79-41a04, cities receive 70% of the funds collected by the state from clubs or drinking establishments located within the city, from caterers whose principal places of business are in the city, or from temporary permit holders whose events are located in the city. These moneys are allocated evenly between the city's general fund, special recreation fund, and special alcohol fund. Moneys in this Special Alcohol Fund must be used for the "purchase, establishment, maintenance or expansion of services or programs whose principal purpose is alcoholism and drug abuse prevention and education, alcohol and drug detoxification, intervention in alcohol and drug abuse or treatment of persons who are alcoholics or drub abusers or are in danger of becoming alcoholics or drug abusers". Charter Ordinance #33 establishes these criteria for the disbursement of funds in the Special Alcohol Fund.

<u>Trends-</u> Historically, this fund has seen annual increases in the total receipts collected by the state via the liquor tax. The state legislature has continued to discuss the idea of reducing or eliminating this sharing of liquor tax revenue in light of the state's budget woes. Lobbying by the municipalities, state and local parks/recreation organizations and others has assisted in keeping the current law intact but projected increases in revenues remain conservative.

## Fund 213 - SPECIAL ALCOHOL



|                         | 2006    | 2007    | 2007             | 2008    |
|-------------------------|---------|---------|------------------|---------|
| EXPENDITURES            | Actual  | Adopted | <b>Estimated</b> | Budget  |
| Personal Services       | -       | -       | -                | -       |
| Contractual Services    | 608,019 | 641,899 | 626,899          | 648,154 |
| Commodities             | 3,341   | -       | -                | -       |
| Capital Outlay          | -       | -       | -                | -       |
| Debt Service            | -       | -       | -                | -       |
| Contingency             | -       | 10,000  | -                | 5,000   |
| Transfer to Other Funds | _       | -       | ı                | -       |
| TOTAL EXPENDITURES      | 611,360 | 651,899 | 626,899          | 653,154 |
| FUND BALANCE FORWARD    | 184,781 | 30,827  | 107,882          | 29,728  |

## **Expenditures - Descriptions and Trends**

<u>Contractual Services</u>- Per Section I, Article 14 of the City Code, the Special Alcohol Advisory Board reviews all applications for funding and makes recommendations to the City Commission during the annual budget process.

The City Manager's recommendations for 2008 are as follows:

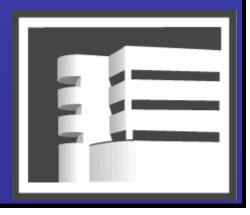
| Ballard Community Center       | \$ 15,000 | KU-Organizations and Activities    | \$ 0   |
|--------------------------------|-----------|------------------------------------|--------|
| Bert Nash (WRAP)               | 250,000   | Lawrence Community Shelter         | 30,000 |
| Big Brothers/Big Sisters CORE  | 30,000    | Lawrence Memorial Hospital         | 0      |
| Boys & Girls Club of Lawrence  | 100,000   | Lawrence Memorial Hospital         | 0      |
| DCCCA                          | 79,819    | Lawrence Police Department         | 0      |
| DCCCA d/b/a First Step House   | 29,150    | Lawrence Public Schools            | 0      |
| DCCCA Com. Coord.              | 18,435    | Pelathe Community Resource Center  | 0      |
| Headquarters, Inc - First Call | 23,750    | Van Go Mobile Arts, Inc.           | 47,500 |
| Hearthstone                    | 7,500     | Women's Transitional Care Services | 17,000 |

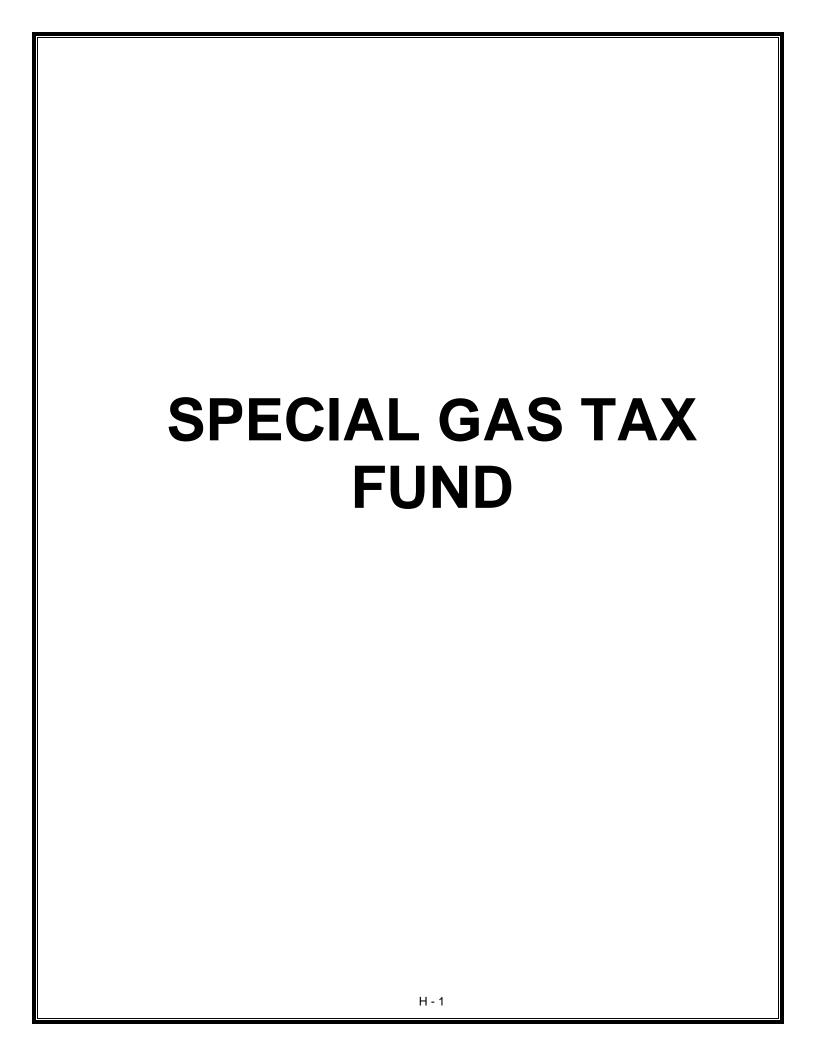


 ${
m Lawrence}^{^{
m City\,of}}$ 

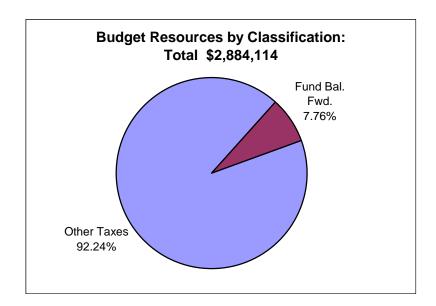


# City of Lawrence, Kansas Special Gas Tax Fund





## **Fund 214 – SPECIAL GAS TAX**



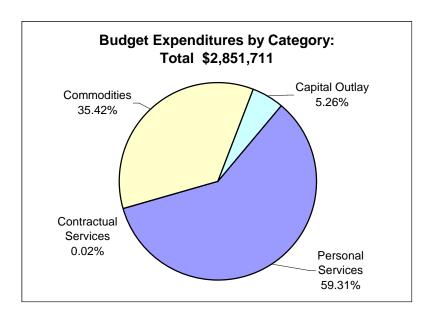
|                           | 2006      | 2007      | 2007      | 2008      |
|---------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                  | Actual    | Adopted   | Estimated | Budget    |
| Fuel Tax                  | 2,532,556 | 2,629,770 | 2,629,770 | 2,660,391 |
| Miscellaneous             | 17,353    | -         | -         | -         |
| TOTAL RECEIPTS            | 2,549,909 | 2,629,770 | 2,629,770 | 2,660,391 |
| Balance, January 1        | 547,857   | 315,786   | 509,378   | 223,723   |
| TOTAL RESOURCES AVAILABLE | 3,097,766 | 2,945,556 | 3,139,148 | 2,884,114 |

#### **Revenue Sources - Descriptions and Trends**

Revenue Sources- Fuel tax is a tax levied by the state, under K.S.A. 79-3401 et. seq., on motor vehicle fuel for the purpose of defraying in whole, or in part, the cost of constructing, widening, purchasing of right-of-way, reconstructing, maintaining, surfacing, resurfacing and repairing public highways and roads, including the payment of bonds issued for highways included in the state system. State law provides that the State apportion motor vehicle tax revenue to cities and counties in Kansas. Money is allocated to cities based on the population of each city in proportion to the total population of the state. State law also requires counties to give a portion of the fuel tax revenue they receive to cities. Douglas County credits 90% of the funds received from the State to their road and bridge fund and allocates the remainder among the several cities in the county. Revenues must be used for the construction, reconstruction, alteration, repair and maintenance of the streets and highways, and for the payment of bonds and interest thereon.

<u>Trends</u>- Historically, revenues have increase modestly for this fund although the tax rate per gallon (\$0.24/gallon gasoline, \$0.26/gallon diesel) has not increased since 2003. However, only a slight increase is projected for 2008 due to the continued fluctuation in fuel costs and the effects on sales statewide.

## **Fund 214 – SPECIAL GAS TAX**



|                         | 2006      | 2007      | 2007      | 2008      |
|-------------------------|-----------|-----------|-----------|-----------|
| EXPENDITURES            | Actual    | Adopted   | Estimated | Budget    |
| Personal Services       | 1,538,891 | 1,645,945 | 1,645,945 | 1,691,231 |
| Contractual Services    | 37,707    | 480       | 480       | 480       |
| Commodities             | 901,205   | 1,125,000 | 1,125,000 | 1,010,000 |
| Capital Outlay          | 110,585   | 144,000   | 144,000   | 150,000   |
| Debt Service            | -         | -         | -         | -         |
| Contingency             | -         | -         | -         | -         |
| Transfer to Other Funds | -         | 1         | 1         | -         |
| TOTAL EXPENDITURES      | 2,588,388 | 2,915,425 | 2,915,425 | 2,851,711 |
| FUND BALANCE FORWARD    | 509,378   | 30,131    | 223,723   | 32,403    |

## **Expenditures - Descriptions and Trends**

<u>Personal Services</u>- Cost of providing wages, salaries, retirement, and other fringe benefits for City employees and to some extent, part-time, seasonal staff. Increases continue due to projected merit increases for eligible employees. Additionally, the City's share of employee health care costs has continued to increase over time.

<u>Contractual Services</u> - An allowance for jeans is provided for employees. This program began in 2006 as way to reduce expenditures by reducing the cost of providing uniforms. The level of funding is expected to remain stable.

<u>Commodities</u> - This includes expenditures for the chip and seal program, overlay program, and curb repair program. Funds are also included for sidewalk repairs. While the cost of these items has increased, funding is based on available resources and therefore a slight decrease is budgeted for 2008.

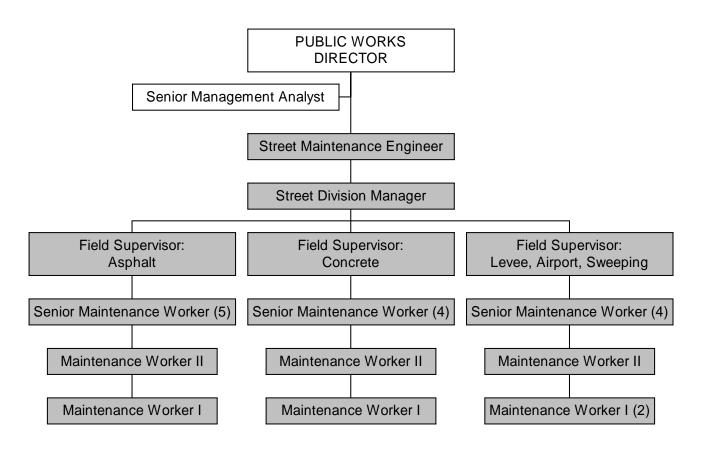
<u>Capital Outlay</u> - Cost of equipment used to repair streets and remove snow and ice. Funding for Capital Outlay has fluctuated to stay within revenue constraints over the years.

## Fund 214 – SPECIAL GAS TAX

| EXPENDITURE SUMMARY  |              |              |              |              |  |
|----------------------|--------------|--------------|--------------|--------------|--|
|                      | 2006         | 2007         | 2007         | 2008         |  |
| EXPENDITURES         | Actual       | Adopted      | Estimate     | Budget       |  |
| Personal Services    | \$ 1,538,891 | \$ 1,645,945 | \$ 1,645,945 | \$ 1,691,231 |  |
| Contractual Services | 37,707       | 480          | 480          | 480          |  |
| Commodities          | 901,205      | 1,125,000    | 1,125,000    | 1,010,000    |  |
| Capital Outlay       | 110,585      | 144,000      | 144,000      | 150,000      |  |
| Debt Service         | -            | -            | -            |              |  |
| Transfers            | -            | -            | -            | -            |  |
| Contingency          | -            | -            | -            |              |  |
| Total                | \$ 2,588,388 | \$ 2,915,425 | \$ 2,915,425 | \$ 2,851,711 |  |

| PERSONNEL SUMMARY           |        |         |          |        |  |
|-----------------------------|--------|---------|----------|--------|--|
|                             | 2006   | 2007    | 2007     | 2008   |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |
| <b>Authorized Positions</b> | 25.50  | 25.50   | 25.50    | 25.50  |  |

## ORGANIZATIONAL CHART



#### **PROFILE**

The City receives revenue generated by the state motor fuel tax and receives a share of Douglas County's receipts from property taxes collected on motor vehicles. These funds must be credited to a separate fund and used only for roadway maintenance. The activities are the same as those described in the **street maintenance division** budget including routine maintenance of the City's streets and snow and ice control. The Special Gas Tax fund is also a significant source of funding for the annual contracts for the Overlay and Curb Repair programs.

### **PERFORMANCE INDICATORS**

| Indicator | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|-----------|----------------|-------------------|----------------|
|           |                |                   |                |
|           |                |                   |                |
|           |                |                   |                |

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Performed concrete and asphalt repair, and crack sealing programs
- Provided dependable snow removal and ice control operations
- Increased crack-sealing program with significant contracted program. Placed five times the material placed in 2004 Street sweeping completed for approximately 6900 lane miles
- Significant repair projects completed on Wakarusa, Clinton Parkway and Kasold, and Iowa

# MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide curb, gutter, and concrete repair and maintenance.
- 2. To provide general asphalt / concrete maintenance through patching and replacement.
- 3. To enhance pavement maintenance through a crack-sealing program by completing one of eight designated areas each year.
- 4. To provide effective snow and ice control for public roadways.
- 5. To provide support, personnel, and equipment during emergency response and disaster recovery operations.



#### SIGNIFICANT ISSUES FOR 2008

The increase in Personal Services for 2008 can be attributed to overtime increases, a 2% general wage adjustment, and merit increases for eligible employees. Increased costs for covering City employee health insurance coverage also contribute to the increase in Personal Services. Despite the rising cost of materials, the decreases in Commodities and is due to revenue constraints projected for 2008.

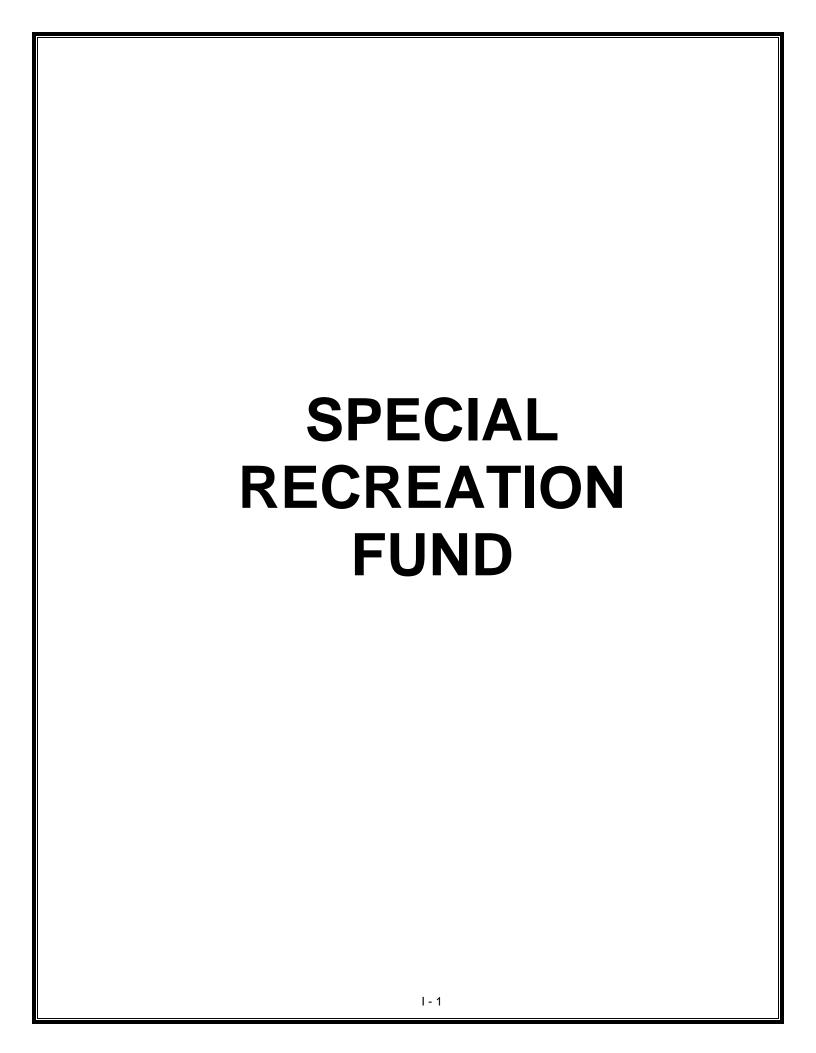


 ${
m Lawrence}^{^{
m City\,of}}$ 

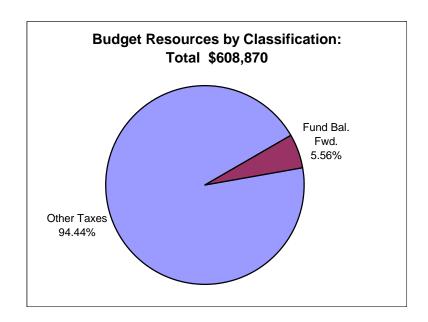


# City of Lawrence, Kansas **Special Recreation Fund**





## **Fund 216 – SPECIAL RECREATION**



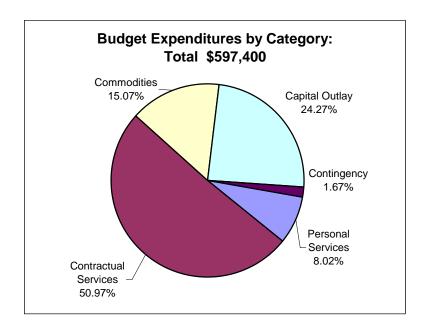
|                           | 2006    | 2007    | 2007      | 2008    |
|---------------------------|---------|---------|-----------|---------|
| RECEIPTS                  | Actual  | Adopted | Estimated | Budget  |
| Liquor Tax                | 543,415 | 550,000 | 550,000   | 575,000 |
| Miscellaneous             | -       | -       | -         | -       |
| TOTAL RECEIPTS            | 543,415 | 550,000 | 550,000   | 575,000 |
| Balance, January 1        | 121,894 | 40,894  | 69,670    | 33,870  |
| TOTAL RESOURCES AVAILABLE | 665,309 | 590,894 | 619,670   | 608,870 |

## **Revenue Sources - Descriptions and Trends**

Revenue Sources- Under K.S.A. 79-41a04, cities receive 70% of the funds collected by the state from clubs or drinking establishments located within the city, from caterers whose principal places of business are in the city, or from temporary permit holders whose events are located in the city. These moneys are allocated evenly between the city's general fund, special recreation fund, and special alcohol fund. Moneys in this Special Recreation Fund must be used for "the purchase, establishment, maintenance or expansion of park and recreational services, programs and facilities." Charter Ordinance #33 establishes these criteria for the disbursement of funds in the Special Recreation Fund.

<u>Trends-</u> This fund continues to see annual increases in the total receipts collected by the state via the liquor tax. However, the state legislature has discussed the past few years the idea of reducing or eliminating this sharing of liquor tax revenue in light of the state's budget woes and shrinking revenue from other sources. Lobbying by the municipalities, state and local parks/recreation organizations and others have assisted in keeping the current law intact.

## **Fund 216 – SPECIAL RECREATION**



|                         | 2006    | 2007    | 2007      | 2008    |
|-------------------------|---------|---------|-----------|---------|
| EXPENDITURES            | Actual  | Adopted | Estimated | Budget  |
| Personal Services       | 38,403  | 47,900  | 47,900    | 47,900  |
| Contractual Services    | 345,383 | 292,400 | 292,400   | 304,500 |
| Commodities             | 119,454 | 85,500  | 85,500    | 90,000  |
| Capital Outlay          | 85,399  | 140,000 | 140,000   | 145,000 |
| Debt Service            | -       | -       | -         | -       |
| Contingency             | 7,000   | 20,000  | 20,000    | 10,000  |
| Transfer to Other Funds | -       | ı       | -         | ı       |
| TOTAL EXPENDITURES      | 595,639 | 585,800 | 585,800   | 597,400 |
| FUND BALANCE FORWARD    | 69,670  | 5,094   | 33,870    | 11,470  |

## **Expenditures - Descriptions and Trends**

<u>Contractual Services</u>- Services provided to the City by firms, individuals, or other City departments. In 2008, contractual service demands for parks facilities resulted in only slight increases, though this line is still below 2006 funding levels. Also included are funds for the following outside agencies:

Lawrence Arts Center Scholarship \$25,000 Arts Commission \$23,400

<u>Commodities</u>- Operating supplies utilized by department for operations including software, licenses, additional trees, seeds, and plants for recreation facilities, and computer and printer replacements. In 2008, expenditures are expected to be slightly higher than 2007 levels.

<u>Capital Outlay</u> - The cost of equipment and materials used to make improvements to parks and recreation facilities including athletic fields, playgrounds, trails, etc. Funding for capital outlay fluctuates as needs change.

## **Fund 216 – SPECIAL RECREATION**

#### **PROFILE**

The purpose of the **Special Recreation** fund is to provide diverse cultural and recreational opportunities for the community as it continues to grow. Some of the expenses reflected in this fund include the City's share of the operation of the Lawrence Arts Center, the Outdoor Sculpture Exhibition (sponsored by the Lawrence Arts Commission), concert performances of the Lawrence City Band, and the Bicycle Pedal Plan.

The fund also provides for improvements and upgrades to parks and recreation facilities, programs, athletic fields, and playgrounds.

## **CURRENT YEAR ACCOMPLISHMENTS**

- Continuation of Summer Concert Series by the Lawrence City Band
- Riverfront Park Development
- Various recreation facility repairs and improvements
- Various paths, walks and fence repairs



## PERFORMANCE INDICATORS

| 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|----------------|-------------------|----------------|
|                |                   |                |
|                |                   |                |
|                |                   |                |
|                |                   |                |
|                |                   |                |

# MAJOR GOALS AND OBJECTIVES FOR 2008

- To maintain a variety of recreational facilities and programming throughout the community.
- 2. To support artistic exhibits and performances for the enjoyment of the community.

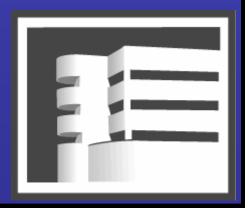
#### **SIGNIFICANT ISSUES FOR 2008**

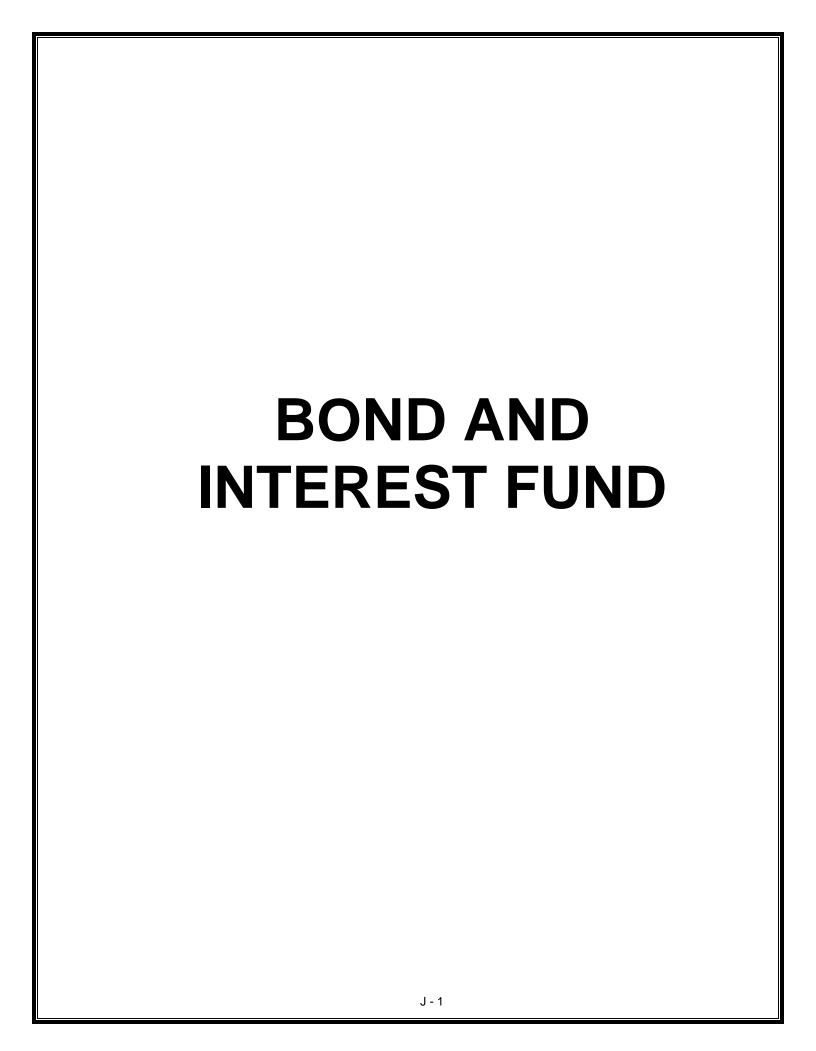
Maintaining programs and services to continue at the levels the public expect despite fluctuation in available resources. Some of the increase in contractual services can be attributed to the increased costs for the City Band program.



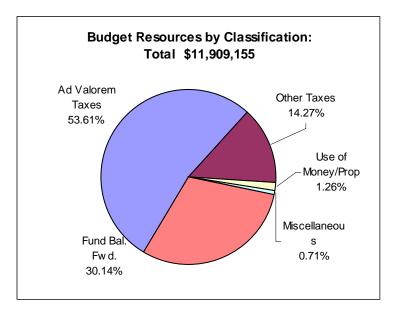


# City of Lawrence, Kansas **Bond and Interest Fund**





### **Fund 301 – BOND AND INTEREST**



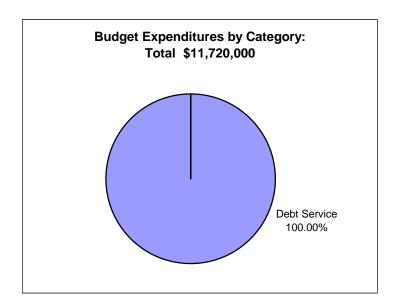
|                            | 2,006      | 2,007      | 2,007      | 2,008      |
|----------------------------|------------|------------|------------|------------|
| RECEIPTS                   | Actual     | Adopted    | Estimated  | Budget     |
| Taxes - Current            | 5,343,010  | 5,590,000  | 5,590,000  | 5,789,000  |
| Taxes - Delinquent         | 91,015     | 70,000     | 70,000     | 70,000     |
| Motor Vehicle Taxes        | 515,094    | 499,849    | 499,849    | 508,043    |
| Payment In Lieu of Taxes   | 20,784     | 17,660     | 17,660     | 18,000     |
| Special Assessments        | 1,497,275  | 1,500,000  | 1,500,000  | 1,700,000  |
| Intergovernmental Revenues | 179,744    | 0          | 0          | 0          |
| Interest on Investments    | 497,986    | 150,000    | 150,000    | 150,000    |
| Airport Charges            | 0          | 0          | 0          | 0          |
| Miscellaneous              | 126,042    | 85,000     | 85,000     | 85,000     |
| Other Transfers            | 3,212      | 0          | 0          | 0          |
|                            | 0          |            |            | 0          |
| TOTAL RECEIPTS             | 8,274,162  | 7,912,509  | 7,912,509  | 8,320,043  |
| Balance, January 1         | 7,770,205  | 4,002,108  | 7,285,702  | 3,589,112  |
| TOTAL RESOURCES AVAILABLE  | 16,044,367 | 11,914,617 | 15,198,211 | 11,909,155 |

### **Revenue Sources - Descriptions and Trends**

Revenue Sources- Property taxes are the major source of revenue for the Bond and Interest Fund, followed by special assessments, motor vehicle tax, and interest on investments. This fund is used to account for the accumulation of resources to pay general obligation bond principal and interest and special assessment bond principal and interest from special assessment levies of the City. The City is obligated to pledge its full faith and credit for the payment of general obligation bonds.

<u>Trends-</u> Assessed valuation growth is predicted for 2008 at 3%. The Bond and Interest mill levy remains relatively stable, taking into consideration the increase in assessed property valuation, but is expected to rise in the next few years if the City wishes to provide revenue for several City-at-large capital improvement projects and maintain an adequate fund balance.

### Fund 301 - BOND AND INTEREST



|                      | 2,006     | 2,007      | 2,007      | 2,008      |
|----------------------|-----------|------------|------------|------------|
| EXPENDITURES         | Actual    | Adopted    | Estimated  | Budget     |
| GO Bonds - Principal | 6,639,044 | 8,420,000  | 8,420,000  | 8,200,000  |
| GO Bonds - Interest  | 2,119,621 | 2,679,099  | 2,679,099  | 3,010,000  |
| Commission / Postage | 0         | 10,000     | 10,000     | 10,000     |
| Cash Basis Reserve   | 0         | 500,000    | 500,000    | 500,000    |
| Transfers            | 0         | 0          | 0          | 0          |
| TOTAL EXPENDITURES   | 8,758,665 | 11,609,099 | 11,609,099 | 11,720,000 |
| FUND BALANCE FORWARD | 7,285,702 | 305,518    | 3,589,112  | 189,155    |

### **Expenditures - Descriptions and Trends**

<u>GO Bonds - Principal</u>- The amount owed as long-term debt. It is payable from the full faith and credit of the City, and is the basis upon which interest is calculated. 2008 expenditures reflect the capital improvement projects funded from general obligation (GO) bonds approved by previous City Commissions. These projects are related to expansion, growth, and maintenance of existing facilities.

GO Bonds - Interest- The expense for issuing long term debt. It is payable from the full faith and credit of the City.

<u>Cash Basis Reserve</u>- An amount of funds set aside to insure that sufficient cash is available to pay principal and interest payments in the case there is a delay in receiving property taxes. The 2008 amount provides a safety net to fund unanticipated projects.

Bond and Interest
Account 301-1066-556

| EXPENDITURE SUMMARY |           |            |            |            |  |  |  |
|---------------------|-----------|------------|------------|------------|--|--|--|
|                     | 2006      | 2007       | 2007       | 2008       |  |  |  |
| EXPENDITURES        | Actual    | Adopted    | Estimated  | Budget     |  |  |  |
| Personal Services   | -         | -          | -          | -          |  |  |  |
| Commodities         | -         | 10,000     | 10,000     | 10,000     |  |  |  |
| Capital Outlay      | -         | -          | -          | -          |  |  |  |
| Debt Service        | 8,758,665 | 11,099,099 | 11,099,099 | 11,210,000 |  |  |  |
| Transfers           | -         | -          | -          | -          |  |  |  |
| Contingency         | -         | 500,000    | 500,000    | 500,000    |  |  |  |
| TOTAL EXPENDITURES  | 8,758,665 | 11,609,099 | 11,609,099 | 11,720,000 |  |  |  |

#### **PROFILE**

This fund is used to account for the resources dedicated to the payment of the principal and interest on the City's general obligation bonds. Revenues come from ad valorem property taxes, special assessments, interest earnings and transfers of surplus funds from capital projects.

As of June 30, 2007, the total general obligation debt for the city was \$85,070,000. The City is limited by State law in the amount of general obligation debt it can incur.\* This limit is set at 30% of the total assessed valuation, including motor vehicle assessments. The legal debt margin as of June 30, 2007 can be computed as follows:

| Assessed Value - January 1, 2006        | \$<br>897,731,218 |                   |
|---|-------------------|-------------------|
| Debt Limitation (30% of assessed value) |                   | \$269,319,365     |
| Total Bonded Debt (including notes)     | 126,275,000       |                   |
| Less Revenue Bonds                      | -24,860,000       |                   |
| Total Debt applicable to limitation     | _                 | \$<br>101,415,000 |
| Legal Debt Margin                       |                   | \$<br>167,904,365 |

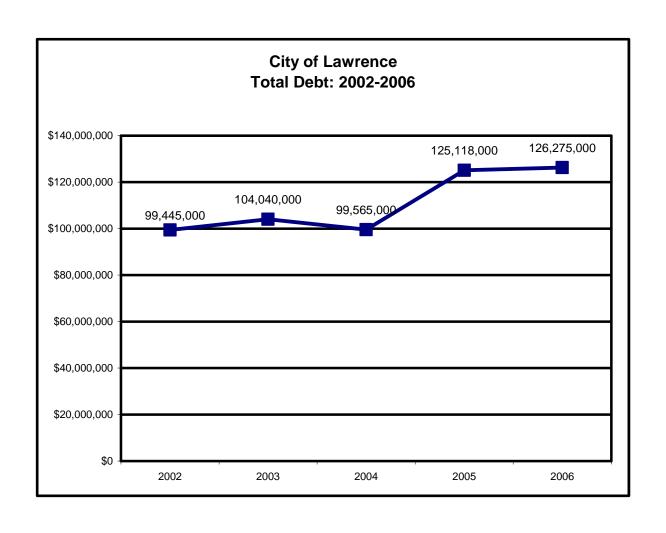
<sup>\*</sup>For more information related to debt, see the Debt Management Policy and Debt Issuance Guidelines in the introduction section of this document.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Maintained a G.O. Debt rating of Aa2.
- Maintained a rating on the City's outstanding revenue bonds of Aa3.
- Updated the capital financing and rate plan for the Water and Wastewater Fund.
- Issued over \$15 million in general obligation bonds for infrastructure improvements.

# Statement Of Outstanding Indebtedness

|                    | Outstanding<br>January 1,<br>2006 |             | Retired in 2006  |    |            | Outstanding ecember 31, 2006 |
|--------------------|-----------------------------------|-------------|------------------|----|------------|------------------------------|
| General Obligation |                                   |             |                  |    |            |                              |
| Bonds              | \$                                | 77,080,000  | 9,140,000        | \$ | 17,130,000 | 85,070,000                   |
| Temporary Notes    |                                   | 22,128,000  | 22,128,000       |    | 16,345,000 | 16,345,000                   |
| TOTAL              |                                   | 99,208,000  | 31,268,000       |    | 33,475,000 | 101,415,000                  |
|                    |                                   |             |                  |    |            |                              |
|                    |                                   |             |                  |    |            |                              |
| Revenue Bonds      |                                   | 25,910,000  | 1,050,000        |    | -          | 24,860,000                   |
| TOTAL              |                                   | 25,910,000  | <br>1,050,000    |    | -          | 24,860,000                   |
| TOTAL DEBT         | \$                                | 125,118,000 | \$<br>32,318,000 | \$ | 33,475,000 | \$<br>126,275,000            |



Current

### **Debt Issue**

|                    |                |               | ISSUED        |              | ESTIMATED     |
|--------------------|----------------|---------------|---------------|--------------|---------------|
|                    | ORIGINAL       | OUTSTANDING   | AFTER         | RETIRED IN   | OUTSTANDING   |
| DESIGNATION        | AMOUNT         | JAN.1,2006    | JAN.1,2006    | 2006         | DEC.31,2006   |
| GENERAL OBLIGATION |                |               |               |              |               |
| Series U           | 540,000        | 65,000        |               | 65,000       | 0             |
| Series W           | 390,000        | 50,000        |               | 50,000       | 0             |
| Series X           | 2,930,000      | 350,000       |               | 350,000      | 0             |
| Series Y           | 2,900,000      | 695,000       |               | 340,000      | 355,000       |
| Series 1998-A      | 5,325,000      | 1,220,000     |               | 595,000      | 625,000       |
| Series 1999-A      | 4,405,000      | 1,635,000     |               | 520,000      | 1,115,000     |
| Series 1999-B      | 2,110,000      | 1,180,000     |               | 280,000      | 900,000       |
| Series 2000-A      | 2,330,000      | 1,570,000     |               | 350,000      | 1,220,000     |
| Series 2000-B      | 2,455,000      | 1,375,000     |               | 250,000      | 1,125,000     |
| Series 2000-C      | 560,000        | 285,000       |               | 55,000       | 230,000       |
| Series 2000-D      | 4,280,000      | 2,625,000     |               | 120,000      | 2,505,000     |
| Series 2000-E      | 4,990,000      | 4,255,000     |               | 770,000      | 3,485,000     |
| Series 2000-F      | 8,645,000      | 7,985,000     |               | 365,000      | 7,620,000     |
| Series 2001-A      | 2,840,000      | 1,840,000     |               | 250,000      | 1,590,000     |
| Series 2001-B      | 1,420,000      | 1,025,000     |               | 110,000      | 915,000       |
| Series 2002-A      | 9,070,000      | 6,345,000     |               | 670,000      | 5,675,000     |
| Series 2002-B      | 2,115,000      | 1,990,000     |               | 130,000      | 1,860,000     |
| Series 2002-C      | 920,000        | 735,000       |               | 65,000       | 670,000       |
| Series 2003-A      | 4,270,000      | 2,555,000     |               | 200,000      | 2,355,000     |
| Series 2003-B      | 10,190,000     | 9,040,000     |               | 1,175,000    | 7,865,000     |
| Series 2003-C      | 2,905,000      | 2,220,000     |               | 215,000      | 2,005,000     |
| Series 2003-D      | 3,145,000      | 2,725,000     |               | 220,000      | 2,505,000     |
| Series 2004-A      | 3,520,000      | 2,935,000     |               | 265,000      | 2,670,000     |
| Series 2004-B      | 10,600,000     | 9,805,000     |               | 795,000      | 9,010,000     |
| Series 2004-C      | 1,600,000      | 1,480,000     |               | 120,000      | 1,360,000     |
| Series 2005-A      | 11,095,000     | 11,095,000    |               | 815,000      | 10,280,000    |
| Series 2006-A      | 17,130,000     | 0             | 17,130,000    | 0            | 17,130,000    |
| Subtotal           | \$ 122,680,000 | \$ 77,080,000 | \$ 17,130,000 | \$ 9,140,000 | \$ 85,070,000 |
| TEMPORARY NOTES    |                |               |               |              |               |
| Temp Note 2005-I   | 22,128,000     | 22,128,000    |               | 22,128,000   | 0             |
| Temp Note 2006-I   | 16,345,000     | 0             | 16,345,000    | 0            | 16,345,000    |
| Subtotal           | \$ 38,473,000  | \$ 22,128,000 | \$ 16,345,000 | \$22,128,000 | \$ 16,345,000 |
| REVENUE BONDS      |                |               |               |              |               |
| Series 2005        | 25,910,000     | 25,910,000    | _             | 1,050,000    | 24,860,000    |
|                    |                |               | <u>-</u>      |              |               |
| Subtotal           | \$ 25,910,000  | \$ 25,910,000 | \$ -          | \$ 1,050,000 | \$ 24,860,000 |

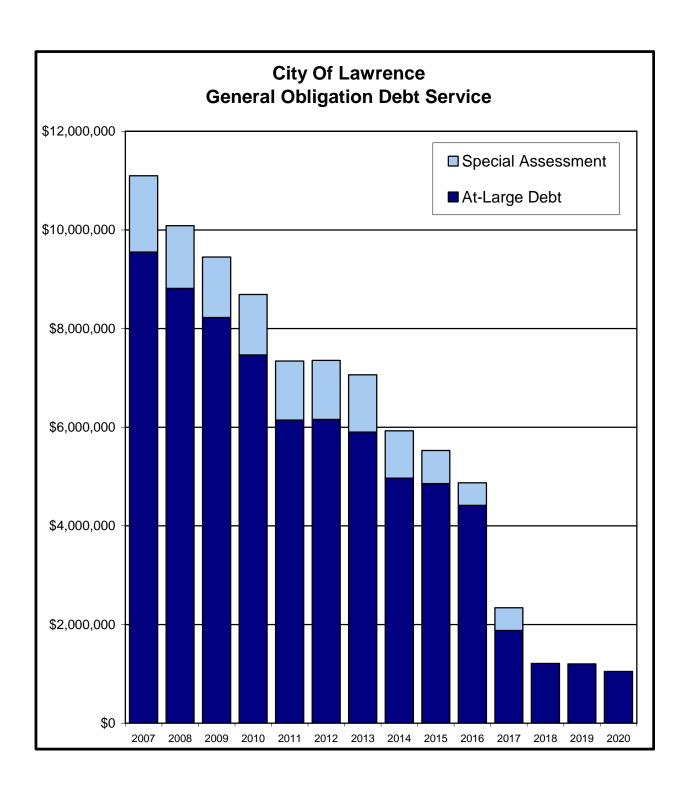
Current

**Debt Service Schedule** 

|      | Principal  | Interest   | Total      |
|------|------------|------------|------------|
| 2007 | 8,138,168  | 2,907,208  | 11,045,376 |
| 2008 | 7,684,939  | 2,579,250  | 10,264,189 |
| 2009 | 7,377,167  | 2,279,545  | 9,656,712  |
| 2010 | 6,897,425  | 1,991,241  | 8,888,666  |
| 2011 | 5,821,142  | 1,722,111  | 7,543,252  |
| 2012 | 6,048,261  | 1,498,776  | 7,547,037  |
| 2013 | 6,022,800  | 1,262,222  | 7,285,022  |
| 2014 | 5,318,218  | 1,021,856  | 6,340,073  |
| 2015 | 5,412,772  | 809,103    | 6,221,875  |
| 2016 | 5,188,252  | 589,083    | 5,777,335  |
| 2017 | 3,284,807  | 374,336    | 3,659,143  |
| 2018 | 2,755,000  | 233,893    | 2,988,893  |
| 2019 | 1,090,000  | 110,837    | 1,200,837  |
| 2020 | 995,000    | 53,175     | 1,048,175  |
| _    | 72,033,949 | 17,432,636 | 89,466,585 |

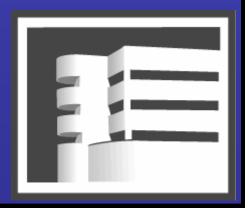
| SPECIAL ASSESSMENT AMORTIZATION SCHEDULE |            |           |            |  |  |  |
|--|------------|-----------|------------|--|--|--|
|  | Principal  | Interest  | Total      |  |  |  |
| 2007                                     | 1,501,832  | 471,286   | 1,973,118  |  |  |  |
| 2008                                     | 1,275,061  | 420,248   | 1,695,309  |  |  |  |
| 2009                                     | 1,277,833  | 374,445   | 1,652,278  |  |  |  |
| 2010                                     | 1,322,575  | 329,290   | 1,651,865  |  |  |  |
| 2011                                     | 1,338,858  | 282,267   | 1,621,126  |  |  |  |
| 2012                                     | 1,386,739  | 235,174   | 1,621,913  |  |  |  |
| 2013                                     | 1,402,200  | 183,796   | 1,585,996  |  |  |  |
| 2014                                     | 1,251,782  | 134,336   | 1,386,118  |  |  |  |
| 2015                                     | 1,007,228  | 89,092    | 1,096,320  |  |  |  |
| 2016                                     | 831,748    | 50,878    | 882,626    |  |  |  |
| 2017                                     | 440,193    | 17,608    | 457,800    |  |  |  |
| -  | 13,036,051 | 2,588,418 | 15,624,469 |  |  |  |

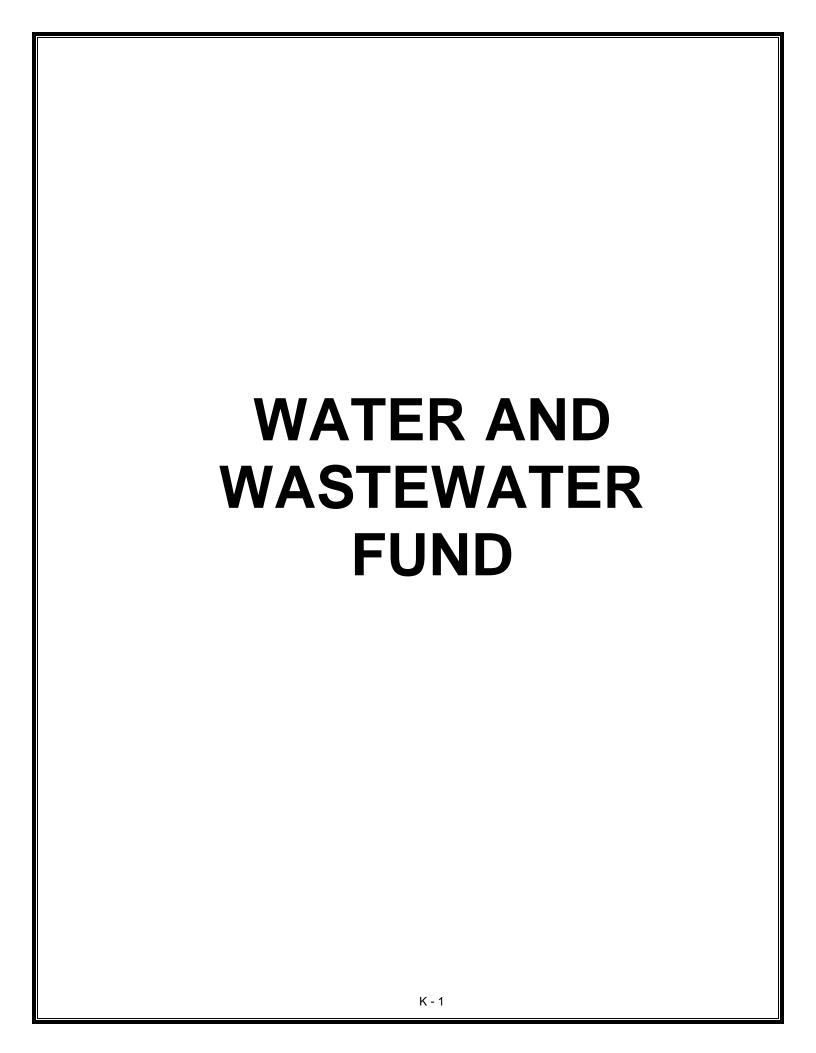
|      | DEBT SERVICE SCHEDULE FOR ALL BONDS |            |    |            |    |             |  |
|------|-------------------------------------|------------|----|------------|----|-------------|--|
|      |                                     | Principal  |    | Interest   |    | Total       |  |
| 2007 |                                     | 9,640,000  |    | 3,378,494  |    | 13,018,494  |  |
| 2008 |                                     | 8,960,000  |    | 2,999,498  |    | 11,959,498  |  |
| 2009 |                                     | 8,655,000  |    | 2,653,991  |    | 11,308,991  |  |
| 2010 |                                     | 8,220,000  |    | 2,320,531  |    | 10,540,531  |  |
| 2011 |                                     | 7,160,000  |    | 2,004,378  |    | 9,164,378   |  |
| 2012 |                                     | 7,435,000  |    | 1,733,950  |    | 9,168,950   |  |
| 2013 |                                     | 7,425,000  |    | 1,446,018  |    | 8,871,018   |  |
| 2014 |                                     | 6,570,000  |    | 1,156,191  |    | 7,726,191   |  |
| 2015 |                                     | 6,420,000  |    | 898,195    |    | 7,318,195   |  |
| 2016 |                                     | 6,020,000  |    | 639,961    |    | 6,659,961   |  |
| 2017 |                                     | 3,725,000  |    | 391,944    |    | 4,116,944   |  |
| 2018 |                                     | 2,755,000  |    | 233,893    |    | 2,988,893   |  |
| 2019 |                                     | 1,090,000  |    | 110,837    |    | 1,200,837   |  |
| 2020 |                                     | 995,000    |    | 53,175     |    | 1,048,175   |  |
|      | \$                                  | 85,070,000 | \$ | 20,021,054 | \$ | 105,091,054 |  |



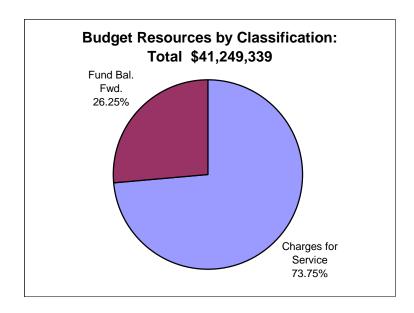


# City of Lawrence, Kansas Water and Wastewater Fund





### **Fund 501 – WATER AND WASTEWATER**



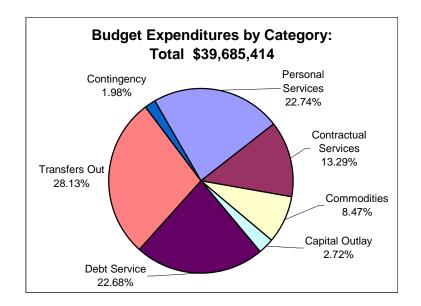
|                           | 2006       | 2007       | 2007       | 2008       |
|---------------------------|------------|------------|------------|------------|
| RECEIPTS                  | Actual     | Adopted    | Estimated  | Budget     |
| Water and Sewer Charges   | 26,149,470 | 25,000,000 | 25,000,000 | 28,000,000 |
| Water Taps                | 242,005    | 300,000    | 300,000    | 250,000    |
| Water Main Extensions     | 17,589     | 30,000     | 30,000     | 20,000     |
| Interest on Investments   | 795,195    | 750,000    | 750,000    | 900,000    |
| Development Charges       | 1,216,870  | 1,100,000  | 1,100,000  | 1,100,000  |
| Miscellaneous & Other     | 158,590    | 150,000    | 150,000    | 150,000    |
| TOTAL RECEIPTS            | 28,579,719 | 27,330,000 | 27,330,000 | 30,420,000 |
| Balance, January 1        | 20,930,154 | 11,668,556 | 21,146,660 | 10,829,339 |
| TOTAL RESOURCES AVAILABLE | 49,509,873 | 38,998,556 | 48,476,660 | 41,249,339 |

### **Revenue Sources - Descriptions and Trends**

Revenue Sources- The Water and Wastewater Fund is an Enterprise Fund for the City, and is used to account for the operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing services (water and sewer) to the general public on a continuing basis is financed or recovered primarily through user charges. The primary revenue source for this Fund is the charges for water and sewer, which are determined via rate studies that are typically performed every five years. Interest on investments and development charges are two other major revenue sources for the Fund. Development charges are levied at the time building permits are requested and help offset the costs for increased capacity in the water and/or wastewater systems to accommodate the growth of the system for the particular development.

<u>Trends-</u> Traditionally, the revenue for this fund increases in direct proportion to the amount of growth in the city as well as through the incremental rate increases dictated by the City Commission's approval of recommendations from the rate study. System growth, meeting regulatory requirements, and replacing aging infrastructure are the three main reasons for increasing revenue for this Fund. Projections are conservative and based on the revenue requirements outlined in the 2004 rate study. Rate increases for water and wastewater are planned for 2008.

### **Fund 501 – WATER AND WASTEWATER**



|                      | 2006       | 2007       | 2007       | 2008       |
|----------------------|------------|------------|------------|------------|
| EXPENDITURES         | Actual     | Adopted    | Estimated  | Budget     |
| Personal Services    | 6,940,801  | 8,036,565  | 8,036,565  | 9,023,191  |
| Contractual Services | 4,480,102  | 4,600,900  | 4,600,900  | 5,272,768  |
| Commodities          | 2,489,825  | 3,220,306  | 3,220,306  | 3,360,805  |
| Capital Outlay       | 570,971    | 957,000    | 957,000    | 1,079,500  |
| Debt Service         | 6,491,158  | 9,100,000  | 9,100,000  | 9,000,000  |
| Transfers            | 7,367,662  | 10,839,050 | 10,839,050 | 11,164,150 |
| Contingency          | 22,694     | 893,500    | 893,500    | 785,000    |
| TOTAL EXPENDITURES   | 28,363,213 | 37,647,321 | 37,647,321 | 39,685,414 |
| FUND BALANCE FORWARD | 21,146,660 | 1,351,235  | 10,829,339 | 1,563,925  |

### **Expenditures - Descriptions and Trends**

<u>Personal Services</u> - Cost of providing wages, salaries, retirement, and other fringe benefits for City employees and to some degree, part-time, seasonal staff. Increases continue due to a 2% general wage adjustment, projected merit increases for eligible employees and increases in the City's share of the per employee health care costs.

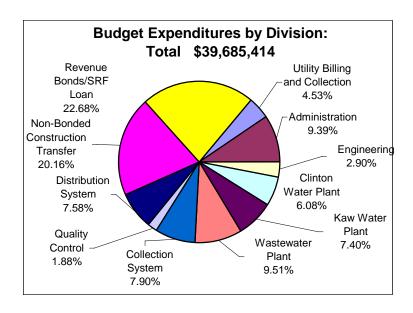
<u>Contractual Services</u> - The cost of services provided to the City by firms, individuals, or other City departments have increased steadily over the years and continue to do in 2008.

<u>Commodities</u> - Fuel Costs as well as the cost of software, safety equipment, and other supplies continue to rise in 2008.

<u>Capital</u> <u>Outlay</u> - Equipment valued at more than \$1,000 and having a useful life of more than one year. The budget for capital outlay has fluctuated over the years as equipment needs change.

<u>Transfers</u> - Budgeted transfers in 2008 include transfers from the divisions to the General Fund totaling \$3,164,150 for general overhead expenses and \$8,000,000 to the Capital Improvement Fund to fund construction of water and wastewater projects for which no debt will be issued.

### **Fund 501 – WATER AND WASTEWATER**



|                                  | 2006       | 2007       | 2007       | 2008       |
|----------------------------------|------------|------------|------------|------------|
| EXPENDITURES                     | Actual     | Adopted    | Estimated  | Budget     |
| Utility Billing and Collection   | 1,623,333  | 1,763,780  | 1,763,780  | 1,796,130  |
| Administration                   | 1,767,204  | 3,031,336  | 3,031,336  | 3,726,728  |
| Engineering                      | 734,723    | 1,013,311  | 1,013,311  | 1,152,334  |
| Clinton Water Plant              | 1,622,725  | 2,061,847  | 2,061,847  | 2,413,709  |
| Kaw Water Plant                  | 2,114,106  | 2,654,553  | 2,654,553  | 2,935,479  |
| Wastewater Plant                 | 2,899,555  | 3,588,099  | 3,588,099  | 3,772,784  |
| Collection System                | 2,262,633  | 2,748,940  | 2,748,940  | 3,133,294  |
| Quality Control                  | 581,365    | 651,836    | 651,836    | 747,224    |
| Distribution System              | 2,276,411  | 3,033,619  | 3,033,619  | 3,007,732  |
| Non-Bonded Construction Transfer | 6,000,000  | 8,000,000  | 8,000,000  | 8,000,000  |
| Debt Service                     |            |            |            |            |
| Temp Note Interest               | 0          | 0          | 0          | 0          |
| Revenue Bonds/SRF Loan           | 6,481,158  | 9,100,000  | 9,100,000  | 9,000,000  |
| TOTAL EXPENDITURES               | 28,363,213 | 37,647,321 | 37,647,321 | 39,685,414 |
| FUND BALANCE FORWARD             | 21,146,660 | 1,351,235  | 10,829,339 | 1,563,925  |

### **Expenditures - Descriptions and Trends**

For information on expenditures by division, see pages K-6 through K-24

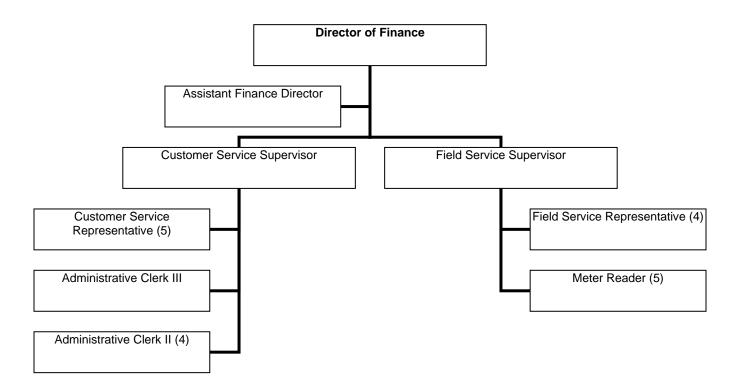


Utility Billing
Account 501-1069-559

| EXPENDITURE SUMMARY  |              |              |              |              |  |  |  |  |  |
|----------------------|--------------|--------------|--------------|--------------|--|--|--|--|--|
|                      |              |              |              |              |  |  |  |  |  |
|                      | 2006         | 2007         | 2007         | 2008         |  |  |  |  |  |
| EXPENDITURES         | Actual       | Adopted      | Estimate     | Budget       |  |  |  |  |  |
| Personal Services    | \$ 1,036,711 | \$ 1,149,030 | \$ 1,149,030 | \$ 1,226,762 |  |  |  |  |  |
| Contractual Services | 378,074      | 327,650      | 327,650      | 335,018      |  |  |  |  |  |
| Commodities          | 78,971       | 95,350       | 95,350       | 96,350       |  |  |  |  |  |
| Capital Outlay       | 35,221       | 99,000       | 99,000       | 24,000       |  |  |  |  |  |
| Debt Service         | -            | -            | -            |              |  |  |  |  |  |
| Transfers            | 71,662       | 75,250       | 75,250       | 79,000       |  |  |  |  |  |
| Other                | 22,694       | 17,500       | 17,500       | 35,000       |  |  |  |  |  |
| Total                | \$ 1,623,333 | \$ 1,763,780 | \$ 1,763,780 | \$ 1,796,130 |  |  |  |  |  |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|
| 2006 2007 2007 2008  |        |         |          |        |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| Authorized Positions | 21.00  | 22.26   | 22.26    | 22.26  |  |  |  |  |  |

### **ORGANIZATIONAL CHART**



The Utility Billing Division of the Finance Department is responsible for the billing and collecting of water, wastewater, sanitation, and storm sewer charges. Each week, utility bills are prepared for approximately one-fourth of our 31,000 customers.

Customers can initiate, transfer, terminate, and pay for services on a 24/7 basis through our website. In addition, we will be initiating our interactive voice response system to provide customers the ability to query their account over the telephone.

### PERFORMANCE INDICATORS

|                    | 2006   | 2007      | 2008   |
|--------------------|--------|-----------|--------|
| Indicator          | Actual | Estimated | Target |
| a.cato.            |        |           |        |
| Percent of utility |        |           |        |
| bills sent as      |        |           |        |
| scheduled          | 96     | 97        | 99     |
| Percent of         |        |           |        |
| telephone calls    |        |           |        |
| abandoned          | 10     | 9         | 8      |
|                    |        |           |        |
| Percent of water   |        |           |        |
| meters needing     | _      | _         | _      |
| reread             | 4      | 3         | 2      |
| Percent of water   |        |           |        |
| meters read as     |        |           |        |
| scheduled          | 87     | 90        | 100    |
| Scrieduled         | 01     | 30        | 100    |

### CURRENT YEAR ACCOMPLISHMENTS

- Prepared a rate plan to provide adequate cash flow to fund the proposed capital improvement plan
- Changed credit card service providers to allow one time bank transfers and credit card payments over the internet
- Implemented an interactive voice response system to improve customer responsiveness
- Purchased a new hardware and software system to improve the reading of our radio transmit water meters
- Hired a new Assistant Finance Director with primary responsibility over utility billing operations



### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. Maintain the City's revenue bond debt rating.
- 2. Improve the collection of past due utility accounts
- 3. Implement new utility rates to fund capital improvement plan and operations

### **SIGNIFICANT ISSUES FOR 2008**

The increase in personal services is due to a 2% general wage adjustment and merit increases for eligible employees. A reduction in capital outlay can be attributed to a purchase of a one time IVR system in 2007.

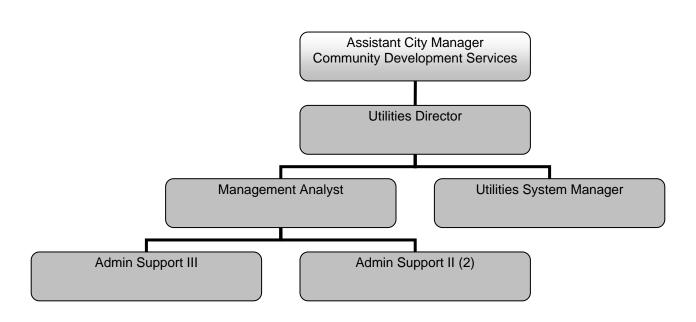
Administration

Account 501-7100-580

| EXPENDITURE SUMMARY  |    |           |      |           |    |           |    |           |
|----------------------|----|-----------|------|-----------|----|-----------|----|-----------|
|                      |    | 2006      |      | 2007      |    | 2007      |    | 2008      |
| EXPENDITURES         |    | Actual    | 1    | Adopted   |    | Estimate  |    | Budget    |
| Personal Services    | \$ | 381,022   | \$   | 557,636   | \$ | 557,636   | \$ | 861,053   |
| Contractual Services |    | 418,466   |      | 222,700   |    | 222,700   |    | 311,800   |
| Commodities          |    | 68,055    |      | 93,500    |    | 93,500    |    | 92,500    |
| Capital Outlay       |    | 99,661    |      | 230,000   |    | 230,000   |    | 255,000   |
| Debt Service         |    | -         |      | -         |    | -         |    |           |
| Transfers            |    | 800,000   |      | 1,927,500 |    | 1,927,500 |    | 2,206,375 |
| Contingency          |    | -         |      | 0         |    | 0         |    |           |
| Total                | \$ | 1,767,204 | \$ : | 3,031,336 | \$ | 3,031,336 | \$ | 3,726,728 |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| <b>Authorized Positions</b> | 9.50   | 9.50    | 9.50     | 10.00  |  |  |  |  |  |

### **ORGANIZATIONAL CHART**



The **Administrative Division** provides direction, analysis, management and support services for all operational divisions in the areas of human resources, budgeting, policy development, risk management, regulatory compliance, project management and clerical support in addition to developing programs to inform the public about utilities' operations.

### CURRENT YEAR ACCOMPLISHMENTS

- Department received Outstanding Achievement in Local Government Award for Wastewater Management System.
- Completion of Environmental Impact and Occupational Health and Safety Hazard Analysis.
- Distribution of materials to contractors and others regarding on-site responsibilities and hazard communications.
- Relocation of Department offices from Kaw Water Treatment Plant to Wastewater Treatment Plant.
- Co-sponsorship of 2007 Annual Safety/ Employee Appreciation Event with Department Safety Committee.

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Long-term planning, facilitation and implementation of capital improvement projects such as the Wakarusa Wastewater Reclamation Facility and Clinton Water Treatment Expansion.
- Implementation of the Lawrence Utilities
   Management System across all
   operational divisions for consistent
   principles of conduct in delivering
   excellent water and wastewater services
   that minimize environmental impact,
   reduce safety hazards, increase
   operational efficiencies and continuously
   improve system processes.
- Adopt and conform to Occupational Health and Safety Assessment Series 14001 safety standards across all operational divisions.
- Ongoing facilitation of Department reorganization and integration in furtherance of a system-wide operational, technical and maintenance approach to delivering water and wastewater services.
- 5. Develop and expand public education and outreach programs.

### PERFORMANCE INDICATORS

| Indicator                  | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|----------------------------|----------------|-------------------|----------------|
| Visitors (not contractors) | 677            | 670               | 670            |
| Work orders processed      | 1000           | 950               | 950            |
| Lost time accidents        | 0              | 0                 | 0              |

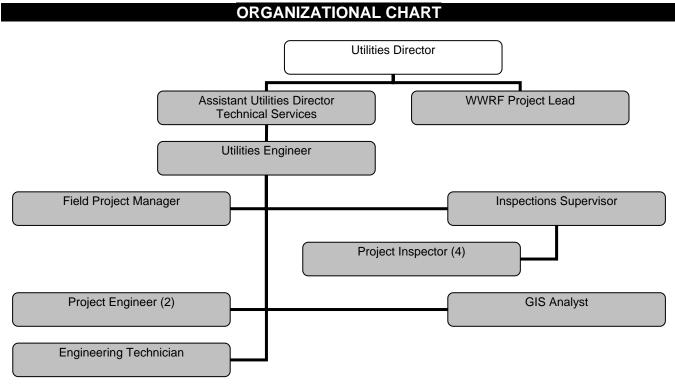
#### **SIGNIFICANT ISSUES FOR 2008**

Increased demands on staff and other resources due to project demands of Clinton Plant Phase II Expansion and Wakarusa Wastewater Reclamation Facility.

Engineering
Account 501-7110-580

| EXPENDITURE SUMMARY  |    |         |    |           |    |           |      |           |
|----------------------|----|---------|----|-----------|----|-----------|------|-----------|
|                      |    | 2006    |    | 2007      |    | 2007      | 2008 |           |
| EXPENDITURES         |    | Actual  | -  | Adopted   |    | Estimate  |      | Budget    |
| Personal Services    | \$ | 487,736 | \$ | 757,193   | \$ | 757,193   | \$   | 977,509   |
| Contractual Services |    | 138,373 |    | 73,050    |    | 73,050    |      | 71,550    |
| Commodities          |    | 55,286  |    | 112,568   |    | 112,568   |      | 92,250    |
| Capital Outlay       |    | 43,328  |    | 60,000    |    | 60,000    |      | 0         |
| Debt Service         |    | 10,000  |    | -         |    | -         |      |           |
| Transfers            |    | -       |    | 10,500    |    | 10,500    |      | 11,025    |
| Contingency          |    | -       |    | 0         |    | 0         |      |           |
| Total                | \$ | 734,723 | \$ | 1,013,311 | \$ | 1,013,311 | \$   | 1,152,334 |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| <b>Authorized Positions</b> | 11.00  | 11.00   | 11.00    | 12.00  |  |  |  |  |  |



The **Engineering Division** is responsible for the project management of all Department capital improvements in addition to design, contract administration and inspection services and maintenance of the Department's water and sewer GIS data and mapping. The Division also reviews developer-designed utility extensions and inspects the construction of these extensions.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Incorporated user comments in the continued implementation of Water and Wastewater SDE database for GIS.
- Implemented the use of handheld GPS devices for the Project Inspectors.
- Managed projects not identified in the Water and Wastewater Master Plans, including utility relocations due to road projects and utility improvements responsive to development and various studies e.g., 14th & Tennessee Sanitary Sewer replacement.
- Ongoing management of the design and construction of multiple projects from the 2004 Water and Wastewater Master Plan, e.g., 2007 Downtown Waterline Replacement.
- Launched Water and Wastewater Master Plan Projects, e.g., West Baldwin Creek Sanitary Sewer and Clinton WTP Expansion construction

### **PERFORMANCE INDICATORS**

| Indicator                                       | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|---|----------------|-------------------|----------------|
| Master Plan<br>Projects – on time               | N/A            | 95%               | 100%           |
| Planning Reviews – on time                      | N/A            | 100%              | 100%           |
| Public<br>Improvement Plan<br>Reviews – on time | N/A            | 100%              | 100%           |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Support ongoing implementation of GIS technology, including completion of Water Distribution digital Map Book, staff training and updated infrastructure inventory and location information.
- 2. Manage all Water and Wastewater Master Plan Projects scheduled for 2008 and continue to manage ongoing 2004 -2007 projects.
- Implement computerized hydraulic modeling capabilities across Department systems.
- 4. Collaborate with e-Gov coordinator to maintain and improve Department webpage.
- 5. Continue to provide a high level of service through Department-related technical support to internal and external clients.
- Enhance the review process for Planning submittals and public improvement plans with regard to staff efficiency and response time through increased use of electronic resources, better defined criteria and staff training.

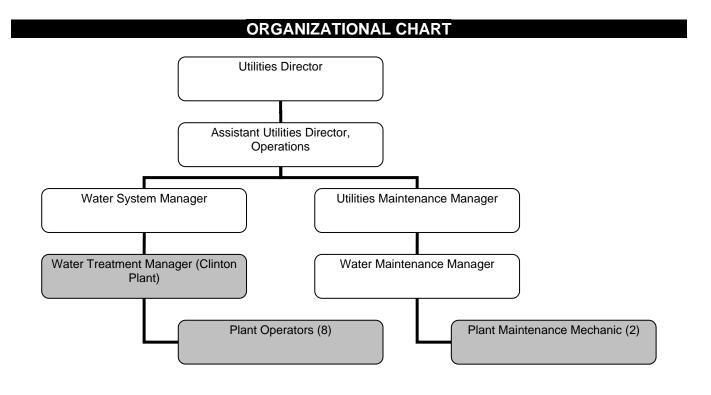
#### **SIGNIFICANT ISSUES FOR 2008**

The Division anticipates substantial and sustained involvement with the Wakarusa Water Reclamation Facility project.

Clinton
Water Treatment Plant
Account 501-7210-581

| EXPENDITURE SUMMARY         |    |           |      |           |    |           |      |           |
|-----------------------------|----|-----------|------|-----------|----|-----------|------|-----------|
|                             |    | 2006      |      | 2007      |    | 2007      |      | 2008      |
| EXPENDITURES                |    | Actual    | l    | Adopted   |    | Estimate  |      | Budget    |
| Personal Services           | \$ | 651,678   | \$   | 734,689   | \$ | 734,689   | \$   | 772,709   |
| <b>Contractual Services</b> |    | 401,157   |      | 445,500   |    | 445,500   |      | 608,200   |
| Commodities                 |    | 552,890   |      | 684,658   |    | 684,658   |      | 814,800   |
| Capital Outlay              |    | -         |      | 25,000    |    | 25,000    |      | 50,000    |
| Debt Service                |    | -         |      | 0         |    | 0         |      |           |
| Transfers                   |    | 17,000    |      | 17,000    |    | 17,000    |      | 18,000    |
| Contingency                 |    | -         |      | 155,000   |    | 155,000   |      | 150,000   |
| Total                       | \$ | 1,622,725 | \$ 2 | 2,061,847 | \$ | 2,061,847 | \$ : | 2,413,709 |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |  |
| <b>Authorized Positions</b> | 11.00  | 11.00   | 11.00    | 11.00  |  |  |  |  |



The mission of the Clinton Water Treatment Division is to produce an adequate supply of potable water for public consumption and fire suppression in compliance with all regulatory requirements through operation and maintenance of a 15 million gallons per day capacity water treatment facility (with a soon-to-be expanded capacity of 25 MGD).

### **CURRENT YEAR ACCOMPLISHMENTS**

- Treated and pumped a combined total of 1.02 billion gallons of water through the first quarter of 2007.
- Completed the bidding and award process for the Phase II Plant Expansion Project.
- Commencement of site improvements in preparation for Expansion Project construction.

### **PERFORMANCE INDICATORS**

| Indicator                              | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|--|----------------|-------------------|----------------|
| % water pumped that is billed          | N/A            | 81%               | 85%            |
| Lost time accidents                    | 0              | 0                 | 0              |
| % tests in compliance with regulations | 100            | 100               | 100            |
| NPDES violations                       | 0              | 0                 | 0              |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Address taste and odor concerns noted in 2007 Citizen Survey.
- Improve water quality, system profit, performance and equipment reliability, operational efficiency and safety through automation of process systems and implementation of Lawrence Utilities Management System.
- 3. Expand the Clinton Plant capacity to 25 million gallons per day capacity.
- 4. Replace chlorine gas storage and system with sodium hypochlorite disinfection system.
- 5. Enroll in EPA Performance Tracking.

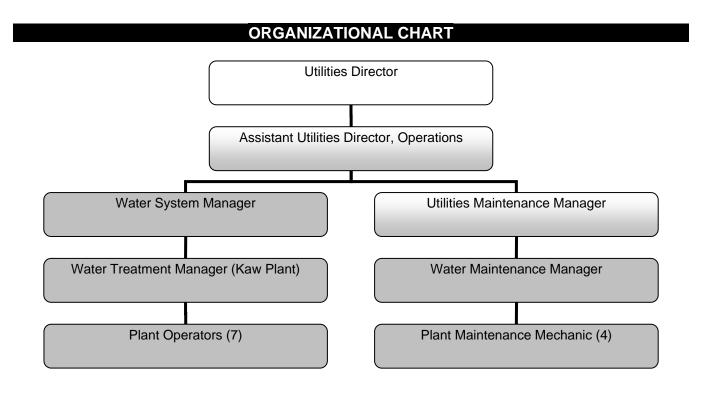
### **SIGNIFICANT ISSUES FOR 2008**

Completion of the Clinton Plant Phase II Expansion Project.

Kaw
Water Treatment Plant
Account 501-7220-582

| EXPENDITURE SUMMARY         |      |           |              |              |              |  |  |  |
|-----------------------------|------|-----------|--------------|--------------|--------------|--|--|--|
|                             | 2006 |           | 2007         | 2007         | 2008         |  |  |  |
| EXPENDITURES                |      | Actual    | Adopted      | Estimate     | Budget       |  |  |  |
| Personal Services           | \$   | 888,872   | \$ 1,030,029 | \$ 1,030,029 | \$ 1,173,029 |  |  |  |
| <b>Contractual Services</b> |      | 722,090   | 855,000      | 855,000      | 957,700      |  |  |  |
| Commodities                 |      | 440,064   | 518,524      | 518,524      | 533,200      |  |  |  |
| Capital Outlay              |      | 43,080    | 76,000       | 76,000       | 99,500       |  |  |  |
| Debt Service                |      | -         | -            | -            |              |  |  |  |
| Transfers                   |      | 20,000    | 21,000       | 21,000       | 22,050       |  |  |  |
| Contingency                 |      | -         | 154,000      | 154,000      | 150,000      |  |  |  |
| Total                       | \$   | 2,114,106 | \$ 2,654,553 | \$ 2,654,553 | \$ 2,935,479 |  |  |  |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |
| <b>Authorized Positions</b> | 14.00  | 14.00   | 14.00    | 15.50  |  |  |  |



The mission of the **Kaw Water Treatment** Division is to produce an adequate supply of potable water for public consumption and fire suppression in compliance with all regulatory requirements through operation and maintenance of a 16.5 million gallons per day capacity water treatment facility.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Treated and pumped a combined total of 1.02 billion gallons of water from Jan. 1<sup>st</sup> to April 30<sup>th</sup>, 2007.
- Starting the bidding process for the repair of brick exterior walls of existing buildings at Kaw Plant.
- Completed the bidding process for replacement of existing elevator in main building at Kaw Plant, with project to start July 2007.
- Placed new security cameras at Stratford, 6<sup>th</sup> & Kasold and 19<sup>th</sup> & Kasold Water Towers.

### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. Address taste and odor concerns noted in 2007 Citizen Survey.
- Improve water quality, system profit, performance and equipment reliability, operational efficiency and safety through automation of process systems and implementation of Lawrence Utilities Management System.
- Complete the Kaw Plant Low Service #2 Flow Improvements Project by replacing all five intake pumps intake pumps with new pumps.
- 4. Replace chlorine gas storage and system with sodium hypochlorite disinfection system.
- 5. Enroll in EPA Performance Tracking.

### **SIGNIFICANT ISSUES FOR 2008**

Address the infrastructure and equipment needs of an aging plant facility.

### PERFORMANCE INDICATORS

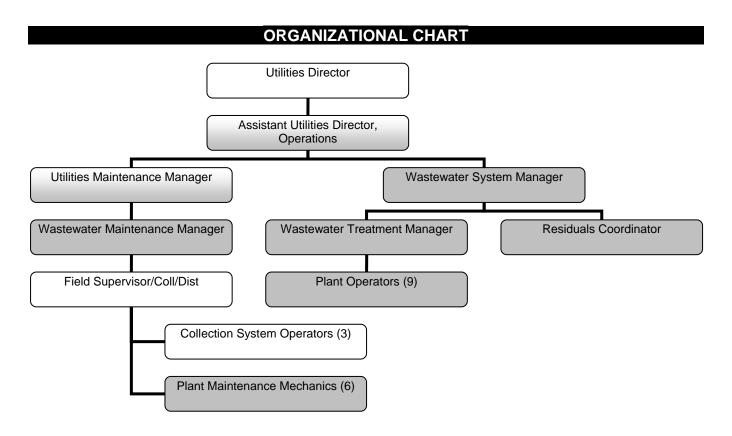
| Indicator                              | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|--|----------------|-------------------|----------------|
| % water pumped that is billed          | N/A            | 81%               | 85%            |
| Lost time accidents                    | 0              | 0                 | 0              |
| % tests in compliance with regulations | 100            | 100               | 100            |
| NPDES violations                       | 0              | 0                 | 0              |



Wastewater
Treatment Plant
Account 501-7310-583

| EXPENDITURE SUMMARY         |              |              |              |              |  |  |  |  |
|-----------------------------|--------------|--------------|--------------|--------------|--|--|--|--|
|                             | 2006         | 2007         | 2007         | 2008         |  |  |  |  |
| EXPENDITURES                | Actual       | Adopted      | Estimate     | Budget       |  |  |  |  |
| Personal Services           | \$ 1,077,095 | \$ 1,238,943 | \$ 1,238,943 | \$ 1,353,084 |  |  |  |  |
| <b>Contractual Services</b> | 1,283,624    | 1,291,000    | 1,291,000    | 1,410,000    |  |  |  |  |
| Commodities                 | 437,928      | 681,906      | 681,906      | 646,700      |  |  |  |  |
| Capital Outlay              | 75,908       | 110,000      | 110,000      | 85,000       |  |  |  |  |
| Debt Service                | -            | -            | -            |              |  |  |  |  |
| Transfers                   | 25,000       | 26,250       | 26,250       | 28,000       |  |  |  |  |
| Contingency                 |              | 240,000      | 240,000      | 250,000      |  |  |  |  |
| Total                       | \$ 2,899,555 | \$ 3,588,099 | \$ 3,588,099 | \$ 3,772,784 |  |  |  |  |

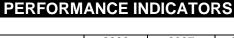
| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |
| <b>Authorized Positions</b> | 17.00  | 17.00   | 17.00    | 20.50  |  |  |  |



The mission of the **Wastewater Treatment Division** is to treat wastewater and return treated water and biosolids to the environment by utilizing environmentally safe standards through operation and maintenance of the Wastewater Treatment facility located on East 8th Street.

### **CURRENT YEAR ACCOMPLISHMENTS**

- Updated Process and Maintenance database is completed, installed and operational.
- Property acquisition for Wakarusa Water Reclamation Facility is 100% complete.
- The Lawrence Wastewater Management System has been certified for ISO14001 (environmental) and OHSAS18001 (health and safety).
- Completion of major lift station additions and expansions, including lift stations 16, 1, 2, 3, and 48.



| Indicator                       | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|---------------------------------|----------------|-------------------|----------------|
| NPDES Violations                | 0              | 0                 | 0              |
|                                 |                |                   |                |
| Lost time accidents             | 1              | 0                 | 0              |
| Complaints received             | 13             | 5                 | 5              |
| % biosolids beneficially reused | 100            | 100               | 100            |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. Continued 100% compliance with regulations.
- 2. Increased utilization of methane as energy source over 2006 usage levels.
- 3. Enroll into EPA Performance Tracks
- Beneficially reuse 100% of biosolids produced from the wastewater treatment process.



### **SIGNIFICANT ISSUES FOR 2008**

Increased demands on staff and resources for the Wakarusa Water Reclamation Facility project.

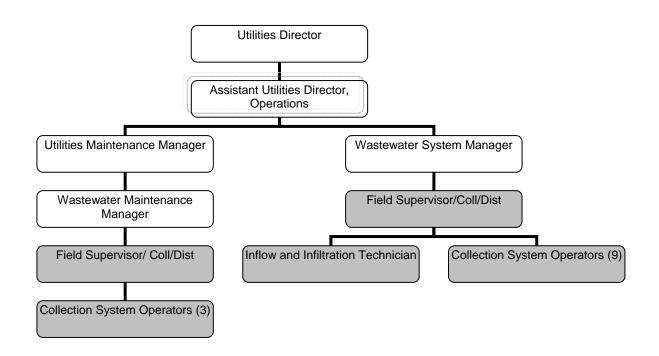
Planning for and implementation of expansion/rehabilitation of the anaerobic digester complex.

Sanitary Sewer Collection
Account 501-7410-583

| EXPENDITURE SUMMARY  |      |           |         |           |          |           |      |           |
|----------------------|------|-----------|---------|-----------|----------|-----------|------|-----------|
|                      | 2006 |           |         | 2007      |          | 2007      |      | 2008      |
| EXPENDITURES         |      | Actual    | Adopted |           | Estimate |           |      | Budget    |
| Personal Services    | \$   | 880,725   | \$      | 867,840   | \$       | 867,840   | \$   | 986,989   |
| Contractual Services |      | 911,943   |         | 941,000   |          | 941,000   | •    | 1,201,000 |
| Commodities          |      | 162,155   |         | 218,100   |          | 218,100   |      | 242,805   |
| Capital Outlay       |      | 149,810   |         | 245,000   |          | 245,000   |      | 340,000   |
| Debt Service         |      | -         |         | -         |          | -         |      |           |
| Transfers            |      | 158,000   |         | 250,000   |          | 250,000   |      | 262,500   |
| Contingency          |      | -         |         | 227,000   |          | 227,000   |      | 100,000   |
| Total                | \$   | 2,262,633 | \$ 2    | 2,748,940 | \$ :     | 2,748,940 | \$ 3 | 3,133,294 |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |
| <b>Authorized Positions</b> | 16.00  | 16.00   | 16.00    | 15.00  |  |  |  |

### **ORGANIZATIONAL CHART**



The mission of the **Sanitary Sewer Collection Division** is to convey wastewater from customers to the Wastewater Treatment Plant, prevent sanitary sewer overflows and maintain the wastewater collection system by preventing significant health, safety and environmental impacts.

Division responsibilities include approximately 392 miles of sanitary sewer lines, 18 miles of sanitary sewer force main, 9800 manholes, 1500 clean outs and 35 lift stations.



#### **CURRENT YEAR ACCOMPLISHMENTS**

- A 28% reduction in number of city sewer main blockages.
- Closed Circuit Television Inspection (CCTV) of 26.7 miles of sanitary sewer pipe.
- Cleaning of 26% of the gravity system through the 4-Year Section Cleaning Program.
- Installment of SCADA instrumentation in all lift stations.
- Installed 31 Permanent Flow Meters citywide for use in gathering accurate wastewater flow data 24/7.
- Meeting or exceeding performance measures and targets.

### **PERFORMANCE INDICATORS**

|                     | 2006   | 2007      | 2008   |
|---------------------|--------|-----------|--------|
| Indicator           | Actual | Estimated | Target |
| City Main           |        |           |        |
| Blockages           | 56     | 50        | 45     |
| % Planned           |        |           |        |
| maintenance         |        |           |        |
| completed           | 100    | 100       | 100    |
| % Planned TV        |        |           |        |
| Inspection          |        |           |        |
| Completed           | 100    | 100       | 100    |
|                     | _      |           |        |
| Lost time accidents | 0      | 0         | 0      |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- Continue to lower service calls through proactive maintenance programs, including cured in place pipe program, chemical root control program, section cleaning, scheduled preventive maintenance, grease program and TV inspections.
- 2. Develop a Collection System Rehabilitation Plan to replace aging collection system infrastructure.
- Develop a dynamic hydraulic modeling program.
- 4. Continue the pump rehabilitation program.
- No sanitary sewer overflows due to lift station operations.

#### **SIGNIFICANT ISSUES FOR 2008**

Aging collection system components, including clay pipe sewer lines installed 80 years ago.

Increased collection system infrastructure and capacity have significantly reduced service calls but present challenges in maintaining the expanded system given current staff and equipment levels.

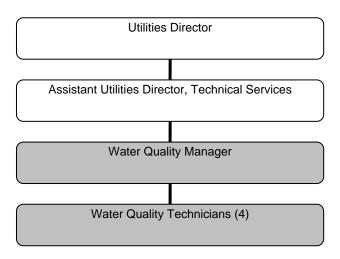
Implementation and enforcement of the Grease Program.

Quality Control
Account 501-7510-585

| EXPENDITURE SUMMARY         |    |         |    |         |    |          |    |         |
|-----------------------------|----|---------|----|---------|----|----------|----|---------|
|                             |    | 2006    |    | 2007    |    | 2007     |    | 2008    |
| EXPENDITURES                |    | Actual  | /  | Adopted | E  | Estimate |    | Budget  |
| Personal Services           | \$ | 298,001 | \$ | 328,286 | \$ | 328,286  | \$ | 349,024 |
| <b>Contractual Services</b> |    | 95,693  |    | 147,000 |    | 147,000  |    | 161,500 |
| Commodities                 |    | 156,937 |    | 153,000 |    | 153,000  |    | 156,500 |
| Capital Outlay              |    | 19,734  |    | 12,000  |    | 12,000   |    | 68,000  |
| Debt Service                |    | -       |    | -       |    | -        |    |         |
| Transfers                   |    | 11,000  |    | 11,550  |    | 11,550   |    | 12,200  |
| Contingency                 |    | -       |    | -       |    | -        |    |         |
| Total                       | \$ | 581,365 | \$ | 651,836 | \$ | 651,836  | \$ | 747,224 |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|--|
| 2006 2007 2007 2008         |        |         |          |        |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |  |
| <b>Authorized Positions</b> | 4.00   | 5.00    | 5.00     | 5.00   |  |  |  |  |

### **ORGANIZATIONAL CHART**



The mission of the **Quality Control Division** is to assure compliance with the Clean Water Act and the Safe Drinking Water Act. The Division operates the Department's three certified laboratories. The Division is responsible for monitoring, reporting and knowledge of drinking water and wastewater parameters required for compliance for both state and federal regulations.

### **PERFORMANCE INDICATORS**

| Indicator                  | 2006   | 2007      | 2008   |
|----------------------------|--------|-----------|--------|
|                            | Actual | Estimated | Target |
| Lab Analyses<br>In-house   | 31690  | 32500     | 33000  |
| Lab Analyses<br>Outsourced | 3039   | 4144      | 4328   |
| Compliance Rate            | 100%   | 100%      | 100%   |

### CURRENT YEAR ACCOMPLISHMENTS

- Annual Compliance Summary for Pretreatment Programs completed March 30, 2007.
- Water and Wastewater Compliance Reports submitted per deadline to date.
- Preparation of Consumer Confidence Report for 2007 completed April 19, 2007.
- NELAP certification and accreditation maintained for Year 2007/2008.



### MAJOR GOALS AND OBJECTIVES FOR 2008

- Provide monitoring and other services to water and wastewater facilities in support of full operational compliance with the Safe Drinking Water Act and the Clean Water Act.
- Improve operation and efficiency of division.
- 3. Track customer calls, locations and trend problems.
- 4. Identify potential water quality issues in the distribution system.
- 5. Implement Grease Control Program.

### **SIGNIFICANT ISSUES FOR 2008**

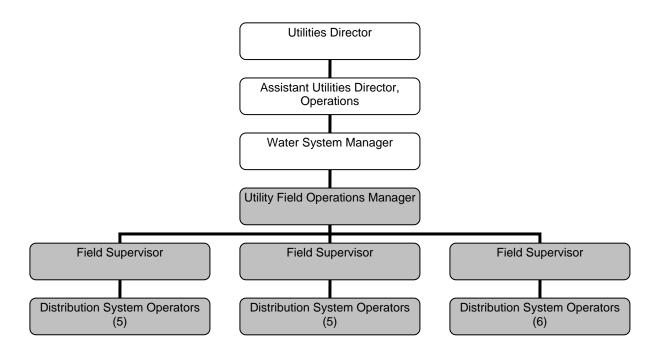
Increased work load for current staff due to expanding and new facilities, to increasing regulatory compliance requirements and to implementation of the Grease Program.

Water Distribution System Account 501-7610-586

| EXPENDITURE SUMMARY           2006         2007         2007         2008 |              |              |              |              |  |  |  |
|---|--------------|--------------|--------------|--------------|--|--|--|
|   | 2006         | 2007         | 2007         | 2008         |  |  |  |
| EXPENDITURES  | Actual       | Adopted      | Estimate     | Budget       |  |  |  |
| <b>Personal Services</b>  | \$ 1,238,961 | \$ 1,372,919 | \$ 1,372,919 | \$ 1,323,032 |  |  |  |
| <b>Contractual Services</b>   | 130,682      | 298,000      | 298,000      | 216,000      |  |  |  |
| Commodities   | 537,539      | 662,700      | 662,700      | 685,700      |  |  |  |
| Capital Outlay  | 104,229      | 100,000      | 100,000      | 158,000      |  |  |  |
| Debt Service  | -            | -            | -            |              |  |  |  |
| Transfers   | 265,000      | 500,000      | 500,000      | 525,000      |  |  |  |
| Contingency   | -            | 100,000      | 100,000      | 100,000      |  |  |  |
| Total   | \$ 2,276,411 | \$ 3,033,619 | \$ 3,033,619 | \$ 3,007,732 |  |  |  |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|--|
|                             | 2006   | 2007    | 2007     | 2008   |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |  |
| <b>Authorized Positions</b> | 23.00  | 23.00   | 23.00    | 20.00  |  |  |  |  |

### **ORGANIZATIONAL CHART**



The mission of the **Water Distribution Division** is to provide for the installation, maintenance and repair of the water distribution system. The distribution system is the network of pipes conveying clean, safe, potable water for consumption to residences, businesses, industries and rural water districts. The system also provides water for fire protection throughout the City.



### **CURRENT YEAR ACCOMPLISHMENTS**

- Installed 147 water services to new customers and repaired 26 main leaks.
- Replaced 900 feet of water mains.
- Completed bidding and started construction of Phase 3 of the Downtown waterline project.
- Performed inspection, maintenance and repairs on 531 fire hydrants and 241 water main valve and valve boxes.

## MAJOR GOALS AND OBJECTIVES FOR 2008

- Address taste and odor concerns noted in 2007 Citizen Survey.
- Improve water quality, system profit, performance and equipment reliability, operational efficiency and safety through automation of process systems and implementation of Lawrence Utilities Management System.
- 3. Continue water main replacement program.
- 4. Implement replacement program of old major water distribution valves.

#### PERFORMANCE INDICATORS

|                                       | 2006   | 2007      | 2008   |
|---------------------------------------|--------|-----------|--------|
| Indicator                             | Actual | Estimated | Target |
| Hydrants painted, inspected, repaired | 1524   | 335       | 2000   |
|                                       |        |           |        |
| Lost time accidents                   | 0      | 1         | 0      |
| Water services installed              | 520    | 350       | 350    |
|                                       |        |           |        |
| Water main breaks                     | 55     | 40        | 40     |

### **SIGNIFICANT ISSUES FOR 2008**

Complete planning for and start Southeast Area Water Transmission Main Project.

Debt Service Account 501-7700-587

|                             | 2006            | 2007            | 2007            | 2008            |
|-----------------------------|-----------------|-----------------|-----------------|-----------------|
| EXPENDITURES                | Actual          | Adopted         | Estimate        | Budget          |
| Personal Services           | \$<br>-         | \$<br>-         | \$<br>-         | \$<br>-         |
| Contractual Services        | -               | -               | -               | -               |
| Commodities                 | -               | -               | -               | -               |
| Capital Outlay              | -               | -               | -               | -               |
| Debt Service                | 6,481,158       | 9,100,000       | 9,100,000       | 9,000,000       |
| Transfers                   | -               | -               | -               | -               |
| Contingency                 | -               | -               | -               |                 |
| Total                       | \$<br>6,481,158 | \$<br>9,100,000 | \$<br>9,100,000 | \$<br>9,000,000 |
|                             | 2006            | 2007            | 2007            | 2008            |
| PERSONNEL                   | Actual          | Adopted         | Estimate        | Budget          |
| <b>Authorized Positions</b> | <br>0.00        | <br>0.00        | <br>0.00        | <br>0.00        |

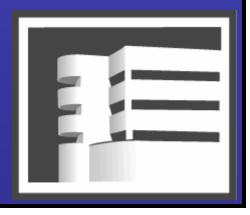
## **Water and Wastewater Fund**

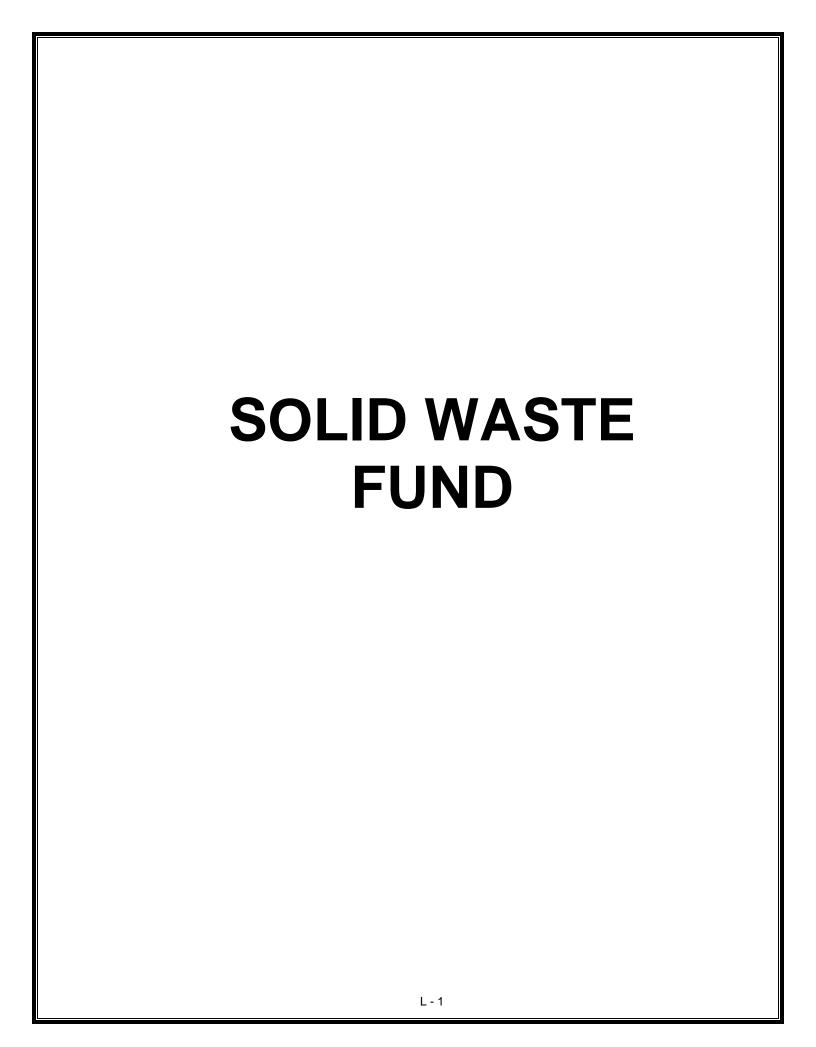
Debt Service
Account 501-7700-587

| EXPENDITURES         | 2006<br>Actual  | 2007<br>Adopted | 2007<br>Estimate | 2008<br>Budget  |
|----------------------|-----------------|-----------------|------------------|-----------------|
| Personal Services    | \$<br>-         | \$<br>-         | \$<br>-          | \$<br>-         |
| Contractual Services | -               | -               | -                | -               |
| Commodities          | -               | -               | -                | -               |
| Capital Outlay       | -               | -               | -                | -               |
| Debt Service         | -               | -               | -                | -               |
| Transfers            | 6,000,000       | 8,000,000       | 8,000,000        | 8,000,000       |
| Contingency          | -               | -               | -                |                 |
| Total                | \$<br>6,000,000 | \$<br>8,000,000 | \$<br>8,000,000  | \$<br>8,000,000 |
|                      | 2006            | 2007            | 2007             | 2008            |
| PERSONNEL            | Actual          | Adopted         | Estimate         | Budget          |
| Authorized Positions | 0.00            | 0.00            | 0.00             | 0.00            |

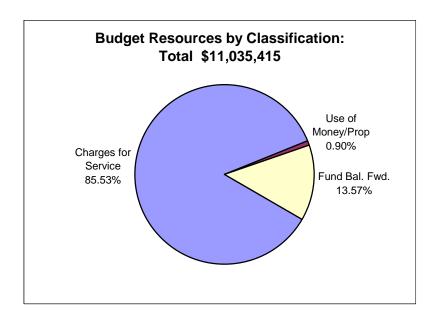


# City of Lawrence, Kansas Solid Waste Fund





### **Fund 502 - SOLID WASTE**



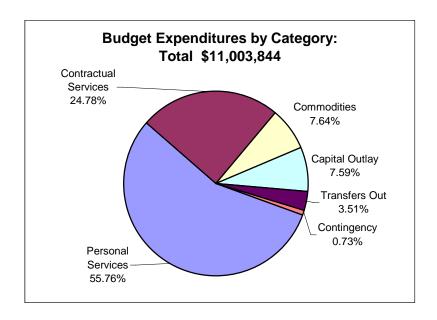
|                              | 2006       | 2007       | 2007       | 2008       |
|------------------------------|------------|------------|------------|------------|
| RECEIPTS                     | Actual     | Adopted    | Estimated  | Budget     |
| Sanitation Service Charge    | 6,830,635  | 7,073,000  | 7,073,000  | 7,392,000  |
| Roll Off                     | 1,562,162  | 1,400,000  | 1,545,000  | 1,620,000  |
| Extra Pickups, Miscellaneous | 510,713    | 500,000    | 420,000    | 488,000    |
| State Grants                 | 85,000     | -          | -          | -          |
| Interest on Investments      | 151,408    | 110,000    | 45,000     | 100,000    |
| TOTAL RECEIPTS               | 9,139,918  | 9,083,000  | 9,083,000  | 9,600,000  |
| Balance, January 1           | 3,762,580  | 1,909,708  | 3,276,396  | 1,507,415  |
| TOTAL RESOURCES AVAILABLE    | 12,902,498 | 10,992,708 | 12,359,396 | 11,107,415 |

### **Revenue Sources - Descriptions and Trends**

Revenue Sources- The Solid Waste Fund is an Enterprise Fund used to account for the operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing services (recycling, solid waste, and disposal of refuse) to the general public on a continuing basis is financed or recovered primarily through user charges. The primary revenue source for this fund is the charges for sanitation services, followed by roll-off charges to commercial and some residential customers. A recommended rate increase in both residential and commercial solid waste fees will be considered by the City Commission for 2008.

<u>Trends-</u> As indicated, the solid waste revenues are projected conservatively and incrementally, to avoid large jumps in service charges in any one year. Increased maintenance and operating costs, as well as the growth in the number of customers and geographic size of the service area, continue to impact the revenue requirements for this fund.

### **Fund 502 - SOLID WASTE**



|                         | 2006      | 2007       | 2007       | 2008       |
|-------------------------|-----------|------------|------------|------------|
| EXPENDITURES            | Actual    | Adopted    | Estimated  | Budget     |
| Personal Services       | 5,289,895 | 5,851,013  | 5,851,013  | 6,135,264  |
| Contractual Services    | 2,552,754 | 2,759,328  | 2,759,328  | 2,727,072  |
| Commodities             | 713,693   | 849,340    | 849,340    | 840,540    |
| Capital Outlay          | 773,760   | 884,000    | 884,000    | 835,000    |
| Debt Service            | -         | -          | -          | -          |
| Transfer to Other Funds | 296,000   | 403,300    | 403,300    | 386,025    |
| Contingency             | -         | 105,000    | 105,000    | 80,000     |
| TOTAL EXPENDITURES      | 9,626,102 | 10,851,981 | 10,851,981 | 11,003,901 |
| FUND BALANCE FORWARD    | 3,276,396 | 140,727    | 1,507,415  | 103,514    |

#### **Expenditures - Descriptions and Trends**

<u>Personal Services</u>- Cost of providing wages, salaries, retirement, and other fringe benefits for City employees. Increases continue due to projected 2% general wage adjustment, merit increases for eligible employees, and an increase in the City's share of the per employee health care costs.

<u>Commodities</u> - Goods and supplies for operating the divisions and providing the services of the department. The steady increases since 2006 can be attributed in part to rising fuel costs as well as steel costs.

<u>Capital Outlay</u> - Funds for scheduled vehicle and equipment replacement. The needs to replace failing equipment and add additional equipment fluctuate as do expenditure levels.

<u>Transfer to Other Funds</u> - These funds are transferred to the City's Worker's Comp Fund and have increased steadily each year.

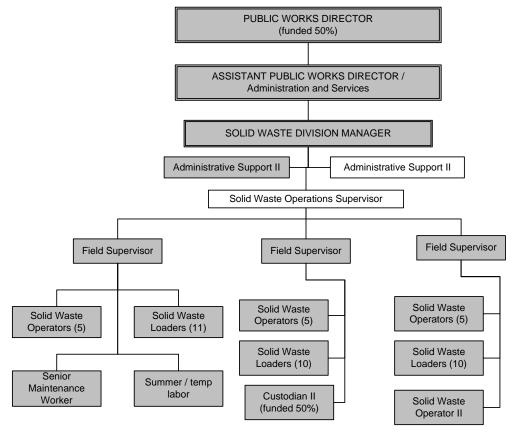
<u>Contingency</u> - Budgeted funds to cover emergency repairs or weather related situations that increase operating costs.

## **Solid Waste Fund**

# Residential Solid Waste Account 502-3510-571

| EXPENDITURE SUMMARY  |    |           |    |           |    |           |    |           |
|----------------------|----|-----------|----|-----------|----|-----------|----|-----------|
|                      |    | 2006      |    | 2007      |    | 2007      |    | 2008      |
| EXPENDITURES         |    | Actual    |    | Adopted   |    | Estimate  |    | Budget    |
| Personal Services    | \$ | 2,795,148 | \$ | 3,102,161 | \$ | 3,102,161 | \$ | 3,218,119 |
| Contractual Services |    | 1,037,042 |    | 1,113,288 |    | 1,113,288 |    | 1,092,672 |
| Commodities          |    | 272,573   |    | 347,500   |    | 347,500   |    | 353,000   |
| Capital Outlay       |    | 325,943   |    | 327,000   |    | 327,000   |    | 525,000   |
| Debt Service         |    | -         |    | -         |    | -         |    |           |
| Transfers            |    | 165,000   |    | 219,500   |    | 219,500   |    | 224,225   |
| Contingency          |    | -         |    | 50,000    |    | 50,000    |    | 35,000    |
| Total                | \$ | 4,595,706 | \$ | 5,159,449 | \$ | 5,159,449 | \$ | 5,448,016 |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|
|                             | 2006   | 2007    | 2007     | 2008   |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |
| <b>Authorized Positions</b> | 52.84  | 54.84   | 54.84    | 54.84  |  |  |  |



<sup>\*</sup>Shading indicates positions funded from this account

The Solid Waste Residential Collection Division of the Public Works Department is charged with collection of refuse generated from residential areas. Residential Collection is on Tuesday, Wednesday, and Thursday. Monday is used for yard waste pick-up and Friday is for training, equipment maintenance, bulk pick-up and special projects such as alley cleaning and neighborhood clean-ups.

Residential collection service is one of three divisions that make up this financially self-supporting enterprise fund. The Department of Finance handles billing in conjunction with their water and sewer utility billings. Other services include separate collection of tires from residential sources, collection of appliances, and neighborhood and alley clean-ups.

#### **PERFORMANCE INDICATORS**

|                      | 2006   | 2007      | 2008   |
|----------------------|--------|-----------|--------|
| Indicator            | Actual | Estimated | Target |
| % of residents       |        |           |        |
| satisfied or very    |        |           |        |
| satisfied with solid |        | 91%       |        |
| waste collection     | NA     | 0.70      | TBD    |
| services             |        |           |        |
| % of residents       |        |           |        |
| satisfied or very    |        |           |        |
| satisfied with yard  |        | 86%       |        |
| waste collection     | NA     |           | TBD    |
| services             |        |           |        |
| Pounds of            |        |           |        |
| municipal solid      |        |           |        |
| waste disposed per   | 3.42   | 3.5       | 3.5    |
| person per day (KS   |        |           |        |
| normalized data)     |        |           |        |
| % of yard waste in   |        |           |        |
| preferred            | 98.5%  | 98.9%     | 99.0%  |
| containers           |        |           |        |

#### CURRENT YEAR ACCOMPLISHMENTS

- Continued yard waste collection using preferred containers only with very positive rates of compliance.
- Provided residential yard waste services for more than 31,000 units with a citizen survey satisfaction rate over 90%.
- Expanded use of roll-out carts, providing convenience to customers and reducing the potential for injuries to solid waste employees.
- Expanded residential service by one rearloader route.



### MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide efficient collection of residential solid waste in a challenging environment, given a growing customer base and an expanding geographic service area.
- To improve efficiency and effectiveness of grass and leaf collection processes from residential areas.
- Continue increasing use of poly-carts for collection of residential solid waste.

#### **SIGNIFICANT ISSUES FOR 2008**

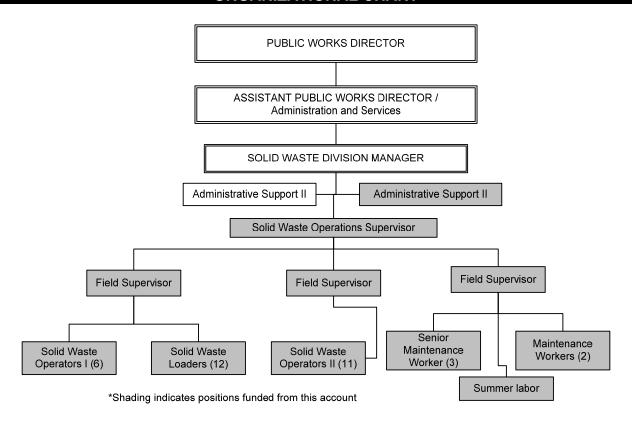
Increases in personal services can be attributed to 2% wage adjustment and merit increases for eligible employees. There is a reduction in the amount budgeted for contingency, however, there is also a significant increase in capital outlay due to the replacement of three loader trucks.

## **Solid Waste Fund**

# Commercial Solid Waste Account 502-3520-572

| EXPENDITURE SUMMARY  |    |           |    |           |    |           |    |           |
|----------------------|----|-----------|----|-----------|----|-----------|----|-----------|
|                      |    | 2006      |    | 2007      |    | 2007      |    | 2008      |
| EXPENDITURES         |    | Actual    |    | Adopted   |    | Estimate  |    | Budget    |
| Personal Services    | \$ | 2,087,616 | \$ | 2,255,766 | \$ | 2,255,766 | \$ | 2,420,848 |
| Contractual Services |    | 1,271,333 |    | 1,400,604 |    | 1,400,604 |    | 1,418,064 |
| Commodities          |    | 377,780   |    | 409,700   |    | 409,700   |    | 405,400   |
| Capital Outlay       |    | 283,342   |    | 435,000   |    | 435,000   |    | 248,000   |
| Debt Service         |    | -         |    | -         |    | -         |    | -         |
| Transfers            |    | 128,000   |    | 155,650   |    | 155,650   |    | 158,500   |
| Contingency          |    | -         |    | 35,000    |    | 35,000    |    | 35,000    |
| Total                | \$ | 4,148,071 | \$ | 4,691,720 | \$ | 4,691,720 | \$ | 4,685,812 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |
| Authorized Positions | 38.00  | 39.00   | 39.00    | 39.00  |  |  |  |



The **Solid Waste Commercial Collection Division** of the Public Works Department is responsible for the collection and disposal of all refuse and solid waste generated by commercial establishments, apartment complexes, industry, and most of the University of Kansas.

The division uses various types of equipment to handle the large volume of trash generated by these establishments. Regular rear-loading packer trucks are used where limited space prohibits the use of more highly mechanized equipment. Where possible, commercial accounts are served with front-loader trucks and the use of special containers. Industries and large commercial trash generators may be served by roll-off units, which provide for compaction of the refuse in the container before disposal, or with open top containers. Most Commercial accounts are serviced on a fixed scheduled basis with extra pickups available on request. Roll-off accounts may be served on a scheduled basis or on-call. Billing is handled through the Department of Finance in conjunction with regular water and sewer utility billing.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Use o the roll-off program continue to increase.
- Expansion of compactor lease programs, including the addition of several schools.
- Provided commercial solid waste services to over 1400 customers and industrial accounts

#### **PERFORMANCE INDICATORS**

|                      | 2006   | 2007      | 2008   |
|----------------------|--------|-----------|--------|
| la di a atau         | Actual | Estimated | Target |
| Indicator            |        |           |        |
| % of residents       |        |           |        |
| satisfied or very    |        |           |        |
| satisfied with solid | 91%    | 91%       | 91%    |
| waste collection     |        |           |        |
| services             |        |           |        |
| % of commercial      |        |           |        |
| solid waste          |        |           |        |
| collected as         |        |           |        |
| scheduled            |        |           |        |
| % of roll-off        |        |           |        |
| accounts that are    |        |           |        |
| permanent            | 62%    | 65%       | 65%    |
| placements           |        |           |        |
| % change in          |        |           |        |
| number of roll-off   | 8.65%  | 5%        | 5%     |
| service calls        | 0.0075 | 0,0       | 0,0    |
| 3333 Gallo           |        |           | 1      |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- To accommodate growth in commercial sector with greater number of dumpsters.
- To address increase in roll off service demands.
- 3. Reconstruct two downtown trash enclosures per year.
- 4. Coordinate with the University of Kansas for dormitory closings and openings to handle large volumes of waste generated in an efficient and effective manner.

#### **SIGNIFICANT ISSUES FOR 2008**

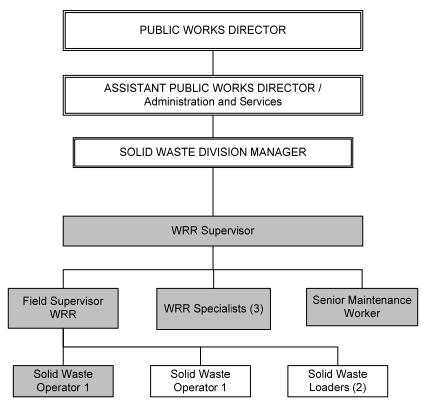
Increases in personal services can be attributed to 2% wage adjustment and merit increases for eligible employees. Capital outlay has been reduced in keeping with revenue constraints.

## **Solid Waste Fund**

## Waste Reduction / Recycling Account 502-3530-573

| EXPENDITURE SUMMARY  |    |         |    |           |    |           |    |         |
|----------------------|----|---------|----|-----------|----|-----------|----|---------|
|                      |    | 2006    |    | 2007      |    | 2007      |    | 2008    |
| EXPENDITURES         |    | Actual  |    | Adopted   |    | Estimate  |    | Budget  |
| Personal Services    | \$ | 407,131 | \$ | 493,086   | \$ | 493,086   | \$ | 496,297 |
| Contractual Services |    | 244,379 |    | 245,436   |    | 245,436   |    | 216,336 |
| Commodities          |    | 63,340  |    | 92,140    |    | 92,140    |    | 82,140  |
| Capital Outlay       |    | 164,475 |    | 122,000   |    | 122,000   |    | 62,000  |
| Debt Service         |    | -       |    | -         |    | -         |    | -       |
| Transfers            |    | 3,000   |    | 28,150    |    | 28,150    |    | 3,300   |
| Contingency          |    | -       |    | 20,000    |    | 20,000    |    | 10,000  |
| Total                | \$ | 882.325 | \$ | 1.000.812 | \$ | 1.000.812 | \$ | 870.073 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |
| Authorized Positions | 7.00   | 8.00    | 8.00     | 8.00   |  |  |  |



\*Shading indicates positions funded from this account

The **Solid Waste Reduction Division** is responsible for programming for recycling and waste reduction efforts of the City. The division conducts extensive public education and community awareness programs.

Residential services in this division include

- managing the household hazardous waste program
- fibers recycling programs, such as the drop-off locations, collection, processing, and sale of collected materials for newspaper, cardboard and mixed paper.
- yard waste composting, testing, and annual giveaway events, when possible
- home energy conservation fair
- other education and outreach through schools, community events, and direct technical assistance.

Commercial services include:

- managing the small quantity generator hazardous was program
- cardboard collection and recycling services for the central business district and other medium to small sized businesses
- technical assistance on a variety of recycling and resource conservation issues.

WRR staff are actively engaged in making professional presentations to community and school groups, as well as presenting at state or national conferences. The WRR Supervisor staffs the Sustainability Advisory Board.

#### CURRENT YEAR ACCOMPLISHMENTS

- Over 13,000 tons of material were recycled by the Solid Waste Division, including grass and leaves, newspaper, cardboard, brushy wood waste, holiday trees, and metals.
- Revenue from the sale of recycling materials exceeded \$100,000, and avoided landfill fees exceeded \$200,000.
- Special education and outreach programs were designed for effective and environmentally friendly management of wastes. Major special events included the Earth Day activities and the Home Energy Conservation Fair.
- Staff provided support for the Sustainability Advisory Board.

#### **PERFORMANCE INDICATORS**

| Indicator   | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|---|----------------|-------------------|----------------|
| % of municipal solid waste recycled   | NA             | 34%               | TBD            |
| Pounds of<br>municipal solid<br>waste disposed per<br>person per day (KS<br>normalized data)      | NA             | 3.5               | TBD            |
| % of residents<br>satisfied with the<br>City's drop-off<br>recycling sites                        | NA             | 50%               | TBD            |
| % of residents satisfied with the City's efforts to inform citizens about recycling opportunities | NA             | 50%               | TBD            |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. To provide an appropriate level of recycling and waste reduction for the community.
- To increase the number of households served by the Household Hazardous Waste program.
- To expand the Small Quantity Generator program to assist with the appropriate management of hazardous wastes in the community.
- To provide quality education and outreach on recycling and waste reduction opportunities in the community.
- 5. To conduct a community survey regarding citizen interest in a curbside recycling program at various price points.

#### **SIGNIFICANT ISSUES FOR 2008**

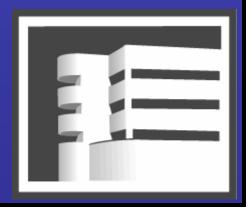
Increases in personal services can be attributed to 2% wage adjustment and merit increases for eligible employees. Reductions in other categories are in keeping with revenue constraints in this fund.



L - 10

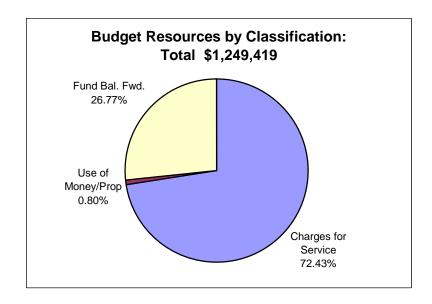


# City of Lawrence, Kansas Public Parking Fund





### **Fund 503 – PUBLIC PARKING SYSTEM**



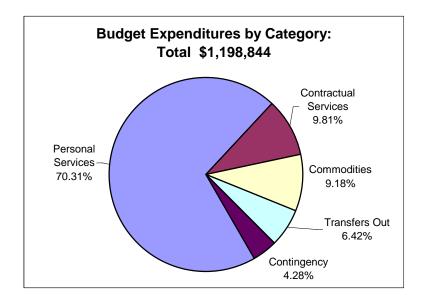
|                            | 2006      | 2007      | 2007      | 2008      |
|----------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                   | Actual    | Adopted   | Estimated | Budget    |
| Meter                      | 393,462   | 380,000   | 380,000   | 380,000   |
| Overtime Parking           | 378,336   | 300,000   | 300,000   | 350,000   |
| Riverfront Garage          | 163,087   | 175,000   | 175,000   | 160,000   |
| 9th & New Hampshire Garage | 19,829    | 15,000    | 15,000    | 15,000    |
| Interest on Investments    | 13,906    | 10,000    | 10,000    | 10,000    |
| Lease Payment              | -         | -         | -         | -         |
| Miscellaneous              | 52        | -         | -         | -         |
| TOTAL RECEIPTS             | 968,672   | 880,000   | 880,000   | 915,000   |
| Balance, January 1         | 456,934   | 318,264   | 606,593   | 334,419   |
| TOTAL RESOURCES AVAILABLE  | 1,425,606 | 1,198,264 | 1,486,593 | 1,249,419 |

#### **Revenue Sources - Descriptions and Trends**

Revenue Sources- The Public Parking Fund is an Enterprise Fund used to account for the operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing services (operation of all parking facilities owned by the City) to the general public on a continuing basis is financed or recovered primarily through user charges. The primary revenue sources for this fund are parking meter receipts, followed by revenue from overtime parking citations. The City's two garages (Riverfront and 9th/New Hampshire) both collect fees from parking permits and collection boxes.

<u>Trends-</u> The City Commission has not raised the fines for overtime parking since 2004. Ongoing review of system-wide parking rates is recommended in order to assure adequate maintenance and operation support for the system.

### **Fund 503 – PUBLIC PARKING SYSTEM**



|                      | 2006    | 2007      | 2007      | 2008      |
|----------------------|---------|-----------|-----------|-----------|
| EXPENDITURES         | Actual  | Adopted   | Estimated | Budget    |
| Personal Services    | 631,767 | 686,879   | 686,879   | 821,824   |
| Contractual Services | 129,207 | 123,925   | 123,925   | 114,700   |
| Commodities          | 31,039  | 186,370   | 186,370   | 107,320   |
| Capital Outlay       | -       | 30,000    | 30,000    | 30,000    |
| Debt Service         | -       | -         | -         | -         |
| Transfer             | 27,000  | 75,000    | 75,000    | 75,000    |
| Contingency          | -       | 50,000    | 50,000    | 50,000    |
| TOTAL EXPENDITURES   | 819,013 | 1,152,174 | 1,152,174 | 1,198,844 |
| FUND BALANCE FORWARD | 606,593 | 46,090    | 334,419   | 50,575    |

#### **Expenditures - Descriptions and Trends**

<u>Personal Services</u>- Cost of wages, salaries, retirement, and other fringe benefits for City employees and to some extent, part-time, seasonal staff. This fund provides the funding for staff from four separate departments involved in public parking operations: police officers, parking control officers, a parking control technician, a maintenance worker, court clerks, and part-time seasonal employees. An increase is budgeted for 2008 for increased health care costs and wage adjustments for eligible employees. Also, personnel costs for a police officer position was moved to this fund from the General Operating Fund.

<u>Commodities</u>- Per Commission direction to enhance beautification efforts in the downtown parking areas, an increase was budgeted in 2007 however, due to revenue constraints, this amount was decreased in 2008. 2007 was also higher due to the cost of overlaying one of the parking garages.

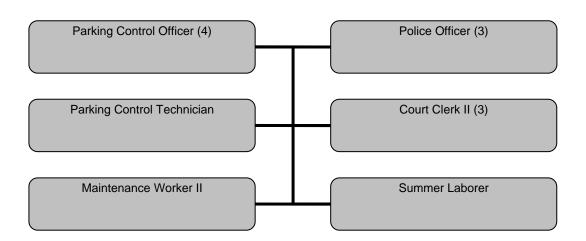
<u>Transfer</u> - These funds are transferred into a reserve fund for maintenance and repairs to parking facilities. The increase reflects the increased need for repairs to these facilities as they age.

## **Public Parking System Fund**

Parking Control
Account 503-2300-503

| EXPENDITURE SUMMARY  |    |         |    |           |    |           |    |           |
|----------------------|----|---------|----|-----------|----|-----------|----|-----------|
|                      |    | 2006    |    | 2007      |    | 2007      |    | 2008      |
| EXPENDITURES         |    | Actual  |    | Adopted   | Е  | stimated  |    | Budget    |
| Personal Services    | \$ | 631,767 | \$ | 686,879   | \$ | 686,879   | \$ | 821,824   |
| Contractual Services |    | 129,207 |    | 123,925   |    | 123,925   |    | 114,700   |
| Commodities          |    | 31,039  |    | 186,370   |    | 186,370   |    | 107,320   |
| Capital Outlay       |    | -       |    | 30,000    |    | 30,000    |    | 30,000    |
| Debt Service         |    | -       |    | -         |    | -         |    | -         |
| Transfer             |    | 27,000  |    | 75,000    |    | 75,000    |    | 75,000    |
| Contingency          |    | -       |    | 50,000    |    | 50,000    |    | 50,000    |
| Total                | \$ | 819.013 | \$ | 1.152.174 | \$ | 1.152.174 | \$ | 1.198.844 |

| PERSONNEL SUMMARY    |        |         |          |        |  |  |  |  |  |
|----------------------|--------|---------|----------|--------|--|--|--|--|--|
|                      | 2006   | 2007    | 2007     | 2008   |  |  |  |  |  |
| PERSONNEL            | Actual | Adopted | Estimate | Budget |  |  |  |  |  |
| Authorized Positions | 7.00   | 8.00    | 8.00     | 9.00   |  |  |  |  |  |



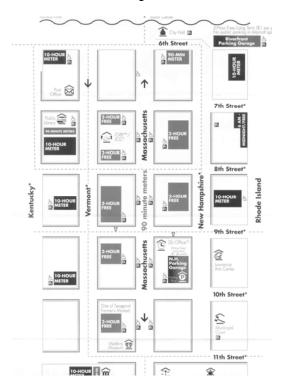
The **Public Parking Division** is charged with the responsibility of enforcing parking regulations and meter time limits in the Central Business District to provide adequate parking turnover in the downtown area.

The parking meter program includes meter and zone enforcement, meter maintenance, meter collections and debt service. In conjunction with the Public Works and Parks and Recreation Departments, the division maintains existing lots and landscapes the arcades and planters along Massachusetts Street.

This division also maintains the Riverfront Garage as well as the New Hampshire Parking Garage. Revenues from the garage are used to finance operations and make transfers to the parking reserve fund to finance maintenance and improvements in the overall public parking system.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Provided janitorial, repair, landscaping, and maintenance services for parking lots owned and operated by the City of Lawrence.
- Worked with downtown businesses and DLI to maximize signage during waterline project for patrons to locate parking facilities easily and continue to access businesses during construction.



#### **PERFORMANCE INDICATORS**

| Indicator | 2006<br>Actual | 2007<br>Estimated | 2008<br>Target |
|-----------|----------------|-------------------|----------------|
|           |                |                   |                |
|           |                |                   |                |
|           |                |                   |                |
|           |                |                   |                |
|           |                |                   |                |
|           |                |                   |                |
|           |                |                   |                |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- To provide efficient and effective enforcement of meter and lot violations.
- 2. To provide adequate public parking downtown.
- 3. To optimize use of all city operated parking facilities, maximizing revenue.
- 4. To maintain public garages and parking areas that are aesthetically pleasing, clean, and safe.
- To increase meter violation fine collection by sending mailers bi-weekly instead of monthly.
- 6. To increase the use of the credit card payment option.

#### **SIGNIFICANT ISSUES FOR 2008**

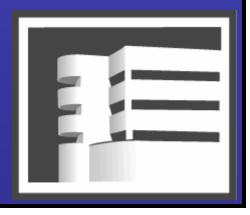
In 2008, Personal Services will include a 2% general wage adjustment, merit increases for eligible employees and increased costs for employee health care coverage. Personnel costs for a police officer positions were also moved into this fund from the General Operating Fund.

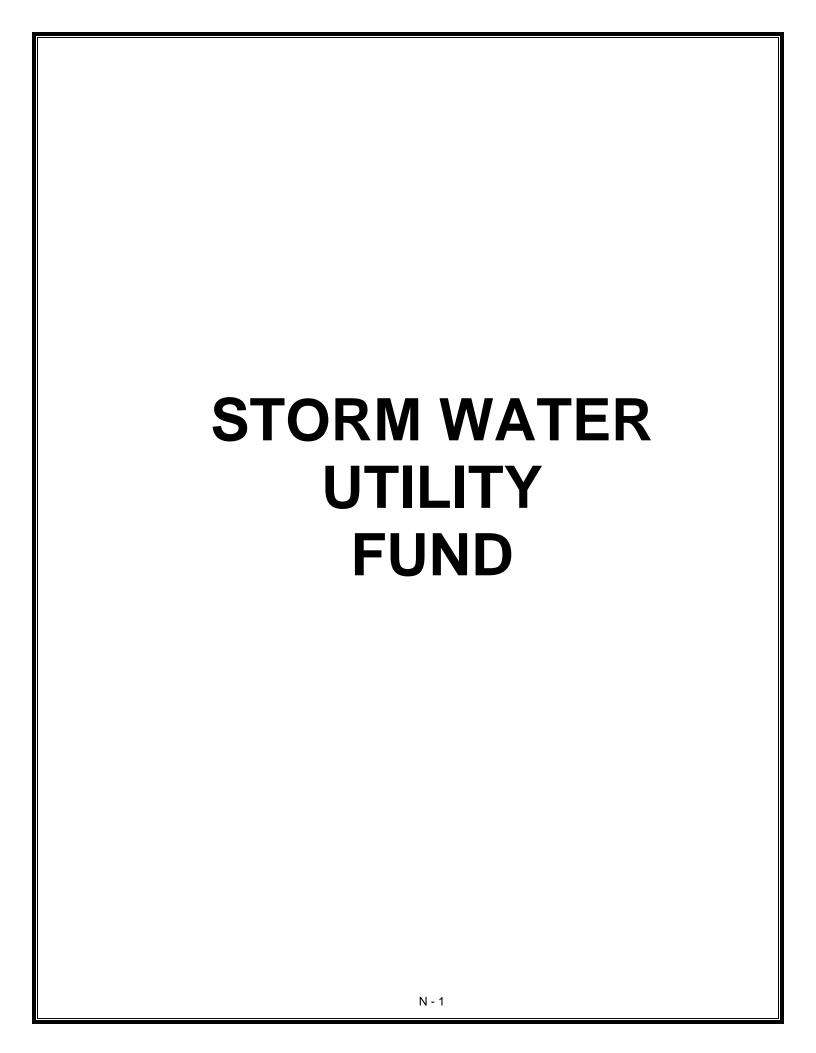


 ${
m L}_{
m awrence}^{^{
m City}\, 
m of}$ 

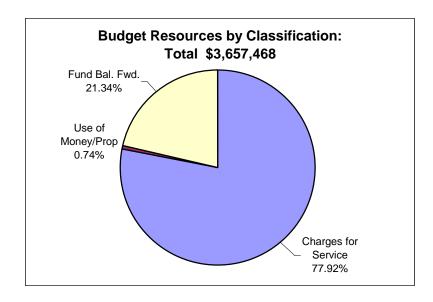


# City of Lawrence, Kansas **Storm Water Utility Fund**





### **Fund 505 – STORM WATER UTILITY**



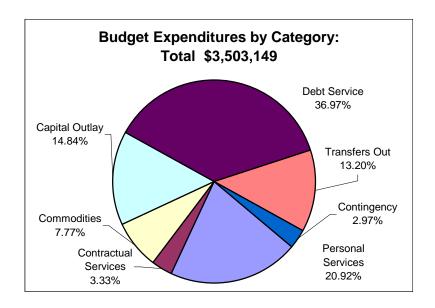
|                             | 2006      | 2007      | 2007      | 2008      |
|-----------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                    | Actual    | Adopted   | Estimated | Budget    |
| Storm Water Utility Charges | 2,794,985 | 2,800,000 | 2,800,000 | 2,850,000 |
| Interest on Investments     | 63,753    | 50,000    | 50,000    | 20,000    |
| Miscellaneous               | (45,190)  | -         | -         | 7,000     |
| Debt Proceeds               | 209,766   | -         | -         |           |
| TOTAL RECEIPTS              | 3,023,314 | 2,850,000 | 2,850,000 | 2,877,000 |
| Balance, January 1          | 2,324,462 | 1,259,604 | 1,950,782 | 780,468   |
| TOTAL RESOURCES AVAILABLE   | 5,347,776 | 4,109,604 | 4,800,782 | 3,657,468 |

#### **Revenue Sources - Descriptions and Trends**

Revenue Sources- The Storm Water Fund is an Enterprise Fund used to account for the operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing services (repair and maintenance of the storm water system) to the general public on a continuing basis is financed or recovered primarily through user charges. The primary revenue source for this fund is the charges for storm water service and is calculated by assessing each property based on its impervious surface. A Storm Water Master Plan projects the projects and priorities for capital improvements to the infrastructure and rates are adjusted accordingly.

<u>Trends</u>- The City Commission approved a \$1.00 increase in the storm water fees effective January 1, 2003. This increase brought the rate to \$4.00 per equivalent residential unit (ERU) and is based on a rate study completed in 2000. There is no rate increase approved for 2008. Adequate revenue is necessary in order to complete priority storm water projects. Maintenance of the storm water system is a priority, including meeting the NPDES permit requirements.

### **Fund 505 – STORM WATER UTILITY**



|                         | 2006      | 2007      | 2007      | 2008      |
|-------------------------|-----------|-----------|-----------|-----------|
| EXPENDITURES            | Actual    | Adopted   | Estimated | Budget    |
| Personal Services       | 632,784   | 697,129   | 697,129   | 732,908   |
| Contractual Services    | 168,868   | 118,740   | 118,740   | 116,540   |
| Commodities             | 269,225   | 270,450   | 270,450   | 272,200   |
| Capital Outlay          | 370,218   | 520,000   | 520,000   | 520,000   |
| Debt Service            | 1,530,899 | 1,391,745 | 1,391,745 | 1,295,088 |
| Transfer to Other Funds | 425,000   | 843,250   | 843,250   | 462,413   |
| Contingency             | -         | 179,000   | 179,000   | 104,000   |
| TOTAL EXPENDITURES      | 3,396,994 | 4,020,314 | 4,020,314 | 3,503,149 |
| FUND BALANCE FORWARD    | 1,950,782 | 89,290    | 780,468   | 154,319   |

#### **Expenditures - Descriptions and Trends**

<u>Personal Services</u>- Cost of providing wages, salaries, retirement, and other fringe benefits for City employees and to some extent, part-time, seasonal staff. Increases in 2008 are due to projected merit increases for eligible employees. Additionally, the City's share of the per employee health care costs have increased for 2008.

<u>Debt Service</u>- Debt Service expenditures allow for the payment of bonded debt at the completion of construction for major improvement projects. The division will pay debt service on two major phases of storm water project construction until 2009.

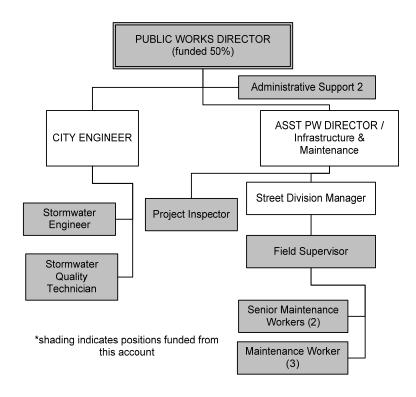
<u>Transfer-</u> Transfers to the General Fund will allow for additional funding for the Workers Comp Reserve Fund as well as continued funding of the curb repair program.

### **Storm Water Utility Fund**

Storm Water Utility
Account 505-3900-579

| EXPENDITURE SUMMARY  |    |           |    |           |    |             |    |           |  |
|----------------------|----|-----------|----|-----------|----|-------------|----|-----------|--|
|                      |    | 2006      |    | 2007      |    |             |    | 2008      |  |
| EXPENDITURES         |    | Actual    |    | Adopted   | 20 | 07 Estimate |    | Budget    |  |
| Personal Services    | \$ | 632,784   | \$ | 697,129   | \$ | 697,129     | \$ | 732,908   |  |
| Contractual Services |    | 168,868   |    | 118,740   |    | 118,740     |    | 116,540   |  |
| Commodities          |    | 269,225   |    | 270,450   |    | 270,450     |    | 272,200   |  |
| Capital Outlay       |    | 370,218   |    | 520,000   |    | 520,000     |    | 520,000   |  |
| Debt Service         |    | 1,530,899 |    | 1,391,745 |    | 1,391,745   |    | 1,295,088 |  |
| Transfers            |    | 425,000   |    | 843,250   |    | 843,250     |    | 462,413   |  |
| Contingency          |    | -         |    | 179,000   |    | 179,000     |    | 104,000   |  |
| Total                | \$ | 3.396.994 | \$ | 4.020.314 | \$ | 4.020.314   | \$ | 3.503.149 |  |

| PERSONNEL SUMMARY           |        |         |               |        |  |  |  |  |
|-----------------------------|--------|---------|---------------|--------|--|--|--|--|
|                             | 2006   | 2007    |               | 2008   |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | 2007 Estimate | Budget |  |  |  |  |
| <b>Authorized Positions</b> | 10.50  | 10.50   | 10.50         | 10.50  |  |  |  |  |



The Storm Water Engineering Division is responsible for scheduled capital improvements to the storm drainage system, maintenance of the existing storm drainage system, review of drainage design in new development and compliance with federal water quality regulations. These tasks are funded by storm water utility fees administered by division personnel. Major division goals and a majority of funds are focused on capital improvements. The schedule for capital improvements is directly related to the revenue generated by utility fees.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Continued focus on inlet maintenance and open channel debris removal.
- On-going infrastructure audit for storm water features, including field and GIS data collection work.
- Continued implementation of federal water quality regulations (NPDES)
- LOMR (Letter of Map Revision) completed for 13<sup>th</sup> and Oregon. The LOMR is submitted to FEMA for revision of the national flood insurance rate maps.
- Acquisition of software to enhance our modeling capabilities for watershed analysis.



#### **PERFORMANCE INDICATORS**

|  | 2006   | 2007      | 2008   |
|--|--------|-----------|--------|
| Indicator  | Actual | Estimated | Target |
| % of residents satisfied or very satisfied with City's stormwater management program | 53%    | 53%       | 53%    |
| % of stormwater problems that require action after issuance of a notice of violation |        |           |        |
| Number of stormwater quality violations issued                                       |        |           |        |
| Number of<br>stormwater<br>education program<br>participants                         |        |           |        |

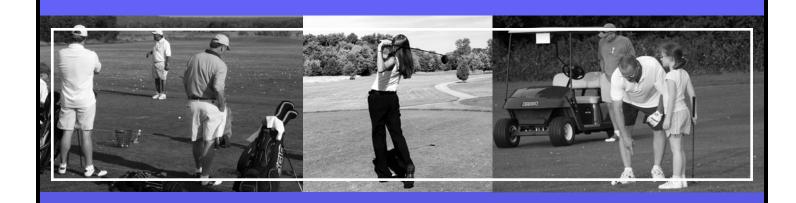
#### MAJOR GOALS AND OBJECTIVES FOR 2008

- Comprehensive planning for next stage of construction of capital improvement projects.
- 2. Continued implementation of the storm water pollution prevention ordinance.
- Completion of remaining NPDES requirements, including pollutant discharge detection, city employee training, and possible land use regulations and construction standards.
- Watershed modeling of specific watersheds. One goal for 2008 is to review the Burroughs Creek water shed and submit a LOMR for 21 and Barker Ct., if appropriate.

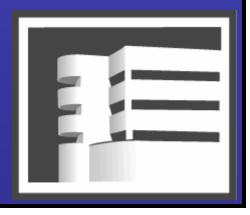
#### **SIGNIFICANT ISSUES FOR 2008**

Increases in personal services can be attributed to 2% wage adjustment and merit increases for eligible employees. Reductions in other categories are in order to stay within revenue constraints.



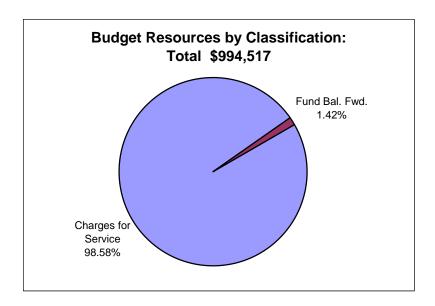


# City of Lawrence, Kansas Public Golf Course Fund





### **Fund 506 – PUBLIC GOLF COURSE**



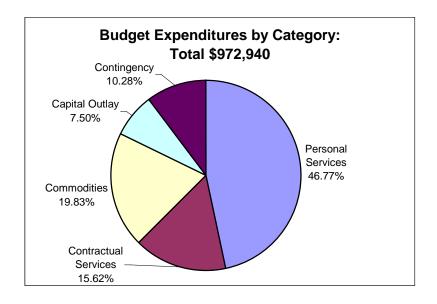
|                           | 2006      | 2007      | 2007      | 2008      |
|---------------------------|-----------|-----------|-----------|-----------|
| RECEIPTS                  | Actual    | Adopted   | Estimated | Budget    |
| Golf Course Fees          | 1,041,877 | 1,000,000 | 1,000,000 | 1,009,000 |
| Interest on Investments   | -         | -         | -         | -         |
| Miscellaneous             | 1,009     | -         | -         | -         |
| Transfers In              | -         | -         | -         | -         |
| TOTAL RECEIPTS            | 1,042,886 | 1,000,000 | 1,000,000 | 1,009,000 |
| Balance, January 1        | (37,904)  | 30,560    | (10,180)  | (14,483)  |
| TOTAL RESOURCES AVAILABLE | 1,004,982 | 1,030,560 | 989,820   | 994,517   |

#### **Revenue Sources - Descriptions and Trends**

<u>Revenue Sources</u>-The Public Golf Course Fund is an Enterprise Fund used to account for the operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing services (operations of the publicly owned Eagle Bend Golf Course) to the general public on a continuing bases is financed or recovered primarily through user charges. The primary revenue source for this fund is Golf Course Fees.

<u>Trends</u>- As a weather-dependent entity, this fund sees fluctuations depending on the availability of good weather for golfers.

### **Fund 506 – PUBLIC GOLF COURSE**



|                      | 2006      | 2007      | 2007      | 2008    |
|----------------------|-----------|-----------|-----------|---------|
| EXPENDITURES         | Actual    | Adopted   | Estimated | Budget  |
| Personal Services    | 401,489   | 453,303   | 453,303   | 455,040 |
| Contractual Services | 129,642   | 148,500   | 148,500   | 152,000 |
| Commodities          | 187,296   | 179,500   | 179,500   | 192,900 |
| Capital Outlay       | 7,500     | 73,000    | 73,000    | 73,000  |
| Debt Service         | 289,235   | -         | -         |         |
| Contingency          | -         | 150,000   | 150,000   | 100,000 |
| TOTAL EXPENDITURES   | 1,015,162 | 1,004,303 | 1,004,303 | 972,940 |
| FUND BALANCE FORWARD | (10,180)  | 26,257    | (14,483)  | 21,577  |

#### **Expenditures - Descriptions and Trends**

<u>Personal Services</u> - Personnel costs have increased due merit increases for eligible employees, as well as rising health care costs.

Commodities - Expenses are somewhat weather dependent for maintenance/care of the grounds.

<u>Capital Outlay</u> - Funds are needed to purchase equipment for the maintenance of the golf course. Due to revenue limitations, funding levels remain at 2007 levels.

<u>Debt Service</u> - Beginning in 2007, debt service payments were no longer made from this fund. Instead, debt service payments are made from the Sales Tax Reserve Fund, which funds all other parks and recreation debt.

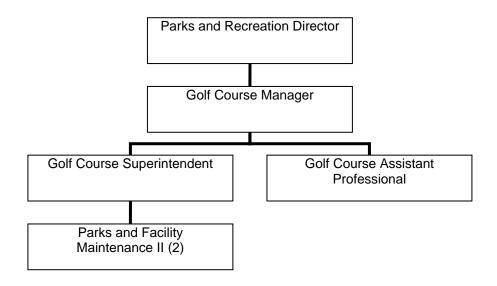
## **Public Golf Course Fund**

**Golf Course** 

Account 506-4900-599

| EXPENDITURE SUMMARY  |    |           |    |           |    |           |    |         |  |
|----------------------|----|-----------|----|-----------|----|-----------|----|---------|--|
|                      |    | 2006      |    | 2007      |    | 2007      |    | 2008    |  |
| EXPENDITURES         |    | Actual    |    | Adopted   |    | Estimate  |    | Budget  |  |
| Personal Services    | \$ | 401,489   | \$ | 453,303   | \$ | 453,303   | \$ | 455,040 |  |
| Contractual Services |    | 129,642   |    | 148,500   |    | 148,500   |    | 152,000 |  |
| Commodities          |    | 187,296   |    | 179,500   |    | 179,500   |    | 192,900 |  |
| Capital Outlay       |    | 7,500     |    | 73,000    |    | 73,000    |    | 73,000  |  |
| Debt Service         |    | 289,235   |    | -         |    | -         |    | -       |  |
| Contingency          |    | -         |    | 150,000   |    | 150,000   |    | 100,000 |  |
| Total                | \$ | 1,015,162 | \$ | 1,004,303 | \$ | 1,004,303 | \$ | 972,940 |  |

| PERSONNEL SUMMARY           |        |         |          |        |  |  |  |  |
|-----------------------------|--------|---------|----------|--------|--|--|--|--|
|                             | 2006   | 2007    | 2007     | 2008   |  |  |  |  |
| PERSONNEL                   | Actual | Adopted | Estimate | Budget |  |  |  |  |
| <b>Authorized Positions</b> | 6.00   | 6.00    | 5.50     | 5.50   |  |  |  |  |



The municipal golf course division is responsible for the operation and maintenance of Eagle Bend Golf Course and related facilities. The \$3.2 million dollar, 18 hole municipal golf course, in its ninth year of operation, is located east of the Clinton Lake Dam in the southwest quadrant of the City.

Eagle Bend is designed along the Wakarusa River channel located below the Clinton Reservoir Dam. As a member of the Audubon Cooperative Sanctuary program for golf courses, Eagle Bend is dedicated to continuing the preservation of the environment and habitat of wildlife.

#### **CURRENT YEAR ACCOMPLISHMENTS**

- Worked with Lawrence County Club to accommodate there members during the club course renovations
- Upgraded Rectrac/Golftrac software and hardware to help serve the golf community more efficiency
- Improvements to Clubhouse and furnishings
- Added new programs and created a couples league
- Purchased new mowing equipment
- Played host to over 30 tournaments
- Improved drainage on #1& 15 fairways



#### PERFORMANCE INDICATORS

| Indicator  | 2006   | 2007      | 2008   |
|--|--------|-----------|--------|
|  | Actual | Estimated | Target |
| % of overall golf experience rated good or excellent | 93.94% | 92%       | 95%    |

### MAJOR GOALS AND OBJECTIVES FOR 2008

- 1. To operate the Eagle Bend Golf Course facility with golf course fees and receipts.
- Increase number of players by offering great customer service, well maintained facility and continuing our marketing plan that was started in 2004
- Increase programs and explore ways to get more children interested in the game of golf

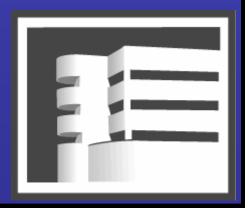
#### SIGNIFICANT ISSUES FOR 2008

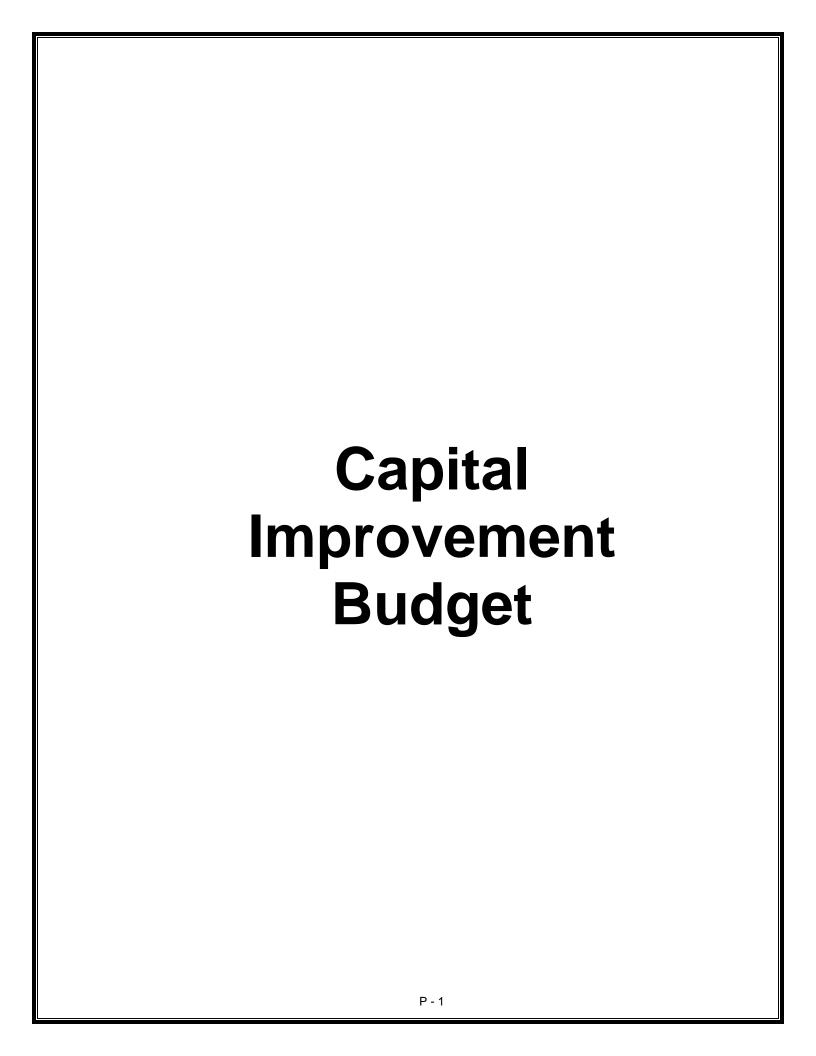
The increase in Personal Services for 2008 can be attributed to merit increases for eligible employees and increased costs for employee benefits, including health care benefits. Maintaining the golf course and offering continued excellent service for customers within the confines of the projected revenue estimates will be a challenge, particularly if weather is a factor in number of rounds played. Adding 12 carts to the fleet will allow larger tournaments and the course to complete with others for 5somes to play as a group. Trainings for personnel on Customer service will be increased to meet our goals to the consumer along with continuing to improve the condition and playability of the course.





# City of Lawrence, Kansas Capital Improvement Budget





#### **CAPITAL IMPROVEMENT BUDGET SUMMARY**

#### <u>Introduction</u>

The Capital Improvement Plan (CIP) is a tool to help City Commissioners look beyond year to year budgeting to determine what, when, where and how future public improvements will take place over the next six years. The Capital Improvement Budget is made of up capital projects contained in the City's Capital Improvement Plan.

#### Capital Project Defined

A capital project is defined as a project with a minimum total cost of \$25,000 resulting in 1) the creation of a new fixed asset; or 2) enhancement to an existing fixed asset with a life expectancy of at least 20 years. Examples include construction or expansion of public buildings, new storm and sanitary sewers, water line upgrades and extensions, the acquisition of land for public use, planning and engineering costs, and street construction.

Vehicle replacements less than \$35,000 or projects considered as operational, recurring, or maintenance are not considered capital projects and are typically funded through the City's Operating Budget.

#### Capital Improvement Process

Each year, capital project lists are submitted by various City departments, agencies, and the public. The projects are reviewed by the Capital Improvement Administrative Review Committee made up of representatives from several departments, as well as a City Commissioner and a member of the Planning Commission. The Committee uses the set of scoring criteria and the scoring matrix found on page P-4 to determine a score for every project submitted. The scores are translated into priority rankings.

The Administrative Review Committee then submits a draft Capital Improvement Plan to the Planning Commission, who reviews the Plan and ensures all projects included are consistent with the City's Comprehensive Plan, Horizon 2020. The draft Capital Improvement Plan is then submitted to the City Commission for approval.

#### Capital Improvement Budget

Each year, a Capital Improvement Budget is prepared each year in conjunction with the City's Annual Operating Budget. The Capital Improvement budget has a number of revenue sources, including current revenues, state and federal grants, special assessment benefit districts, and the issuance of debt. The Capital Improvement Budget can be found on page P-6.

#### Capital Improvement Budget Process

Each year, the City Commission selects projects from the Capital Improvement Plan to include in the Capital Improvement Budget. First, the Administrative Review Committee projects the funding available from property taxes levied for bond and interest payments using a three-tier system. The first tier is a projected level of funding if the property tax levy for debt support from the previous year was maintained. The second tier is a projected level of funding with an increase of 0.25 mills over the debt levy from the previous year. The third tier is a projected level of funding that would be available if the debt levy from the previous year was increased by 0.50 mills.

Next, the Committee projects the portion of the countywide sales tax that the City receives each year that will be used to fund capital projects. Historically, these funds have been used to cash finance as well as debt finance projects related to Parks and Recreation.

#### **CAPITAL IMPROVEMENT BUDGET SUMMARY**

The project ranking list, the funding tiers, and the sales tax projections are used to develop the City Manager's Recommended Capital Improvement Budget along with the Operating Budget, which is submitted for adoption by the City Commission.

#### Impact of Capital Budget on Operating Budget

The Capital Improvement Budget impacts the operating budget in several ways. For example, construction of a new roadway means additional snow removal that must be done, additional area that must be patrolled by police officers, and additional right of way that must be maintained. This can mean budgeting for more staff, equipment, contractual services, etc. Major improvements can also impact revenues. New road improvements can provide access to new commercial and residential developments, which when developed, can increase the property tax base and may generate additional sales tax.

Additional detail regarding anticipated impacts from these projects on the operating budget can be found beginning on pages P-8.

# 2008 CAPITAL IMPROVEMENT BUDGET SCORING MATRIX

|  | Possible Scores  |   |   |  |  |  |  |  |
|--|--|---|---|--|--|--|--|--|
| Criteria   | 0  | 1   | 2   |  |  |  |  |  |
| consistency<br>with community<br>goals and plans   | project is inconsistent with City's<br>Comprehensive Plan or does nothing<br>to advance the City Commission's<br>strategic goals                   | project is consistent the City's<br>Comprehensive Plan but does little to<br>advance the City Commission's<br>strategic goals         | project are directly consistent with<br>the City's Comprehensive Plan and<br>advances the strategic goals of the<br>City Commission                             |  |  |  |  |  |
| public health<br>and safety                        | project would have no impact on existing public health and/or safety status  | project would increase public health<br>and/or safety but is not an urgent,<br>continual need or hazard                               | project addresses an immediate,<br>continual safety hazard or public<br>health and/or safety need   |  |  |  |  |  |
| Mandates or other legal requirements               | project is not mandated or<br>otherwise required by court order,<br>judgment, or interlocal agreements   | project would address anticipated mandates, other legal requirements, or interlocal agreements  | project required by federal, state, or local mandates, grants, court orders and judgments; required as part of interlocal agreements                            |  |  |  |  |  |
| maintains or<br>improves<br>standard of<br>service | project not related to maintaining an existing standard of service   | project would maintain existing standard of service   | project would address deficiencies<br>or problems with existing services;<br>would establish new service  |  |  |  |  |  |
| extent of<br>benefit                               | projects would benefit only a small percentage of citizens or particular neighborhood or area  | project would benefit a large<br>percentage of citizens or many<br>neighborhoods or areas   | project would benefit all of the citizens, neighborhoods, or areas  |  |  |  |  |  |
| related to other projects                          | project is not related to other<br>projects in the Capital Improvement<br>Plan already underway  | project linked to other projects in<br>the Capital Improvement Plan already<br>underway but not essential to their<br>completion      | project essential to the success of<br>other projects identified in Capital<br>Improvement Plan already underway  |  |  |  |  |  |
| public<br>perception of<br>need                    | project has no public support or established voter appeal; is not identified by the citizenry as a need  | project has been identified by the citizenry as a need in the community but lacks strong support                                      | project has technical and strong<br>political support, project was<br>suggested by or even demanded by<br>large number of citizens                              |  |  |  |  |  |
| efficiency of<br>service                           | project would have no impact on the efficiency of service  | project would result in savings by eliminating obsolete or inefficient facilities   | project would result in significant savings by increasing the efficiency of the performance of a service or reducing the on-going cost of a service or facility |  |  |  |  |  |
| supports<br>economic<br>development                | project would discourage or directly<br>prevent capital investment, decrease<br>the tax base, decrease valuation, or<br>decrease job opportunities | project would have no impact on capital investment, the tax base, valuation, or job opportunities                                     | project would directly result in capital investment, increased tax base, increased valuation, or improved job opportunities                                     |  |  |  |  |  |
| environmental<br>quality                           | project would have a negative effect on the environmental quality of the city  | project would not effect the environmental quality of the city  | project would improve the sustainability of the environment   |  |  |  |  |  |
| feasibility of project                             | project is unable to proceed due to<br>obstacles (land acquisition,<br>easements, approval required)   | minor obstacles exist, project is not entirely ready to proceed   | project is entirely ready to proceed,<br>no obstacles (land acquisition or<br>easements, approvals required, etc.)<br>exist                                     |  |  |  |  |  |
| opportunity<br>cost                                | if deferred, the increase in project costs would be less than the rate of inflation  | if deferred, the increase in project costs would be equal to inflation  | if deferred, the increase in project costs would be greater than the rate of inflation  |  |  |  |  |  |
| operational<br>budget impact                       | project would significantly increase<br>debt service, installment payments,<br>personnel or other operating costs or<br>decrease revenues          | project would neither increase or<br>decrease debt service, installment<br>payment, personnel or other<br>operating costs or revenues | project would decrease debt<br>service, installment payments,<br>personnel or other operating costs or<br>increase revenues                                     |  |  |  |  |  |

# 2008 CAPITAL IMPROVEMENT BUDGET ADMINISTRATIVE REVIEW COMMITTEE SCORES FOR 2008 PROJECTS

| PROJECT TITLE  | TOTAL SCORE<br>GIVEN BY<br>ADMINISTRATIVE<br>REVIEW<br>COMMITTEE |
|--|--|
| Projects To Be Funded in 2008 Capital Budget                                   |  |
| 19th & Louisiana   | 21   |
| 6th Street ITS   | 21   |
| KLINK  | 20   |
| 23rd & Harper  | 18   |
| Ohio Brick Street Renovation   | 15   |
| Engine 6 - 628   | 20   |
| Engine 7 - 629   | 20   |
| Evidence Storage & Processing Facility - Wakarusa Drive - Phase 1 Construction | 19   |
| Fixed-Route Bus Replacement (6 vehicles)                                       | 16   |
| T-Lift Paratransit Bus Replacement (3 vehicles)                                | 16   |
| Airport Construct Remainder Taxiway D  | 14   |
| Acquisition/ Renovation of Riverfront Office Space                             | 11   |
| Kaw WTP - High Service HSKW (c)  | NS   |
| Operations and Maintenance Building (c)  | NS   |
| SE Area Transmission Main - Above Projects Consolidated                        | NS   |
| Waterline Rehabilitation and Replacement Program (a) (c)                       | NS   |
| Security Improvements (b)  | NS   |
| Misc Water System Improvements (b) (c)   | NS   |
| Pipe Project - All Lower Naismith Valley Deferred from 2005 bond               | NS   |
| Pump Station Project - PS25 Improvements (a)                                   | NS   |
| I/I Removal (c)  | NS   |
| ` '  | NS<br>NS   |
| General Sanitary Sewer Improvements (c)  |  |
| General Pumping Station Improvements (c)                                       | NS<br>NS   |
| General WWTP Improvements (c)  | NS   |
| Projects Not Abla to be Funded in 2000 Out to Burdent                          |  |
| Projects Not Able to be Funded in 2008 Capital Budget Technical Rescue         | 20   |
| Ladder 2 - 630   | 20   |
| 23rd & Ousdahl Drainage  | 19   |
| Wakarusa Service Center  | 18   |
| Acquisition /Redevelopment of former Farmland site                             | 18   |
| ITC Renovation - Phase 1 of Planning/design                                    | 17   |
| Update Parks & Rec Master Plan   | 17   |
| DeVictor Park - Phase II   | 16   |
| Burroughs Creek Trail - Phase II   | 16   |
| Sidewalk Haskell, 15th to 23rd   | 15   |
| Traffic Signal Upgrade   | 13   |
| Downtown Light Pole Replacement  | 13   |
| Memorial Park Cemetery   | 13   |
| Bus cut out at 33rd Street   | 12   |
| Intersection Upgrade   | 11   |
| Traffic Calming  | 11   |
| Airport Perimeter/Security Fence   | 10   |
| East Lawrence Center Parking Lot addition                                      | 9  |
| Benefit District Projects  | 6  |
| Airport Master Plan Update   | NS   |

### **2008 CAPITAL IMPROVEMENT BUDGET**

|   |               | General Obligation Bonds Backed By |              |                   |                           |                                      |                      |              |
|---|---------------|------------------------------------|--------------|-------------------|---------------------------|--------------------------------------|----------------------|--------------|
| Project   | Cash          | Property<br>Tax                    | Sales<br>Tax | Special<br>Assmt. | Storm<br>Water<br>Utility | Water and<br>Waterwater<br>Revenues* | Fed. or State<br>Aid | Total        |
| <b>Previously Committed Proje</b>   | cts           |                                    |              |                   |                           |                                      |                      |              |
| 19th & Louisiana  |               | 500,000                            |              |                   |                           |                                      | \$ 300,000           |              |
| 6th Street ITS  |               | 250,000                            |              |                   |                           |                                      | \$ 250,000           |              |
| KLINK   |               | 450,000                            |              |                   |                           |                                      | 200,000              |              |
| 23rd & Harper   |               | 150,000                            |              |                   |                           |                                      | 200,000              | \$ 350,000   |
| Ohio Brick Street Renovation  |               | 300,000                            |              |                   |                           |                                      | 600,000              | \$ 900,000   |
| subtotal  | \$ -          | \$ 1,650,000                       | \$ -         | \$ -              | \$ -                      | \$ -                                 | \$ 1,550,000         | \$ 3,200,000 |
|   |               |                                    |              |                   |                           |                                      |                      |              |
| Additional Recommended P  | rojects       |                                    |              |                   |                           |                                      |                      |              |
| Purchase Engine 6 - 628   |               | 840,000                            |              |                   |                           |                                      |                      | \$ 840,000   |
| Purchase Engine 7 - 629   |               | 840,000                            |              |                   |                           |                                      |                      | \$ 840,000   |
| Evidence Storage &<br>Processing Facility -<br>Wakarusa Drive - Phase 1<br>Construction |               | 1,000,000                          |              |                   |                           |                                      |                      | \$ 1,000,000 |
| Airport Construct Remainder Taxiway D   |               | 27,400                             |              |                   |                           |                                      | 521,000              | \$ 548,400   |
| Phase I Renovation of Riverfront Office Space   |               | 1,000,000                          |              |                   |                           |                                      |                      | \$ 1,000,000 |
| Fixed-Route Bus<br>Replacement (6 vehicles)   | 640,000       |                                    |              |                   |                           |                                      | 1,280,000            | \$ 1,920,000 |
| T-Lift Paratransit Bus<br>Replacement (3 vehicles)                                      |               |                                    |              |                   |                           |                                      | 159,000              | \$ 159,000   |
| subtotal  | \$ 640,000    | \$ 3,707,400                       | \$ -         | \$ -              | \$ -                      | \$ -                                 | \$ 1,960,000         | \$ 6,307,400 |
| Subtotal  | φ 040,000     | φ 3,707,400                        | Ψ            | Ψ                 | φ                         | Ψ                                    | ψ 1,900,000          | φ 0,307,400  |
| Water and Wastewater Utility  | v Fund Projec | te                                 |              |                   |                           |                                      |                      |              |
| Kaw WTP - High Service  |               |                                    |              |                   |                           |                                      |                      |              |
| HSKW (c)  |               |                                    |              |                   |                           | 158,200                              |                      | \$ 158,200   |
| Operations & Maintenance Building   |               |                                    |              |                   |                           | 1,138,800                            |                      | \$ 1,138,800 |
| Waterline Rehab & Replacement   |               |                                    |              |                   |                           | 1,124,900                            |                      | \$ 1,124,900 |
| Security Improvements   |               |                                    |              |                   |                           | 562,600                              |                      | \$ 562,600   |
| Misc Water System   |               |                                    |              |                   |                           | ,                                    |                      |              |
| Improvements  |               |                                    |              |                   |                           | 1,124,900                            |                      | \$ 1,124,900 |
| All lower Naismith Valley deferred from '05   |               |                                    |              |                   |                           |                                      |                      | \$ -         |
| Improve PS#25 from<br>1.95mgd to 4.0 mgd  |               |                                    |              |                   |                           | 941,000                              |                      | \$ 941,000   |
| I/I Removal   |               |                                    |              |                   |                           | 761,000                              |                      | \$ 761,000   |
| General Sanitary Sewer<br>Improvements  |               |                                    |              |                   |                           | 702,000                              |                      | \$ 702,000   |
| General Pumping Station   |               |                                    |              |                   | 1                         |                                      |                      | Ψ 102,000    |
| Improvements  |               |                                    |              |                   |                           | 234,000                              |                      | \$ 234,000   |
| General WWTP  |               |                                    |              |                   |                           | 004.000                              |                      | ·            |
| Improvements  |               |                                    |              |                   |                           | 234,000                              |                      | \$ 234,000   |
| subtotal  | \$ -          | \$ -                               | \$ -         | \$ -              | \$ -                      | \$ 6,981,400                         | \$ -                 | \$ 6,981,400 |
|   |               |                                    |              |                   |                           |                                      |                      |              |
| TOTAL FOR ALL<br>RECOMMENDED  |               |                                    |              |                   |                           |                                      |                      |              |
| PROJECTS  | \$640,000     | \$5,357,400                        | \$0          | \$0               | \$0                       | \$6,981,400                          | \$3,510,000          | \$16,488,800 |

PROJECTS | \$640,000 | \$5,357,400 | \$0 | \$0 | \$6,981,400 | \$3,510,000 | \$16,480 | \* Master Plan calls for issuing Revenue Bonds in odd numbered years. Bonds required for 2008 projects were issued in 2007 or will be issued in 2009.

# **2008 CAPITAL IMPROVEMENT BUDGET**

|                      |    |         |    | General Obligation Bonds Backed By |    |              |    |                   |    |                           |    | Water and                   |    |                      |    |            |  |
|----------------------|----|---------|----|------------------------------------|----|--------------|----|-------------------|----|---------------------------|----|-----------------------------|----|----------------------|----|------------|--|
| Function             |    | Cash    |    | Property<br>Tax                    |    | Sales<br>Tax |    | Special<br>Assmt. |    | Storm<br>Water<br>Utility |    | Sewage<br>Revenue<br>Bonds* |    | Fed. or State<br>Aid |    | Total      |  |
| General Government   | \$ | 640,000 | \$ | 5,357,400                          | \$ | -            | \$ | -                 | \$ | -                         | \$ | -                           | \$ | 3,510,000            | \$ | 9,507,400  |  |
| Parks and Recreation | \$ | -       | \$ | -                                  | \$ | -            | \$ | -                 | \$ | -                         | \$ | -                           | \$ | -                    | \$ | -          |  |
| Water Utility        | \$ | -       | \$ | -                                  | \$ | -            | \$ | -                 | \$ | -                         | \$ | 5,050,400                   | \$ | -                    | \$ | 5,050,400  |  |
| Wastewater Utility   | \$ | -       | \$ | -                                  | \$ | -            | \$ | -                 | \$ | -                         | \$ | 1,931,000                   | \$ | -                    | \$ | 1,931,000  |  |
| Storm Water Utility  | \$ | -       | \$ | -                                  | \$ | -            | \$ | -                 | \$ | -                         | \$ | -                           | \$ | -                    | \$ | -          |  |
| TOTAL                | \$ | 640,000 | \$ | 5,357,400                          | \$ | -            | \$ | -                 | \$ | -                         | \$ | 6,981,400                   | \$ | 3,510,000            | \$ | 16,488,800 |  |

<sup>\*</sup> Master Plan calls for issuing Revenue Bonds in odd numbered years. Bonds required for 2008 projects were issued in 2007.

The following projects are slated for the 2008 construction year. Included are project costs and a description of any anticipated operating budget and/or related service impacts.

#### 19<sup>th</sup> & Louisiana

*Project Description:* Intersection improvements including center turn lane and a bus turnout lane to improve the safety of the intersection for traffic and pedestrians.

*City Cost:* \$500,000

Operating Budget Impact: The city will be able to reduce mill and overlay expenses by \$25,000.

#### 6<sup>th</sup> Street ITS

*Project Description:* Installation of fiber-optic cable, modems, and central control hardware/software to develop a closed-loop traffic signal system to monitor and optimize traffic flow along 6<sup>th</sup> Street between Massachusetts Street and Iowa Street, especially during peak times of day and during special events.

City Cost: \$250,000

*Operating Budget Impact:* Maintenance costs should be similar to existing signalization. By optimizing traffic flow, savings will be experience in terms of travel times and a reduction in emissions.

# KLINK - mill and overlay - Iowa Street, from Yale Road to 6<sup>th</sup> Street

*Project Description:* The connecting link project scheduled for 2008 is the improvement of Iowa Street from Yale to 6th Street.

City Cost: \$450,000

Operating Budget Impact: staff time to review plans and bid documents, monitor progress of project; operating budget impact minimal in year one; potential decrease in maintenance costs in subsequent years.

#### 23<sup>rd</sup> & Harper

*Project Description:* Installation of a left turn lane on Harper, south of 23<sup>rd</sup> Street as recommended by the Road Safety Audit.

City Cost: \$150,000

Operating Budget Impact: Annual maintenance is estimated to be \$10,000.

#### **Ohio Brick Street Renovation**

*Project Description:* Rebuilding of brick streets on Ohio, from 6<sup>th</sup> to 8<sup>th</sup> in order to repair street in keeping with the historical nature of this neighborhood.

City Cost: \$300,000 Operating Budget Impact:

#### Apparatus – Engine 6

*Project Description*: Purchase of an Engine to replace the existing apparatus that is 21 years old, has 94,478 miles and 9,716 operation hours. The apparatus has accumulated 52.43 replacement points. Vehicles with 30 or more points are considered as needing immediate consideration for replacement. *Cost*: \$840.000

Operating Budget Impact: The impact on the operating budget should be a decrease in maintenance costs. Downtime of this apparatus should be decreased as well.

#### Apparatus – Engine 7

*Project Description*: Purchase of an Engine to replace the existing apparatus that is 21 years old, has 86,676 miles and 7,849 operation hours. The apparatus has accumulated 48.70 replacement points. Vehicles with 30 or more points are considered as needing immediate consideration for replacement. *Cost*: \$840,000

Operating Budget Impact: The impact on the operating budget should be a decrease in maintenance costs. Downtime of this apparatus should be decreased as well.

#### **Evidence Storage and Processing Facility**

*Project Description:* Phase I of construction of an evidence storage and processing facility on city owned property near the Clinton Water Treatment Plant on Wakarusa Drive. This project combines evidence, found property, and archived records from five locations across the City into one central facility.

*City Cost:* \$1,000,000

Operating Budget Impact: Once construction is complete, the facility will require staffing, estimated at approximately \$140,000 each year.

#### **Airport Construction Remainder Taxiway D**

*Project Description:* This is the City's 5% match to FAA funding for a project to construct the remainder of Taxiway D as recommended by the Airport Advisory Board and the Municipal Airport Master Plan. *City Cost:* \$27,400

Operating Budget Impact: staff time to adhere to FAA requirements and progress through design, bidding and construction phases. Potential for improved safety related cost savings.

#### Phase I of Renovation of Riverfront Office Space

Project Description: Assuming an agreement can be reached, the City would enter into a lease with an option to purchase the west portion of the former Riverfront Outlet mall. Phase I would be the renovation of the middle floor to house a "one stop shop" for the City's newly created Planning Development Services Department.

City Cost: \$1,000,000

Operating Budget Impact: Several city operations are currently housed in space which the City's leases from private owners. Cost benefit analysis has shown that purchasing a facility would be more cost effective than continue to make lease payments, which are subject to annual increases.

#### **Fixed- Route Bus Replacement**

*Project Description:* Acquire 35ft., ADA-accessible, heavy-duty, diesel transit vehicles to replace vehicles in existing fixed-route fleet that have met their useful service-life. New buses acquired will have a service life of twelve (12) years or 500,000 miles. Note: The vehicles will be acquired utilizing federal and state funds as well as local funding in the transit equipment reserve fund.

City Cost: \$640,000

Operating Budget Impact: Maintenance costs should be reduced as well as down time for vehicles. Replacement prior to the request for bids for service providers should also keep operational costs lower.

#### Paratransit Bus Replacement

*Project Description:* Acquire three (3) ADA-accessible Paratransit vehicles annually to replace existing vehicles in the fleet that have met their useful service life requirements. Note: vehicles will be purchased utilizing 100% State of Kansas CTP funding.

City Cost: \$0

Operating Budget Impact: Maintenance costs should be reduced as well as down time for vehicles. Replacement prior to the request for bids for service providers should also keep operational costs lower.

#### Kaw WTP - High Service HSKW (c)

Project Description: City Cost: \$158,200 Operating Budget Impact:

#### **Operations & Maintenance Building**

Project Description: City Cost: \$1,138,800 Operating Budget Impact:

#### **Waterline Rehabilitation and Replacement**

*Project Description*: Replacement of existing waterlines to improve the quality, quantity, and reliability of water distributed.

Cost. \$1.124.900

Operating Budget Impact: Projects are performed by contractor. Staff involvement would include selection of design engineer, review of plans/specs, project inspection, and customer service during project. Reduced maintenance, including line-flushing, response to customer complaints, and improved system reliability are project outcomes. Projects are selected annually and are typically in older neighborhoods, due to the age of existing infrastructure.

#### **Security Improvements**

*Project Description*: Improvements within water supply and distribution system to reduce vulnerability and improve security/safety/reliability of system.

Cost. \$562,600

Operating Budget Impact: Staff time to work with a design consultant to review design and specs, provide assistance during installation phase and administration of service contract. Some inspection time for staff is also anticipated. Ongoing maintenance of system costs will become part of the operating budget as well.

#### Misc. Water System Improvements

Project Description: General water system improvements and replacements, such as pump replacements, chemical feed equipment upgrades/replacement, etc.

Cost: \$1,124,900

Operating Budget Impact: Projects performed by a contractor would involve project monitoring by staff (plan/spec review, inspection, etc.). Potential for reduced frequent day-to-day maintenance on equipment (pumps, chemical feed equipment, etc.).

#### **All Lower Naismith Valley**

Project Description:

City Cost: \$

Operating Budget Impact:

#### Improve PS #25 from 1.95 mgd

Project Description: City Cost: \$941,000 Operating Budget Impact:

#### Inflow/Infiltration Reduction Program

*Project description*: Projects designed to reduce the inflow and infiltration of storm water into the sanitary sewer system based on system monitoring results and flow data.

Cost: \$761,000

Operating Budget Impact. Projects are performed by contractors. Staff involvement would include determination of appropriate projects from priority list, selection of design engineer, review of plans/specs, project inspection, and customer service during project. Reduced maintenance, including reduced wear/tear on pump stations (due to reduced flow), fewer responses to customer complaints, and improved system reliability are project outcomes. Projects are selected annually and are typically in older neighborhoods, due to the age of existing infrastructure.

#### **General Sanitary Sewer System Improvements**

Project Description: General sanitary sewer collection system improvements throughout the City.

Cost: \$702.000

Operating Budget Impact: Projects performed by a contractor would involve project monitoring by staff (plan/spec review, inspection, etc.). Potential for reduced frequent day-to-day maintenance on equipment (pumps, motors, pipe repairs, etc.).

#### **General Pumping Station Improvements**

*Project Description*: Miscellaneous improvements to sanitary sewer pumping stations located throughout the system, as per prioritized project list, to improve reliability.

Cost. \$234,000

Operating Budget Impact: Projects performed by a contractor would involve project monitoring by staff (plan/spec review, inspection, etc.) Potential for reduced frequency of repairs to pumps, equipment, etc.

#### **General WWTP Improvements**

*Project Description*: Miscellaneous improvements to WWTP located throughout the facility, as per prioritized project list, to improve reliability.

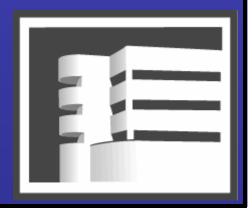
Cost: \$234,000

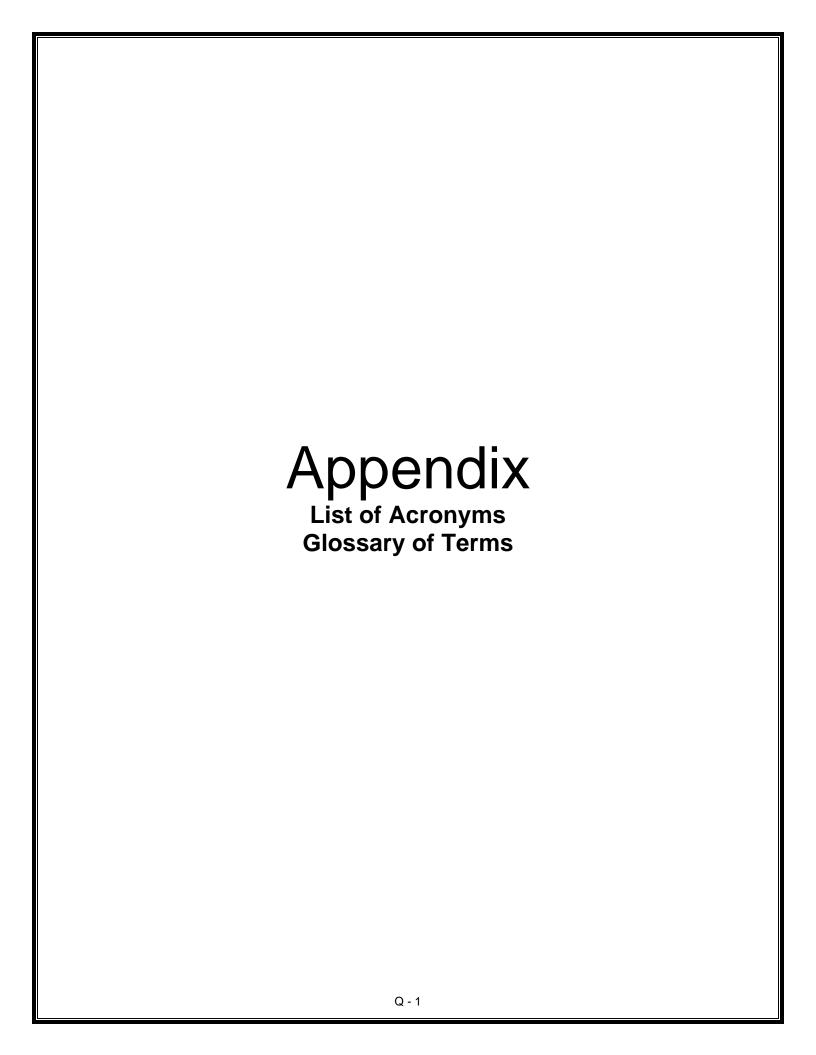
Operating Budget Impact: Projects performed by a contractor would involve project monitoring by staff (plan/spec review, inspection, etc.) Potential for reduced frequency of repairs to pumps, equipment, etc.





# City of Lawrence, Kansas **Appendix**





# LIST OF ACRONYMS

ADA Americans with Disabilities Act
CASA Court Appointed Special Advocate

CC City Commission

CIP Capital Improvement Plan

**CVB** Lawrence Convention and Visitors Bureau

**D2000** Downtown 2000

DCCCA Douglas County Citizens Committee on Alcoholism

ERC Employee Relations Committee
ERU Equivalent Residential Unit
FAA Federal Airport Administration

FEMA Federal Emergency Management Agency

FTE Full Time Equivalent

GASB Government Accounting Standards Board
GFOA Government Finance Officers Association

GIS Geographic Information System

GO Bonds General Obligation bonds
GPS Global Positioning System
HHW Household Hazardous Waste

HVAC Heating Ventilation and Air Conditioning
IAFF International Affiliation of Fire Fighters

ITC Investigative Training Center

**KDOT** Kansas Department of Transportation

KU University of Kansas

LAVTR Local Ad Valorem Tax Relief

**LDCHD** Lawrence Douglas County Health Department

**LEAP** Lawrence Excellence Award Program

**LED** Light Emitting Diode

**LPD** Lawrence Police Department

**LPOA** Lawrence Police Officers Association

NAIA National Association of Intercollegiate Athletics

**NELAP** National Environmental Laboratory Accreditation Program

NPDES National Pollutant Discharge Elimination System

RFP Request For Proposals

**ROW** Right of Way

RS District Single Family Residential District

SUT South Lawrence Trafficway
SWAN Solid Waste Annex North
T2025 Transportation 2025

T2025 Transportation 2025
TIF Tax Increment Financing

USD497 Unified School District 497

WRAP Working to Recognize Alternative Possibilities

WTCS Women's Transitional Care Services

WWTP Wastewater Treatment Plant

ACCRUAL BASIS OF ACCOUNTING

The method of accounting under which debits and credits are recorded at the time they are incurred. The accrual basis of accounting is used for Enterprise Funds such as the Water and Sewer Fund.

AD VALOREM

Latin term meaning "from the value". It is used to refer to property taxes.

AD VALOREM TAXES - CURRENT

Taxes on real and personal property, except motor vehicles. Calculated by multiplying the assessed value by the mill levy.

AD VALOREM TAXES - DELINQUENT

Property taxes that are not paid by either December 20th or June 20th. Kansas statutes allow property owners the right to pay half their tax on December 20th and the second half on June 20th.

**APPRAISED VALUE** 

An amount determined by the County Appraiser's office as to what a property is worth. In Kansas, property is appraised at 100% of market value.

**AQUATIC PROGRAMS** 

All fees collected for programs conducted at the outdoor and indoor aquatic centers in Fund 211, the Recreation Fund.

**ASSESSED VALUATION** 

A valuation set upon real estate or other property by the County Assessor and the State as a basis for levying ad valorem property taxes. In Kansas, the percentages are: Residential (11.5%); Commercial (30%); and Personal (20%).

**BALANCED BUDGET** 

An operating budget in which the operating revenues plus beginning fund balance are equal to, or exceed, operating expenditures.

**BONDS** 

Debt instruments representing a promise to pay a specified amount of money at a specified time and at a specified periodic interest rate. Bonds are used to finance major capital projects or adverse judgments.

**BUDGET** 

A financial plan for a specified period of time of the governmental operation that matches all planned revenues and expenditures with the services provided to the residents of the city.

**BUDGET MESSAGE** 

A general outline of the proposed budget, which includes comments regarding the financial status of the government at the time of the message and recommendations regarding the financial policy for the coming period.

**BUILDING RENTAL** 

All fees collected for the use of community centers and outdoor park shelters in Fund 211, the Recreation Fund.

CAPITAL IMPROVEMENT PROGRAM (CIP)

A multi-year plan for capital expenditures needed to maintain and expand the public infrastructure. It projects the infrastructure needs for a set number of years and is updated annually to reflect the latest priorities, cost estimates, or changing financial strategies.

**CAPITAL IMPROVEMENTS** 

Expenditures related to the acquisition, expansion or rehabilitation of an element of the City's infrastructure.

**CAPITAL OUTLAY** 

Equipment valued at more than \$1,000 and having a useful life of more than one year.

CASH BASIS RESERVE An amount of funds set aside to insure that sufficient cash is available to pay principal and interest payments in case the receipt of property taxes in delayed in Fund 301, the Bond and Interest Fund.

**CLASS ENROLLMENT** 

Revenue collected for providing class instruction in Fund 211, the Recreation Fund.

**COMMISSION / POSTAGE** 

Expenses related to bond issuance including attorney fees, printing fees, and financial advising in Fund 301, the Bond and Interest Fund.

**COMMODITIES** 

Consumable goods, such as office supplies, that are used by the City.

CONCESSIONS

Revenues generated from the sale of concession products at parks and recreation facilities in Fund 211, the Recreation Fund.

CONTRACTUAL SERVICES

Services provided to the City by firms, individuals, or other City departments.

**DEBT SERVICE** 

Payment of interest and principal on an obligation resulting from the issuance of bonds.

**DEVELOPMENT CHARGES** 

Charges levied at the time building permits are required, to help offset the costs for increased capacity in the water and/or wastewater systems in Fund 501, the Water and Wastewater Fund.

**ENCUMBRANCE** 

A transaction designed to set aside money for a specific future use. Funds can be encumbered by a purchase order or contract.

ENCUMBRANCE ACCOUNTING

Encumbrance accounting is employed as an extension of formal budgetary integration in the General Fund, Special Revenue Funds, and Capital Projects Funds. Encumbrances outstanding at year-end are reported as reservations of fund balances since they do not constitute expenditures or liabilities under generally accepted accounting principles.

**ENTERPRISE FUND** A type of Fund, which is accounted for in a manner similar to a private

business enterprise. Usually the governmental entity intends for

enterprise funds to fully recover their costs through user fees.

**EXPENDITURES** Current cash operating expenses and encumbrances.

EXTRA PICKUPS, MISCELLANEOUS Fees for service to the University of Kansas, polycart rental fees, and revenue from the sale of collected newspaper and cardboard in Fund

502, the Solid Waste Fund.

FARE BOX RECEIPTS Fares collected from transit system users placed in Fund 210, the

Public Transportation Fund.

FEES Revenues collected for Adult and Youth Sports Programs as well as

fees for programs and classes at the Nature Center in Fund 211, the

Recreation Fund.

FIELD RENT Fees collected from rental of ball diamonds, soccer fields, and

multipurpose field to the public in Fund 211, the Recreation Fund.

FISCAL YEAR A twelve-month period to which the operating budget applies. In the

City of Lawrence, this period is from January 1 to December 31.

FRANCHISE FEES An amount charged to a utility in exchange for the rights to provide

utility services within the City and to operate within the public right-of-

way.

**FUND** An independent governmental accounting entity with a self-balancing

group of accounts including assets, liabilities, and fund balances.

**FUND BALANCE** The excess of fund's assets over its liabilities and reserves.

**GENERAL OPERATING** 

**FUND** 

Often referred to as the General Fund, this Fund accounts for the revenues and expenditures associated with all services traditionally associated with local governments, except for those services that are required to be accounted for in some other fund. Examples include police and fire services, park maintenance, planning, and building

inspection/code enforcement services.

**GENERAL OBLIGATION** 

**BOND** 

Long-term debt payable from the full faith and credit of the City.

Typically such bonds are payable from property taxes.

**GENERAL OBLIGATION** 

BOND - PRINCIPAL

The money owed as long-term debt payable from the full faith and

credit of the City.

GENERAL OBLIGATION BOND - INTEREST

The charge for issuing long-term debt payable from the full faith and

credit of the City.

GOAL A statement of broad direction, purpose, or intent based on the needs

of the community.

GOVERNMENTAL FUND A Fund used to account for the acquisition, use and balances of

expendable financial resources and the related current liabilities - except those account for in proprietary or fiduciary funds. There are four types of governmental funds: general, special revenue, debt

service, and capital projects.

GRANTS Contributions or gifts of cash or other assets from another

governmental unit (typically state or federal) to be used or expended

for a specified purpose, activity, or facility.

**INFRASTRUCTURE** The physical assets of the city (e.g. streets, water/sewer lines, public

buildings, and parks).

INTEREST ON Revenue received from the purchase of securities including

certificates of deposit, treasury notes and federal agency notes.

INTERFUND TRANSFER Transfer of resources between funds that are not recorded as

revenues to the fund receiving or expenditures to the fund providing.

INTERGOVERNMENTAL Grants or distributions received from other governments including distributions from the countywide sales tax as well as statutory

transfers from the State.

**LAVTR** "Local Ad Valorem Tax Reduction". Revenues received from the

State to help reduce local property taxes.

LINE ITEM An individual expenditure category listing in the budget (personal

services, commodities, contractual services, etc.)

MILL LEVY The tax rate to apply when calculating property taxes. A mill

represents 1/10 of 1 cent. The mill levy is typically expressed as an amount per \$1000 of assessed valuation, (i.e., a mill levy of 1.00

would result in a tax of \$1.00 per each \$1,000 in assessed valuation.)

MODIFIED ACCRUAL Under this methal basis of ACCOUNTING are both means

INVESTMENTS

Under this method of accounting, revenues are recognized when they are both measurable and available within a certain time period. Expenditures, other than interest on long-term debt, are recorded as liabilities when incurred. The General Fund and Special Revenue

Funds follow this method of accounting.

**OPERATING BUDGET** The budget that applies to all expenditures except capital

improvement projects.

**PAYMENT-IN-LIEU-OF TAXES** 

An amount charged enterprise operations equivalent to the City property taxes that would be due on a plant or equipment if the

enterprise operations were for profit companies.

PERSONAL SERVICES

Cost of wages, salaries, retirement, and other fringe benefits for City

employees.

**PROGRAM** 

A group of related activities performed by one or more organizational

unit for the purpose of accomplishing a function for which the City is

responsible.

**RESERVES** 

An account used to indicate that a portion of a fund balance is

restricted or set aside for emergencies or unforeseen expenditures

not otherwise budgeted for.

**REVENUE** 

Income for the fiscal year. The major categories of revenue include taxes, state shared revenues, fees and charges, interest on

investments, and fines and forfeits.

**REVENUE BONDS** 

Long-term debt payable from a designated revenue source such as

water revenue or sales tax revenue.

**ROLL OFF** 

Fees for roll-off services including container charges, delivery and

pick up fees, as well as landfill charges in Fund 502, the Solid Waste

Fund.

**SANITATION SERVICE** 

**CHARGE** 

Normal solid waste collection fees for industrial and commercial dumpster services and residential solid waste collection in Fund 502,

the Solid Waste.

SPECIAL ASSESSMENTS

Property taxes incurred by property owners within a designated area for improvements that benefit the area. A majority of the affected

property owners must approve the formation of the benefit district.

SPECIAL POPULATIONS

Fees collected for recreation programs provided for special needs

populations in Fund 211, the Recreation Fund.

**SPECIAL REVENUE** 

**FUNDS** 

A type of Fund used to account for the proceeds of specific revenue

sources that are restricted by law or administrative action to

expenditures for specified purposes.

**STATE GRANTS** Moneys received through the Kansas Department of Health and

Environment Solid Waste Implementation Grant awarded on a project

specific basis in Fund 502, the Solid Waste Fund.

**STATE-SHARED REVENUES** 

Revenues levied and collected by the State but shared on a

predetermined basis with local governments.

**TAX LEVY**The total amount to be raised by general property taxes for the

purposes specified in the approved city budget.

**TAX RATE** The amount of tax levied for each \$1,000 of assessed valuation.

**USER FEES**The payment of a fee for direct receipt of a public service by the party

benefiting from the service.

WATER AND SEWER

CHARGES

The charge to customers receiving water and sewer services provided by the city's treatment, distribution, and collection systems, which pay for operational and capital costs in Fund 501, the Water

and Wastewater Fund.

WATER TAPS Charges paid, according to size of connection, by developers /

property owners for connection to the city's existing water mains in

Fund 501, the Water and Wastewater Fund.

WATER MAIN Charges for materials, labor, and equipment related to the extension of the city's water distribution system (up to and including twelve inch.)

of the city's water distribution system (up to and including twelve inch water mains), typically paid by developers and/or property owners in

Fund 501, the Water and Wastewater Fund.